RESTRICTIVE TRADE PRACTICES COMMISSION

HEARINGS RELATED TO THE MANUFACTURE, DISTRIBUTION
AND SALE OF DRUGS

HEARINGS

HELD AT

MONTREAL

VOLUME 13-16

OCTOBER 2, 16, 17 and 18, 1961

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INQUIRY UNDER SECTION 42 OF THE COMBINES INVESTIGATION ACT

Relating to the manufacture, distribution and sale

of drugs

By Director of Investigation and Research Combines Investigation Act

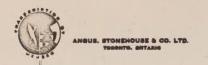
12 COMMISSION:

C. RHODES SMITH, Q.C. -- Chairman

A.S. WHITELEY, M.A. Member of the Commission
PIERRE CARIGNAN, Q.C. Member of the Commission
F.N. MACLEOD Combines Officer, representing the Director of Investigation

and Research

Proceedings of hearings commencing at 10.05 a.m., Monday, October 16th, 1961, et seq in the City of Toronto, in the Province of Ontario.



Montreal, Quebec, October 2nd, 1961.

 ---On commencing at 10:00 a.m.

THE CHAIRMAN: We will bring the hearing to order, gentlemen. As most of you know -- probably all of you -- this is a hearing in Montreal, an inquiry into the drug industry, an inquiry begun by the Director of Investigation and Research under the Combines Investigation Act quite a long time ago, and the volume of material collected by him was presented to the Commission early this year.

Hearings have been held in various cities across Canada and we are now proposing to hold this hearing in Montreal and expect to conclude the hearings in Toronto beginning on the 16th of this month.

I would like to have, first of all, the names of those who are appearing this morning on behalf of themselves or of clients, and the people whom they represent.

Mr. McLeod, you are representing the Director, and there is nobody with you?

MR. McLEOD: No, sir.

MR. FRAWLEY: I am appearing for the Province of Alberta.

MR. HUME: Mr. Chairman, I am appearing for Canadian Pharmaceutical Manufacturers' Association.

MR. ANTOFT: Mr. Chairman I am appearing on behalf of Nordic Biochemical Industries Limited.

MRS. SIMS: Mr. Chairman, I am appearing for the Canadian Association of Consumers.



THE CHAIRMAN: We have had so far presented to us in advance of the hearing only two briefs, one by the Canadian Association of Consumers and one by Nordic Biochemicals Limited. We did, however, have some information from others that they might perhaps be presenting briefs or making representations orally to us, and I thought we might just see if any of those people are here in addition to those who have already indicated their presence.

Is there anybody here for Public and Industrial Relations Limited?

MR. McDONALD: Yes, Mr. Chairman.

THE CHAIRMAN: You won't be making any representation?

MR. McDONALD: No.

THE CHAIRMAN: Dr. Moriarty: is he here by any chance?

THE CHAIRMAN: Mr. Angers, will you be presenting a brief?

MR. ANGERS: No, I am here on a watching brief.

THE CHAIRMAN: You are acting for a

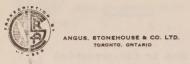
pharmaceutical company: which one?

 $$\operatorname{\textsc{NR}}$.$$ ANGERS: No, I am not acting for anyone at the present time.

THE CHAIRMAN: We had a letter from Mr. Paul Morand, of L'Association des Pharmaciens de la Proxince de Quebec.

Is he here? I understood they would be presenting a brief.

Is there anybody here from the National Council of Women?



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Then, we had a letter from the Association of Pharmacists of the Province of Quebec: is there anybody here representing the Association?

It looks as though we might not be too long with the proceedings in Montreal, and I understand that the Canadian Association of Consumers would desire to present their brief first as their representatives have other commitments for today. Mrs. Sims, would you proceed?

SUBMISSION BY THE QUEBEC ENGLISH PROVINCIAL ERANCH OF THE CANADIAN ASSOCIATION OF CONSUMERS

MRS. SIMS: Gentlemen: The Quebec English

Branch of the Canadian Association of Consumers is one

of the oldest and largest provincial branches in this

association. From it's very inception, through

resolutions and letters, it has received protests from

its members in relation to the high cost of our most

necessary drugs and the hardships these costs inflict,

in moments of serious illness, on our low-income groups.

These protests and evidence of anxiety have greatly increased in number of late, with the appearance of the ethical drugs, that are so often replacements for impaired bodily functions, and hence must be used over long periods of time and even in some cases for life

This constant testimony to consumer uneasiness, in a field of vital importance to the nation's health and to it's ability to meet the financial costs of illness, makes us welcome your Commission's investigation into the whole picture of our manufacture, distribution and



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sale of drugs, and we appreciate the occasion you are granting us of expressing our membership's long-standing protests on the subject.

One of the firmest positions our Association has taken ... at all levels ... throughout the years of it's existence, has been it's insistence on the right of consumers to buy in full knowledge as to the quality and value of what they buy. However difficult this may be to fully achieve in the complex field of our new drugs, we hope nevertheless that the present investigations may help us to achieve it, at least partially. Ignorance is never a safe territory...even though it is occasionally a profitable one. The blindfolded are always suspicious...and usually resentful. Today the fact that the costs of ethical drugs in Canada is higher than almost anywhere else in the world, and the suspicions and resentments this breeds, are we feel, as damaging to the prestige of the Canadian Pharmaceutical Industry as they are disquieting to consumers. Indeed we are sometimes asked why the name "ethical" was given our more modern drugs, when consumers believe ... rightly or wrongly...there there is so little that is ethical about their prices.

I regret that our provincial association does not feel competent to assess, in detail, the many factors that go into the pricing of drugs. We are convinced however, from the testimony of our members and branches, that a number of our major, new drugs, essential to the health and even survival of many, are today priced far above the reach of a significant



number of our seriously ill and of our aged citizens.

In too many cases to be tolerable, elderly people, whose sole income is their old-age pension, must spend more than half that small pension on drugs that are needed to keep thmselves alive...to find that what is left them is not sufficient to let them live, unless charity intervenes. Because of the... perhaps inevitable...high costs of life-perpetuating drugs such as insulin and cortisone, rescue from a tragic, physical condition that a sojourn in hospital cannot cure, remains, for large sections of our province, a perquisite merely of the well-to-do. A situation that existed everywhere a few generations back, but which is no longer tolerable to our modern, social conscience.

We doubt if a study of pricing alone can cure this situation, and though this may not be strictly within the field of your inquiries, may we take advantage of this occasion to state our belief that it represents as much of a national problem as the high cost of hospitalization, which is now concerning our federal and provincial governments. Today the need for special drugs...after leaving hospital...may last as long and mean as much, to health and life, as hospitalization itself and should form part of all future government plans for the care of our low-income sick.

In this relation...and in view of the visibly increasing sense of responsibility for the health of Canadians which our governments, at all levels, are now



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showing ... we wonder how logical, and justifiable, is the additional weight which the 11 per cent federal tax on drugs, excise duties in some cases and possibly some of the hidden taxes, woven into our tax-structure, of which we are not aware, now adds to the high cost of being ill? Essential drugs...like food...should not, we believe, be revenue-raising objectives. And we wonder if even in corporation taxes there should not be distinctions (as there is between the farmer as a food-producer and the average citizen) between essential and non-essential industries. Corporation taxes appear in the price of all that we buy, but should they appear with an equal weight in the cost of products that can affect health and survival?

In short we question whether, ethically, the finger of government has any place on the scales by which are weighed the costs of our vital drugs?

We are being told that costs of putting up prescriptions may soon have to be increased, due to the additional form-filling and purchasing technicalities burdens of work being thrown on pharmacists through the new and stringent regulations against the barbiturate or goof-ball menace just enacted and in vigor since September 15th. This makes all the more urgent the need to remove from prescription prices those factors that governments have introduced.

ON TODAY'S JUSTIFICATIONS FOR DRUG-PRICES

The Canadian Association of Consumers has never been just a narrow "Consumer-First" Association. Our Quebec English Branch realizes that a margin of



 profits sufficient to cover the costs of our pharmaceutical industry's vast and valuable research programs, forms an important...and, to a point, justifiable part of our present high cost of illness.

We are also willing to accept the statement of many retail pharmaceutical stores that today... after their expert pharmacists salaries are deducted from gross profits...the prescription side of their business shows only a marginal profit.

we recognize that consumers must...in their own interests...accept the need of salaries high enough to render the five years of expensive training a pharmacist must undergo fully rewarding, if we wish to keep on having enough competent pharmacists for our ever-growing needs.

And we see no benefits for consumers in reducing unreasonably the profits that are the incentives that give us a pharmaceutical industry.

But here our consumer-charity ends.

Just as doctors are recognized as having moral obligations towards public welfare greater than their personal profit-and-loss interest, so does the pharmaceutical industry, that has elected to deal with products that affect health and life, possess, as we see it, obligations that should impose certain disciplines on it's profit and merchandising and pricing practices. We feel that in many fields of public service...as in the scholarships bestowed, integrity of research and search for knowledge...this industry admirably recognizes it's obligations, but where it's



most direct contact with the public...via prices and some merchandising practices...are concerned, we are not so sure that it does.

manufacturing firms has proven most valuable to society; but we do not believe that this research has been altruistic...nor feel that it should be. Though values produced in the name of an industry's self-interests are still values, we see no justification for the consumer to be called upon to pay, through the medium of prices, the total cost of the competitive research carried on, in an industry's own interest and as a long range investment.

Again - if the prescription counter of a retail pharmacy today shows only a small margin of net profit, as we have been told, may it not be because the proprietor has neglected to include in his bookkeeping the public relations and prestige values of this side of his business, without which he would be running merely a second-class, variety store, and the fact that it is the side of his business where tacit price-maintenance agreements throughout the trade can operate most easily to eliminate price-competition?

we have some reason to believe that this
evasion of price-competition between retail
pharmaceutical outlets, through a widespread
readiness to accept "suggested" retail prices from
manufacturers...a system originally called resale
price maintenance...is still, today, a significant
factor, at retail levels, in the high costs of our drugs.



A few years back our national association challenged, and obtained some restrictions, in relation to the right then claimed by a number of industries, including the pharmaceutical industry, to impose, from the manufacturing level, the resale price of products they had sold...been paid for...and hence no longer owned.

The restrictions obtained simply prohibited however the exercise of the resale price maintenance private system of law and punishment against retailers refusing to accept a drug firm's right to set his retail prices for him. It did not prevent voluntary agreements on prices...reaching across a province and often across a nation...between pharmacists and pharmaceutical manufacturers, that froze prices at one level without reference to the individual outlets variations in costs of doing business.

that this system of resale price maintenance - though deprived of it's teeth - is still widely practiced in most of the fields that originally found it rewarding, and thus limits to a degree the protection of general price-competition that the ban on the "coercion aspect" of the practice sought to give to

Our Quebec Branch would be interested, gentlemen, in any study or investigation this Commission could make concerning the role played in today's ethical drug prices by this still widespread (we believe) elimination of price competition in the



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retail, pharmaceutical field. And we wonder whether this practice...(which defeats the intention to protect consumers, that was, we believe, the purpose of the previous legislation on resale price maintenance.) ... should be allowed to continue?

It is true that variations in prices in an occasional pharmacy is evidence that some drugstores use their present freedom to set their own retail prices, and we welcome the fact. But we question whether a system in restraint of trade, like resale price maintenance, is any less objectionable...in the areas where we believe it is still widely used...or less prejudicial to public interest, when exercised voluntarily, than when it is carried out under coercion?

LACK OF PUBLIC INFORMATION

Our Branch in Quebec regrets the lack of information, easily accessible to the general public, through which consumers could learn -

- (A) The appreciable savings obtainable, in many cases, by the purchase of a drug through it's generic, as against it's brand or copyright name, and
- (B) Of the equal inspection both generic and trademarked or brand name drugs receive from our Pure Food & Drug Department at Ottawa.

Today the average consumer is often afraid to buy non brand name types of medicine, partly because



of the psychological effect of vast advertising programs and partly because they have been frequently told that these are inferior in quality and/or unsafe. We hope some of this inadquate information will disappear following the Report of the Findings of this Commission. We would like to see a simple, informative pamphlet, put out perhaps by the Pure Food & Drug Department, outlining the protection this overworked and admirably devoted government department gives to the buying public, and providing a list of the more habitually used generic drug names. Even in such everyday products as petroleum...as against vaseline...there is a saving in price which is not too easy for consumers to learn.

Many doctors, happily, do give such information to their patients. But many more seem too busy to think of these latter in terms of medical costs, in addition to terms of their medical needs, or to adjust prescription, as far as possible, to the purses of these patients. A pharmacist can only fill a prescription as it is written, and we would like to see the medical profession take a wider responsibility than it now does in assisting consumers to buy the least costly, safe products for their needs.

We would like also here - in the name of the membership of our provincial branch - to express our own appreciation of the work of the Pure Food and Drug Directorate and it's value to consumers. Like many of our members, we are somewhat shocked at the discrepancy existing between the operative budget of



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29 30 so vitally important a government agency (as judged by
the size of it's staff) and that of other government
departments far less vital to the public interest.

ON THE PATENT ACT IN RELATION TO DRUGS

Our Quebec Consumer Association is confused by the conflicts between statements that our patent laws, unlike those in the United States, makes monopolies through patents impossible here, made to us by various officials in the pharmaceutical industry, and the evidence in the material submitted to your Commission, that the provisions to prevent monopolies in the Patent Act, and specifically the compulsory licensing system, have failed to prevent monopolistic control by manufacturers over drugs they have patented. Our inquiries have led us to believe however that this situation may be largely due to the small number of drug firms in Canada able to compete, via compulsory licences, with our established giants in the industry, and to the difficulty, for even our strongest firms, of competing against the mass-production powers of the U.S. firms who hold Canadian patents and control many items on our drug market.

Irrespective of the cause, the results
nevertheless seem to be the creation of a monopoly
for our Canadian firms that human nature may find
hard to resist using for profit-increasing purposes...
and the importing across Canada's borders of the
dangerous price monopoly conditions existing in the
United States. We urge this Commission to suggest
a searching re-examination of the whole patents and



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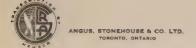
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trademark and copyright situation.

examination of the effect on sonsumer interests of trademarks granted for periods long enough to turn a brand name into a symbol of the ingredient in the buying public's eyes, thus making the article's protection against future similar products almost a perpetual one. Many cases exist where such a trade name has become a generic name for a product and has effectively entered the consumers language....so creating an unending monopoly, with all it's possible abuses. Trademark or brand name protection that covers close to the span of one generation seems to us open to question.

Old age and illness...whether chronic or acute...is the most defenceless area in the life of our people. In this area drugs and drug supplements for functional failures must, today, too often be bought under conditions similar to those created by a gun held at one's head. Any field in which one must buy in haste, fear and urgent need requires public trust to a far greater degree than any other field...and trust and prices are closely related. The partnership between the pharmaceutical industry and the consumer is too vital to be shaken...as it now is..by suspicions of exploitation, or unfair resentments, and we hope your findings, gentlemen, may help us assess what we must gracefully accept...and what we can legitimately insist on having corrected in today's frightening costs of being ill.



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THE CHAIRMAN: Mrs. Sims, would you like to add anything to the brief, or to make any comment on any of the points that were discussed in the brief?

MRS. SIMS: No, of course, it is very general.

Mrs. Vautelet has been doing some research in Montreal.

I live in Lennoxville, and have been doing research

in the Lennoxville, Sherbrooke area, and since this

was written I was very interested in the subject, and

I have called on many pharmacists, and I have spoken

to quite a few consumers who I knew had to use quite

a few drugs, and I have spoken to several doctors.

In our situation out there, as far as getting prescriptions filled is concerned, the pharmacists tell me that using the generic names may cause confusion. I speak to the doctors, and they say that is ridiculous. You see, I am only a lay person, and I am not sure of who is right in some of these cases, but a great many of the doctors out there are starting to use the generic name, and I, on speaking to consumers, and with pharmacists all along the same main street in Sherbrooke, and they were told to shop around, and the price varied in the prescriptions from \$5.50, it came down to \$3.00, the same prescription, and there was several cases of that, I might say.

And then there is another thing, I haven't see them, but perhaps you gentlemen have, but that was some of the doctors spoke of, of course it is their own Canadian Medical Journal, which as I understand prints, after it is passed by their Medical Board for



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the magainze, any new drugs that come. They give their write-up on them, and what they contain, what they can do, what they find out from the manufacturers and so on and so forth. But then there are quite a few other magazines which these doctors claim are coming in to their offices very regularly, which are well, they are not as reliable, and it is more advertising, just as your products on TV are, not for your drugs, but for your medicine, and that that confuses the issue. Quite a few of the doctors who don't take the time to sit down, which they should as all these doctors said, and read their Medical Journal, and learn about these new drugs, and learn the generic names, so that they can use them and thereby give the consumer the chance to shop around at different pharmacies.

THE CHAIRMAN: When you refer to the price for the same prescription changing from \$5.50 to \$3.00, just to be quite sure, would that be a drug sold under its generic name by the manufacturer, or would it be the same drug under the trade name, but sold at a lower price because the prescription was given by generic name?

MRS. SIMS: No, I don't know that. The prescription was given by the doctor. In fact there were three different instances of almost the same variation, and I cannot tell you what the drug was, but it was given by generic name, and the doctors who had given these had said to the patient: "Now, you don't need to just go to one drugstore. There may



be a variation in price".

under the generic name?

THE CHAIRMAN: But you don't know whether it
was a drug that had a trade name, or was sold simply

MRS. SIMS: No I don't know. It was generic,

MADAME VAUTELET: I did some of the research for this, and different pharmacies have told me that the difference between the generic and trademark names generally they say are better or purer, generally run as high as 50 per cent between the trademark, such as samples for aspirins and acetylsalicylic acid, I cannot pronounce it properly.

THE CHAIRMAN: ASA is easier. Aspirin, of course, is not a trademark drug, but it is a trade name.

MADAME VAUTELET: Yes.

THE CHAIRMAN: Mrs. Sims, you refer to prices and some merchandising practices. In the phrase, "Some merchandising practices", were you referring only to resale price maintenance and to the non-use of the compulsory provisions of the Patent Act. I think those were the only things actually spelled out in the brief?

MRS. SIMS: That is correct.

THE CHAIRMAN: You had nothing else in mind?

MRS. SIMS: No .

THE CHAIRMAN: With regard to resale price maintenance, I might point out that agreements on prices are contrary to the Act, just as much as a compulsory requirement that a retailer shall sell only at, or not below certain prices. If agreements are made



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to set the level of prices horizontally, that is also contrary to the Combines Investigation Act. If prices arrive at a level without there being any agreement, and without there being any persuasion, shall we say, that can be discovered at any rate. If you have evidence of voluntary agreements on prices, the Director might be interested in hearing about it. But that is not really part of our inquiry to any extent on this occasion, because there have been no allegations of resale price maintenance made by the Director. But if there is evidence of retail price maintenance, I am sure the Director might be glad to hear it. You might follow it up.

MADAME VAUTELET: On this point consumers are confused. They find in a whole range of pharmacies exactly the same price for the same articles which seem to have been arrived at simultaneously. They have been told by, sometimes pharmacists who don't have the same prices, that there are price lists issued by manufacturers, giving suggested resale prices. Now, would that not be evidence of an agreement?

THE CHAIRMAN: Not necessarily, Madam Vautelet.

MADAME VAULELET: Well, it would be suspicion. THE CHAIRMAN: There could be an agreement that they could use the prices in the list, but they might not ---

MADAME VAUTELET: If in a certain area half a dozen pharmacists use the prices according to the



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list, would that in a court of law indicate ---

THE CHAIRMAN: It might be difficult to prove that it was anything else.

MADAME VAUTELET: That was the consumers wonder.

THE CHAIRMAN: Because people can arrive, they may think that suggested prices are about right and use them as a matter of course. The question is whether it does amount to anything in the nature of an agreement.

MADAME VAUTELET: What kind of evidence would this Commission require a consumer, for example, how could one prove anything more than by price list and the simultaneous adoption of it?

THE CHAIRMAN: There have been ways by which the Director has found evidence which indicates more than a mere following of suggested prices in other industries, cases where meetings have discussed the matter, and sometimes motions have been passed and recorded which indicate that people are expected to follow the list prices, and they will be checked up if they don't. That sort of thing.

MRS. SIMS: As a consumer just going around and having had these complaints come to me over the years, I am vitally interested, and when I went around as just an ordinary person, not knowing very much about it, and talked to these pharmacists, one question I asked them directly was: "Do you get any set list that in are supposed to follow?" I asked that question. I never got a yes, and I never got a



no. They always switched the subject. To an ordinary person going in, that immediately makes me think you are avoiding that because they answer other questions well and helpfully, but not one would answer that direct question yes or no.

THE CHAIRMAN: Of course, the absence of an answer does not constitute evidence.

MRS. SIMS: No, I know, not legally, but to a lay person asking questions.

THE CHAIRMAN: If you have read, and I presume you have, the Director's volume of material, there are some cases of list prices being circulated.

MRS. SIMS: I gathered from them, sir, that it was, at least, I asked them whether they got them from the Pharmaceutical Association, and that is what they would not answer.

THE CHAIRMAN: Is it the correct word, on page 6. You are speaking of petroleum as against vaseline. Petroleum is a good many other things besides vaseline?

MRS. SIMS: That is what the pharmacists use.

THE CHAIRMAN: Petroleum jelly maybe.

Petroleum is such a wide generic name. It could cover many other things.

MADAME VAUTELET: It should be petrolatum, I think.



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THE CHAIRMAN: Do any of the other representatives have questions?

MR. HUME: If I may direct one or two questions, Mrs. Sims, so I can understand this brief which I have seen for the first time this morning.

May I congratulate you on your brief first, Mrs. Sims.

You are a member of the Quebec branch of the same association that Mrs. Plumtree was in Ottawa?

MRS. SIMS: That is correct, sir.

MR. HUME: You are the Quebec branch. What was Mrs. Plumtree? Was she the National Association?

MRS. SIMS: That is right, sir.

 $$\operatorname{MR}_{{\text{\cdot}}}$$ HUME: It is made up of various provincial branches.

 $\,$ MRS. SIMS: Yes, representatives $\,$ elected representatives.

THE CHAIRMAN: This is the Quebec English Association?

MR. HUME: Mrs. Sims, would you turn to page
7 of your brief. I just don't understand the
reference that you made in the third paragraph where
you speak about trademark or brand name protection that
covers close to the span of one generation. I wonder,
Mrs. Sims, if you are under the misapprehension a
trademark lasts only as long as a patent, seventeen
years. Was this what was in your mind? I think I
should tell you it is my understanding of trademark
that they last indefinitely and it isn't just a span
of one generation. A trademark will last indefinitely
as long as it is renewed every twenty years.

MRS. SIMS: We understood it did last longer



than seventeen years, but we feel it should not.

MR. HUME: You refer to the fact as something you think should not come about, the trademark protection, you say that covers close to the span of one generation. I thought you were speaking in terms of the seventeen years.

MRS. SIMS: Twenty-five years we were thinking of.

MR. HUME: Mrs. Sims, I wonder if you would be good enough to turn to page 4. I have only just seen this this morning. You will have to bear with me. You refer to the research of drug manufacturing firms and you indicate that you don't believe this research has been altruistic, nor do you feel it should be. You seem to make the point that you don't think the cost of this research should be reflected in the price, that somebody else should contribute to the cost.

I wonder what you mean?

MRS. SIMS: It shouldn't. We feel it shouldn't. The cost of the drugs is so high we feel that the consumer must be paying the cost of the research. Research is very valuable and benefits the consumer and everyone in the long run but a great deal has been said that the -- it has been said that sometimes the drug companies have to do so much research that that is a costly part of their program and the consumer is willing to pay part of that, but after all every industry, if they are going to stay in business, has to do research, have to have a research program.

MR. HUME: If the consumer doesn't pay



for the cost of research in industry who do you envisage would pay, government grants?

MRS. SIMS: Well, I think the industry itself should bear some of the cost of that. The total cost should not be paid by the consumer.

MR. HUME: Industry only receives revenue from the sale of its products. I was wondering where you think the industry is going to get funds to pay for research if it isn't from the sale of these products?

MRS. SIMS: I think the stockholders.

MR. HUME: Your idea is that the dividends should be reduced, if any, to pay it. Have you any evidence that is not already being done or have you made any investigation with respect to that?

MRS. SIMS: No, the only reason the consumer has the impression that he or she is paying the full cost of the research is because that part of it has been stressed such a great deal by the manufacturers, that that is the heavy cost side of their business, shall we say.

MR. HUME: That may be. The only thing
I am having a little difficulty in following your
reasoning in your brief is that if the manufacturer
whose only revenue comes from the sale of its products
is going to spend money on research, you are not
therefore suggesting there should be some federal
grants from somewhere else? It has got to come
out of the price of the product.

MRS. SIMS: Not totally.



MR. HUME: Where is this going to come from?

MRS. SIMS: The point is that if it is,
as in my findings that I spoke about, the difference
in the cost of drugs between \$5.50 and \$3.00 for the
same prescription that the drugs are therefore costing
too much. Aren't they?

MR. HUME: I don't know.

MRS. SIMS: I mean some people are.

MR. HUME: I am not the one to ask that as I act for the Manufacturers, Mrs. Sims, but I am just sorry, and it may be my fault, but I don't understand this point in the brief when you say that the consumer should not be paying the cost of research which is one of the costs of staying in business. I am trying to find out where the money should come from if it isn't coming from the sales. You and I, as consumers, Mrs. Sims, we are paying the money that goes into the company when we are buying a drug or a can of peas. We pay the money that goes into the company's treasury and part of that money is allocated for research. I am trying to find out whether you mean the research programs should be subsidized by government agencies.

MRS. SIMS: Well now, I think that the consumer feels that she must be paying, because of the high cost of drugs, for the total research program and that the industry, the manufacturing industry is benefitting and, so is the consumer in the long run as new drugs keep coming out. I feel that part of the research program which, evidently, is a very



costly one should be borne by the companies.

MR. HUME: The company pays for it.

MRS. SIMS: Yes, that is right. They pay.

MR. HUME: That is my point.

MRS. SIMS: They must put the cost of the research program into the drugs. We don't feel that the total cost of the research program should be paid by the consumer.

MR. HUME: Now then, be good enough to turn to the bottom of page 5. I just don't understand your reference on the lack of public information in sub-paragraph (A). You say our branch in Quebec regrets the lack of information easily accessible to the general public through which consumers could learn the appreciable savings obtainable in many cases by the purchase of a drug through its generic, as against it's brand or copyright name. It seems to me if it is easily accessible to the general public why doesn't the Quebec branch know about it?

MRS. SIMS: It isn't easily accessible regrets the lack of information easily accessible to
the general public. Maybe another word should be
in there.

MR. HUME: I misunderstood the English. It is my fault. Then, in paragraph (B) you underline the word equal, "Of the equal inspection both generic and trademarked or brand name drugs..." Some generic names have brand names to identify them on the bottle. The inspection, as I understand it is of

 pharmaceuticl products. I wonder if you could explain what you mean by paragraph (B).

MRS. SIMS: I believe there are Food and Drug departments which inspect all the drugs which come into the country no matter where they come from under generic or trade or brand names, but the trouble is the consumer know this and you often feel in order to be sure that you have to take the brand name and the generic name to the consumer is often not known.

MR. HUME: Have you had a chance of reading the evidence of Dr. Morrell in Ottawa?

MRS. SIMS: Some of it, yes.

MR. HUME: You will recall if you read his evidence the Food and Drug Directorate is unable to inspect all the drugs that come into that country, they make spot checks.

MRS. SIMS: I realize that.

MR. HUME: That is the kind of thing....

MRS. SIMS: Just a moment, Mrs. Vautelet would like to say something.

MADAME VAUTELET: May I say in questioning a number of pharmacists, retail pharmacists, the impression was given to quite a few of our members and to myself that the generic drugs weren't safe.

This was never stated in sommany words, weren't safe, with the implication they didn't get the inspection that the brand names get. A lot of consumers have the impression the Pure Food and Drug Department only inspects brand names. This, of course, is totally erroneous and the need to have the public informed of



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this matter is quite urgent.

MR. HUME: I see your point. In the next paragraph, Mrs. Sims, you talk about the consumer buying the non-brand type of medicine. I presume you are talking of proprietry or patent medicines and not ethical pharmaceuticals. I mean with an ethical pharmaceutical the doctor writes the prescription and the consumer really doesn't choose the product. I think your Mrs. Plumtree made this point in Ottawa.

MRS. SIMS: That is correct.

MR. HUME: You must be thinking there of the proprietry type of medicine.

MRS. SIMS: Yes.

MR. HUME: Finally on page 6 in the third paragraph you make reference to the medical profession that I don't quite understand. You say "Many doctors, happily, do give such information to their patients but many more seem too busy to think of these latter in terms of medical costs, in addition to terms of their medical needs." I wonder what you mean by that. The doctor makes the decision, presumably, with the welfare of his patient in mind. He will prescribe a certain pharmaceutical product. Are you suggesting he has not discharging that duty?

MR. SIMS: No, no, the thing we are saying and the doctors are interviewed -- I was up at a hospital and I found that some doctors, they are pretty busy people and don't keep up with the generic names, the generic names of some of these drugs are often



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long and unpronouncable and they use the brand name in preference. Now, a great many don't, but what we mean is just like this doctor that I referred to before who gave his patient a prescription and he said,

Now, that is the generic name. You take it down and see if there is any difference in the price. There being about three different drugstores within a few hundred yards of our main street in Sherbrooke. That is what I am referring to. Many doctors do that, say I will take the trouble to give the generic name, it will suit this person just as well and it will save him money.

MR. HUME: Your point is the medical profession might, if they listen to you, might spend a little more time investigating generic and writing prescriptions in that way.

MRS. SIMS: Yes.

MR. HUME: I presume some are doing that now.

MRS. SIMS: I think more and more are doing

20 that.

MR. HUME: A lot write prescriptions under the brand name because they have confidence in that particular manufacturer's products.

MRS. SIMS: Yes.

MADAME VAUTELET: Or are lazy.

MRS. SIMS: Or are lazy, but I mean the thing is that in the generic, as these doctors explained to me you can bring the generic name of all the new drugs plus the brand names and the different varieties and they are -- you know, that gives you the contents. I

am trying to think of the correct word I want, but I can't. It tells you exactly what is in there.

MR. HUME: Mrs. Sims, I suggest that you as a housewife when you go to the grocery store and buy a can of soup you buy a particular brand, Aylmer's or Heinz, somebody you know, and you don't buy any can of soup that you don't know who made it.

MRS. SIMS: Yes, but I would certainly do it in relation to price.

MR. HUME: Of course. Thank you, Mrs. Sims. THE CHAIRMAN: Mr. Frawley?

MR. FRAWLEY: I would like to associate myself with my friend's remarks to you in complimenting you on the brief that you have presented. It is a very good brief. I was particularly struck with the professional language that was used in describing the situation in parts.

Now, Mrs. Sims, there are many aspects of this question, but I would like to go fully into one with you. You are aware, of course, that government departments and large hospitals buy large quantities of drugs, ethical drugs? Have you any idea as to the price which those departments of government pay for these ethical drugs?

MRS. SIMS: I know some friends of mine who have got prescriptions filled in large quantity when it was something they had to take over a long period of time in the hospital before they left, and then when they finally ran out and had to go to a drugstore that they paid a great deal more.



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MR. FRAWLEY: Yes, just precisely that. I would like to discuss that with you for a moment. In the hospital where the prescription is filled out of the hospital pharmacy the patient pays something, but pays a great deal less than what they have to pay for the program of drug therapy after they are discharged from the hospital. That is what you found to be the situation?

MRS. SIMS: Right. They cost enough, sir, even from the hospital.

MR. FRAWLEY: Would you be surprised to know -you have never studied, I suppose, the price difference
in some of these drug quantities. Would you be
surprised to know in the Province of Alberta the
Minister of Health pays two cents for a tablet of
pencilin G sold to him by the British Drug House.
The retail price for the same tablet is 20 cents.
Did you have any idea that there was that sort of
difference?

MRS. SIMS: I had an idea, yes, but not that much.

MR. FRAWLEY: That, of course, has no relation to the cost. The cost is not known to me. My friend, Mr. Hume, may open the book in Toronto on the 16th of October. In looking at the prices at which they are sold, not the cost, would you also be surprised to know in another instance in the Province that the Alberta Department of Health is paying for the supply of Hoechst tolbutamide, which probably is Hoechst orinase --. They pay four cents a tablet and it retails



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at fourteen cents. That, I suppose, does not particularly surprise you.

MRS. SIMS: Do the prices not vary from province to province? Don't they?

MR. FRAWLEY: I am pretty busy keeping up with what they do in Alberta. I don't know about the other provinces. I don't think we are the only province in Canada that have a drug program, have a drug program supplying drugs free to old age pensioners and people who are otherwise without means. I don't know if they have to pass a means test or not. I am speaking of that kind of thing. To go further I want to call to your attention in connection with these prices paid by government departments that there is competition. Do you know there is competition between drug manufacturers who do that supplying to the government departments?

MRS. SIMS: I would certainly think there would be. I would hope so.

MR. FRAWLEY: You wouldn't be surprised to know for the 1961 supply of penicilin G quotes were received in 1961 from the British Drug House from Ayerst, from Glaco, from Horner's, from Frosst, from Wyett, from Squibb and from the Alberta National, which is a wholesaler. Do you know of any similar competition in supplying to retailers in ordinary merchandising? Do you know of any similar competition on the part of the drug manufacturers to underbid each other to get those drugs onto the shelf of the retailer?



MRS. SIMS: No, I have no information on that.

MR. FRAWLEY: Wouldn't you be surprised if you were told there was no competition?

MRS. SIMS: No.

MR. FRAWLEY: Perhaps there are. I put it to you that there is no competition at all when it comes to supplying the retailer compared to the competition of the drug manufacturers to supply government departments or supplying hospitals?

THE CHAIRMAN: I think that Mrs. Sims said she had no knowledge.

MR. FRAWLEY: What is that?

THE CHAIRMAN: I think Mrs. Sims said she has no knowledge on that.

MR.FRAWLEY: Mr. Hume put it to you that the cost of research, it would come from the sale of the drugs, the money which the manufacturers get in from the sale of the drugs. In putting it to you, I ask you the question whether you would think there is very much contribution by the Alberta Department of Health to any research which the British Drug House may wish to do in selling penicilin G at two cents.

MRS. SIMS: I don't know anything about that.

MR. FRAWLEY: I put it to you, if anybody
is paying for the research it is the patient who goes
in with the prescriptions and pays 20 cents for the
tablet.

MRS. SIMS: That is right, the public, the consumer.



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MR. FRAWLEY: And, therefore, I put it to you that there is an apparent subsidizing of the cheap prices which the governments pay by the high prices which the consumers pay?

MRS. SIMS: Yes. Well, that is practically what was in the brief.

MR. FRAWLEY: I am not quarrelling with your brief. In fact, I suppose by this time you appreciate my principals have precisely the same view of this matter, in part, as your Association has.

I am just endeavouring at the moment to throw a little light on my friend's Mr. Hume's suggestion that the cost of research must come from the sale of the drugs, and I put it to you when the drugs are being sold in these two vastly differing channels of trade -- federal hospitals and federal departments, provincial hospitals, and provincial departments of health -- and then the consumer who goes in with the prescription and pays the list price, he must be paying all of the money needed to carry on the research?

MRS. SIMS: I would like to ask you one question: if a patient is discharged from the hospital in Alberta and gets a prescription filled, and then runs out, can they go back to the hospital even though they are not a patient at this moment and buy it?

MR. FRAWLEY: No. I am very glad you brought that up, because that is the next thing I am coming to. I think in Alberta the poor patient -- and I use that in both senses -- is just in the same



position as any other province and simply must have its drug therapy carried on at its own expense or at the expense of some social agency, but has no access to the hospital.

Mrs. Sims, has your Association had any views of the advisibility of throwing open to the general public the dispensaries in large provincial departments of health and federal departments of health or large provincial hospitals?

MRS. SIMS: Yes, I think that is covered when we say we think that ought to be considered. They are looking into the needs of hospitalization, but the need of drugs should be covered as well. In the brief I think that is covered.

MR. FRAWLEY: Just assuming the situation should come about, and I put it to you in the form of a question to get your opinion: suppose the Alberta Department of Health started to sell penicilin G to the general public having bought it at two cents a tablet, you would hardly expect them to ask twenty cents a tablet at that public dispensary in, say, the university hospital in the City of Edmonton?

MRS. SIMS: I would not, no. I can only speak for Quebec.

MR. FRAWLEY: Well, put it in Quebec. If
the Miniser of Health in Quebec had a program which
enabled him to buy penicilin G at two cents a tablet,
would you think he would -- assuming he was opening
his provincial hospital dispensaries to the general
public after a means test or otherwise -- would you



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 think he would consider selling it at twenty cents having bought it at two cents?

MRS. SIMS: I would not, no.

MR. FRAWLEY: I want to put it to you that
I am just as much concerned as your Association with
finding out what we can do to get the prices down.
I put it to you if the Provincial Department of Health
bought the tablet at two cents it would, of course,
sell it at something less than twenty cents if they
decided to go into that particular type of merchandising?

MRS. SIMS: If there is price competition, then the price of drugs is going to come down.

MR. FRAWLEY: And there is competition, and the Minister of Health bought the tablet at two cents precisely because there were lots of companies coming to him and bidding to sell at two cents.

MRS. SIMS: Yes.

MR. FRAWLEY: And I put it to you that the man who sells it at twenty cents is a captive market, that he hasn't got any choice. Nobody offered it at anything less than twenty cents list, at which he sells it less his accepted discount: is that what you understand to be the situation?

MRS. SIMS: I would think it is in most things.

MR. HUME: Perhaps Mr. Frawley would indicate
what the Minister in Alberta does sell them at. It
may be interesting to know what markup the province
considers fair and reasonable for handling charges
and bookkeeping and taxes, or how much they are
subsidizing the hospitals.



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MR. FRAWLEY: I am afraid my friend didn't pay too much attention to what Dr. Ross said. These are distributed free to the people of Alberta, because they are poor people -- old age pensioners, and so on.

THE CHAIRMAN: You are not suggesting if they threw their dispensaries open to the general public they would distribute them free to the general public?

MR. FRAWLEY: I don't know how soon we are going to reach that.

THE CHAIRMAN: We would find out who was paying for the advertising then.

I think perhaps you might indicate, Mr. Frawley, when the Alberta Department of Health buys drugs at these competitive prices, they are not buying at retail.

MR. FRAWLEY: The Alberta Department of Health is not buying at retail?

THE CHAIRMAN: No.

MR. FRAWLEY: Oh, no; they are buying at as opposite a thing to retail as you can imagine. They are buying from the manufacturer. They are buying on tender and after bids are made, but they are getting a price I don't know how close to cost. That is a field the green book has some comment about.

However, I think it is very commendable that somebody comes forward like this and affords an avenue of discussion, otherwise we would never obtain anybody's opinion about what to do to get the prices down.



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I am wondering, Mrs. Sims, what your serious views are, for the benefit of the Commission, and whether or not some long term relief might be obtained if we take the manufacturers at their word and get them to sell these drugs in large quantities --50,000 tablets at a time -- because, as you know, the Government of Alberta in its 1961 purchases of this penicilin G bought 400,000 tablets, and its other program, tolbutamide, was 156,000 tablets, and I am seriously asking for your considered opinion as to whether or not along that avenue lies some relief or whether you simply don't agree? I am wondering after throwing the dispensaries of public institutions open, whether the benefit of these low prices could be passed on to the consumer -- whether that is a sensible idea or not? If you don't agree, I would like you to say quite frankly that you don't go along with it.

MRS. SIMS: Well, until that is considered in the Province of Quebec, and until I have given it considerable thought myself, I would not have an opinion.

MR. FRAWLEY: Until you reach that opinion, do you see any other avenue worth exploring to just bring those prices down? That is all I am concerned about.

MADAME VAUTELET: I don't think that this brief here demands a reduction all along the line in the price of drugs. Just as in our hospitals, those who have the means to pay higher prices should not be



certain degree the profits of an industry that won't allow them to let their products go at lower prices in wholesale lots to hospitals. It seems to me when our brief has just presented a suggestion to our province that the lowering of the cost of drugs to the poor and people of low income should be a considered part of the hospitalization plan, that it is not for our Association to recommend to the government how they should go about this before it is further discussed. This is simply a suggestion and the principle that is being presented and for our Association to add the methods by which it should be carried out would be a piece of invertible and the principle moment.

MR. FRAWLEY: I am very much obliged for your answer, Madam Vautelet. In other words, you think if such a program of this sort were embarked upon it should be done through the medium of a means test so that not everybody — not the millionaires of St.

James Street — would be entitled to get drugs at

Lower less but the poor people who are in need of that — that these people, provided they could pass a means test, should be entitled to that?

MADAME VAUTELET: It should be considered from that angle. I don't think we should go into that at the moment.

THE CHAIRMAN: Will you be making an argument on this at some stage, Mr. Frawley?

MR. FRAWLEY: Yes, I may be.



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THE CHAIRMAN: The reason I am asking is that the suggestion raises some questions. For instance what would be the effect on the pharmaceutical industry, retail pharmacists, if government departments dispensed prescription drugs at very much lower prices than the druggist would charge? Would it put them out of business? That is one question.

Another question is, what would happen to the prices which the Department of Health pays, when the higher prices paid by manufacturers are eliminated?

MR. FRAWLEY: In other words, sir, British
Drug Houses would not be able to quote Dr. Ross two
cents a tablet if he found they were going out at
two cents, and there is another aspect of it that makes
your question, at least to me, very pertinent: Alberta
is a free enterprise province, and I have had no
suggestion they would go to the point where they
would put the druggist out of business. But, is
there any way to break the bonds of what I do regard
as a high cost of drugs?

Let us find out if there are avenues, and that is why I welcome the fact that these good ladies have come here today to present a brief, and be able to discuss with me -- which is, after all, all it is, a discussion with me -- as to along what avenues lies relief, or must we just suffer the high cost and keep on talking about it and not doing anything about it.

MR. HUME: May I make this comment, with my friend Mr. Frawley's permission. Mr. Frawley has,



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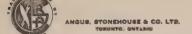
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ANGUS, STONEHOUSE & CO. LTD. 1

I am sure, endeared himself to the retail pharmacists in Alberta by his remarks this morning, but Mr. Frawley indicated in my presence last Wednesday before the Royal Commission on Health Services that this is the kind of matter he is taking up with that Commission. and I am wondering if that is not the form he should do it in rather than here? That suggestion to Mrs. Sims might better be discussed before that Royal Commission.

MR. FRAWLEY: I am surprised Mr. Hume has not thrown that up to me before now. Certainly, last week I asked that Royal Commission if they would be going into the question of the high cost of drugs. I pointed out that this Commission was operating within the confines of the Combines Investigation Act, and they had very frankly and openly stated they were not concerned with the level of prices, nor with whether prices were reasonable, and they assured me immediately they would certainly open up the Commission to discussions of that kind. Mr. Hume says he will meet me there or in any form: it sounds as though we are getting into a quarrel between the Province of Alberta and the rest of the world. the Alberta legislature last spring a resolution was passed that it was felt the price of drugs was too high, and that in the province alone nothing much can be done, because we don't manufacture drugs, and it is pursuant to that mandate that I have been discussing this with various witnesses. I don't know whether or not or how far we will get with the



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Hall Royal Commission. I hope we will get a great distance and that relief will come from that, and I commend that information to the Association of Consumers, that the Chairman of the Royal Commission on Health Services indicated he will go into the question of the price of drugs and costs.

This is the Quebec English Branch of the Canadian Association of Consumers: is there a French speaking branch?

MRS. SIMS: Yes, there is.

MR. FRAWLEY: You don't know anything about their intentions to make any representations to this Commission?

MRS. SIMS: No, I do not.

MR. FRAWLEY: They would have a much larger membership?

MRS. SIMS: No, actually they haven't, strangely The English branch is quite large. enough.

THE CHAIRMAN: I should state for the record that while under our Act we are not concerned with the prices of drugs as such, or whether they are reasonable, we are concerned with whether the price of drugs is high because of a monopolistic situation or restrictive practices, and that is what we are looking into at the present time: are there restrictive practices, are there monopolistic situations, and the effects they have upon prices and the general welfare of the public. So that, prices are not outside our field of inquiry altogether. We do not look at the question simply from the point of view

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of high prices because we are not entitled to under our Act.

I thought perhaps I might also mention, Mrs. Sims, that the cost of research, while it is in total a very large amount, does not, in accordance with the information the Director obtained in the course of his studies in Canada amount to more than a small percentage of the total costs of the drug industry. Even in the United States, where most of the research for Canadian companies who are subsidiaries of the American companies is done, if we can believe the Kefauver Committee, the cost of research is nothing like as large a percentage as your brief suggests.

MRS. SIMS: As we said before, we found that that is one argument that the drug manufacturers always say when you say the drugs should not cost as much as they do. They always say don't forget our research program, and that is the one thing the consumer has in their minds, I have got to pay for research.

THE CHAIRMAN: You might look at the cost of advertising and promotion, where a large part of the total cost comes from.

MRS. SIMS: Yes.

THE CHAIRMAN: Are there any other questions any of the people or representatives of clients might like to ask?

MR. McLEOD: You spoke of carrying out some investigation, your organization and you



personally. I realize that that would be necessarily fairly limited.

MRS. SIMS: Yes.

MR. McLEOD: But I wanted to ask you this.

In your investigation did you find the conditions
as described in the Director's statement, in so far
as ---

MRS. SIMS: I am afraid I haven't read that.
MR. McLEOD: That is all I have sir.

THE CHAIRMAN: Madame Vautelet, have you anything you would like to add?

MADAME VAUTELET: No thank you

THE CHAIRMAN: Thank you very much Mrs. Sims and Madame.

We will have a short break at this time. --- A short recess.

We will resume the hearing, ladies and gentlemen.

We have another brief which was submitted, and which I think might be presented now, by Nordic Biochemicals Limited. Mr. Antoft?

SUBMISSION OF NORDIC BIOCHEMICALS LIMITED

APPEARANCE: K. Antoft, President

MR. ANTOFT: Mr. Chairman, in presenting this brief we had certain reservations regarding the material that the Director of Investigation and Research presented, and this caused us to put together a brief with some very general views on the pharmaceutical industry as seen through the eyes of a company that perhaps operates



in a way that is not too common in Canada.

The brief I shall now read:

Nordic Biochemicals Limited is a Canadian corporation, incorporated under the laws of the Dominion of Canada. All of the members of the Board of Directors are Canadian citizens and all the shares of the corporation are owned by Canadian citizens.

The company was organized in 1951 and since that time has engaged in the manufacture, packaging and distribution of pharmaceutical products. The company operates solely in the field of "ethical" drugs, in that its products are promoted solely to the medical profession and are not advertised to the general public.

The sales of the company during the year 1960 did not exceed \$250,000.00.

With this brief background, we should like to comment on the "Material Submitted to the Restrictive Trade Practices Commission, Relating to the Manufacture, Distribution and Sale of Drugs", of which a copy was mailed to our company in February of this year.

From the outset, it should be emphasized
that we take exception to the generalizations contained
in Section C of paragraph 109, Chapter VI. The offending
section is a part of a paragraph which classifies Canadian
drug manufacturers under various headings and then
sets forth the operating procedures under which firms
within the different categories allegedly function.
As our firm logically belongs under the heading of a
"small ethical drug house", we should like to correct



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this as well as further implications in the material that size dictates the originality, the amount of research carried on, the ability to develop new drugs and important specialties and to market such successfully. The section reads as follows: (Page 61, Section C),

"Small ethical drug houses. These vary widely in size but seem to be generally differentiated from the large ethical drug houses not only on the basis of size or volume of business, but also because they do not deal in the newer and more complex drugs (unless they merely purchase such drugs for resale); they carry on little or no research, they are not able to develop new drugs or important specialties and they are unable to carry on elaborate promotional campaigns. The products which they do sell may be of high quality, indeed some have usually been purchased from the large ethical drug houses and are identical with those sold by the latter, but the small firms do not enjoy the same reputation as the large firms."

While such a sweeping dismissal of "small ethical drug houses" may have arisen from unreported data in the hands of the Commission, it clearly does



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period.

not apply to Nordic Biochemicals and it is both damaging and prejudicial to the reputation and morale of the personnel of our company.

We would like to set forth in broad outline a few of the facts regarding the research and development work carried out by our company during the past ten years. This will be done by reference to specific quotations from the above statement. A. The statement, "They do not deal in the newer and more complex drugs". - Our company was originally established to commence the manufacture of Corticotropin or more commonly known as ACTH in Canada. In 1951, there was a great scarcity of this important new and complex therapeutic agent, as existing methods of extraction and purification were primitive and inefficient. This supply situation and the importance of ACTH was recognized by the Canadian government, who through the National Research Council, financed Connaught Research Laboratories in Toronto to set up an ACTH manufacture during this

Our company, in collaboration with a group of Scandinavian drug manufacturers were rapidly able to solve the main problems of the extraction procedure, enabling us to increase the ACTH yield some eight-fold over the previously used methods.

At the same time, the new process yielded the much superior Corticotropin, type A, which is of much higher purity than previous preparations. We claim no credit for this original extraction procedure, (which was

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developed by Dr. E.B. Astwood and his associates in Boston), but it was through our work in Montreal that what had hitherto been an intricate laboratory method became suitable for large-scale processing. As a consequence, a product having approximately 20 times the potency and purity of the International Standard became available to Canadian physicians even before such a product was available in the United States. The greater yields also led to rapidly declining costs of the finished product.

In 1953, our company pioneered in the development of a long-acting form of ACTH. As the native hormone is relatively short-acting, therapy formerly required multiple daily injections. Several repository forms of the drug manufactured in the United States had made their appearance on the Canadian market, but all had serious drawbacks. By utilizing an entirely different principle, we were able to make a Canadian preparation which was both more convenient and longer acting. The pharmacological and clinical testing of this new preparation was carried out initially in Montreal and the clinical results were reported in the Journal of the Canadian Medical Association, (Rose, Bram, "Long-Acting Corticotrophin in Allergic Disease", a copy of which is appended hereto). The importance of this Canadian development may best be emphasized by quoting from an American publication the Wayne University Handbook (CORTICOTROPIN: Its pharmacologic effects in man. Detroit 1955) on ACTH. In discussing ACTH preparations available in the



United States, a statement appears on page 4: "For Canadian physicians, however, the superior duration of action of carboxymethylcellulose Corticotrophin offsets this defect." That was discussing the defects of various American preparations. "Unfortunately, this material is not available in the U.S.A. at the time of writing......"

It should be noted that we do not "merely purchase such drugs for resale", but that the manufacture of Corticotrophin is carried out completely in our own plant in Montreal, utilizing the pituitary glands of hogs slaughtered in Canadian packing plants.

During our existence, we have developed and placed on the market other new specialties that are neither trivial in concept nor copies of products developed by other, larger firms. For example, some years ago, we found a practical method of getting hydrocortisone into solution. This principle has resulted in a line of topical hydrocortisone preparations that are widely used because of their enhanced effectiveness and lower cost.

B. "They carry on little or no research". - A review of our research activities during the past ten years will demonstrate the injustice of this statement as applies to ourselves. It must be recognized, of course, that only a small part of any research results in commercial products. The philosophy of research which we follow is to permit as much scope as possible to our technical personnel in developing their ideas, improving their professional techniques, and in



encouraging original and creative thinking. It is a fallacy to assume that productive research can only be carried out through the much publicized "crash programs", involving armies of technicians and batteries of complex gadgets and computors. On the contrary, it needs hardly be pointed out that many of man's most fruitful discoveries have been made by individuals whose thinking was sharpened by the need to improvise and "make do" with a minimum of resources. In the field of fundamental research, commercial size in itself may often be a handicap. The need to seek approval for each step from management committees is likely to lead to stagnation in this area.

our personnel the greatest possible latitude in designing and carrying out original research, supporting them as much as our limited resources permits. As a result, our company is well known in North American medical research centres as a source of several research materials, and also as a place to which investigators may turn for aid in developing techniques or in translating laboratory procedures into production methods. A review of projects that we have undertaken or have participated in would demonstrate that the commercial motive is secondary in most of these endeavours. However, the list is long and filled with "blind alleys" and therefore only a few pertinent examples will be given here.

 Our company has undertaken the extraction of various glandular tissues, for the purpose of



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assisting investigators exploring the physiology and blochemistry of the human body. Thus we have made extracts of pineal glands, diencephalon, the thymus gland, blood, and other tissues, and have made these extracts available without charge to a large number of people working in various Canadian research centres. Human Growth Hormone Project. Since the existence of pituitary growth hormone was first demonstrated early in 1940, many trials had been made with a view to reproducing in man the effects observed in animals from the administration of this hormone. Although many investigators were involved in this research work, the hormone made from animal sources remained without effect when given to man. In 1958, a group of investigators at Harvard University demonstrated that the hormone extracted from monkey pituitaries had a significant effect when injected back into the same species. After this was reported, Dr. John Beck, of the University Clinic at the Royal Victoria Hospital in Montreal, asked us to set up a collection of monkey pituitaries from animals being used in the Salk vaccine program. Although we secured the complete cooperation of the University of Montreal's poliomylitis vaccine laboratory, the collection of these pituitaries proved to be very cumbersome. It soon became apparent that it would take several years to collect sufficient monkey pituitaries to make extraction worthwhile. Therefore, we began to collect human pituitaries from autopsy cases, in order to test the theory that

growth hormone was species specific in man.



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1 I should like at this point to read the footnote, which 2 states: "The credit for this original idea actually 3 belongs to one of our detail men, Mr. William Levain, who also was active in making arrangements with Pathology 4 Departments throughout Montreal, as an example of the 5 6 fact that detail men are not always the negative influences that they are occasionally accused of asserting in the field of drugs. As a result. Dr. 8 9 Beck became the first clinician to use human growth hormone in a human patient, and he demonstrated that 10 its activity paralleled the results expected from animal 11 experiments. His work has set off a wave of interest 12 13 in this field, and while the collection of human pituitaries has now become standard practice throughout 14 the world, the initial idea remains a Canadian one. 15 16 Our company continues to collect pituitaries from pathologists at the major hospitals throughout Canada, 17 extracting the human growth hormone from these. Due to 18 its extreme shortage, the available supply is allocated 19 through the Canadian Society for Clinical Investigation, 20 21 and we administer this program solely at our own expense. It is obvious that until another source of starting 22 material is found, this project is purely a research 23 undertaking which is unlikely to have any commercial 24

I may point out that the human growth hormone project was the subject of an editorial in September 23rd issue of the Canadian Medical Association Journal, in which the role of our own company and the role of Canadian investigators in general is confirmed, and the

significance.

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editor of the Journal has been very complimentary in establishing this as another important Canadian first in the field of basic medical research.

3. Miscellaneous pituitary hormone fractions. With the great interest in pituitary physiology, there is a constant demand for various pituitary hormones, as well as for fractions that have not yet been identified as hormones. We offer a nearly complete range of all the known pituitary hormones. In addition, we continually make various fractions whose hormonal action has not yet been characterized. In some instances, we have supplied starting material from which university research workers carry out further fractionation. As examples, two of the substances that are currently of interest to us are the "fat mobilizing" factor from the pituitary, and the factor in the pineal gland area which appears to influence fluid retention.

In most cases we supply these research preparations without charge. If we do not make a particular pituitary hormone ourselves, we may purchase the fraction from one of the members of our Scandinavian research pool. These are imported by us at our own cost and distributed, in most cases, without charge to the interested research group.

C. "They are unable to carry on elaborate promotional campaigns". While we are very loath to spend our limited resources for non-productive promotional purposes, our company has not hesitated to undertake useful and original promotional and educational campaigns. As an example, we may point to the sumposium



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on ACTH which we sponsored jointly with the Hospital St. Francois D'Assise in Quebec City, in 1955. We had become aware at that time that the French language medical literature on ACTH was relatively incomplete, compared to the information available in English. Therefore, we organized a day-long symposium for the benefit of the French speaking doctors in the Quebec City area. Specialists in the field of rheumatology, pediatrics, allergy and endocrinology were brought from Toronto and Montreal to present the latest and most authoritative clinical experience in general practicioners in the area. These proceedings were subsequently published in the medical journal of Laval University, "Laval Medical", and were distributed in booklet form to the French speaking members of the Canadian medical profession, at our cost. Although the expense of this conference and the later publication were perhaps out of proportion to the size of our company, we have enjoyed lasting benefit from the good will engendered by this conference. D. "Small firms do not enjoy the same reputation as the large firms". This is perhaps the most cutting one of all. The matter of reputation is a highly individual thing from one company to another and we do not think that size is a predominant factor.

In our own case, our reputation with the Canadian medical profession is certainly as high as that of any other ethical drug house, regardless of size.

Conversely, there are several of the large organizations whose reputation for high-power promotion and colourful



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product claims arouse no feelings of envy.

We hope therefore that in its final report, the Commission will modify or eliminate the implications contained in Section C of paragraph 109, that "small ethical drug houses are by definition inferior to "large" ethical drug houses.

We should now like to turn our attention to various other points that have occurred to us in a reading of the "Material".

EFFECTS OF TARIFFS AND SALES TAX

In Chapter 3 of the material, some consideration is given to the impact of tariffs and sales taxes on drug prices.

Although tariffs may have a tendency to raise prices, there is evidence that the existing tariffs and dumping duties do have a beneficial influence on the Canadian drug industry. Thus, our company is engaged in the sterile filling of the antibiotic products of a major American manufacturer who does not have Canadian facilities for filling injectables himself. By exporting bulk materials rather than a finished product, he is entitled to send the material into Canada at a low import price, thus effecting a saving in duty and also eliminating the possibility of having to pay dumping duty on an assigned "fair market value" on the finished product. In this case, the dumping duty regulations probably have a tendency to lower the cost of these products, while at the same time giving employment to Canadian manufacturing personnel.



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With regard to sales tax, however, the Canadian manufacturer is in an unfair position in comparison to foreign companies exporting into Canada. As most hospitals buy on a sales tax exempt basis. the collection of sales tax does not enter into such prices. However, many of the materials used in a Canadian manufacturing plant are not eligible for sales tax exemption, even though the end-product may be entirely sales tax exempt. The American manufacturer, however, who sells sales tax exempt goods in Canada is not subject to payment of Canadian sales tax as any part of his manufacturing cost.

As an example of how this may operate to the disadvantage of the Canadian manufacturer, we wish to cite a recent specific ruling by the Department of National Revenue in our own case:

While all the injectables we manufacture are either specifically exempt from sales tax or usually become so by virtue of their sale to hospitals, it was recently ruled that sterile masks, which are used in sterile filling operations, could not be considered as entering into the process of manufacture directly. Therefore, we are assessed sales tax on these masks at the time of importation. To the extent of this tax, our production cost is increased. I only mention this case. There are other items, but this occasion we have a specific ruling.

An American manufacturer, however, dealing in the same type of injectables, which are likewise sales tax exempt, would not be subject to payment of



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sales tax on the cost of these masks in his factory.

To this extent, he receives preferred treatment by carrying on his manufacturing operations outside of Canada. Although masks are a minor cost item, it is only one of a large class of laboratory supplies that do not qualify for tax-free purchase.

Ownership of pharmaceutical manufacturing houses.

It must be admitted that the non-Canadian drug manufacturers have in large measure contributed to the rich store of valuable therapeutic weapons that the Canadian medical profession has at its disposal.

Because it is controlled from outside of Canada, marketing practices and pricing are factors that fall largely beyond the control of Canadian market pressures or governmental control. In the main, purely Canadian influences on prices are usually in an upward direction, due to the tariff and sales tax which is added to imported goods.

It appears that the Director of Investigation and Research has recognized that manufacturing costs of most drugs marketed in Canada are not easily subject to scutiny by Canadian authorities. Therefore, since any possible abuses are largely originated outside of Canada, it would perhaps be unfair to call the few solely Canadian companies to account for those sing of whose fruits they only enjoy an insignificant fraction. It would perhaps be more useful to consider methods of encouraging the development of a native pharmaceutical industry whose behavior would be solely dictated by Canadian conscience and Canadian law. We

will have specific recommendations in this field in a later part of this brief.

The role of the retail druggist in Canada

Much has been made in the popular press, particularly as a result of the so-called "Kefauver Committee" in the United States, of the differences in cost of retail drugs in North America as compared to various European countries, and the same subject is raised in the "Material". The organization of European drug distribution differs greatly from that in North America and these differences are necessarily reflected in the price that the consumer pays for the retail package.

In many European countries, the retail pharmacist does not operate as a free competitive agent. In Denmark, as one example, it happens to be one we have enough data on to discuss, the owner of a pharmacy derives his authority to operate his drug store by Royal resolution, the number of pharmacies is limited by law, locations are rigidly controlled by the Home Ministry, and prescription pricing is determined by the official schedules laid down by governmental authorities.

This rigid framework has led to Danish pharmacies developing in a completely different direction than that commonly seen in North America. Thus, in all of Denmark there is one pharmacy for every 13,000 persons, while in Copenhagen the ratio is about one to each 16,000 of population. This is in contrast with the Canadian average of only 3,624 persons per pharmacy



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reported in 1960 (see page 66 of the "Material"). The Danish pharmacies are, in fact, small pharmaceutical factories, equipped to carry out their own tableting, filling of injections, ointment preparation etc., but they are strictly limited to the sale of pharmaceuticals, and such sources of income as soda fountains and department store merchandise are not permitted.

THE CHAIRMAN: Mr. Antofit, you mean they sell nothing but prescription drugs?

MR. ANTOFT: That is right.

THE CHAIRMAN: Nothing but prescription drugs? MR. ANTOFT: They do have over-the-counter pharmaceuticals, but there are a very limited portion.

THE CHAIRMAN: They don't sell toothpaste or things like that?

MR. ANTOFT: No, they don't sell toothpaste. There are separate stores that sell generally cosmetics and this type of thing, such as touthpaste and shampoos and that sort of thing. These separate stores don't sell prescriptions or deal in medicines in any form.

The net effect of controlled prices and local manufacture is that the retail mark-up is much lower than in Canada. It is interesting to note that in 1958, a total volume of 20.6 million prescriptions were filled by Danish pharmacies at a total cost of \$19,500,000. Thus, the average cost of a prescription was less than \$1.00, while in Canada, the figure in the same year was \$2.78.

This information is entered in our brief not



 with a suggestion that this system is preferable to the one that prevails in Canada, but purely to point out that in comparing prices in different countries, many factors beyond the avarice of individuals or corporations may enter into the picture.

pharmacist is faced with a very thorny dilemma. He is rapidly losing his professional standing, as the trend to pre-packaged drugs calls upon less and less skill in dispensing. It is noticeable in all Canadian drug stores that the facilities required for compounding are rapidly diminishing. The serious pharmacist who is interested in his profession often leaves the retail field and enters industry, hospitals, or government bodies, where he can exercise more of his academic qualifications. The result is that retail drug stores are becoming more the domain of merchandisers, whose success is determined by their use of modern promotional and merchandising techniques rather than by their knowledge of pharmacy.

Association is highly disturbed at the loss of professional prestige which they feel their members have suffered in the eyes of the public, they apparently do not appreciate that this is the price that they must pay for becoming successful merchants. Perhaps the Canadian Pharmaceutical Association is itself contributing towards emphasizing the role of the druggist as a business man. Any issue of the Canadian Pharmaceutical Journal shows that preoccupation with the



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purely commercial side of the profession receives a large measure of editorial attention, and certainly is the theme of practically all the advertisements directed at the practicing pharmacist. As an example, the March 1961 volume of this publication contains 21 full pages of advertising, more or less. Most of these advertisements are by drug manufacturers. Those that deal with specific products emphasize the profit advantage in "pushing" the product concerned. The phraseology is illustrative of this and the following are examples, each culled from a separate advertisement in this issue: "High margin medication" - "You profit from rapid turnover and repeat business" - "New profits to you" - "Another profit producer" - "Traffic builders for you" - "Another potential best seller" -"Recommend them for increased profit" - "Cash in on these....deals" - "Leading seller" - "High profit..... products". The whole tone of advertising directed at the retail pharmacist is well summarized on the back cover ad of this issue: a list of the advertiser's products are set forth in an attractive box whose border is formed of \$\$\$\$ signs!

The druggist who is striving for professional stature would do well to compare the advertisements to which he is exposed in his own trade journals with those that the same drug manufacturers place in the journals directed at themedical profession. In the latter, advertisements suggesting that the reader will derive material profit from prescribing specific product is, of course, unheard of, and every pharmaceutical

manufacturer knows that such ads would be rejected

out of hand by the editorial board of every medical

pharmacy will never achieve its desired stature unless

it is prepared to accept ethical restraints similar

journal. It is obvious that the profession of



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to those imposed by the medical profession on its own membership.

THE CHAIRMAN: There is a difference, the doctors are not selling the drug. The druggist is.

MR. ANTOFT: Yes, but the appeal of the manufacturers to the druggist is if you sell this drug you will make a profit. The manufacturer does

THE CHAIRMAN: It appeals to the medical profession on the basis if he prescribes this drug it will be beneficial for his patient.

not appeal to the medical profession on the same level.

MR. ANTOFT: That is correct, and I think we could very well, as manufacturers, we could very well adopt for ourselves the same kind of tactics in our advertising directed at the pharmacists. We, as manufacturers, are anxious that the pharmacist shall retain or build his professional stature. I think we are debasing him by appealing solely to his commercial motives in doing business. I think that the pharmacist has a role in easing and helping the doctor to assess new products, but if he is overwhelmed with this type of promotional approach this pharmacist is very likely to put commercialism ahead of what he would otherwise do to influence the doctor in prescribing the newer developments in drugs. He



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has more time to follow them than the doctor has. This is the point that I am trying to make in this section. I think this has come about both by the manufacturers and the retail druggists being somewhat lax in this respect and have allowed this situation to develop over the years.

RETAIL PRICING - Retail pricing policies are treated at some length in the "Material".

A large part of the resentment in the public mind about drug prices results from the variation in the price of an identical prescription, from one drug store to another. Retail druggists have wrestled with this problem of pricing for many years and numerous formulae have been suggested to achieve uniformity. The predominant thought is that the price of a prescription should reflect not only the cost of the ingredients, but also the "professional fee" of the druggist filling the prescription, and varying amounts and percentages are therefore added. For this reason, the manufacturer has only a very partial influence on the ultimate cost of his product to the patient. In our own case, we set a list price on each of our products, and on this list price, we grant a 40 per cent discount on direct sales to hospitals, pharmacists and doctors, (with additional discounts to wholesalers and distributors). In various ways, however, we become aware that our products are often sold to the consumer at prices well above these "list prices". A recent example occurred when a package was returned to us for credit. In ink, it carried a price notation "\$3.75".



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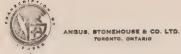
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As the list price on this product is \$1.40, the druggist would have paid us \$0.84 if he had bought it from us directly. (As it happens, we were able to identify this by the lot number as being a sample, which we found that we had sent to him without charge several years earlier!)

As a manufacturer, we are naturally concerned with retail pricing policies by the drug stores, as the excessive "loading" of a retail price will work to diminish our market. Furthermore, such practices will tend to further impair the consumer's view of the manufacturing industry, as the blame for high prices of drugs is usually attributed to the greed of the manufacturer.

It is difficult to envisage any legislative action which would contribute to a solution of this problem. However, we feel strongly that the druggist, if he feels he is entitled to a professional fee, should list this fee as a separate item on his prescription bill to the patient. In this way, he would emphasize his professional function and the question of his fees would be divorced entirely from the discussion of high drug costs.

MANUFACTURER'S PRICING POLICIES - When Nordic Biochemicals Limited was established in 1951, we approached our responsibilities with what appears in retrospect to be naive idealism. We assumed that all that was necessary to thrive and expand in the Canadian drug manufacturing industry was to offer the best possible product at a reasonable price, in the expectation that within a very



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short time we would be operating at capacity. was thought that advertising could be held to simple announcements in one or two of the main medical journals, announcing that our products were available. No provisions for direct mail promotion, an army of detail men, or huge sampling programs were envisaged. While this philosophy was operative, the company teetered on the brink of disaster, but only with reluctance and by degrees did we accept the "facts of life", and the company finally began to prosper. It was rapidly discovered that although doctors publicly deplore the mass of direct mail literature, a sales volume on practically any product could be created by advertising it by mail providing it is done persistently and massively. Detail men are an expensive method of securing sales, but without them, cobwebs grow on the order desk. Thirdly, in order to detail, a representative must usually bribe" his way into the doctor's presence by the offer of free samples in generous volume. The drug house who neglects any one of these three sales methods invites its own decline. At the same time, the flamboyant overuse of such sales methods has led to increasing coolness between responsible sections of the medical profession and the pharmaceutical industry as a whole. As a consequence, the channels of communication between the doctor and the drug manufacturer deteriorate, and the cost of drug promition consequently increases. More and more mail is needed to put across a given idea, more and more time is wasted by detail men in attempting to see



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29 30 doctors who are determined to see as few of these salesmen as possible, and more and more samples are shovelled out in an attempt to catch the eye of the men who write prescriptions.

Although Nordic Biochemicals has been forced to adopt some of this sales pattern, we have attempted to maintain a sense of proportion in doing so. Our direct mail is designed to be informative rather than persuasive. Our detail men are required to be experts in our own particular field, so that their advice may be followed with confidence. As much as possible, we attempt to channel whatever sampling we are required to do into avenues where indigent patients will benefit.

Currently, these three avenues of sales promotion, plus a very limited journal advertising, costs us approximately 35 per cent of our gross sales. While we would much rather spend this money on research and development or on reducing our prices, we know from experience that without these sales expenditures, there will be no sales.

While sales promotion is the largest single factor reflected in our price structure, it should also be noted that we operate in a field where the cost of raw materials is very high. In the manufacture of ACTH, our starting raw product is the pituitary gland of the hog. These currently cost us \$700.00 per kg. in the dried state, when bought from the slaughter houses. I might note this was written in the month of March. They now cost \$1100.00 per kg. in the dried state bought



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from the slaughter houses. In the actual extraction, there is a great element of risk, as the yields may vary from 50,000 I.U. per kg. of glands, up to 140,000 I.U. The cost of assaying ACTH is also very considerable, in that an assay of a Master Lot may require up to 150 rats, each one of which must have its pituitary removed by a very intricate operation.

Finally, there are the costs of quality
control, research and development. In our case, these
account for approximately nine per cent of our gross
sales. I should say this figure of 9 per cent is the
direct cost that we can attribute directly to control
and research activities. In a small organization
such as ours there is a great deal of overlap of
production personnel who may assist our control personnel
so that this nine per cent is subject to revision
upwards. We have tried to break it down for our own
purposes as we have no particular necessity to do so.

THE CHAIRMAN: It is really more than nine per cent?

MR. ANTOFT: Really more than nine per cent.

If we didn't carry out quality control research and development then our overhead cost however, our fixed cost would be reduced by nine per cent.

SUMMARY AND RECOMMENDATIONS

We have attempted to correct the impression that new ideas are the prerogative of the larger, usually foreign-based pharmaceutical manufacturers.

We have attempted to point out some of the factors that not only operate to determine drug prices, but that



also influence the public's opinion of drug prices:
We have stressed the high cost of communicating with
the doctor and have pointed out that this cost is
likely to increase unless more rational and direct
communication is established between the drug
manufacturers and the doctors.

Relations among the pharmaceutical industry, the retail druggist, and the medical profession, should be studied by the three groups. We feel there is little that can be accomplished in this area by any governmental action.

A question of whether or not additional regulation or legislation is necessary to modify drug prices will remain largely academic while the major part of Canada's drug needs are supplied by parent sources beyond the jurisdiction of Canadian laws and market influences.

It is submitted that a more rational approach to the problem is to develop means of encouraging the growth of Canadian-based pharmaceutical manufacturing. While foreign ownership by itself cannot be considered detrimental to Canadian manufacturing, it is important that such operations should be allowed to operate with as much commercial independence of the parent company as possible. When a Canadian subsidiary is purely a branch factory with all policies decided in a head office located outside of Canada, such organizations are vulnerable to decisions that may not be in Canada's national economic interest. Thus, the recent closing of one of the major basic manufacturers in the



pharmaceutical industry in Canada turned out to be disastrous for several hundred people who were dependent on this plant for their livelihood. While it may be good policy to close down a branch factory in times of contracting sales, one may speculate if an independent Canadian company in similar circumstances would not have had great incentive to rationalize and diversify its production, rather than shut down completely.

To encourage the growth of the Canadian pharmaceutical industry would increase competition with the resulting prospect of lowering prices. The only basis for any sound industry, however, is in the development of new ideas and new products. This requires that existing Canadian industries devote more of their resources towards both basic and applied research.

On the part of government, such objectives could be encouraged by permitting bodies such as the National Research Council to work more closely with industry. The United States example of the National Institutes of Health's Cancer Screening program is one method in which this could be accomplished. Under this later program, research and development contracts are farmed out to private pharmaceutical companies, and promising results have already developed from this approach.

Many of the medical research programs that are now being carried out at universities could well be broadened to enlist the cooperation of pharmaceutical research laboratories. In this way, incentive would be given to scientists to enter Canadian industry and



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thus enlarge the horizon of Canadian manufacturers.

Our position is weak in competing in mass production, but this deficiency could certainly be overcome by employing more inventive genius.

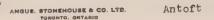
THE CHAIRMAN: Mr. Antoft, do you wish to make any comments on the brief, or add anything to 1t?

MR. ANTOFT: I would like to make one. I presented a somewhat similar brief in June at the hearings of the Ontario legislative committee on drug prices, and at that time I made the unfortunate error of including a very minor incident in which we felt that a druggist had unreasonably raised the price of one or our products. Now, the wire services of the newspapers carried a very fair and comprehensive report of my brief, but as happens at times, the newspaper office digested out of this story that the poor little pharmacist had literally given a black eye to the whole industry, and in many parts of the Dominion of Canada my brief, which was essentially the same as this, was hailed as being an attack, or an attempt to put the whole blame for the high drug prices on the unethical conduct of the retail pharmaceutical profession.

I would like to strongly emphasize that this is not the case. I feel that the Canadian pharmaceutial profession, as a whole, act in a highly ethical way.

We as manufacturers should be giving them more support in trying to improve their position in their struggle to counteract this so-called loss of stature.

I would also ask for the members of the press that are present, that they do whatever they can to see



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that a similar distortion does not occur today. far as these hearings are concerned, I may respectfully suggest that the fear of similar episodes occuring could very possibly be the reason why some manufacturers are reluctant to speak openly. It is my own feeling that this Commission here would perhaps have gotten more frank and more pertinent information if they were able to offer some protection of the witnesses towards this sort of thing happening that happened in my own case. I had some very irate letters from druggists, who felt I was maligning the profession, and some of my salesmen were very unhappy, because they felt they were receiving a cool reception, and I would like to make this observation for what it is worth in the further work of this Commission.

THE CHAIRMAN: Thank you Mr. Antoft. It is very obvious to the Commission that you have thought about these problems at considerable length. I notice that your advertising and promotion, at about 35 per cent of your gross sales, just about hits the average on the nail for the industry as a whole?

MR. ANTOFT: That is right.

THE CHAIRMAN: I was wondering, with sales of only \$250,000.00, what with all the unpaid research work you are doing, how do you manage to navigate?

MR. ANTOFT: Of course, we hope that that figure is not a static one.

THE CHAIRMAN: Your company is a Canadian corporation, entirely operated by Canadians. I gather from what you say in the brief that there is some



association with people in Denmark?

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out have people in beindle.

MR. ANTOFT: Yes, we have a research pool with a group of Scandinavian companies, in which we exchange ideas. It is not a very formal basis. It is more on the basis of personal friendship and this type of thing, but it does enable us to broaden our horizon and have available to us ideas that would be beyond the scope of our own somewhat limited staff and resources.

THE CHAIRMAN: So in no sense is there any parent and subsidiary relationship at all?

MR. ANTOFT: No.

commissioner carignan: As far as the statement made by the Director on page 61, and quoted by you, is concerned, it may well not apply to your company, but it may be quite right as a general statement. Do you know many small ethical drug manufacturers who carry researchers? Do you feel that there are many of them that deal in new drugs and so on?

MR. ANTOFT: I do think as a generalization this is unfair to more companies than my own. I cannot speak for other than our company, but I would expect that there are other companies who would feel, if they had seen the statement, would be moved to make similar comments to what I have made.

COMMISSIONER WHITELEY: What part of your sales do you estimate are made through retail drug stores?

MR. ANTOFT: Roughly about 40 per cent.



commissioner whiteley: These costs you refer to on page 15 of your brief, do they form about the same proportion of your sales to drug stores as through other channels?

MR. ANTOFT: I should make it clear that
we sell generally to what are called the usual channels.
We sell to drug wholesalers. I thought perhaps your
question was related to what proportion ended up in
retail pharmacists, compared to what ended up in
hospitals. Our basic selling price is the same,
whether we were to sell directly to a drug store or to
a hospital or a government agency. Everyone would
get the same level of wholesale price. The only
people who get an additional discount are the drug
wholesalers, who carry out the function of stocking,
merchandising, and so on, but if we sell directly, we
sell ourselves from our list price we have a discount
of 40 per cent which applies to every category which
is entitled to buy at wholesale.

THE CHAIRMAN: That is just the wholesale discount?

MR. ANTOFT: We have a list price on which we extend the 40 per cent discount to drug stores, hospitals, and to government agencies, and to doctors who buy direct from us.

THE CHAIRMAN: You have an additional discount when you sell to wholesalers?

MR. ANTOFT: Yes sir.

COMMISSIONER WHITELEY: On page 13, under the heading: "Retail Pricing", by implication you are

suggesting that uniformity of retail prices would be a desirable goal. Is that the implication you intended to convey?

MR. ANTOFT: No, this is not my opinion. I do not think that uniformity would be a good thing. I am merely reflecting the observation that a lot of discussion in the pharmaceutical journals over the past few years has been devoted to finding a common basis, so that there won't be so much discrepancy, and apparently the public won't criticize the druggist for one druggist overcharging and another one for cutting prices. I do not believe that it would be a good thing that druggists follow a set pattern. I don't believe that that would be healthy or desirable, but there was a lot of discussion in the pharmaceutical journals amongst the druggists of how to achieve such a state of affairs.

discussioner whiteley: On page 11 you discuss the situation in Denmark, and you point out the different methods of operation in the retail drug field. You give as an example the average cost of a prescription in Denmark as compared to Canada. What part of that difference would be accounted for by reason of the difference in retail markets?

MR. ANTOFT: I think first of all that there are allot-less number of packaged drugs sold through Danish pharmacies. The druggist makes up a lot of his ointments and tinctures, and even injectibles on the premises, and I think it is probably because of,



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first of all that their habits of medication are simply. I believe that in Canada and the United States, it is my own personal belief that there is probably a tendency on the part of doctors to over-prescribe many patients who arrive in the doctor's office, with whom there may be very little wrong, because of that they are concerned about some emotional problem and it has become the practice in Canada and elsewhere to prescribe something for this patient. I think that probably the same patient in Denmark would walk out of the doctor's office with more advice and less prescription.

THE CHAIRMAN: Sometimes the doctors here would say that the psychological effect of that is good.

MR. ANTOFT: Yes, this is possibly true, but on the other hand sometimes they prescribe expensive items ---

THE CHAIRMAN: I suppose your comments about the greater simplicity of prescribing in Denmark means that there are very much fewer packaged and brand name drugs sold?

MR. ANTOFT: Yes. I think that there are fewer products that are put out under the same name. that is basic compounds that are put out under the same name.

THE CHAIRMAN: So many of the patented drugs are made up in dosage forms?

MR. ANTOFT: Yes sir.

THE CHAIRMAN: Have any of the counsel questions to ask?

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MR. HUME: Do I understand that your reference on page 15 with respect to your promotion, you say that: "We know from experience without these sales expenditures, there would be no sales." Is your point this, that this amount of this percentage you have found as a managerial decision has been necessary to keep your company going, and if you say cut it in half for some purpose or other, that you would seriously figure that your sales would decrease by an important percentage?

MR. ANTOFT: Yes. very definitely.

MR. HUME: And this is the product, I suppose, of the way we do business in Canada?

MR. ANTOFT: That is correct.

MR. FRAWLEY: You told the Commission that 40 per cent of your sales were through retailers. Perhaps you could clarify that a little bit, because I do not quite understand it.

MR. ANTOFT: It is an estimate based on what percentage of our sales go to wholesale houses whose main outlets are retail drug stores.

MR. FRAWLEY: Could you give an approximation showing the whole 100 per cent?

MR. ANTOFT: I would say that the other 60 per cent is represented by sales directly to hospitals and government institutions.

MR. FRAWLEY: Sixty per cent to hospitals and the like, and then 40 per cent to either retailers direct or to wholesalers who then pass them on to retailers?



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MR. ANTOFT: Yes, this is my estimate.

MR. FRAWLEY: On page 13, you do refer to the variation in the price of an identical prescription from one drug store to another. Supposing that I had a prescription from my physician for five CC of Duracton, which is one of your injectibles, I could take that prescription, and if I was so minded I could go from drug store to drug store in Montreal, and I would find a great variety of prices. Is that what you mean?

MR. ANTOFT: Yes, I think you would find a variety of prices. Yes, I wouldn't say that it was necessarily a large one.

MR. FRAWLEY: Well, I was wondering how much it would vary. That would be sold to the retailer either by you direct, at what is called the list price?

MR. ANTOFT: Yes.

MR. FRAWLEY: And he has, as I understand it, a margin of 40 per cent?

MR. ANTOFT: Yes.

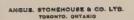
MR. FRAWLEY: Assuming, which apparently is far from the fact, but assuming that those five cc's cost me a dollar. He has forty cents to give and take, to come and go on?

MR. ANTOFT: Yes.

MR. FRAWLEY: Plus perhaps the additional prescription fee?

MR. ANTOFT: Yes.

MR. FRAWLEY: And you find that in Montreal that there is quite a movement in that forty per cent,





that some of the druggists would be content to take a markup of 30 per cent on this injectible of yours?

MR. ANTOFT: Well, I would rather not make a general statement about it, because we have not done a survey of what sort of prices are being charged, but I do know of patients who are on long term treatment with Duracton from whom that a druggist knows that he is going continually to be supplying Duracton to him, and he has taken a very nominal markup.

MR. FRAWLEY: He would give him almost on a

MR. ANTOFT: That is correct.

MR. FRAWLEY: And he would take that into account?

MR. ANTOFT: Yes, but I am not prepared to say to what extent this is a general practice.

MR. FRAWLEY: But the statement in your brief on page 13, you can relate it to your products sold by retail in Montreal?

THE CHAIRMAN: Mr. Frawley, I think to get the figures right, it would seem to me that if the price the druggist actually paid was a dollar, the list price would be \$1.66 and two/thirds, and 66 and two/thirds cents is what he would have to play with.

MR. FRAWLEY: If the list was a dollar, he would pay sixty cents?

MR. ANTOFT: Yes.

MR. FRAWLBY: And he would have forty cents to play with?

MR. ANTOFT: Yes.



MR. FRAWLBY: And we have been told, and the Director's Report implies that almost all of them regard the dollar as the price they charge?

MR. ANTOFT: well, I may comment that in a high-priced drug, such as Duracton for example, where the druggist has a small package and a large volume, that he would probably be more inclined to assist the patient who is on long term therapy, in giving him a lower price than say in the price of a product that is listed at \$2.50. It is probably more likely that this \$2.50 would be kept more across the board, rather than the \$9.00 in the case of Duracton.

MR. FRAWLEY: You speak about the kind of advertising that goes into medical journals as against the kind that goes into pharmaceutical journals. I seem to recall looking at my brother's copy of the Journal of the American Medical Association. He is a physician in California. That there were a number of rather flamboyant advertisements in the pages which may not have been addressed to the doctor, advertising which you could very well call puffing the product. Have you not found that?

MR. ANTOFT: Yes, I agree, and I would think that the American Medical Association has been conscious of this, and has been reviewing advertisements more, with a much more careful eye to the claims that are made. However, I don't think that, I am not particularly referring to flamboyant therapeutic claims. I am referring to the fact that a particular remedy or drug is offered to a druggist, not because



of its inherrent characteristics or its possible benefits to his patient, but because by selling a dozen of these he is going to make more money than by selling a dozen of a competitive product, and this is a point where I don't think you would find a similar situation in medical journals, even some which have more relaxed advertising policies than others.



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MR. FRAWLEY: Just speaking of the role of the retail pharmacist and druggist in the drug store, he has, as you understand, nothing more than 30 cents to cover his output, operating expenses, operating his shop, his dispensary in any event. That is pretty well the fact; isn't it?

MR. ANTOFT: Well, of course, the druggist because he has only a limited number of people that he can serve he, in Canada, is unable to live purely on his prescription department so you have the tendency of drug stores becoming more and more small department stores, selling all kinds of goods.

MR. FRAWLEY: In some large cities we have dispensaries.

MR. ANTOFT: Oh, it is my observation that these are not the most prosperous of the drug stores.

MR. FRAWLEY: Well. I don't know.

THE CHAIRMAN: I suppose, in addition to the forty cents he would have a prescription fee?

MR. ANTOFT: Yes, if he adds the prescription fee. My feeling, of course, is this should be shown as a professional -- the pharmacist states he is performing a professional function and I think that he should go out of his way to convince the public of this and he should set forth on the bill saying this is what I charge for my professional function apart from my function as a dealer in merchandise. I offer you this service for which I am entitled to be paid. If this were done we wouldn't confuse discussions about pricing at the retailing level with



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discussions of pricing at manufacturing.

MR. FRAWLEY: That is right. All the retail pharmacists don't charge a professional fee?

MR. ANTOFT: That is correct.

MR. FRAWLEY: As to those who don't charge a prescription fee, I simply put it to you, that the only elbow room he has in between the dollar that is listed by the manufacturer as the list price and the sixty cents he is actually paid for it?

MR. ANTOFT: Yes, that is correct.

MR. FRAWLEY: I wouldn't think that the retail pharmacists, by and large could be accused of being any important factor in keeping up the price of drugs?

MR. ANTOFT: I agree, he is not an important factor.

MR. FRAWLEY: If they are too high, one must search some other place.

MR. HUME: May I follow that, the inquiry being principally concerned, Mr. Antoft, with ethical drugs and your reference to the kind of advertising where the druggist is urged to promote the sale of a drug, that surely must relate to the proprietory or patent aspect of drugs?

MR. ANTOFT: There is a certain amount of overlap. Unfortunately I didn't bring this particular copy with me, but there are announcements of new drugs in which they say, this is now being heavily detailed to the doctors in your area. Make sure that you have the material on your shelves ready to



meet the anticipated heavy demand. Again the emphasis, it seems to me in these types of advertising dealing with ethical drugs has always been to the dollar and cent advantage of having this stock on your shelves rather than to explain or attempting to explain through the method of advertising what this new development is all about.

MR. HUME: If I require your product could

I buy it, go into a pharmacy and buy it or must I have
the prescription, your particular product

MR. ANTOFT: Some of our products are on prescription and some are not.

MR. FRAWLEY: May I ask another question.

I was interested in these dispensaries. Have you any idea at all of the approximate percentage of prescriptions that are filled by these dispensaries in Canada as against the ordinary garden type drug store with its soda fountain and barbecue and everything else?

MR. ANTOFT: No, I am sorry I don't. My statement may have been a little too broad. It has been my observation that there seem to be less and less of these purely dispensing drug stores in existence From year to year you would see one drop out here and there.

MR.FRAWLEY: More and more medical dental buildings have been built in Canada's big cities and everyone of them has a dispensary, perhaps two.

There are some I know where you have to stand in line for half an hour to get your prescription filled.



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It seems to me that perhaps the bulk is a little larger in the actual volume of prescriptions filled than perhaps you have been led to believe, but in any event these dispensaries also have the list minus forty per cent.

THE CHAIRMAN: Mr. Antoft, in your brief
you make a number of comments on advertising and
promotion which seem to indicate that you don't just
like the extent to which these things were carried
on. I wonder if these comments have in your view -this is what I want you to answer -- whether you
think this is putting it too strongly, whether you
feel the manufacturers have got into a kind of
unfortunate ratrace in having to have more and more
detail men, more and more fancy advertising? Would
that be putting your views too strongly?

MR. ANTOFT: I don't think that would be putting it too strongly. I deplore this. I think it has developed into a ratrace. I hope our industry together with the medical association will some day, in the not too distant future, will be able to find the formula by which a serious manufacturer can get information across to the doctor without this tremendous wastage of everybody's materials and time and money, I think this is an area for the industry and for the medical profession to arrive at some solution or to get closer to a rational approach to this.

THE CHAIRMAN: Are there any others here who would like to ask some questions of Mr. Antoft?



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MR. McLEOD: Just to clear up one point which arises out of Mr. Frawley's questions. You said some of your products must be sold on prescription and some don't require prescriptions. Do you regard that second class of drug store as ethical drugs?

MR. ANTOFT: Yes, because none of our products are advertised directly to the public. Canadian Food and Drug Regulations has only a very limited list of drugs that require a prescription. These are the ones that are subject to obvious abuse. For example some years ago the Canadian Food and Drug Administration removed without any prior notice to us, which, of course, didn't matter one way or the other, but we were surprised when ACTH was removed from the prescription list or removed from Schedule F of the Act. When I inquired for the possible reason for this there was a very logical explanation. We were trying to simplify the administration of the Act. We thought it was highly unlikely a patient would administer ACTH unless he was under the care and supervision of a physician so therefore this is an unnecessary encumbrance on the adminiatration and not a drug which is subject to abuse.

MR. McLEOD: Is there a considerable number of drugs that while they are not prescription drugs are nevertheless considered by the industry and by the profession to be ethical drugs?

MR. ANTOFT: Very definitely. The majority, I would say that the majority of drugs manufactured by ethical drug manufacturers are not Schedule F drugs,

basis.

MR. McLEOD: There would be a distinction again between those and what are known as patent and proprietary?

and therefore may be bought on an over the counter

MR. ANTOFT: Because patent and proprietry medicines are the ones that are advertised to the public in the form of newspaper advertising and magazines or television and so on.

MR. McLEOD: There has recently been a revision in the laws on controlled drugs and requiring licensing and so on. Have those new laws and requirements come into effect yet or are they some months away?

MR. ANTOFT: I believe they came into effect this month, or rather last month. They control the barbituates and anphetamines, the so-called goofballs. These, of course, have always been prescription drugs. It is just the control on these have been tightened up tighter than the ordinary regulations required. The doctors prescription and so on weren't always being followed. There were quantities of these substances that were getting out into the hands of certain sections of the public without having gone through this procedure of prescription, so the new regulations were merely to put teeth into what has alwways been the legislative intention with regard to these substances.

MR. McLEOD: Is your firm a member of the Canadian Pharmaceutical Association?



MR. ANTOFT: No, we are not.

MR. MacLEOD: Were you invited to join that association?

MR. ANTOFT: Yes, we were.

MR. McLEOD: What was your reason for not joining?

MR. ANTOFT: I think the reason at the time we didn't join, we had applied for membership and at the time the cost of membership was quite reasonable but the same year that we were accepted the membership fee went up some 200 per cent and we felt at the time the expenditure was not justified.

MR. HUME: All these inquiries put the fees up, Mr. Chairman.

MR. FRAWLEY: They will go up after they get your bill.

MR. McLEOD: Is it fair that
the membership fee in the Canadian Pharmaceutical
Manufacturers Association would represent a serious
cost to a firm of your size?

MR. ANTOFT: At that time we were operating very close, probably making a loss that year. It was, I think, a matter of \$500.00 and this loomed large at the time.

MR. McLEOD: Could you express any opinion as to whether or not the membership fee of the Canadian Pharmaceutical Manufacturers Association may keep other small firms out of membership?

MR. ANTOFT: I would think it is quite likely,

yes.



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THE CHAIRMAN: Do you know of any such?

MR. ANTOFT: No, I have no direct knowledge, but I would -- I was asked an opinion.

MR. McLEOD: Now, in opening your remarks you made this statement, I think that your company operates in a way that is not too common in Canada. Just what did you mean by that?

MR. ANTOFT: I meant to say we were -- as was implied by the findings here that small companies wouldn't engage in manufacturing new and original products and that they weren't doing any research and so on, so I pointed out, as a preface, perhaps we were an exception. We were certainly in respect to the data on which this particular statement was based.

MR. McLEOD: Do you consider that the statement which you have quoted from, that statement applies to a number of small firms in Canada?

MR. ANTOFT: I think there are firms to which the statement applies, but I think that is too general to be permitted to stay in a categorical way.

MR. McLEOD: Put in too sweeping a form?

MR. ANTOFT: Yes.

MR. McLEOD: Do you find in your experience that there was any trouble having your products accepted because you were a small firm?

MR. ANTOFT: I think, yes, that we did suffer from that as a handicap during our first few years, yes.

THE CHAIRMAN: That is not a handicap now?



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MR. ANTOFT: No.

MR. McLEOD: So at one time, at least, the statement was true, that your products weren't accepted simply because you were a small firm and didn't have the same name throughout the industry as large firms did?

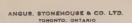
MR. ANTOFT: Yes.

THE CHAIRMAN: Is it because you were small or because you were a new firm?

MR. ANTOFT: I think newness is the key word there.

MR. McLEOD: How did you happen to get into this particular field, cortisone or ACTH field?

MR. ANTOFT: Well, the history of my company is based on a close friendship with some of the principals of a Danish pharmaceutical house who at that time were starting to manufacture ACTH. With a worldwide shortage of pituitary glands they were interested in seeing if it could be possible to gather pituitary glands in Canada. I agreed to look into the matter. I found very soon that there was an export ban in Canada of these pituitary glands because it was felt that they were necessary in our own manufacture, Canadians own manufacture of ACTH. A series of events followed through which we set up a manufacturing plant here. The original intention was that the Danish company was to share in the financing of the Canadian company. However, they were unable to do this because of their currency restrictions and we came into being and grew as a



wholly Canadian company.

MR. McLEOD: Yes, I was just exploring this

MR. McLEOD: The question I wanted to explore with you was whether or not it wasn't the association with the Danish company or companies which you spoke of which enabled you to get started in this field?

In other words could a small company starting in Canada without the advantage which your company apparently possessed, be able to accomplish the same thing in this field?

MR. ANTOFT: I don't think you can make a generalization on a particular case. There is the case of a company in Montreal, Lachine. I don't know too much about their history. I know they are entirely a Canadian company. They have been growing in the last few -- last ten, fifteen years since I have been interested in the pharmaceutical industry. I think in some ways that this demonstrates that a Canadian company, if it is able to have original ideas and are willing to take chances, can grow.

MR. McLEOD: Has this company you have been speaking of developed some new products?

MR. ANTOFT: I think they have developed new methods of making old products. I am not too familiar with them, but I also think some of our basic Canadian companies are a good demonstration of organization that started in a small way, the different companies like Horner and Frosst. Ayers, was started as a Canadian company and of course has grown.



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aspect with you, your company, apparently has accomplished a great deal in the field of research and it is a very small company, but you have spoken of association with certain companies in Europe. I am wondering if that was the key factor in enabling you to accomplish the things which you have?

MR. ANTOFT: Oh yes. I think that this has contributed greatly to our own particular success, yes.

MR. McLEOD: Are any of the drugs you work with patented?

MR. ANTOFT: Yes.

MR. McLEOD: Do you hold any patents on them?

MR. ANTOFT: We hold some patents, not on

drugs we are currently producing, but there are

patents in existence. We pay a royalty to the owner

of certain products that we make, because we happen

to get into a field that this manufacturer's process

was a necessity.

THE CHAIRMAN: You are a licensee?

MR. ANTOFT: We are a licensee in this case,
yes.

MR. McLEOD: Did you have any difficulty in obtaining licenses on a patent which you wanted to take advantage of?

MR. ANTOFT: No, we never had occasion that we had to seek patent rights that were hard to get.

In a few instances that we operated under license we certainly had no difficulty in procuring such licenses.

MR. McLEOD: Do you know if licenses under those patents are normally granted generally, can

almost any company get the type of license that you

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secured?

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MR. ANTOFT: I think in one instance that the company was very concerned that we should be qualified to put out a product that was not going to give a black name to the particular preparation. In the other case. I cannot say whether other people would be granted a license readily or not.

THE CHAIRMAN: You obtained it voluntarily, not compulsorily?

MR. ANTOFT: Yes, voluntarily.

MR. McLEOD: Do you license anybody under your patents?

MR. ANTOFT: If we had any operative patents that other people wish to use, yes we would, I think we would.

MR. McLEOD: But, as I understand, the situation, has not yet arisen?

MR. ANTOFT: Well, the circumstances haven't arisen where anybody has been interested ---

MR. McLEOD: Do you sell your products under trade names?

MR. ANTOFT: Yes, generally. We do have some simple substances that we sell under their so-called generic names.

MR. McLEOD: What factors do you take into consideration when determining whether you will sell under the trade name or under the generic name?

MR. ANTOFT: Our Duracton, which has been mentioned, this is corticotropin with carboxymethylcellulose,



and it is obvious there why should we use a trade name.

We still list on the label that it is the corticotropin

with carboxymethylcellulose, although we would prefer

to call it ACTH with CMC, which would simplify things,

but the Canadian Food and Drug Regulations require

us to call it corticotropin with carboxymethylcellulose.

MR. McLEOD: The name you have given would be the chemical name?

MR. ANTOFT: Yes, it describes the composition.

MR. McLEOD: That is not what is commonly

known as a generic name?

MR. ANTOFT: Yes it is.

MR. McLEOD: The same sense as chloropentathol?
MR. ANTOFT: Yes, in the same sense.

MR. McLEOD: What would be the chemical name for the one you have just given me as a generic name?

MR. ANTOFT: Of course, corticotropin is a hormone which is not yet characterised. Yes, it would of course have a structural name once the arrangement of the various peptide changes in the molecules is completely verified.

MR. McLEOD: The point is that the illustration that you have given, you use a trade name because it is simpler than a generic or chemical name?

MR. ANTOFT: That is right.

MR. McLEOD: Are there any other reasons which would influence you?

MR. ANTOFT: Well, of course also the name
Duracton, because it is a unique substance. It has
certain characteristics that are not shared by other

forms of ACTH, which makes it readily identifiable by a physician as being a substance that has certain activities that he associates with the name.

MR. McLEOD: In this instance there would be no question of going and buying the same product under its generic name, because it would not be on the market?

MR. ANTOFT: Yes, it just does not exist.

This is a case, I think I can say very safely that
this is the case with all our products that are sold
under trade names, that is that there is no
corresponding generic name for these particular
products.

MR. McLEOD: Let us go to the reverse case, the products which you sell under generic names. What would influence you to adopt that policy?

MR. ANTOFT: For example, we sell potassium chloride tablets, which are a very simple and uncomplicated type of medication. It would be presumptious to give this a trade name, and try to pass it off as other than potassium chloride.

MR. McLEOD: In your case, do your products fall into two extremes, on the one hand unique, and on the other hand common?

MR. ANTOFT: No, not necessarily. I think there are many graduations in between. We for example sell a straight ACTH, without any admixture, which we sell under a trade name, Corticotropin-Nordic, which indicates the manufacturer.

MR. McLEOD: Are there other brands of ACTH



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on the market that are sold under trade names?

MR. ANTOFT: Yes, there are several others.

MR. McLEOD: So that a doctor prescribing ACTH has the choice of prescribing that drug under the brand name of other manufacturers, or under generic name. in which case your product at least will be available?

MR. ANTOFT: Yes, that is correct. He would, if he prescribed corticotropin, he would be getting a short-acting preparation which is useful, but whose usefulness is somewhat limited. If he prescribes any of the long-acting types of preparations, then he is trying to define the type of activity which he expects from this particular drug which he is prescribing.

MR. McLEOD: If your ACTH were supplied under its generic name, do you think it would be as good as any products that could be obtained under a brand name?

MR. ANTOFT: Yes, well, I think that the manufacturer's name, his facilities for the manufacture, control, and so on, are the important things, not the trade name or the amount of advertising or any of these things.

MR. McLEOD: Yes, but I am just trying to pin you down to this particular case, where you have a product on the market under its generic name, other manufacturers have an equivalent product under trade names, and I am asking you if in your opinion your generic name for it is as good as any on the market under a trade name?

MR. ANTOFT: Oh, yes, very definitely.

MR. McLEOD: I think you mentioned in your

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brief that you were doing the preparation of certain injectibles for another firm?

MR. ANTOFT: Yes, that is correct.

MR. McLEOD: And the bulk material comes in from the United States?

MR. ANTOFT: That is correct.

MR. McLEOD: And you have facilities for preparing these products for the market?

MR. ANTOFT: Yes, that is correct.

MR. McLEOD: Why wouldn't you get into the business of manufacturing those, and selling them under your own label?

MR. ANTOFT: Because this field of antibiotics manufacture of the bulk material is a very highly complex and specialized field, in which we are neither experienced nor equipped. We specialize in the field of pituitary hormones and the field of the other hormone substances in which we are specialists.

MR. McLEOD: Couldn't you buy the bulk products in the same way in which they are shipped into you now?

MR. ANTOFT: Possibly, I have never tried.

MR. McLEOD: You have never explored that aspect?

MR. ANTOFT: No.

MR. McLEOD: I was just wondering why, if these products were available on the market and you evidently have the facilities for preparing these products, why you do not go into it on your own?

MR. ANTOFT: Well, also in the field of selling

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these. This is a completely different group of doctors and purchasing personnel to deal with, and we don't have the sales force to concentrate on this particular area, so we confine ourselves to the field in which we are experienced, and in which our sales people know how to deal with the medical profession and the group of the medical profession that we appeal to is only a fairly small segment of the whole.

MR. McLEOD: Just jumping to something completely different for a moment. I was going to ask you, there appears to be some suggestion in the United States that manufacturers' list prices in so far as prescription drugs are concerned, be abolished, done away with, and not used. Has it come under your notice that anything like that has been discussed in Canada?

MR. ANTOFT: No, I don't recall any discussions along those lines. I think that in our own case our list price is merely a convenience. We don't intend this to be the price at which the drug is sold. It is purely a base from which to figure discounts, rather than to publish a separate price list for wholesale and a separate price list for druggists and hospitals and so on, we publish one price list, and then we tell the various areas what their discount is.

 MR. McLEOD: Yes. Have you heard anything about this movement in the States?

MR. ANTOFT: No, I haven't. I know that the Federal Trade Commission is exploring the whole area of pricing, but I haven't heard any proposals to outlaw so-called price lists.

MR. McLEOD: You had some discussion with Mr. Whiteley, Commissioner Whiteley, in relation to the figures set out in your brief about cost prescriptions in Denmark and comparitive I think, were \$1.00 and \$2.78. If my calculations are correct, if we assume that the Canadian druggists charge 50 per cent prescription fee, his basic cost would still be \$1.36.8 -- call it \$1.37. If he charges the 75 cent prescription fee his basic cost is approximately \$1.22, so that the price which the buyer in Canada faces is considerably higher than the consumer pays in Denmark. It would appear to follow.

MR. ANTOFT: Yes, but also as I explained there is the other factor that the range of medicine that is prescribed is possibly different, vastly different in Denmark.

MR. McLEOD: That was my point. I suggest your comparison with -- it was not suggested where as shown in the statuent identical prices are taken, take chlorpromazine.

MR. ANTOFT: No, I see what you are driving at.

I didn't intend my remarks to reflect on specific
examples given out. I was merely pointing out that
the whole retail field is organized in an entirely



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way and for this reason you have to make some research when you start trying to compare directly the prices of the medication in one country and the other.

MR. McLEOD: Yes. My friend, Mr. Hume, asked you if you thought that it was a business decision that 35 per cent was necessary as an expenditure for promotion. Did you say in your statement you regarded your promotional activities as rather modest, you try to steer a middle course?

MR. ANTFOT: Yes, I think in view of the fact that our volume is not very great our total expenditure dollar-wise does not loom very large, but percentagewise, of course, it is 35 per cent of our expenditures. It is not a business decision that we spend 35 per cent. It is the effect, something like Topsy. It started off with no expenditure and we gradually worked up to the point where we were starting to get an increase in volume that justified further increases in our selling expenses. It is only that after examining the situation we find that statistically it amounted to 35 per cent.

MR. McLEOD: You feel that the expenditure is necessary under the present of roumstances?

MR. ANTOFT: Yes, unfortunately.

MR. McLEOD: Do you think you could increase your sales significantly by putting more money into advertising?

MR. ANTOFT: Yes, I think if we put more money into advertising, if we had more money to put into advertising -- there is always a time lag --

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that we would recover this money in probably about the same proportion. In other words, we spend 35 cents additional and we would have \$1.00 additional in sales.

MR. McLEOD: It is evidently your opinion that advertising is quite effective in this field?

MR. ANTOFT: Yes, there is some signs lately, particularly since this brief was prepared, that the value of direct mail advertising may be declining, but this, of course, is too short a period to really tell.

MR. McLEOD: In your opinion as the man in the industry has this power been used, has money been spent on advertising products where, in your opinion, it shouldn't have been spent or as much have been spent on the particular product?

MR. ANTOFT: Yes, I usually -- our medical consultant periodically delivers up to us samples of his mail for a week or so. I would say there is a great deal of it is just trivial in the type of thing it is trying to promote. I would say that manufacturers must continually, that is, manufacturers who were interested in trying to do something about this situation must continually check the activities of the advertising department to see they don't run away with themselves and misuse the power of the printed word.

MR. McLEOD: You told either the Chairman or one of the Commissioners that the nine per cent for quality control, research and development was subject to an upward adjustment, that figure might not be

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precisely right for reasons you enumerated. Now, could you possibly have done the work which your firm has obviously done if you hadn't had the connections you mentioned previously?

MR. ANTOFT: Oh yes, for example, the human growth hormones project, the various pituitary functions -- they had nothing whatsoever to do with our research connections overseas. They are all independent Canadian investigations. There are times when we agree with our Swedish plant that one of us has developed an idea, a nucleous of an idea and we agree that one of us will try to pursue one direction and another will pursue another direction. We have such a project currently under investigation where we have a bacteriologist who is particularly interested in the field in which he is well qualified to work and the Swedish people have some connections in the veterinary field where this substance might have application. Here we are working along parallel lines with the same subject. This is what I mean by research pool.

MR. McLEOD: Do I take it from your brief you are convinced size has no direct relationship to achievement in the field of research?

MR. ANTOFT: Yes.

MR. McLEOD: That a small company may make as important contributions as a big company?

THE CHAIRMAN: A company of your size would hardly be able to engage in one particular research project that would cost a million or two million dollars:

MR. ANTOFT: No, within the limitations imposed on us by our size. Just because you are small does not mean you have to stop and say I am going to sell the stuff the other fellow develops.

MR. McLEOD: Do you have any trouble with other firms pirating your discoveries?

 $$\operatorname{MR}_{\circ}$$ antoft: Not seriously. We have on occasion, but not with people -- no.

MR. McLEOD: Have you ever felt that other firms have unfairly taken advantage of your work in the field by putting out products that you were largely responsible for?

MR. ANTOFT: No, I don't think we feel -- no, we don't feel this way in any instance.

MR. McLEOD: Do any of the so-called generic name houses sell products equivalent to yours?

MR. ANTOFT: Yes -- at the moment it so happens we have a rather embarrassing situation with the company that has borrowed our corporate name. We feel that this may be -- well, I wouldn't impute motives to them, but certainly I don't think they would do this if they thought it was doing them any harm to be known by the name of Nordic.

MR. McLEOD: I think you have already answered the main point I was making. I was inquiring about whether you have found your discoveries, the benefit of your discoveries being syphoned off by other firms rushing in?

MR. ANTOFT: No, I don't think that has happened.



MR. McLEOD: I think that is all I have, sir.

THE CHAIRMAN: Any other questions?

MR. HUME: There is one question arising out of Mr. McLeod's. When you sell this drug Mr. McLeod put to you under your generic name is your company name associated with this so the doctor or whoever is prescribing it knows who made it?

MR. ANTOFT: Yes, we attempt to have the name associated.

MR. FRAWLEY: Following that, if the doctor prescribes this corticotropin carboxymethylcellulose on the prescription and I went to the drug store I would get Duracton.

MR. ANTOFT: That is correct.

MR. FRAWLEY: I wouldn't be helped a bit price-wise?

MR. ANTOFT: That is right.

THE CHAIRMAN: If that is the only product which has those ingredients, it is the only one you could get.

There are no further questions, thank you,

Mr. Antoft. Thank you for giving us the benefit

of your experience.

I would make one comment. There have been no representations as yet from the French speaking groups in Canada. I think that may be due to the fact the Translation Bureau at Ottawa has been so terribly busy they have only just completed translating the Director's volume of material into French.It will be available for French speaking groups if they

wish to make representations to us. We will not close off the hearing finally until they have had an opportunity to decide, after looking at the documents in French, whither they wish to make any representations to us. We had some intimations from the College of Pharmacists in the Province of Quebec that they might be making representations to us, but they are not here today. It may be because they were waiting for the French version of the Director's Volume. As a matter of fact we had several requests for this volume in French. We hope very shortly to deliver it to those who have asked.

Are there any others here today who would like to make representations to us? We had no others when we opened this morning.

which we hope some of the companies might be able to assist us on, in getting a clearer picture. We had hoped some of them would indicate the reasons why they didn't seek compulsory licenses. We would like to have that picture as clear as possible, our law being different from that of the United States. We would also like to have further expressions than we have had from Mr. Antoft as to the belief of the manufacturers concerning the value and the necessity for what seems like a pretty large expenditure in promotion and advertising. These things do enter into the total cost. We would like to have some further information along those lines. If we are not to have it here in Montreal possibly we could

get some information along that line when we proceed to Toronto.

If there are no others who wish to make representations now during the session in Montreal this would seem to be the close of the Montreal sitting.

MR. HUME: Perhaps I could assist on this matter of promotional literature. In the brief that is now in the course of preparation and which will be presented in Toronto, rather extensive attention is paid to the matter of promotional literature and a considerable volume of examples selected at random will be presented.

THE CHAIRMAN: Your position, Mr. Hume, is you are speaking for the Association as a whole and not for any of the individual manufacturers?

MR. HUME: I don't act for any of the manufacturers.

THE CHAIRMAN: I thought we might get some more detailed information as to the particular reasons that have effected some of the manufacturers. If they feel it is not desirable to make these representations we will have to get along without them.

The hearing will be adjourned.

---Whereupon the hearing adjourned to Toronto, October

16th, 1961 at 10:00 a.m.



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Toronto, Ontario, October 16th, 1961.

3 --- On commencing at 10.05 a.m.

THE CHAIRMAN: Now, ladies and gentlemen,
as you all know this is a hearing of the Restrictive Trade
Practices Commission, an inquiry relating to the manufacture, distribution and sale of drugs. I think most of you
will know we have had hearings in a number of cities across
Canada. This is likely to be the concluding series of
hearings although it is possible that we may have one subsequently if it appears necessary.

To begin with this morning, we would like to

13 have the names of all those who are appearing, either making

14 representations on their own behalf or on behalf of some

15 organization or client.

MR. IAN WAHN: Ian Wahn. I have with me Ivan
Thornley Hall. We represent Cyanamid of Canada Limited,
and hope to give evidence this morning from the company.
We have with us its President, Mr. B.F. Bowman, and also
Dr. R.G. Warminton, the Medical Director of Medical Products Department. Also Mr. Ralph B. Thompson, the manager
of the Medical Products Department, who will give evidence
on behalf of the company.

MR. H.E. COOK, Q.C.: H.E. Cook, Mr. Chairman. I am representing the Canadian Pharmaceutical Association. With me today is Mr. John Turnbull, who is Secretary-Manager of that Association. Later in this hearing
we expect to attend with other officers, but there are
only two of us this morning.

THE CHAIRMAN: Are you an officer?



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MR. COOK: I am counsel for the Association.

THE CHAIRMAN: Should I put "Q.C."?

MR. COOK: You may.

MR. F.R. HUME, Q.C.: Mr. Chairman and

5 gentlemen, F.R. Hume, representing the Canadian Pharmaceu-

6 tical Manufacturers' Association.

MR. E.A. McNAB: E.A. McNab, President of 7 g the Canadian Society of Hospital Pharmacists.

MR. J.J. FRAWLEY, Q.C.: J.J. Frawley,

10 representing the Province of Alberta.

MR. G. McCRACKEN: Mr. Chairman, George 11 12 McCracken, representing the Canadian Hospitals Association. 13 With me is Mr. John Hazlehurst.

THE CHAIRMAN: Any others? Mr. MacLeod, 14

15 are you on your own?

MR. F.M.MACLEOD: F.M.MacLeod.

THE CHAIRMAN: Before we begin hearing any 17 18 briefs, perhaps we would like to know, because it may suit 19 the convenience of some of those who are here, how long 20 they expect to stay, and if it is extremely inconvenient 21 to appear at any particular time. We have arranged that 22 the Cyanamid Company would be allowed today or most of 23 today at any rate as they have brought people here from 24 Montreal, and it is rather awkward to keep them for any 25 great length of time.

Are there any here who feel they must appear 27 today or tomorrow or at any particular time? I should also 28 mention for the Manufacturers' Association, a tentative 29 arrangement, they will start Wednesday morning, but there 30 may be an hour or two variation in the time we actually



1 get going depending on what we are doing on Tuesday night. 2 Are there any others who have any particular time they 3 must appear? We had one or two other briefs I might say from organizations who have not indicated their presence 6 this morning. Perhaps they will be appearing. MR. HUME: May I interpret your remarks to 7 8 indicate the Manufacturers' Association in any event would o not be going on before Wednesday morning? I understand we 10 may be delayed later on Wednesday, but would we be likely 11 to be called Tuesday afternoon? THE CHAIRMAN: It would depend on what 12 13 develops today. I was under the impression the Cyanamid 14 Company might easily take the whole day, depending on how 15 much questioning arises out of the brief. MR. HUME: Perhaps I can arrange with Mr. 16 17 Frawley to make sure that would be so. THE CHAIRMAN: You would like to appear on 18 19 Wednesday? MR. HUME: Yes. 20 THE CHAIRMAN: That is what I understood. 21 MR. HUME: There are some people coming in. 22 23 I was not going to get them here before Wednesday unless it 24 was necessary. THE CHAIRMAN: I think you can depend on that. 25 26 MR. HUME: Thank you. THE CHAIRMAN: If there are no people who 27

28 wish to make any special representations, we will ask Mr.
29 Wahn - you will be speaking yourself? - to present the case
30 for Cyanamid Company.



MR. WAHN: Mr. Chairman, I would ask Mr. 2 Thompson to take the stand, please. Mr. Chairman, members 3 of the Commission, we have prepared a brief outlining the 4 views of the company, and if it is the pleasure of the 5 Commission, perhaps Mr. Thompson could present the brief 6 on behalf of Cyanamid of Canada.

THE CHAIRMAN: I think Mr. Thompson might 8 read it because we have not seen it or had time to study it, 9 and make any comment that you feel desirable as you go 10 along. There may be questions that arise as you go along. MR. THOMPSON: I would be happy to be inter-11 12 rupted if that should be the case.

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SUBMISSION OF CYANAMID OF CANADA LIMITED

MR. THOMPSON: Mr. Chairman: My name is 15 16 Ralph B. Thompson. I represent Cyanamid of Canada Limited, 17 of which I am Manager of the Medical Products Department 18 (formerly known as the Lederle Laboratories Division). THE CHAIRMAN: How are the acoustics? Can 19 20 people hear?

THE AUDIENCE: No.

21 MR. THOMPSON: I am a citizen of Canada by 22 23 birth, and a graduate of the University of Toronto in 24 Applied Science. We are pleased to be able to appear before 25 this Commission today and to present our comments on the 26 situation regarding drugs and drug prices in Canada; also, 27 to comment on some of the conclusions of the Director of 28 Investigation and Research in his Statement of Material to 29 this Commission.

Since the end of World War II, there have



appeared on the markets of the world several drugs which
ave gone under the name of "wonder drugs": antibiotics,

steroids and tranquilizers. These discoveries have constituted major breakthroughs in the treatment of hitherto

requently fatal and often incurable diseases. These drugs

ever without exception expensive to develop, to produce, and

market. This was generally accepted as a fact and

scarcely caused surprise. All these products have dropped

n price, and none have risen in price, over a period of less
than 15 years. What is surprising is that their prices have

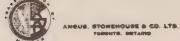
that in fact risen, as has the price of practically every

there consumer item in the past 20 years.

THE CHAIRMAN: Just on that point, Mr. Thomp14 son, is it necessarily surprising that they have not risen
15 because we have been under the impression from what the
16 Director said and what some other people have told us
17 that the initial cost of the new drugs is very high, but
18 after they have been produced in quantity, the actual cost
19 of production does go down; therefore the price might go
20 down rather than go up.

21 MR. THOMPSON: Well, there are two forces
22 at work. There is the downward tendency as the technology
23 improves - manufacturing technology improves. There is the
24 underlying upward pressure as costs due to normal costs of
25 doing business have risen, and sometimes one will prevail
26 and sometimes the other will prevail.

THE CHAIRMAN: Then there is also the matter 28 of the initial cost of the initial research, which I would 29 magine the companies have tried to write off within a 30 certain period?



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MR. THOMPSON: Yes. I hope to comment on that a little later. It is a difficult decision for a manufacturer to make as to over what period of time to seek to write off his research investment. He has to estimate the length of time the drug will be popular.

THE CHAIRMAN: Yes, but I was thinking when that was written off the effect of that would probably be to lower the cost.

MR. THOMPSON: Yes, indeed.

THE CHAIRMAN: Lower the price.

MR. THOMPSON: I think that effect will be

12 seen as I talk about the antibiotic.

Yet within only the last two or three years 14 there has been an anguished public outcry over North 15 America that the cost of medication is enormously high. 16 The cry has been taken up by politicians in both Canada and 17 the United States, and characterized as an expression of 18 popular discontent. The price of drugs has been made a 19 vehicle for protestation by well-meaning but often misin-20 formed individuals whose complaints would be more properly 21 directed at the high cost of living itself. An element of 22 hysteria has been introduced. A prominent member of the 23 Canadian Parliament announced that the price of drugs was 24 "extortionate". We question whether the speaker had the 25 remotest idea whereof he spoke, or, if he gave a second 26 thought to what he said, whether he might not have 27 complained that the cost of living itself was extortionate. 28 We are aware that this Commission is not

29 simply constituted for the purpose of deciding whether 30 indeed the costs of drugs are too high, but rather to

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1 determine whether the letter or indeed the spirit of the 2 Canadian Combines Legislation has been violated.

THE CHAIRMAN: As a matter of fact, Mr. 4 Thompson, we are not in this inquiry directly concerned 5 with whether the letter has been violated. There is no 6 allegation of offences, but you mentioned "spirit". That 7 may be perhaps closer to what we had in mind.

MR. THOMPSON: We are also aware that the 9 conclusions of the Director in his Statement - I refer to 10 what has been called the Green Book. When I use the expres-11 sion "Green Book" I think that will be satisfactory.

12 THE CHAIRMAN: I think by now we understand 13 both.

MR. THOMPSON: We are also aware that the 15 conclusions of the Director in his Statement, while they 16 are to the effect that drug prices are high, do not express 17 an opinion as to the rightness or wrongness of these 18 prices. On page 237, the Director says - "In the light of 19 present costs of production and the resources required in 20 the industry, present prices may or may not be reasonable".

21 We come to this Commission with no apologies 22 to make for our business practices. We are a commercial 23 enterprise, and we are engaged in one of the most intensely 24 competitive industries on this continent. The drug 25 industry, like any other, is made up of a cross-section of 26 people, none of whom are any less honest, less responsible 27 or less public spirited than those in any other industry: 28 indeed, we are inclined to think perhaps somewhat more so 29 than many, by reason of the industry's concern with public 30 health.

B/MR/hm

the Maritimes.

In 1917, before it was a part of Cyanamid, the Lederle business commenced operations in Canada under the name Lederle Antitoxin Laboratories, with offices in Ottawa. It moved in 1918 to Montreal, and during the 'Twenties' the business expanded westward and eastward to

Lederle has consistently played a prominent role in the field of public health in Canada and the U.S. As the name implies, Lederle Antitoxin Laboratories had as its main business biological and bacterial products. It had the reputation in North America of being the foremost in its line of antitoxins, vaccines, toxoids and sera. In 1917 and 1918, when the influenza epidemic was raging in Canada and the U.S., Lederle influenza-combined vaccine and pneumococcus-combined vaccine were supplied to emergency hospitals. In 1927, during the severe typhoid epidemic in Montreal, Lederle supplied large amounts of typhoid-combined vaccine to the Montreal City Board of Health.

The Lederle business was purchased by

American Cyanamid Company in 1930, and renamed Lederle

Laboratories Incorporated. The parent, American Cyanamid

Company, established a Canada subsidiary in 1934 known as

North American Cyanamid Limited, which handled its several

products in Canada. In 1946 the Lederle Laboratories

Division of this subsidiary was established, known now

as the Medical Products Department of Cyanamid of Canada

Limited, which is the present name of the Canadian company.

There are six Cyanamid Matufacturing plants in Canada at

the present time producing a wide variety of chemical and

 other products for both animal and human use, as well as for agricultural and industrial purposes. Two of these plants are engaged in the production of pharmaceuticals.

The executive offices of the Company are in Montreal, and the main manufacturing and production centre of pharmaceuticals is in the suburb, the Town of Mount Royal, Quebec.

of our 1960 drug sales in Canada, 87% were of products either manufactured locally from raw materials, or refined locally from imported bulk chemicals. The manufacture of Lederle pharmaceuticals in Canada began in late 1952, made possible by the construction of a modern pharmaceutical plantin Montreal, This plant was equipped to carry out refining operations on crude chlortetracycline (Aureomycin), and to produce a wide variety of finished pharmaceutical dosage forms, such as expsules, tablets, liquids and ointments.

In 1954 facilities were added to convert bulk chlortetracycline to tetracycline (Achromycin), utilizing a deschlorination process. In 1956 equipment for the production of parenteral forms, that is injectable forms was added to produce in Canada intravenous and intramuscular dosage forms of tetracycline and a number of other injectable drugs. The refining of imported crude demethylchlortetracycline (Declomycin) was also carried out in our Montreal plant beginning in the fall of 1959.

THE CHAIRMAN: Just for the record, it is correct is it not that Aureomycin, Achromycin, Declomycin are trade names of Cyanamid Company?

MR. THOMPSON: Yes.

At this Stage, our Montreal plant was



refining its antibiotic requirements from imported crude forms. The refined antibiotics were then used to manufacture finished dosage forms. We were at this stage manufacturing antibiotic capsules, liquids, ointments and other dosage forms but were not manufacturing the basic drug. Here we draw a distinction between refining and manufacturing as it applies to the bulk anitbiotic. The distinction is noted on page 169 of the Director's Statement.

In November, 1959, manufacturing by fermentation of Aureomycine began at the Welland plant. This enabled us to produce in Canada our requirements of animal feed grade supplement Aureomycin.

It has recently been decided to expand our antibiotic manufacturing operations at the Welland plant to the point where we will manufacture completely our Canadian requirements of both Aureomycin and Declomycin. This expansion is scheduled to be completed by mid-1962, 19 at which time all of our human and animal requirements of Aureomycin, Achromycin, and Declomycin will be manufactured in Canada through all stages from basic fermentation to the final dosage form. With the completion of the current expansion at the Welland plant, Cyanamid's Canadian investment in antibiotic production facilities 25 alone will amount to \$1,500,000.

Cyanamid of Canada Limited is part of a 27 world-wide organization with its parent company in the 28 United States. In common with a large segment of the 29 Canadian economy, much of the Canadian pharmaceutical 30 industry is integrated with parent companies in the U. S.

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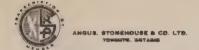
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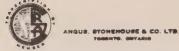
Cyanamid of Canada has nonetheless attained to an increasing degree of autonomy over the years. It regards itself as a Canadian operation. The Company has an independent purchasing policy and has made a firm practice of purchasing raw materials and supplies from Canadian sources whenever possible on condition that such materials and supplies meet our specifications and standards for quality, and that it is economically feasible to do so.

Sulfamethazine Powder U.S.P. is a good illustration of the application of this policy. Prior to 1948, Sulfamethazine Powder U.S.P. was imported from American Cyanamid Company as a bulk pharmaceutical for resale to the pharmaceutical industry, and finished products containing this item as an ingredient were imported in finished packages for sale to retail drug accounts, hospitals, etc. In 1948, we established facilities to manufacture bulk Sulfadiazine, Sulfathiazole and Sulfamethazine at our Welland, Ontario, plant. These facilities were in operation from 1948 until 1958, and the bulk Sulfamethazine Powder sold by us to other pharmaceutical manufacturers was produced in Welland. In 1953, the construction of the manufacturing plant in Montreal enabled us to begin manufacturing the finished forms of products containing Sulfamethazine which had heretofore been imported in finished form from American Cyanamid Company.

THE CHAIRMAN: Again for the record, the initials U.S.P. stands for United States Pharmacopoeia?

THE WITNESS: Yes. That is a standard specification of purity.

In 1957 it became increasingly evident that



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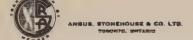
acceptably uniform quality Sulfamethazine U.S.P. Powder of Danish and Dutch origin could be purchased more economically than we could produce it at Welland, or import it from American Cyanamid. Following our standard procurement policy, Sulfamethazine production was discontinued at Welland, and our requirements were purchased from local agents representing Danish and Dutch manufacturers.

A somewhat different example is that of Meprobamate, a drug used widely in the manufacture of tranquilizing and anticholinergic drugs. It is one of the two active ingredients of our Pathibamate Tablets. Meprobamate first became available to us from American Cyanamid Company, and for a period of approximately two years we imported Meprobamate for use in the manufacture of Pathibamate Tablets in our Montreal plant. When Fine Chemicals of Canada Limited in Toronto undertook the production of Meprobamate, we discontinued importation, and beginning in November, 1958, we have purchased our total requirements of this drug from the Canadian manufacturer.

Again, certain drugs are purchased in bulk from our parent company in the United States for processing into tablets, capsules, and other dosage forms, in our Montreal plant merely because we have been unable to locate a more economical source, and because the volume of our requirements is not large enough to warrant production in Canada.

MR. THOMPSON: Mr. Chairman, I would like 28 to talk about --

THE CHAIRMAN: One moment, I think Mr. Whitely had a question that arose on page 6. When you 30



referred to Sulfamethazine Powder you spoke about buying 2 that in bulk. Now these others that you referred to lower 3 down, Pathibamate, Meprobamate are those bought in bulk, 4 or refined --? 5 MR. THOMPSON: No. Our practice, up until 6 the Montreal plant was established, our practice was to 7 import tablets, finished tablets into Canada. Once the Montreal plant came into operation, 8 9 we then moved back one stage, imported the bulk raw 10 material and made the tablets in Canada. THE CHAIRMAN: Do you do the refining in 11 12 Canada at all? MR. THOMPSON: No, not on Meprobamate. 13 THE CHAIRMAN: You buy the refinied ---14 MR. THOMPSON: Bought the finished, refined 15 16 powder. THE CHAIRMAN: And simply made the tablets? 17 MR. THOMPSON: Simply made it into tablets, 18 19 that is right. It might be interesting to talk about 20 21 Canadian compared to United States drug prices Mr. Chairman 22 23 24 25 26 27

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CANADIAN VS. U. S. DRUG PRICES

The Director's Statement (page 203) quotes newspaper headlines announcing, with something approaching alarm, that drug prices in Canada are the highest in the world. If this is so, it is because the costs of engaging in this industry in Canada are the highest in the world.

The prices of most of our drugs, with the exception of antibiotics, are generally higher in Canada because of the effect of two factors - the 11% Federal Sales Tax, which applies to virtually all pharmaceutical products, prescription or otherwise; and the 15%-20% ad volorem duty, applicable to virtually all imported drugs as well as to many ingredients used in the manufacture of drugs.

Cyanamid of Canada's prices to the retail drug trade in Canada and those of our parent company in the United States to the same trade class, we attach herewith a percentage comparison table (Schedule A).

It should be noted that even though we must include the 11% Federal Sales Tax, our Canadian prices on all forms of the all-important broad spectrum antibiotic product group were only 7.4% higher than comparable prices in the United States. That shows in the antibiotics product prices in Canada are 7.4% higher than in the United States.

THE CHAIRMAN: That is an average?

MR. THOMPSON: Yes, that is on the basis

of comparing sales volume in total for the corresponding

income for the same product in the United States at

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average?

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Product Group Antibiotics Hemantinics Vitamins Biologicals

Other Pharmaceuticals

published prices of the Medical Products Department, Cyanamid of Canada Limited, to the retail drug trade in Canada as of July, 1960. U.S. prices were those in effect at the same time for the same products offered in the United States to the retail drug trade by Lederle Laboratories

Division, American Cyanamid Company. Canadian

prices include the 11% Federal Sales Tax.

American prices.

THE CHAIRMAN: There would be variation between one antibiotic and another one? That is an

MR. THOMPSON: Yes. and there might be variation between dosage forms.

SCHEDULE A

COMPARISON OF CYANAMID CANADA vs. U.S. DRUG PRICES

BASED ON PRICE TO RETAILER AS OF JULY, 1960 % Differential Canada vs. U.S. 7.4 10.5 10.5 18.9 20.0 Total All Human Pharmaceutical Products 11.2 Note 1 - Canadian prices used for this comparison were



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equal weight?

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THE CHAIRMAN:

That is weighted average?

MR. THOMPSON:

We took the sales of our

Canadian company, total sales, and then we measured, at the same prices for the same product in the United States, net sales incomes have been compared in the total.

THE CHAIRMAN:

Those are not all of

MR. THOMPSON:

No, antibiotics are

more permanent, for example, than vitamins.

THE CHAIRMAN: Excuse me, Mr. Whitely

has a point, whether the degree of difference in the price between the Canadian and American in the antibiotics is 7.4 and they run up to 18 or 20 per cent -- does that reflect in any way the degree of manufacturing that is done in Canada? Is the degree of difference when there is more manufacture done in Canada or does that have any effect?

Primarily, Mr. Chairman, MR. THOMPSON: those prices are set for competition. We primarily have corresponded to competition in setting prices. When we do an increasing amount of manufacture in Canada -- normally when we set such prices it is increasing our ability to compete.

THE CHAIRMAN: Where you manufacture, do more of the manufacturing in Canada the difference between the American prices and the Canadian prices is probably less because you are able to compete more in Canada?

MR. THOMPSON: Yes, when more of the

Another question,



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process is conducted in Canada, the less.

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whether Cyanamid is not a leader in some of the fields that start some of the competition?

THE CHAIRMAN:

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your voice a bit?

MR. THOMPSON:

MR. FRAWLEY:

are getting into a little conversation with the Chairman.

good from an acoustic point of view. We would like people to hear so they may raise points as you go along

anything you would like me to repeat?

or at the end of your submission.

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MR. THOMPSON: I think I can give you evidence that has, on occasion, been the case. We will be talking about antibiotic prices a little later and there is an illustration of that. Perhaps, Mr. Chairman, I could clarify my answer to your question a little bit by saying not all processes which increase the degree of manufacturing in Canada are economically sound depending upon the amount of capital required. The capital investment is sometimes prohibitive and sometimes the process is best conducted by a highly mechanised plant which cannot be practical in a market the size of the Canadian market. We try to find out the situation, whether we can save money by manufacturing in Canada and to install facilities and automatically to improve our competitive ability.

MR. FRAWLEY: Would you mind raising

THE CHAIRMAN: The room is not very

I am sorry. Is there

No, it is fine, but you



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You have said in view of the not too large size of the Canadian market there are some products which it is not economically feasible to produce in Canada in competition with plants which have much larger markets in other countries?

> MR. THOMPSON: Yes.

THE CHAIRMAN: Which means when you say you meet competition you must be able to compete and your margin of profit will tend to go down?

MR. THOMPSON: Indeed, we have to be able to meet competition or go out of business. Wherever we can improve our competitive position by manufacturing in Canada we like to do so.

MR. WHITELY: In the field of vitamin products, isn't that one in which there are a large number of products?

MR. THOMPSON: Oh, yes.

MR. WHITELY: I notice the differential

there is higher there than antibiotics?

MR. THOMPSON: Yes, we make a good many vitamin products. The wider variety than in the case of antibiotics and the hematinics are such that we just have to make the full range in order to compete. It isn't as simple a business as the manufacture of antibiotics once the raw material is available. Your average differential is 11.2 on sales in Canada on all products.

This is equivalent to saying that if we exclude the 11% sales tax, our Canadian prices on this



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product group are actually lower than those in the United States.

THE CHAIRMAN: Ad valorem tax?

MR. THOMPSON: Yes, of course, we try to a void duty by manufacturing in Canada and that is the purpose of our Montreal plant.

THE CHAIRMAN: So far as you do manufacture in Canada, the things you do manufacture in Canada, the average is 11 per cent differential?

MR. THOMPSON: Yes.

THE CHAIRMAN: Your price is about the same as the American plus sales tax?

MR. THOMPSON: Yes, plus sales tax.

Mr. Chairman, I think I made a mistake a moment ago. I said by deducting your sales tax the prices would actually be lower. That is not the case. What I would like to say is that because the sales tax is included in our prices, our Canadian prices on all forms of the very important antibiotic group, it is only 7.4 per cent higher than the comparable prices in the United States. On that product group if the sales tax is excluded Canadian prices are actually lower. That is antibiotic prices.

THE CHAIRMAN: You do some of the manufacture in Canada?

MR. THOMPSON: Yes.

THE CHAIRMAN: And therefore, the sales tax is then totalled on the ----

MR. THOMPSON: The sales tax is at the



Montreal plant on our selling prices of the finished packaged product.

THE CHAIRMAN: On those products does that mean your cost of production or your margin of profit, which ever it is are somewhat lower than the corresponding cost in the United States?

MR. THOMPSON: Yes.

Similarly, the percentage differential on hematinics and vitamins is less than the Federal Sales Tax itself, not to mention the inflationary effect of duty on imported ingredients, and on an overall basis, the percentage differential on all our human pharmaceutical products is 11.2% - almost exactly the amount of the Federal Sales Tax.

Further, the degree of mechanization in the production of the goods in the two countries affects their comparative prices. Pharmaceuticals of all kinds can be produced more cheaply in the U.S. than in Canada because of the enormous degree of mechanization in the U.S., itself econmically justifiable only when there is a market large enough to absorb that degree of mechanization. As the size of the American market is increased, costs can be reduced on a progressive scale. While the Canadian population is roughly ten percent of the size of the U.S. population, the Canadian gross national product is approximately 7% of the U.S. gross national product. Where there is a greater volume, as in the U.S., the manufacturer can accept a smaller return on each individual sale.

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The smaller size of the Canadian market has the effect of increasing marketing costs. Canada has two-fifths of 1% of the world's population, is one of the largest countries of the world in area, and yet the standard of living is among the highest in the world. The cost of reaching a Canadian consumer is higher by reason of the distances between small and widely scattered population centres. In the U.S. there is a total of 14 Lederle depots, each servicing a relatively compact area. In Canada, the number of depots is only six, each servicing a sales territory considerably larger than its U.S. counterpart. The bulk of our sales of pharmaceuticals is made on prescription through drug stores. At the present time, our method of distribution is based upon direct sales to retail drug stores and to other outlets such as hospitals and clinic-pharmacies which service prescribing physicians. Some druggists still get their supplies from wholesalers. We maintain warehouses and shipping offices at Vancouver, Calgary, Winnipeg, Toronto, Montreal and St. John, New Brunswick. It is imperative that our merchandise, including rarely used but essential emergency items, be available to fill prescriptions promptly, no matter where needed in Canada. We believe that this method of distribution is the most economical for us.

Furthermore, Canada is bilingual. industry relies heavily on promotional literature which must be distributed in both languages.

The structure of drug prices is profoundly



influenced by the advertising methods of this industry, shaped by legislation which restricts advertising to the general public. This makes it necessary to seek means of communication other than mass media, with undeniable justification, but with accompanying increase in costs.

Furthermore, before a new drug may be marketed in Canada, the Canadian Food and Drug Act requires that an application in respect thereof must be tendered to the Food and Drug Directorate and the data approved and accepted.

Mr. Chairman, if I may pause, I have an example of such an application. I would like to show it to you. This is a new drug application.

THE CHAIRMAN: Is that just one application or a number of copies?

MR. THOMPSON: That is one application.

It is the data on Aristocort made to the Food and Drug

Directorate in May, 1958. It is a steroid, a new drug

at that time. There are about twelve hundred pages of

technical data which was used by the Food and Drug

people in evaluating this preparation and deciding whether

or not it should be marketed in Canada.

THE CHAIRMAN: Would that be typical of all applications? Would they have as large a volume as that material?

MR. THOMPSON: Depending upon the complexity of the data. They vary a good deal nn the thickness. This is a rather thick one. It is not the

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thickest, nor is it the thinest. I think it is a reasonable representation.

This is an ingredient in the cost of production. The material in this submission is the result of a very large amount of time and effort on the part of the developers of the drug.

Notwithstanding that similar costs for raw materials and reasearch must be borne by drug consumers in both countries, Cyanamid of Canada has reduced the prices of many of its antibiotics to a price below that prevailing in the United States. Our 11% Federal Sales Tax results in these antibiotics retailing at almost identical prices in both countries.

THE CHAIRMAN: I am just wondering whether you have given us all the factors because you pointed out with regard to some of these drugs your prices are less than 11 per cent above the American prices.

MR. THOMPSON: Yes.

THE CHAIRMAN: If you eliminated sales tax your prices are somewhat lower than the American prices?

MR. THOMPSON: That is true.

THE CHAIRMAN: You have given us quite a lot of matters in which the Canadian costs are substantially higher than in the United States, mechanization, and the large market in the United States to tend to reduce the costs. The size of the Canadian market in sales together with a very large area — that



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is another one in which Canadian costs appear to be higher. The bilingual nature of the country has the same effect and perhaps the mass media -- not mass media, the promotional methods to the population would be larger. You get a rather uneasy feeling your profits would be very low if you absorb all the costs and still sell at lower prices than in the United States. **Lie there factors in which the Canadian costs are lower?

MR. THOMPSON: I think, Mr. Chairman, our profits are surprisingly low. If you are not aware of the profit levels, I would be glad to furnish them to the Commission in confidence. A manufacturer in our position has to choose between staying in business or not. To stay in business he must compete. There is a considerable amount of gross competition between drugs that have very different names. For example the Tetracycline antibiotics have to compete with penicillin. They have to compete with Chloramphenicol, which is a different type of antibiotic. In setting prices we have to have regard for these competing products, so that, in fact, our prices to a large extent are set by competition.



JW/hm

Indeed it is often necessary to accept an extremely modest net profit in order to stay in business.

THE CHAIRMAN: I was wondering if there were any factors in your cost of production, for instance, if your wages are lower in the United States. What about wages and salaries?

MR. THOMPSON: They are somewhat lower in Canada. Not all costs are higher.

THE CHAIRMAN: And would business taxes or property taxes be fairly comparable?

MR. THOMPSON: I don't know the answer to that, Mr. Chairman, but I could find out.

THE CHAIRMAN: I was thinking there must be some partial set-off, at any rate, or all these factors that you have mentioned would produce a rather sorry result from the company's point of view.

MR. THOMPSON: Oh, indeed, one of the areas where we believe a good deal of efficiency can be generated is in the marketing costs, and I have some comments that I would like to make about that, but I believe there is nothing to prevent a Canadian company from putting up a pretty good show in terms of marketing costs compared to its American counterpart, if you think of the concept of efficiency in spending marketing money.

THE CHAIRMAN: Because their marketing costs are pretty high?

MR. THOMPSON: They are indeed.

Now I would like to talk for a moment about Canadian compared to foreign drug prices.

The comparisons of drug prices in Canada and



in other countries, forming Chapter XVI of the Statement of the Director of Investigation and Research to this Commission, makes use of material presented to the Kefauver Subcommittee, and quotes headlines appearing in Canadian papers in 1959, to the effect that Canadian drug prices were the highest in the world. No mention is made in the Statement of the evidence in rebuttal given by witnesses at the Kefauver Subcommittee hearings.

THE CHAIRMAN: Are you going to give us some reference to those?

MR. THOMPSON: Yes indeed.

We feel it necessary to point out that too frequently, when foreign or European prices are compared with Canadian and U. S. Prices, the impression is given that the North American drug industry subsidizes the European market, that it manufactures a product here and markets it abroad at greatly reduced cost. The knowledge that this is not so may have been assumed by the Director in the minds of his readers, but we must point out that a highly erroneous impression is gained from a reading of this chapter. We further take exception to the fact that no attempt has been made to seek a reason for these lower foreign prices.

The staff of the Kefauver Subcommittee, at the hearings before that body, introduced several criteria to dramatize "high" or "excessive" prices paid by American consumers, one of those being that drugs can be purchased in foreign countries at much lower prices than in the United States.

In their statements and in colloquy with



committee members and staff, industry witnesses explained that far lower costs of manufacture abroad coupled with far lower consumer-income account for lower dollar prices.

Moreover, they produced evidence that the foreigner who may pay less in dollars from his lower income pays as much or more in hours of work to earn the price of his drugs.

The same is true in Canada.

Commenting on a staff chart showing lower dollar prices to druggists for prednisone in Great Britain, Brazil, Iran, Holland and Austria, than in the United States, John T. Connor, President of Merck, testified as follows: (Vol. 3, page 561-62*)

"...approximately 70 per cent of the steroid pharmaceutical sales abroad are of products produced wholly or in part by our foreign subsidiaries or branches...the consequence is that our costs are partially or wholly determined by economic conditions within the country of sale. We are all familiar with the fact that foreign material, labour and other costs of doing business are frequently far below our own..."

23 And then further, he said:

"It is evident that where we have the benefit of those lower costs, we can sell our finished pharmaceutical products at a lower price than would be possible in the United States."

He also said:

"...a pharmaceutical detail man in England



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is paid...about \$210 in U.S. money compared with \$600 or more a month in the United States."

On January 27th, Henry H. Hoyt, President of Carter Products Inc., gave the following testimony in reply to the Subcommittee's Exhibit 191 (Vol. 10, page 2320) which listed lower prices for meprobamate in some 8 foreign countries in 1959 (Vol. 10, page 2326-27): And he said:

> "...in trying to compare foreign prices with United States prices, you have to take into consideration all factors involved, such as per capita income, real wages, and so forth. For example, the per capita income in the United States is 13 times as much as in the Argentine, 8 times as great as in Mexico, 2½ times more than in Germany ... If the American people were living on the same scale as the people in England, the price of Miltown would be lower here, too..."

THE CHAIRMAN: Mr. Thompson, are you accepting that as a good economic argument, or are you just quoting it?

MR. THOMPSON: I am just quoting it, Mr. 25 Chairman. 26

THE CHAIRMAN: Because there seems to be 28 some holes there. A high standard of living does not 29 necessarily mean that prices are higher than elsewhere. 30 It depends upon what you get for the money. You may have



a high standard of living, theoretically, without a very high income in cash, in money terms, if the prices are low enough.

MR. THOMPSON: Mr. Chairman, there has been a tendency here to look at the retail price of a product in, let us say, the Argentine or one of those other countries, and translate it into American or Canadian dollars by applying the going rate of exchange, and show that as a comparison price.

We are suggesting that it is much more reasonable to indicate the amount of effort on the part of the individual needed to earn the money in both countries, this actually gives you the standard of living.

MR. WHITEIEY: But that does not have a direct bearing on the costs?

THOMPSON: Doesn't it bear on the difficulty of obtaining the product?

MR. WHITEIEY: For instance, you may have a camel driver in some eastern company who is transporting goods and his average wage may be extremely low, and you may have a truck driver in the United States transporting the same type of goods, and the cost of the truck and the cost of the truck driver may be extremely high in terms of commercial wages, but in terms of carrying those goods over a mile, the cost in the United States may still be far lower than driving a camel across the desert.

MR. THOMPSON: Well, Mr. Whiteley, I appreciate that, but isn't it true that the thing that interests people in regard to drug prices is fundamental. It is the amount of daily effort that needs to be expended to maintain



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a supply. This might be very high. It might take a high proportion of the worker's time, or it may take an extremely small proportion.

Isn't it important to consider the amount involved? The suggestion is that applying an exchange rate to the currency between two countries may not be a valid measurement of the difference?

MR. WHITELEY: And it might not fully reveal the situation. At the same time comparison of relative wages may not be any more revealing.

MR. THOMPSON: Relative wages are an important ingredient in the cost of manufacturing and distributing drugs and with that question goes the freedom of the manufacturer in setting his prices. He has to live with wages in Canada if he is manufacturing and distributing in Canada, and he can live with a much lower wage scale if he is operating in Mexico, for instance.

MR. WHITEI EY: It depends what his costs are 19 in comparison to the wage rate. You may have low wage 20 rates, but you may have an extremely low output, and the cost in output may be higher with your low wages than with 22 high wages.

MR. THOMPSON: I understand.

MR. WAHN: Mr. Thompson, I believe the Commission would like to ascertain whether in fact in Europe labour costs, in these foreign countries, effective labour costs are higher or lower than, say, in the United States.

I think Mr. Whiteleyhas pointed out, a camel 30 driver perhaps is paid much less than a truck driver, but



he was buying in Vancouver at the rate of \$20.20 per hundred. He bought them there. The price was very high to him, being a person on a very low income, and his wife needed about three hundred of them a year, I think it was.

He made some enquiries and found he could get some from Mexico City at \$6.25. He imported them and paid the sales tax, and the import duties, and still landed them in Vancouver for \$9.00, substantially less than half the cost of buying them in Vancouver. According to him they are made by the same company. There would be no difference in the cost of manufacture. They are made in the same place by the same company. There would only be the matter of the merchandising, and the difference does seem to be rather high.

I was wondering if what you are talking about now would explain this sort of situation.

MR. THOMPSON: It is hard for me to comment on the economics of the Sandoz company, but I am thinking our company ought to go into that business. I do have some comments about the relative prices, actually, of production in Mexico and Canada.

THE CHAIRMAN: We have had other letters of a similar kind as to relative prices in England and Canada and the difference is pretty substantial. It may be that in the comparison between England and Canada, that there is manufacturing done in England and in Canada by the same company, or sometimes there are other companies and you have a difference in the cost of manufacturing as well as a difference in the cost of distribution. Where you

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on the other hand he transports more of the product. So, in effect the labour costs of the American truck driver might be lower than the Arab camel driver. So therefore I think the question that interests the Commission is whether in your viewpoint the effective labour costs of not only manufacturing but distributing and selling drugs 6 are higher or lower in these foreign countries than say in 7 8 the United States.

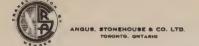
MR. THOMPSON: Well, I am sorry, Mr. Whiteley.

10 I think the answer is: You have discussed a camel and a 11 truck. In the pharmaceutical industry, the equipment is 12 basically the same. A tablet press is basically the same 13 in Mexico as it would be in Canada, but the cost of the 14 attendant who operates that press would be much lower in 15 Mexico, and the productivity would not vary by a great 16 deal, but the cost of the labour to create the production 17 would be much lower and is much lower. Similarly, the 18 cost of the detail man as was mentioned earlier.

THE CHAIRMAN: We have had some letters --19 20 I am not going to say a great many, because there are not 21 a great many, but we have had several along the lines you 22 are talking about now, and I have one in front of me at 23 the moment from a man in British Columbia. It is not your 24 company he is referring to. It is not an American Company. 25 It is a Swiss company by the name of Sandoz. I don't know 26 whether they have a manufacturing plant in Mexico or in 27 Canada, do you know?

MR. THOMPSON: They have a plant in Canada, 28 29 but I have never been in it.

THE CHAIRMAN: There was one product which



only have the difference in the cost of distribution, you would think the difference in price would not be as great as where you have manufacturing as well in the low cost country.

MR. THOMPSON: I think if we found that in our company, we would do what they did with our sulfamethazine plant and close it down and import.

THE CHAIRMAN: As far as this man was concerned, it paid him to bring it in from Mexico.

MR. THOMPSON: I am sorry I cannot explain it, Mr. Chairman.

THE CHAIRMAN: This was right along the lines you have been speaking about and I was wondering whether the explanation you have been giving would be the explanation of what sometimes seems to be these remarkable variations in price.

MR. THOMPSON: I don't see how it could

'/EMT/hm

explain that kind of difference. The manufacturer himself could gain by importing, presumably. I am sorry, I can't answer that question. I have another quotation that might interest you, Mr. Chairman. This is an exchange that took place between the Chairman and Alvin G. Brush, board chairman of American Home Products Corporation (Vol. 10,

page 2408-10):

"Senator Kefauver: I want to say to begin with that I can't understand why you sell so low to them (i.e. foreign countries).

We have already put a chart in on meprobamate. I can't understand why you can sell so low in England, for instance, why you can sell so low in Germany.

MR. BRUSH: In the first place we don't sell in dollars in England. We sell in pounds.

MR. BRUSH: In the first place we don't sell in dollars in England. We sell in pounds, shillings and pence. We don't employ

Americans in England. We employ Englishmen.

These goods are entirely manufactured within the British economy, and the cost of these goods is materially lower than the costs in the United States. A bus driver in London gets 12 pounds a week which is roughly \$34.

The same man in the United States on the Fifth Avenue bus gets \$110 a week. Now that is an exaggerated part of the economy, but we can do business in Britain for half of what we can do business for in the United States, and our goods in Britain are made in

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Britain and sold in Britain, and are produced by British employees..."

He also said:

"You can buy transistors in Japan for one quarter of what you can buy the same thing in the United States...You can buy barbed wire in Germany much cheaper than you can buy the same barbed wire in the United States. This isn't only true of the drug industry. This is true of all prices..."

Mr. Brush again reviewed the elements of cost that are substantially lower abroad,

manufacturing cost that are substantially lower abroad, then added (Vol. 11, page 2601):

"...the only fair way to consider that (i.e. price - ed.) is what it takes in man hours to purchase a bottle of Equanil or any other item of the individual. With meprobamate we know it costs less in the United States in terms of man hour income than in any country in the world."

On February 23rd, Dr. Austin Smith, Fresident of the Pharmaceutical Manufacturers Association, introduced further evidence that the U. S. dollar price tag is no valid measure of the true cost of drugs to the average man abroad. Taking the dollar equivalents of the price of a leading tranquilizer in six countries as introducted in Subcommittee Exhibit 98 on January 21 (Vol. 7, page 1544), Dr. Smith presented the following table:



TORONTO. O	MTARIO			
		Price in Dollars	Hours of work to buy 50 tablets	
France		•77	1 hr. 57 min.	
U.S.A.		5.05	2 hrs. 18 min.	
W. Germany		1.90	3 hrs. 18 min.	
Italy		1.62	4 hrs. 46 min.	
Japan		2.29	7 hrs. 38 min.	
NOTE: 1	Labour based	on hourly e	earnings in manufa	c.
1	turing, U.N.	Bulletin of	Statistics; for	

Japan, Time Magazine, Dec. 28, 1959.

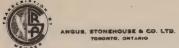
The figure for the retail price in Canada in the above table has been quoted by the Director in his Statement at page 204, a figure of \$7.05. We calculate the hours of work required to buy 50 tablets in Canada would be somewhere in the region of 3 hours 49 minutes.

THE CHAIRMAN: That is on the basis of average manufacturing wages?

MR. THOMPSON: Yes, it is, and that falls in that table some place between West Germany and Italy.

Lederle's Achromycin 250 mg. capsules in packages of 16 retail in both Canada (Federal Sales Tax included) and the United States at a suggested list price of \$7.11, and in packages of 100 at \$43.13. Prices to consumers in some foreign countries in U. S. dollars (as of September 1, 1961) are as follows:

Achromycin	16's	10018
Columbia	5.84	34.62
Greece	7.16	38.61
Costa Rica	6.01	34.80
Japan	6.00*	26.39
Mexico	5.59	33,73



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And Italy, \$5.81 for 16's, which is the only size available.

THE CHAIRMAN: Would those all be made in the United States or in Canada and sold in these countries, or has the company manufacturing plants in some of the countries?

MR. THOMPSON: Mr. Chairman, I would have to check to answer that question accurately, but I do know that our company has a number of plants in the countries listed here.

THE CHAIRMAN: From your information, wages and so on in the different countries, if these goods were made, Costa Rica we will say, or Japan, rather than made in the United States and shipped there, I am just wondering what the situation actually is with regard to that.

MR. THOMPSON: I do know, for example, we have an antibiotic plant in Italy, and this plant exports from Italy wherever it is economically sound to do so, to other countries. Chances are these products are all made abroad, but if you would like a definite answer to that, I would be glad to supply it to you separately.

THE CHAIRMAN: There was a substantial difference between some of these prices and the prices in the United States and Canada, but not as much as might be expected in view of the extreme variations in wages in some 25 of these countries compared with the United States. 26 Assuming that your company would have an up-to-date plant 27 there.

MR. THOMPSON: The matter of manufacturing 29 cost is not the only ingredient that sets a lower limit on 30 the selling prices. Cost of marketing has to be considered



also.

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THE CHAIRMAN: And again the wages would be much lower in those countries?

MR. THOMPSON: Yes, so that even if the product were exported from the United States at a relatively high production cost, the marketing increment from it might be much lower there than in the United States.

THE CHAIRMAN: I was rather expecting that if there is manufacturing as well as marketing in some of these countries, the difference between prices there and the United States might be even greater.

MR. THOMPSON: I would be glad to find out for each of those countries. Would you be interested?

THE CHAIRMAN: I would be interested in 15 getting as complete a picture as we can. This is one of 16 the things that puzzles us, these wide variations, and if we could get the complete story it would help us quite a bit to understand the great difference that do exist between one country and another.

MR. THOMPSON: I would be glad to get that 21 information for you.

THE CHAIRMAN: As you have finished with 23 this section, perhaps we might have a short break at this 24 time. We will be adjourning for lunch at 12:30, and we will have a short break at this time.

27 --- Short recess.

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> THE CHAIRMAN: We will resume the hearing. MR. THOMPSON: Mr. Chairman, a few moments



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ago you asked a question about the variable costs in foreign countries as compared to the United States and Canada, and I intend to give you a more detailed answer, but I can add one thing to the information that I gave you before the adjournment.

Our company has 50 plants around the world 7 in different countries, and these plants are geared to varying degrees of manufacture. Not all of them make antibiotics at all, and the ones that do, export to other countries, so that antibiotics produced in England, for example, are exported to France.

The degree of processing in France may be different than the degree of processing in another European 14 country, so that there is a complex interrelationship in which each country seeks its most economical source, 16 usually from within a company. Our answer will be framed 17 in that rather complicated reference.

Also there are some other factors I have 19 listed here that are factors in cost, and our experience 20 is all of these are normally lower in other countries, 21 particularly in Europe and South America. Some of these 22 items are taxes, depreciation, capital investment, wages 23 of manufacturing employees, and all marketing employees. 24 The cost of employee benefits, such as pension plans and 25 health insurance, are lower, and of course the distribution 26 costs, shipping charges, warehousing expenses, are all 27 lower in those countries, and these are some of the factors 28 that will be in our answer to you.

THE CHAIRMAN: Would taxes be lower in

30 Britain?

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MR. THOMPSON: Some of the taxes are lower Income tax I think is higher, but I am not a in Britain. tax expert. There is great encouragement in Britain of course to set up local manufacturing.

Next I would like to talk a bit about profits.

The commercial companies are in business to make a profit, and to the extent that the free enterprise economy relies upon commercial companies to develop their products, we must recognize that the rate of development must depend upon the rate of profit and that the results obtained during the past years in increased health and welfare have justified the prices paid.

The drug industry is a high-risk industry. This means that a drug manufacturer must anticipate that his sales may drop by a substantial percentage on very short notice upon the introduction of a competitive product. It has furthermore been pointed out that the lifetime of a particular antibiotic may be extremely limited in this expanding industry.

The rapid obsolescence caused by the development of new drugs is illustrated by the example of antipneumonia sera. Twenty-five years ago, American Cyanamid was a leading producer of anti-pneumonia sera which was then the only effective treatment for pneumonia. Yet Cyanamid's investment of over half a million dollars in the antipneumonia sera was nearly wiped out within a year by the introduction of the sulfa drugs. Cyanamid 28 immediately went to work in the sulfa field and developed 30 a valuable new sulfa compound, Sulfadiazine, which was a

Most of the major drugs since the advent

potent weapon agains a wide range of infections, as well

of penicillin have been developed in the research centres

the steroids and the broad spectrum antibiotics have with

of American commercial enterprises. The tranquilizers,

few exceptions originated or have been commercially

as pneumonia.

perfected by these companies.



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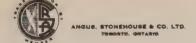
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In no other country in the world has the development of drugs paralleled that in the United States. 3 One of the main reasons for such phenomenal advances has 4 been the prospect of financial returns. As Mr. Andre Forget, a Montreal lawyer and himself a patent expert, said in a recent address to the Canadian Pharmaceutical Manufacturers Association:

> "... There is nothing immoral or unethical in reaping a reward for inventing a drug. On the contrary, drugs are for the relief of suffering and the cure of disease, and if the manufacturer of a ballpoint pen that can write under water can make a fortune out of his invention, surely the man who invents a drug that will cure cancer is entitled at the very least to as much reward. The case of insulin is well known. Drs. Banting, Best and Collip patented that drug and this enabled their assignee, the University of Toronto, to collect considerable amounts of fees which were ploughed back into research. The results have been most happy".

On page 149 of the Director's Statement are reproduced figures compiled by the United States Federal 25 Trade Commission showing that during the years 1958-59 in the U.S. the drug manufacturing industry apparently enjoyed the highest profits per dollar of sales of any industry 28 group in the economy.

But Raymond Moley, writing in Newsweek for 30 September 4, 1961, had the following observations to make



concerning the profits of U.S. drug companies:

"But if the markups by the manufacturers are excessive, it would follow that their profits would be out of line with those of industries selling other products. In the Kefauver Report, this is dealt with in tables....of figures published by Fortune Magazine for the year 1958. Companies are rated according to two criteria: profits after taxes as per cent of invested capital and as per cent of sales.

In the top 50 companies there are ten drug concerns in the first table and nine in the second table. Among the 50 in each case, drug manufacturers are neither highest nor lowest. In the first table two drug companies are among the first ten. The others are Gillette, Revlon, Avon Products, Chemstrand, Champion Spark Plug, Botany Mills, Brunswick, Pepsi-Cola. In the second table there are three drug companies among the first ten. The others are Amerada Petroleum, Ideal Cement, Dupont, Standard of California, Champion Spark Plug, Lone Star Cement, Ingersoll Rand.

In Fortune for July, 1961, similar comparisons are shown for 1960. Here among the top ten there are three companies that manufacture drugs, two of which make so many other products that only one is properly a



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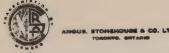
prescription drug company. The others are Commonwealth Oil, Gillette, Avon Products, Brunswick, Champion Spark Plug, Tecumseh Products, Libbey-Owens-Ford. In the second table there is only one drug manufacturer. The others are Amerada Petroleum, Dupont, Union Texas Natural Gas, Superior Oil, Champion Spark Plug, Gillette, Kern County Land, Standard of California, Kennecott Copper.

Thus the drug manufacturers are not by comparison with other representative industrial companies making excessive profits. All the companies mentioned have patents of one sort or another. All advertise and carry on vigorous sales efforts. This is the record, despite efforts to make it seem otherwise ... Canadian figures on individual company

19 profits are not available to the same extent as in the U.S. 20 On page 151 of his Statement, the Director has reproduced 21 figures from the Department of National Revenue, 1960 22 Taxation Statistics, for the 1958 taxation year. On this 23 list "pharmaceuticals" are classed as one of the divisions 24 of the chemical industry, with a profit rate before taxes of 25 10.5%. Not shown in the list, however, are numerous divi-26 sions in many of the other major classifications, quite a 27 few of which divisions show a higher profit rate than that 28 for pharmaceuticals. Among these are the following:

(a) Food and beverages

(1) Alcoholic Beverages



Thompson

(2)	Carbonic	Beverages	12.6%
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- (b) Paper Products
 - (1) Pulp & Paper Mills 11.8%
- (c) Non-metallic mineral products
 - (1) Abrasives, Asbestos, Cement and Clay Products 11.2%

In addition, Primary Iron & Steel Production, a division of Iron and steel products, enjoyed a profit rate of 10.4% - only .1% less than the 10.5% enjoyed by pharmaceuticals.

Furthermore, the Director has said at page 241, that the more informed critics of the industry do not inveigh against high profits as such (which we think is a rather charitable commentary on the critics) but that their main complaint is against alleged wasteful expenditures such as promotional and other activities.

THE CHAIRMAN: Mr. Thompson, just to be sure, these rates given for food and beverages, paper products, etc., are profits on sales or on capital investment?

MR. THOMPSON: Profits on sales. That is in the same terms as the figure for pharmaceutical manufacture.

Now it might be interesting to talk about promotion and selling activities.

PROMOTIONAL AND SELLING ACTIVITIES

It is an absolute necessity for pharmaceutical manufacturers, in order to be competitive, to engage in the practice of acquainting the members of the medical profession, pharmacists and the institutions which dispense medication, of the latest developments in the industry.

Advertising to the public is forbidden by law, but the inevitable consequence of this law is that the manufacturer



must still communicate with his consumer who in this case is not the public but rather the medical profession, pharmacists and the institutions. That this is costly there is no doubt.

In this connection, however, we must call attention to an allegation repeatedly made against American Cyanamid, which has found its way into the Director's Statement (page 59) and was reiterated by Dr. Schecter before this Commission, to the effect that American Cyanamid had spent some \$2,000,000 in introducing Aureomycin by means of free samples. The original statement in the U.S. Federal Trade Commission's Economic Report on Antibiotics Manufacture (June, 1958) at page 140, reads as follows:

"When American Cyanamid introduced Aureomycin in 1948, ten carloads of samples were mailed to about 142,000 physicians. It has been estimated that the cost of the product alone was about \$2,000,000".

As the footnote in the Report, this quotation came from a thesis by a university student who had never, to our knowledge, contacted the company about this matter. The truth of the matter was that a generous mailing of samples was made, but the cost was nowhere near \$2,000,000. Actually,

e cost was \$1.25 per physician, to 142,000 physicians, for a total cost on this mailing of less than \$180,000.

THE CHAIRMAN: That is the cost of the sample itself?

MR. THOMPSON: Yes.

THE CHAIRMAN: Not the cost of mailing, and



the rest?

MR. THOMPSON: No, I am sorry, that is the total cost Mr. Chairman of the package. This was a package in which was included samples, and I am quoting the total cost per physician in the mail.

THE CHAIRMAN: After paying postage?

MR. THOMPSON: After paying postage, yes.

That is why I said a total cost on the mailing.

Drug advertising is a specialized art. We must deal with doctors, a profession notoriously and properly skeptical by training. Promotional campaigns to doctors and pharmacists are carefully planned and executed. To the charge that such programs are wasteful, we can only answer that we as a commercial organization are averse to spending money where it is of no avail to do so. The methods used - journal advertisements, direct mail, and personal calls - are the result of experience acquired over a considerable period of time - since 1879 when this industry started in Canada - as to the most effective way of communicating what must be told. From time to time, these methods change and modify to suit the changing conditions in the industry.

Since mass media communication is banned by law, the most effective method of communicating with tors is by the personal call. There are approximately 20,000 doctors in Canada, spread thinly from Newfoundland to British Columbia. They are all busy men, and the demands on their time are probably far beyond those on any other professional or business man in this country.

Our representatives make every effort to spend a few

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quite four times a year. It is a difficult task, and they do well to call on six doctors per day. If these doctors all lived in large centres, it would be much more simple and less costly to communicate with them. But this is not so, and therefore these men must travel great distances - often to very remote areas - to call on a single doctor.

minutes with most of these doctors on the average of not

We also have a full-time Medical Director,
who has been introduced to you, who is a licensed physician and a graduate of the University of Toronto Medical
School. We encourage physicians to contact this qualified physician, who is always ready to answer questions about our drug products.

Accusations have been levelled at the industry for the quality of its direct mail advertising, and further that this form of advertising is unnecessarily expensive. Our total direct mail expenses for literature sent to physicians in Canada in 1960 amounted to \$61,400, which, on the basis of some 17,000 physicians on our mailing list, represents a cost for direct mail per doctor of only \$3.61. It has been claimed that the bulk of direct-mail advertising goes unread, and even unseen, by the majority of doctors. This is simply not so. Our representatives, when they call on doctors all over Canada, are repeatedly assured that direct mailings are in fact read by the doctors, are welcomed by them, and are considered by them to be informative and useful. Some doctors, notably medical school professors, have testified that they are inundated with an avalanche of

excessive and uninformative advertising which they believe is both wasteful and too commercial, but this view is definitely not shared by most practising doctors.

THE CHAIRMAN: That statement is on reports from your representatives?

MR. THOMPSON: Yes.

THE CHAIRMAN: Based on their reports?

MR. THOMPSON: Yes. We have had a number of occasions when representatives would walk into a physician's office, mention a product, and the doctor would say why I got that in the mail a few days ago.

The physician would know of the product which he would otherwise not have heard about.

THE CHAIRMAN: That is good timing, of course.

MR. THOMPSON: We don't always do it that well Mr. Chairman. That is one of the purposes of direct mail; is to rouse the physician's interest so that the salesman, when he visits him, can make more efficient use of his time.

THE CHAIRMAN: Yes, he knows about the drug if he has received it; at least, if he had looked at it at all he knows what it looks like and has some idea of what it is made of. Then, also, I suppose the samples accordingly might use them for some of their patients who might not be able to afford them otherwise.

MR. THOMPSON: Yes. Sampling is a sort of subject unto itself. I would like to talk about that a little later. We often find that where a physician has heard of a drug through direct mail advertising, he is



ready and anxious to see the salesman so that he can ask questions about it. This is one of the purposes of direct mail.

There has been much criticism that toxicity and side-effects are not sufficiently known by the members of the medical profession. Our index cards supplied to physicians contain completely adequate statements as to the possibility of side-effects, which statements are in no way attempts to "gloss over" these side-effects (as was indicated in earlier testimony before this Commission).



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ANGUS, STONEHOUSE & CO. LTD.

	TORONIO. GRIANIO
1	Furthermore, it is far better to disclose
2	than to conceal side-effects, for otherwise the drug
3	product and the drug manufacturer would soon become
4	regarded with distrust.
5	Mr. Chairman, I have some samples of the
6	index cards I referred to. This is one describing an
7	antibiotic which has reference to the generic name in at
8	least half-a-dozen cases. For example, there is a para-
9	graph of precautions. I suggest that the data on the
10	inside are sufficient for any physician to use the drug
11	intelligently and safely.
12	THE CHAIRMAN: Would you like to file one
13	of these?
14	MR. THOMPSON: I would like to very much,
15	if I may. I have several samples.
16	THE CHAIRMAN: I will mark that as Exhibit
17	T-1, index card for declomycin.
18	
19	EXHIBIT NO. T-1: Index card for declomycin
20	
21	MR. THOMPSON: I would also like to file
22	another example, Artane.
23	THE CHAIRMAN: We will mark the index card
24	on Artane as Exhibit T-2.
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26	EXHIBIT NO. T-2: Index card on Artane
27	
28	MR. THOMPSON: The principal purpose of

29 medical journal advertising is not to try to teach the doctor about the drug, but to remind him of its existence



and sometimes to make suggestions which may lead him to consult the more complete information which is readily available. The busy practitioner, unless reminded of drug products through journal advertising, may overlook the suitability of a particular drug for a particular disease.

In that regard, Mr. Chairman, we have found it necessary to key our market on declomycin progressively to one type of disease, one type of infection after another for which it is suitable so a well-rounded picture would be directed to the physician. We find just listing 10 or 20 types of organisms or infections, the physician simply does not remember them all.

THE CHAIRMAN: Ten or twenty organisms it will attack, so you will have 10 or 20 advertisements; is that it?

MR. THOMPSON: Over a period of time, yes.

Thus far, we have concentrated on the methods of promotion to doctors. It is equally essential that promotion of pharmaceuticals to drug store pharmacists must keep pace with that to doctors and institutions. The U.S. Federal Trade Commission Economic Report on Antibiotics Manufacture, at page 127, makes this position clear in the following passage:

"Drug-trade advertising is more important to the success of an 'ethical' product than is generally realized. Although it is the physician who activates the sale, it is the druggist who actually rings the cash register. If the product which a physician prescribes

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is not in stock at the local drug store and the druggist cannot get it quickly from his jobber. a most unfortunate series of saleskilling events can take place. The druggist, of course, is not at liberty to change the physician's prescription. But he is free to phone the prescribing physician, suggesting a change to a competing product. When this happens, more harm is done than simply the loss of a single sale. Neither the physician nor the pharmacist appreciates being placed in this position, and their future attitude toward the original product can be most uncooperative. Thus, adequate drug-trade distribution must parallel the promotional campaign to physicians, and advertising to druggists plays an essential part in achieving this distribution".

To this end, our Lederle drug representatives in Canada 19 spend a considerable amount of time with the drug trade, in order to make sure that the pharmacists know about our 22 products and that our products will always be available 23 when needed.

There has been testimony before this Commis-25 sion that the practice of distributing free samples of drugs to physicians is a wasteful one. But samples have a great many uses for the doctor. In the first place, it is important for a doctor to be personally acquainted with 29 a new drug and its results before he prescribes it with 30 confidence.



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Another important use of samples is for 2 initial dosage. There is no drug which can be tolerated 3 equally well by all patients. Doctors find samples 4 extremely useful for beginning treatment with the patient 5 whose ability to tolerate the drug has not been established. 6 Doctors also like to have samples in their bag so that they can begin treatment immediately at times when there may be 8 delays in filling prescriptions through a drug store - for example, in making house calls at night. This is particularly true for drugs such as antibiotics which are used to combat serious infections.

Furthermore, doctors frequently use samples 13 in the treatment of patients in poor financial circumstances.

It is no doubt true that samples of some kinds 15 of drugs are more valuable than other kinds to the doctor. Cyanamid does not sample all its products indiscriminately but is guided in accordance with what it finds doctors want. We have no doubt that the great majority of practising physicians welcome and use our samples and would not 20 want us to discontinue them.

One other point relating to promotional activities should be mentioned here. It has been suggested 22 by Dr. Gemmell in his remarks to this Commission that the prices of drugs should appear in printed material sent to the doctors. It must be pointed out that if Cyanamid 25 printed the retail or suggested list price in its drug 26 advertisements, it would impose an injustice on druggists. The costs to druggists of doing business differ, and they 28 must have the freedom to establish an appropriate markup 29 30 to cover their costs plus a reasonable profit. This



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freedom would be interfered with by any publication of suggested retail prices in printed material sent to doctors.

An additional argument against the insertion of a price list on brochures and mail material to doctors is that different products having different prices will have correspondingly different dosages, and this latter fact might be overlooked in a brief comparison of prices of similar products, and it would therefore be impractical and highly inadvisable to compare them on the simple basis of price.

THE CHAIRMAN: Mr. Thompson, as a matter of practice do your detail men tell the doctors what the suggested retail price would be?

MR. THOMPSON: Oh yes, indeed, our detail men are well-informed on prices because of their work with the drug trade and they are always willing to discuss prices. When a specific question is asked they try to give a specific answer. They also have knowledge of local drugs, retail drug costs.

THE CHAIRMAN: We have had some evidence from some doctors they are not familiar with the prices of the drugs. They are concerned primarily about what the effects will be on the patient. Some others have said they know 24 fairly well what the prices are. I was wondering what the 25 practice of your detail men was, to tell them what the 26 price was so they would know when they are dealing with 27 patients they realize have very little money to spare, whether the prescription he is proposing is going to be a 30 very serious burden or not.



ANGUS, STONEHOUSE & CO. LTD. Thompson TORONTO, ONTARIO

MR. THOMPSON: Indeed, Mr. Chairman, our men are expected to discuss price whenever the question is 3 asked and further, in some cases, suggest the most econo-4 mical size of prescription for the patient. The package 5 is generally geared also, for example, one of our packages 6 contains 28 tablets, which is one week's supply. This is 7 done because it is the most economical way of getting that 8 package to the consumer through the hands of the retail 9 pharmacist.

THE CHAIRMAN: Is the package sometimes 11 geared to what you might call the period of treatment? MR. THOMPSON: Yes.

THE CHAIRMAN: So that you might have 28 or 14 20 tablets, whatever it is, because the rate at which the 15 patient is supposed to take it will run through what they 16 consider a series of treatments at the time the package is used or about that time?

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This is the reason, for MR. THOMPSON: example, Declomycine was packaged in bottles of 16 capsules.

THE CHAIRMAN: You should take the 16 over a period?

MR. THOMPSON: Yes, it is the most useable amount needed.

I would like to talk a little bit about brand names and generic names.

It has been said that generic named drugs are invariably cheaper than brand name drugs. When generic name drugs are spoken of in this sense, the speaker is usually referring to the drugs marketed by the importers and small manufacturers. In fact, every company of any size is both a generic and a brand name manufacturer. Its products have the generic name on the label and also have the company's brand name. The brand name has grown up partly as convenience, due to the length and cumbersomeness of generic names, which are frequently difficult to remember and to read on a doctor's prescription. It also serves as a means for distinguishing the company's product.

Cyanamid will sell to any qualified buyer who orders by generic name. It is to be noted that the price for the drug purchased under the generic name is precisely the same as if it were purchased under the trade name. This indicates that mere prescribing by generic name will not necessarily mean that the drug will be cheaper to the consumer. If the doctor simply



prescribes a drug by the generic name, there is no guarantee that the dispensing druggist will dispense to the patient the cheapest product or indeed that if he does, he will pass on the saving to the purchaser.

Indeed, this has been stated a number of times by practising pharmacists before this Commission.

The Director concludes in his Statement at page 13, paragraph 28, that a trade name is no guarantee of quality or purity. This statement, we feel, is an ambiguous and slightly misleading one. A truer statement might be that a trade name is not necessarily a guarantee of quality or purity; but the essential fact remains that it can be and frequently is a guarantee of quality by virtue of the reputation which the owner of the trade name has attained over a period of years for quality and purity in its products. It would take only one lot of faulty drugs with a brand name to damage seriously the reputation of its manufacturer.

Cyanamid publishes the generic name along with the trade name in its advertising and literature distributed to the medical profession. This appears clearly, for example, on an index card for Declomycin.

I think you will find it, Mr. Chairman, on the one I filed with you.

The trade name is followed immediately with the generic name "demethylchlortetracycline". The generic name is also mentioned frequently in the text.

This index card is made in a form to be kept in a permanent file by the doctor.



The doctor is indeed free to prescribe by generic rather than trade name if he prefers to do so. But, as the person to whom the patient entrusts his health and medical care, the doctor must reserve the right to make his own decision as to whether a product in which he has greater confidence should be furnished to his patient, and hence the right to prescribe or order a particular drug product of a named manufacturer. It is inconceivable that the doctor should lose the right to steer his patient clear of a product in which he has no confidence. He must always have the right to prescribe the drug of his choice.

We have no intention of lowering our standards under competitive pressures because we know that doctors demand the highest possible standards of quality control. Even some of the medical profession who have criticized certain of the drug industry's practices agree that prescription by trade name is essential in their practices. Witness the example indicated by Dr. Gemmell in his testimony before this Commission. Also, Dr. Morrell of the Food and Drug Directorate of the Department of Health testified that while he does not object to prescribing by generic name, he also wants the right to insert the name of the company after the generic name. In effect, this is prescribing by trade name, but more difficult for the physician because he must remember three things: the generic name, the company name, and which company goes with which generic name. A single trade name does all three



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for him.

It must also be remembered that two drugs

considered to be the same generically may vary as to additives or excipients that could make a difference to the absorption of the drug by different patients. The doctor should not be deprived of his right to pass on these matters.

We could quote much lower prices on some popular antibiotic if, like the imitator, we concentrated upon existing drug forms that were the largest sellers, after the expensive promotion had already been paid for and after the drug had won the confidence of the medical profession. Cyanamid maintains a broad product line, many of the items of which have little or no commercial significance even though thay may be of vital medical importance in particular cases. Examples of these are such life-saving drugs as tetanus and botulism antitoxins, on which we lose money annually. Furthermore, we maintain a countless variety of different dosage forms of the drug involved and keep our products stocked in 4,860 drug stores across the country. Most imitators do not offer this kind of variety or service. They take a few popular forms of a widely used product that has already been successfully promoted to, and accepted by, the medical profession. They do not attempt to manufacture and distribute the less popular and therefore less profitable forms. It is always possible for the imitator in any industry to under-sell the large creative manufacturer. He can sell



more cheaply to institutions who buy generic name because he has no marketing operation and no research costs. As for the much larger retail market, in order to effect sales to the public through drug stores by means of doctors' prescriptions, he has to build a marketing organization. Once he has done this, he has to make sure that he is not merely creating business for someone else. He must find a way to persuade the doctor to specify the product of his manufacture. One way is to suggest that if the doctor will prescribe by generic name, that he attach the manufacturer's name after the generic name as, for example, as seen in this plea on page 2 of the Gilbert Surgical News for May 1961, where Mr. Gilbert suggests writing the prescription under its generic name and specifying "Gilbert".

THE CHAIRMAN: $^{\mathrm{D}}\mathrm{o}$ you wish to file that as an exhibit, Mr. Thompson?

MR. THOMPSON: I would like to later,

20 Mr. Chairman. I am not quite through with it.

It is a far easier thing for a physician to remember a brand name, so the manufacturer develops his own brand name as, for example, Gilbert appears to be doing. This is "Gilbert Surgical News" and contains an insert which describes a treatment of arthritis by nicotinic acid and nicotinamide, and an the back are two of Mr. Gilbert's products, one with the name "Nyasal" which appears to be the coin name, and another one similar to it. If I may, I will leave this with you, Mr. Chairman.



THE CHAIRMAN: This material which has just been referred to from Gilbert Company and described as "Gilbert Surgical News" will be Exhibit G3.

One of the most vital factors in the brand name manufacturer's product is quality control. In the Director's Statement, on pages 108-110, there is a tabulation indicating that in the case of 27 selected firms (our own included) the cost of quality control expressed as a percentage of net sales ranged from nil to 2.65%. We feel that such a tabulation to a very large degree ignores the modern concept of quality control, and for this reason is very misleading. Perhaps we should examine briefly what we mean by the modern concept of quality control. The old concept is that when you have a laboratory technician or a chemist testing finished batches of material, you have quality control. This in fact is only a very small part of a properly organized control program, but it is the only element of quality control which is easily costed.

The modern concept of quality control of which I speak goes far beyond the mere testing of a finished product against certain standards. It is concerned with the procurement and specifications of raw materials, containers, labels and packaging supplies, the methods of production and assay, the testing procedures employed during the various stages of manufacture, the proper sampling during manufacturing, and the methods of storage and the manner of shipment to the customer.



Our concept of proper quality control
does not end with the shipment of a bottle of tablets to
our customer. It is the function of quality control to
continue to perform stability tests, for example, on
individual field batches, comparing results against
standards established on the basis of previous experience
and taking appropriate corrective action when and if
necessary.

Quite naturally, the percentage of the sales dollar spent on quality control will depend in very large measure on which of these two concepts of quality control is being used - the old or the modern.

In many instances, the accounting techniques being utilized by the pharmaceutical industry have not as yet been developed to reflect adequately the true cost of the modern concept of quality control. These two factors must be considered in evaluating the tabulation submitted by the Director.

There is no question but that the costs of quality control could be substantially reduced in the pharmaceutical industry if the standards of quality control could be safely reduced to the level of those being used for non-drug items, such as automobiles, hardware, etc. There are those who say that this can be done, but we cannot agree. The modern concept of quality control in the pharmaceutical industry is the best insurance that the consumer will receive consistently safe and effective pharmaceutical products.

One of the many factors of quality control

which enters into the total cost of doing business on a national scale, but which is very often overlooked by our critics is the problem of returns from customers of unsold or outdated merchandise. The severity of this factor will vary from company to company depending on what proportion of a particular company's product mix is merchandise which by government regulation must carry an expiration date. A company such as ours with a large number of antibiotic and biological products in a wide variety of dosage forms will incur heavier losses from returns of outdated merchandise than will a company concentrating on only one or two dosage forms or on products which do not carry expiration dates.

In Canada all antibiotics, regardless of dosage form, must carry an expiration date. The dating varies with the dosage form and the antiobiotic itself. For example, Declomycin Capsules carry a three year expiration date, whereas Declomycin Pediatric Drops carry a one year expiration date.

It is an element of our published policy to accept for full credit as a return from our customers any product in an unopened package which becomes outdated in the customer's stock. In 1960, for example, such returns amounted to more than 3% of our total sales. On individual products carrying relatively short expiration dates, such as one year from date of manufacture, it is not unusual to experience returns of over 10%.

Since we were the first company to make available supplies of Asian 'Flu Vaccine in Canada in



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the fall of 1957 to combat the spread of Asian 'Flue, our 1957 sales of this vaccine were naturally quite large. However, this product carried an expiration date of 18 months when properly stored under refrigeration. As the material remaining in our customers' stocks became outdated in early 1959, our returns mounted. Over 10% of the vaccine sold during this Asian 'Flue epidemic in the fall of 1957 has been returned to us for full credit, and because of the nature of this product, these returns have no salvage value to us, and are destroyed as they are received from our customers.

In fact, over 90% of all returns are destroyed as non-salvageable, the only items that can be salvaged being items in good date, packed in pilfer-proof sealed packages, and not requiring refrigerated storage. Unless we are absolutely certain that a package could not have been opened after it left our possession originally, we do not attempt to offer this package for sale a second time. This again is an example of our concept of our total quality control.

Now, Mr. Chairman, I have some remarks on competition.

We are further accused by the industry's critics, in the words of the Director in his summary at page 242, of "the concentration in some research on the development of saleable products rather than on the advance of scientific knowledge". If this means that we have introduced products which are competitive with products already existing on the market, it can only be

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29 30 stated that this is a characteristic of all industry on this continent. We have introduced no product which did not face competition from the start. There is no broad spectrum antibiotic that does not face competition from other broad spectrums as well as from penicillin and the sulfas. If, on the other hand, the statement means that we are mere copiers, then the charge could not seriously be made against Lederle, and I do not propose to take the Commission's time in attempting to refute it. Suffice it to say that in the field of research Lederle is an acknowledged leader among those organizations which are characterized as creators - the companies which are heavily committed to fundemanetal research. The mere fact that a newly introduced product entices competition from new or already existing products, cannot be interpreted as mere copying alone.

As an illustration of the nature of competition in the drug industry, we propose to review briefly the marketing and pricing history of antiobiotics in Canada.

Three years after the end of the war,

American Cyanamid developed and marketed the first of
the broad spectrum antibiotics, chlortetracycline, under
its trade name, Aureomycin. This drug represented a
revolutionary advance in medicine and was effective
against a far broader range of infective organisms than
had been any previous drug. Also, it could be taken by
mouth rather than by injection. It was introduced in
Canada in February, 1949, at a suggested list price

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(Federal Sales Tax included) of \$21.40 for a bottle of 16 capsules, 250 mg. The initial price was well below that indicated by the usual considerations, such as estimates of initial production and marketing costs. which promised to be extremely high.

Aureomycin rapidly attained wide usage among doctors over North America. Early in 1949, Parke-Davis introduced another broad spectrum antibiotic. Chloromycetin, and early in 1950 Chas. Pfizer & Co. brought out another, Terramycin. Thus, within about a year and a half, instead of being the only producer of troad spectrum antibiotics, Cyanamid became one of three competing producers.

THE CHAIRMAN: At the end of the preceeding paragraph, the initial price was well below that indicated by the usual considerations, such as estimates of initial production and marketing costs, which promised to be extremely high, you mean the company was taking an intelligent gamble as to what might Well below what would be the usual sort of happen? price?

MR. THOMPSON: Yes, the company gambled. I have a remark on that in the next paragraph.

> THE CHAIRMAN: I am sorry.

MR. THOMPSON: American Cyanamid Company had gambled that through improvements in processing, production costs could be substantially reduced, and through eventual increased volume of sales, prices could be lowered. It turned out that this gamble was

justified, so that by 1953, in the face of intensive price competition from the other producers, the suggested list price in Canada had dropped to \$9.35 for a bottle of 16 capsules - 65% off the initial price. Furthermore, as an element in price reduction, the average prescribed dose was changed in 1952 from 2 grams per day to 1 gram per day. This was through increasing knowledge of the action of the drug.

THE CHAIRMAN: You don't mean it was only half as effective?

MR. THOMPSON: No, it was found with broadening use that the lower dose could be used to treat the patient.

THE CHAIRMAN: And get the same result?

MR. THOMPSON: Yes.

Longer to be absorbed into the system?

THE CHAIRMAN: Is that due to a longer action -- had you developed a longer acting tablet?

MR. THOMPSON: No, this was new know-ledge about the quantity needed. In the early stages more was being used than was necessary, and when it was discovered that a one-gram dose would be adequate for the average patient, we promptly promoted it on that basis.

of two-grams per day meant some reduction in the cost?

MR. THOMPSON: It cost the cost of treatment in half because the original dose had been two

grams per day.

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THE CHAIRMAN: The material that goes into it, into the total cost of the treatment?

MR. THOMPSON: No, I am sorry. The cost of furnishing Aureomycin for the patient on the basis of two grams per day dosage would be twice as high as the cost of furnishing the same drug on the one-gram basis. You would use half as much drug.

THE CHAIRMAN: That means then by this one change from two grams to one gram per day, the price to the patient was cut in half by that one change?

MR. THOMPSON: Yes, the patient needed half as many capsules.

Aureomycin, however, had certain drawbacks.

Unless substantial dosages were administered to the patient at frequent intervals, the activity of the drug would decline too rapidly in the body to deliver its optimum effect. The larger the dosages, on the other hand, the greater the risk of toxicity to the patient.

Faced with these problems, and with severe competition from other broad spectrum antibiotics, American Cyanamid in 1953 developed a superior broad spectrum antibiotic, more stable and less toxic than Aureomycin - namely, Achromycin, tetracycline. It was more effective in penetrating certain critical body tissues and fluids, such as those of the brain and spinal cord, which made it the drug of choice in the treatment of meningitis.

Achromycin was considerably more expensive to make than Aureomycin. Introduction of the new product



to the medical profession required very heavy promotional expenditures which would have justified a price far higher than its predecessor. Pricing policy had to take into account the fact that although the drug could have been introduced at a far higher price, its acceptance in that event would have been consequently delayed. It was introduced in Canada in February, 1954, under the trade name Achromycin at exactly the same suggested list price for a comparable quantity as Aureomycin: \$9.35.

MR. WHITELEY: What would be the element of the very heavy promotional expenditures?

MR. THOMPSON: Here was a new drug,
Mr. Whiteley, offered to the medical profession in the
face of an already widely accepted and trusted antibiotic,
and the burden was on our company to show that the new
Achromycin had sufficient advantages over Aureomycin
to justify a replacement in the mind of the physician.
This is a costly and difficult method or form of promotion because physicians generally are very reluctant
to abandon something that works well for them.

MR. WHITELEY: I wondered how you would proceed in that case?

MR. THOMPSON: We offered samples on a broad scale, hoping the physician would try the new drug and compare it with others he had used, including Aureomycin. We sent salesmen to see the doctors with visual material; we used direct mail advertising and extensive journal advertising.

THE CHAIRMAN: I wonder, Mr. Thompson,



how the company could take a gamble on that scale unless they were confident of what would happen in time. It was more expensive to produce Aureomycin, and Aureomycin came on the market at \$21.40, and this came on the market at \$9.35.

MR. THOMPSON: The cost of producing Aureomycin had dropped in the meantime.

THE CHAIRMAN: Oh, yes, for it would cost more to produce Achromycin?

MR. THOMPSON: Yes.

THE CHAIRMAN: Considerably more, and
I would have thought that you would have to charge a
higher price when you had a heavy promotional programme
just as you had with Aureomycin.

MR. THOMPSON: I think I have to answer your question in two parts. Achromycin is produced by chemical alteration of Aureomycin, so that the reduced cost of Aureomycin would form a base. The economy in the Aureomycin process benefited Achromycin right from the beginning, and the alteration of Aureomycin would represent the extra cost in making the Achromycin over Aureomycin.

THE CHAIRMAN: What I am getting at in making your Achromycin, you start with the initial cost of Aureomycin, and then you have a further process?

MR. THOMPSON: Yes.

THE CHAIRMAN: Which adds to that cost, and then you add a very heavy promotional programme which you probably didn't need at that time for



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Aureomycin.

MR. THOMPSON: No, we transferred any money that would have been spent on promoting Aureomycin to Achromycin, so that in a sense Aureomycin helped to carry the launching of Achromycin. It is quite customary in these situations to lose money on a drug at first.

THE CHAIRMAN: I should think on those prices you would be losing quite a bit.

MR. THOMPSON: Indeed we did.

THE CHAIRMAN: With Achromycin compared to what your experience had been with Aureomycin. Mr. Thompson, when you come to a convenient stopping point, we will adjourn for lunch.

MR. THOMPSON: Mr. Chairman, would you like to stop now? There are several pages to the beginning of the next chapter.

THE CHAIRMAN: I think perhaps we had

DR. R. G. WARMINTON: Mr. Chairman, could I make a remark about the Achromycin dosage?

I was not too sure you understood as to why that was reduced from two grams to one gram.

MR. THOMPSON: Aureomycin.

DR. WARMINTON: Aureomycin. The reason of course is clinical files continue, and there are specific projects set up to continue study of these various compounds on well-established trials, and over a period of time, although it appeared first of all that

original dosage was the correct one, in light of further evidence it was discovered that it could be reduced satisfactorily to one gram per day.

THE CHAIRMAN: We will adjourn, ladies and gentlemen, and we will resume at 2 o'clock.

--- Luncheon adjournment.

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--- On resuming at 2.10 p.m.

THE CHAIRMAN: The hearing is resumed ladies 3 and gentlemen.

MR. THOMPSON: Mr. Chairman, we have talked 4 5 about the introduction of Achromycin into Canada. I am 6 now continuing.

Unknown to Cyanamid, Pfizer and Bristol had 8 each independently been working on the development of 9 tetracycline. Within less than a year, Squibb and Upjohn 10 were also selling this drug in the market, and Cyanamid 11 thereby became one of five companies marketing it in North 12 America instead of being its sole seller.

THE CHAIRMAN: Mr. Thompson does that mean 13 14 that they all produce actually the same thing? MR. THOMPSON: Yes Mr. Chairman. These 15

16 companies were apparently also interested in the same line 17 of research.

THE CHAIRMAN: Is it a refinement of chlor-18 19 tetracycline?

MR. THOMPSON: Correct.

THE CHAIRMAN: And they work on the same

22 refinement?

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29 company?

MR. THOMPSON: That often happens, it opens 23 24 up a field of research based on the structure and the Parious possibilities for altering it to improve the drug 26 action were all being considered simultaneously by these companies and the one that emerged was tetracycline. 27

THE CHAIRMAN: And it was the same for each

MR. THOMPSON: It was indeed, yes.



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THE CHAIRMAN: They arrived at the same improvement?

MR.THOMPSON: Yes. That led to this next step that I was going to talk about now.

The latest chapter in Lederle's antibiotics 6 research is the development of an entirely new antibiotic, superior in several respects to any previous broad spec-7 trum. This was introduced in Canada in October of 1959, as Declomycin demethylchlortetracycline. In brief, the story of Declomycin is as follows: early in 1953, Cyana-10 mid's biochemists, micro-biologists, cytologists, and enzymologists had produced a biological mutant of the 12 Aureomycin-producing micro-organism discovered by Dr. 13 Benjamin Duggar of American Cyanamid in 1946. This mutant had the unusual property of producing on fermentation a very active antibiotic which had remarkable stability in the human body. It took American Cyanamid's analytical 17 chemists almost two years to determine the chemical struc-18 ture of this compound, which was like Aureomycin except for the absence of a methyl group. 20

Cyanamid's pharmacologists then began a series of tests, which took four years to complete, to determine the toxicity and effects of the drug. Eventual trials on human beings finally revealed no ill effects, and indicated that as long as a week after administration the drug proved to continue to have antibiotic activity.

Then Declomycin was sent out for clinical testing by doctors outside the company. The report of Dr. Maxwell Finland of the Harvard Medical School and of 30 the Thorndike Memorial Laboratory was typical. He wrote



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to the effect that the drug should prove to be superior to tetracycline in the treatment of susceptible infections in that comparable antibacterial effects should be obtainable with small doses. A great deal of further clinical testing on over 15,000 patients showed that the drug was effective against more than 150 different disease conditions. In most instances it has proved more effective in smaller doses than older broad spectrums in larger doses, and some infections which had resisted the older drugs succumbed to this new one. The drug is a superior antibiotic and costs considerably more to make than Aureomycin or even Achromycin tetracycline a consideration which would have justified its introduction to the market at a far higher price than Achromycin. It was decided, however, to introduce the product at exactly the same price.

On page 173 of the Director's Statement, comparative prices of broad spectrum antibiotics are set out, showing that the major companies sell some of their products at closely similar if not identical prices. When there is vigorous competition between articles performing the same function, it is not unusual to find similar prices. This economic truth is being recognized by leading economists including Dr. Simon Whitney, chief economist of the U.S. Federal Trade Commission, who summed up the reasoning that leads to price uniformity amongst vigorous competitors in his work on antitrust policies, at page 417:

"Sheer self-interest of each seller acting independently can create price uniformity

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since each knows that if he charges more than the others, his sales will drop towards zero and if he charges less than his rivals they will be forced to meet his price".

5 The Director goes on, at page 174, to recapitulate the 6 price history of the broad spectrums. The story told there is one of intense competition between the manufac-8 turers. After four reductions from 1948 to 1951, the published prices of antibiotics dropped to one-third of the initial price.

The implication is frequently made that equality of pricing is a prima facie sign of the existence of monopolistic situations. But unless identical or equivalent products are offered at the same price, the overpriced product cannot be competitively sold. Furthermore, as the Director himself point out at page 174, the price history of the broad spectrums reflects intense competition among the manufacturers.

As an illustration of this, consider the history of tetracycline price reductions in Canada during the last quarter of 1960. On Saturday, October 22nd we released a notification to the drug trade that effective Monday, October 24th the prices of our broad spectrum antibiotic line were being reduced by approximately 15%. La Fresday, October 25th, one of our major competitors (Squibb) announced a similar reduction of their competitive line to hospitals. On October 27th, another competitor (Pfizer) reduced its hospital price, and followed on October 31st with a price reduction to the retail drug trade.



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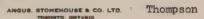
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Due to differentials in methods of marketing. we quickly found ourselves at a 10% price disadvantage to 3 hospitals and on November 7th issued a price reduction notice reducing our hospital prices to the new competitive 5 level. The remaining major competitor (Bristol) met the new hospital price on November 10th.

Thus, within a period of three weeks, all 8 the major suppliers of tetracyclines in Canada revised their price schedules to meet the new market prices 10 established by our original price reduction, and we ourselves were forced by competition to issue a second price reduction to eliminate a competitive price disadvantage in the hospital market.

The Director in his Statement, at page 163 states - "present prices of both the basic drug and prepared dosage forms (of penicillin) appear to result from the absence of patent control which has meant that the drug has been freely available to all firms wishing to deal in it". This observation fails to take account of the fact that the potentiality for reducing costs through improved technology in the case of penicillin has already been incorporated into the production of the broad spectrums before they reached the market. Also, the drop in prices of broad spectrum antibiotics could never be as dramatic as in the case of penicillin, which originally sold for \$6,000 per gram.

The prices of penicillins reached such a low level, due to wide overproduction resulting from the creation of wartime capacities, that it was impossible to make a profit on them, and several drug companies were forced





1 out of the penicillin business. This condition was recog-2 nized in the U.S. in the Federal Trade Commission Economic 3 Report on Antibiotics Manufacture, which discloses that 4 from 1951 through 1956 the drug industry lost large amounts 5 of money every year on the penicillins and streptomycins 6 (Table 58, page 211). Of the 20 companies in the United 7 States originally engaged in the manufacture of penicillin 8 during World War II, nine (or almost 50%) went out of busi-9 ness. The Commission even expressed its wonderment that 10 certain companies continued to manufacture streptomycin in 11 the face of increasing losses on this product. The situation was dramatically reflected in 12 13 Canada in very much the same way. The Merck Company erected a plant in Valleyfield, Quebec, to produce peni-14 15 cillin. For the reasons recited above, this company found 16 it necessary to close down its \$1,000,000 plant and to 17 discontinue the production of penicillins, with the resul-18 ting lay off of several hundred Canadian employees. I might add, Mr. Chairman, that a similar 19 20 situation arose in the case of the Connaught Laboratories 21 who, according to testimony of Dr. Ferguson before the 22 Ontario Select Committee closed down their plant in 1956 23 due to over-production. Now I would like to switch to the question 24 25 of patents and research. PATENTS AND RESEARCH 26 27 To say that the drug trade in Canada in 28 effect operates under the U.S. patent system (Statement,

29 page 247, para. 441) is simply not the case. The fact is
30 that Canadian patent law differs markedly from the American



In the first place, the way is open to anyone capable law. of manufacturing drugs in Canada to apply for and obtain a 3 compulsory licence to manufacture any drug which is the 4 subject of a Canadian patent. This fact is consistently and repeatedly overlooked by the critics of the industry, 6 who have before this Commission repeated ad nauseam that the Canadian patent law is responsible for the high cost 8 of drugs.

In the second place, Canada recognizes 10 generally, only process patents (not product patents), so that drugs may legally be manufactured or imported, and 11 sold in Canada, when they have been manufactured by a 12 process different from that which is the subject of the 14 Canadian patent. This is precisely what is being done in 15 Canada today. Quite a large number of importers are marketing drugs in Canada which may or may not be infringe-16 17 ments of Canadian patents, and they pay no royalties. 18 These people are being encouraged by the purchasing agencies 19 of the government, hospitals and others who buy from them.

THE CHAIRMAN: Mr. Thompson that would suggest there might be a great deal of difficulty in finding whether they are infringing the Canadian patents. Is that the case?

MR. THOMPSON: Yes Mr. Chairman. This can be exceedingly difficult. Only in limited situations can we determine by analysis the process by which a drug has been produced. More frequently it is impossible to tell.

THE CHAIRMAN: Unless you had access to their plants, I suppose you ---

MR. THOMPSON: Yes.

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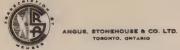
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THE CHAIRMAN: --- find it very, very difficult. 2 MR. THOMPSON: And it is difficult, for 3 example, when the infringed product is originating behind 5 the Iron Curtain. THE CHAIRMAN: Is that true of many drugs? 6 MR. THOMPSON: Well I don't think I am 7 8 competent to answer that on a broad basis. Some tetra-9 cycline is coming from Czechoslovakia, for example. 10 THE CHAIRMAN: Most of the drugs we have heard of, apart from those produced on this continent, have been from England, France, Germany, Switzerland or

MR. THOMPSON: Some drugs originated in 15 Japan and the other low countries in Europe, Denmark, and 16 so on.

THE CHAIRMAN: As far as our records go, I 18 don't think we have anything that amounts to anything from 19 behind the Iron Curtain.

MR. THOMPSON: It appears to be a recent 21 development.

We wish to examine in some detail the views 23 of the Director that patents closely held and controlled 24 by leaders in the drug industry result in monopolistic situations whereby the prices of drugs are maintained at a 26 high level and whereby competition is minimized. A monopolist is one who is relatively immune from competition. But, no patent holder in the drug industry is immune from competition from



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directly competing products, and he cannot therefore
control the prices of his drugs. It is true that

American Cyanamid held exclusive rights under a patent
on Aureomycin chlortetracycline, and so for one year it
had a legal monopoly on broad spectrum antibiotics, since
there were no others in existence during that period.

But this very monopoly, with its prospect of financial
reward, spurs competititors produce comparable or
better products. This is exactly what happened in the
case of Aureomycin, as we have said, which was closely
followed by Parke-Davis's competing Chloromycetin,
thereby nullifying any monopoly existing by way of the
Aureomycin patent.

The contention that patents are largely responsible for high prices is simply not correct. On this point, reference is made to the following remarks of the Commissioner of Patents, Mr. Michel, to this Commission on July 5, 1961. He said:

" In my opinion the patent system,
if it is a factor in the high price of
drugs, it certainly is not the main factor".

THE CHAIRMAN: You are referring to

Aureomycin and chlortetracycline and mentioning that the

second one nullified the monopoly existing by the

Aureomycin patent. Would you say there were, to all
intents and purposes, identical products?

MR. THOMPSON: Chemically different, produce different side effects but they are used generally for the same diseases.

THE CHAIRMAN: They work on the same



conditions?

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MR. THOMPSON: Yes.

THE CHAIRMAN: And in a very similar

way apart from differences in side effects?

MR. THOMPSON: They are both broad

spectrum antibiotics. They have similar

DR. WARMINTON: To all intents and

purposes they have a similar range of activity. There are some differences, some things are better attacked. The tetracyclines don't have the same effect that chloramphenicols have, but to all intents and purposes

they are both broad spectrum antibiotics.

THE CHAIRMAN: I think we had better. for the record, get a definition of wide spectrum antibiotics.

DR. WARMINTON: The wide spectrum antibiotics refer to those compounds which will attack a wide range of bacteria of various kinds.

THE CHAIRMAN: That is what I thought. I wanted to be sure it is on the record.

MR. THOMPSON: We have found in our market activities, it is frequently found doctors have difficulty chosing between chloramphenical and the tetracyclines. There are many situations, it is a marginal choice. They are very competitive for that reason.

THE CHAIRMAN: I am sorry, I interrupted

you.

MR. THOMPSON: I think I had just quoted Mr. Michel.

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This is the very reason why the compulsory licencing features of the Canadian Patent Act have not been utilized more than they have been. The truth is that, if a small manufacturer wishes to produce and market under a compulsory licence, an antibiotic such as one of ours patented in Canada, and to sell that drug which is already being marketed nationally in Canada, the manufacturer would first of all have to have production facilities that would cost him probably in the region of \$1,000,000. He would then have to have skills and organization necessary to develop and market his product in competition with the established manufacturer. He would be merely imitating, he wouldn't be adding anything new.

Further, it would take him at least a year to obtain the requisite quantity and quality of product, from his plant, and by that time his product might be obsolete. Some have asserted that it is very easy to make and sell these drugs. Our only reply is that we have not found it so, and we have been in the business for a long time.

THE CHAIRMAN: This question occurs:
you have a number of companies which have the equipment
for producing antibiotics and if one company produces a
new drug another company which had the equipment wouldn't
incur this million dollar expenditure to start making
this new drug if they had a licence, would they? It
would just be a case -- it wouldn't be like starting
from the position of having no facilities to make
antibiotics?



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MR. THOMPSON:

The facilities are quite

different.

THE CHAIRMAN: For each drug?

MR. THOMPSON: Yes, for example, the

separating of crude drug out of reaction amongst

fermentation vary widely according to the nature of the

centrifugal equipment, extractors, filters. It is

quite different. We are just in the process of purchasing

for our new Welland plant, and as far as we know there

is nothing quite like it, nothing suitable in Canada

at the present time.

THE CHAIRMAN: What I want to get clear, does your presentation mean whatever the company, including established companies like yourselves, whenever they wish to produce a new antibiotic for which they have the formula and all the rest of it, they would have to incurr the expense of something in the neighbourhood of a million dollars to start it up?

MR. THOMPSON: I would guess it. I am using the one subject I know a little about as an example I don't mean to infer that it is always true, for example Cloramphenicol, which is now being made in Canada synthetically, rather than by fermentation, presumably didn't require this much investment. It depends on the nature of the drug, but in many cases these new drugs are complex and becoming increasingly so, and the equipment is specialized.

THE CHAIRMAN: I want to be sure it really meant a company producing five or six different antibiotics would have to have a completely different





setup costing a million dollars on the average to produce each one of these?

MR. THOMPSON: That is certainly true for a company that is making penicillin and wishes to add the tetracyclines. I don't think I know enough about these things to go beyond that kind of answer. There is another reason why. This is not just the investment. I have another reason I will come to now.

THE CHAIRMAN: You may have several more.

MR. THOMPSON: The reason why big companies who already have production facilities do not get compulsory licences to make drugs, I am talking about drugs generally now, is that their production and marketing costs would be the same as those of the patentee who has the advantage of being more strongly established in the market and in a superior competitive position.

THE CHAIRMAN: Without the basic research, I suppose?

MR. THOMPSON: Yes, but I am seeking here to express the difficulty of entering a market which is already well developed and simply competing with a company who is already there.

THE CHAIRMAN: That is the competitive problem of selling in an already established market?

MR. THOMPSON: Yes.

The larger company would far rather develop its own product than go into the market with someone else's product. Cyanamid, for example, could undoubtedly obtain a compulsory licence on a number of patent protected products. But in order to take business away



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from the patentee, we would have to detail the product to doctors, this is not easy when the products are identical or very similar, and we would have to pay a royalty. We are in a far better position with our own product. It is simply not profitable to market a product developed by a competitor who has fully established himself in that market.

We doubt that an informed critic of the industry would advocate the abolition of the patent system. Mr. Michel, in his testimony before this Commission, it will be recalled, had the following observations to make:

"Research in the medical and drug field is carried on to a considerable extent abroad, although I am pleased to point out there is a sizeable amount of it done in Canada by our own governments, by universities and by a section of the pharmaceutical industry. I am wondering if too drastic a treatment of the patent system would not harm the modest, but bona fide, efforts of those doing research in Canada more than the quota of the high price of drugs which might be attributed to the patent system. After all our pharmaceutical manufacturing industry is still small, but so were most of our industries not so many years ago."

It is this research effort that Mr. Michel talks about which we believe is vital to the drug industry and which



would be seriously jeopardized if there were no patent protection for the inventor and his company.

The Canadian consumer purchasing drugs manufactured by a Canadian subsidiary of an American parent company finds that he is contributing to the cost of research whether that research is carried on in Canada or in the United States. In the present state of development in Canada, as has been pointed out, it is more economical at the present time that Cyanamid research be carried on at the already existing facilities of the parent company.

We have no doubt, Mr. Chairman, that as the Canadian pharmaceutical industry expands, so will research activities expand. This is certainly our expectation at our own manufacturing centres in Canada, especially when we are engaged in a full scale manufacture of broad spectrum antibiotics. American Cyanamid Company has indicated its willingness to decentralize its basic research activities. An example of such decentralization is the Geneva Research Laboratory maintained in Switzerland by American Cyanamid. As research efforts in the industry become increasingly directed toward fundamental research, it becomes increasingly possible to decentralize.

In addition, it is necessary to invest in facilities such as those to be found at the Geneva Research Laboratory. Furthermore, talented and trained scientists are in short supply, and it is becoming increasingly necessary for the mountain to go to Mohammed. It is to be noted that the U.S. people think very highly

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of Canadian technical and scientific talent. I might add there are five Canadians employed in our Lederele research unit at Crow River, New York. But as has been pointed out already, the products of Canadian universities are all too prone to seek employment elsewhere. American Cyanamid recently employed a Swiss national, Dr. E.

Moser, who had been living in Canada but who chose to return to Switzerland. The Company invested more than \$100,000 in facilities and equipment for the benefit of Dr. Moser, a further indication of American Cyanamid's willingness to decentralize its activities in the research field if a conducive atmosphere exists.

There are, however, obstacles to be overcome before commercial research can be embarked upon to any marked extent in Canada. The following observations of Mr. Andre Forget, in his address to the Canadian Pharmaceutical Manufacturers Association, already alluded to, express our own feelings in the matter. He said:

"Very little pharmaceutical research is being carried out in Canada at the moment. This is unfortunate. Some of the Canadian firms should put more money in research and our friends from other countries who have establishments here should be invited to dedicate part of their Canadian plants to research. It is an often-voiced complaint that Canadian scientists go abroad as they cannot find suitable opportunities in this country. A greater number of pharmaceutical research establishments in Canada

would tend to alleviate the situation. At present, Canadian universities are training scientists at great cost for the benefit of foreign countries. But in order to achieve this aim Canadian legislation. including the Patent Act, must provide propitious conditions, a propitious climate. If the firms investing money in this country in research cannot be certain that they will enjoy the fruits of their research, but that these will immediately be appropriated by their competitors on nominal terms, then very little incentive is left for them to organize research facilities in Canada. The alternative to which I alluded above would be to get a "free ride" on everybody else's research as is the situation in Italy at the moment. To my mind, such a policy verges on what may be termed political immorality, as Canada would then be participating in the benefits of research without sharing the costs."

But, as Mr. Forget indicates elsewhere in his talk, we do not feel the the Canadian Patent Act should be extended to permit compulsory licencing as a matter of right, and that any such extension would seriously deter the expansion of drug research in Canada. The only changes in the Patent Act which we would favour at the present time would be to support the recommendations of

the Ilsley Commission that patent protection in respect of food and drugs be extended to include products as well as processes.

THE CHAIRMAN: In regard to that don't you think the Canadian Patent should be a compulsory licence as a the matter of right, not directly a matter of right as we understand it, but we were told in Ottawa if the applicant was to apply to produce a drug they get the licence if they show they are willing and able.

MR. THOMPSON: Yes. Well, my understanding is that an applicant must demonstrate his ability and as the holder of the patent his right to be heard, and as I understand the Commissioner grants the licence unless he sees reason to the contrary.



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THE CHAIRMAN: They don't get it actually as a matter of right, but as I understand, as it was given to us, it was simply if they have the facilities.

MR. HALL: I wonder if I might qualify with an observation in regard to discussions and recommendations which have been made --

THE CHAIRMAN: You are Mr. Hall?

MR. HALL: That is correct. For instance it was discussed in the Ilsley Commission that amendments to the Patent Act might include commissions for the granting of compulsory licences as a right. The commission then decided that it would not make such a recommendation itself, but recommendations have been made that the Patent Act might be extended or improved to include such a provision. With respect to these suggestions, they would not be in favour of such a recommendation.

THE CHAIRMAN: I understand that, but I want to get clear whether we have the picture correctly from the Food and Drug branch, of the Commissioner of Patents, that it was not difficult to get a compulsory licence if you had the facilities to produce. You do not get it as a matter of right, and other people have the right to object to it and they have trouble convincing them they should have a compulsory licence.

MR. THOMPSON: That is right. I have a few conclusions, Mr. Chairman and then I will be through.

Cyanamid's Canadian business has formed part of the North American business of the Cyanamid group. This relationship has brought many advantages to Canada, including particularly the benefits of American research



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1 and experience resulting in the rapid introduction of new and tested drugs to the Canadian market.

This was a natural and logical development 3 and now, with the gradual development of the Canadian 4 market and the development of managerial and technical 6 skills in Canada, the next natural step is the extended 7 Canadianization of the operations of Cyanamid in Canada. 8 Plans are now well advanced for the development of a 9 complete manufacturing operation.

It is stated on page 115 of the Statement 10 11 that the large ethical drug firms spend proportionately 12 more than do small firms on advertising. We suggest that 13 there is a good reason for this, namely, that large 14 companies usually are those with original products. It is 15 these products which require the greatest effective communica-16 tion with the medical profession and the drug trade.

We would like to see this process become 17 18 much more efficient, and thus reduce the burden of marketing 19 costs. In this regard, we would be in favour of an 20 official bulletin or other regular publication designed to 21 acquaint doctors and hospitals and drug purchasing agencies 22 with information on the latest developments in the drug 23 industry. We feel that such a publication is, in fact, long 24 overdue and we would be prepared to give active support to 25 its publication.

We have made some preliminary investigations 26 27 along this line and we have received encouraging expressions 28 of support from members of the medical profession and the 29 industry itself. We feel that in order to be sufficiently 30 authoritative, the publication would have to bear the stamp



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of approval of the medical profession, preferably of the Canadian Medical Association, as well as the government. In this regard the Food and Drug Directorate has already facilities at its disposal to enable it to contribute substantially to the formation of an organization to publish this type of review. We feel that the major ethical manufacturers would be more than happy to submit materials and results of clinical investigations to the publication.

Should this step prove successful, this co-operative organization could possibly extend its activities to a wider field including the review of product claims, the establishment of improved standards of purity and quality, reports on clinical tests and other matters of interest to the industry.

Thank you very much.

MR. WAHN: Mr. Chairman, arising out of Mr. Thompson's evidence I have three or four specific questions to ask if this would be the appropriate time.

THE CHAIRMAN: I was going to ask a question about this recommendation, to see where it might lead.

Mr. Thompson, I gather glancing through this as you are reading it, that you have in mind a publication to be published officially by the government, but with assistance from the Canadian Medical Association and possibly some of the drug companies.

MR. THOMPSON: We did not form the definite 28 opinion as to who should publish it, but we do feel that 20 the voices of the government, the Medical Association, and 30 the manufacturer would have to be heard.



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The manufacturer, after all, generally is the person who knows more about his drug than anyone else, and he is in a position to supply information that would otherwise be difficult to gather. But it is a difficult and expensive business to transmit the significance of that information to the physician in a manner which gains his confidence and this burden falls more heavily on the part of the company with research facilities than it does on any other. My opinion is that if the information which the physician needs were officially sponsored by his own medical group with the assistance of the government, that it would be much less costly, and my feeling is that there should be a small group formed with the participation of government and the Medical Association and the manufacturers to consider how this best might be accomplished. Whether it should be a government publication or a Medical Association publication, I think is debatable.

THE CHAIRMAN: I gather you have not pursued it far enough to express any considered opinion as to what might be involved in the way of staff and costs and that sort of thing, because it might be a pretty big undertaking.

MR. THOMPSON: The information that such a publication would carry is already available. It is coming available routinely through the manufacturers, and it would just be a matter of getting it into a concise form and giving it the official sponsorship that I have suggested.

THE CHAIRMAN: It would mean a great deal



of checking by other people than the company producing it. 2 They are going to give it their official stamp, and they 3 would not take it just as it comes. MR. THOMPSON: I would hope they would ask 4 5 for evidence to support their claims. THE CHAIRMAN: It would not be very useful 6 7 unless they did. MR. THOMPSON: No, we would hope for it to 8 9 be checked, but much of the checking and much of the 10 evidence in support of claims could be furnished by the 11 company. I think we would find this rather easy. THE CHAIRMAN: What would you anticipate was 12 13 the net result? Would it enable you to reduce to some 14 extent your cost of promotion? MR. THOMPSON: Yes, I think it would. 15 THE CHAIRMAN: Do you think it would be 16 17 significant? MR. THOMPSON: I think physicians would be 18 19 more inclined to believe and accept information which 20 reaches them under such official sponsorship, and that the 21 rather expensive business of visiting a physician and 22 interviewing him with a trained representative, and answer-23 ing his questions, and so on, that the need for this would 24 be reduced. THE CHAIRMAN: And I suppose that would 25 26 include advertising documents that would be sent around to 27 him and so on? MR. THOMPSON: That would be the objective, 28 29 the total marketing effort.

THE CHAIRMAN: Do you anticipate there might



be some quite significant savings?

MR. THOMPSON: It is a little hard to say.

THE CHAIRMAN: It is hard to press for an opinion. I am just trying to see how far you have gone

with it.

MR. THOMPSON: I have not gone very far.

I think the concept is sound and I hope it would be
pursued, and I think there ought to be very noticeable
savings.

MR. WAHN: Mr. Thompson, questions have been raised as to the actual value of certain of the expenditures made by manufacturers in promoting the sale of prescription drugs. In your evidence you have indicated quite clearly that the companies consider that such expenditures are absolutely necessary in order that they may stay in business and compete with other companies who are making such expenditures.

Is there any evidence that these promotional expenditures that you have discussed are also of some social value in promoting the sale and greater knowledge of worthwhile prescription drugs? Could you give the Commission any evidence along those lines?

MR. THOMPSON: Yes, I think so, very definitely. The concept of prescribing by a generic name as a means of obtaining medication at a lower cost is simply a device for rendering the manufacturer unable to afford to promote his product or to do the research which makes it possible.

I understand that there is a law now under consideration in Alberta -- and Mr. Frawley may care to

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comment on this -- which would permit the pharmacist to substitute a product in his opinion equivalent without consulting the physician. The effect of this and the effect of buying competitively by tender is that it becomes increasingly unattractive for a manufacturer to take the risk of promoting a new drug because if he promotes it, he is merely creating a market for someone else, and that is a very good way for him to go broke.

As a matter of fact, I have got an example that I think might be appropriate. This is a bottle of tablets of calcium carbimide which is a chemical substance 12 that our company makes in large amounts. I think we made something like 220,000 tons in crude form last year. This drug is widely available and yet there is no demand. There is virtually no demand for this substance.

MR. WHITELEY: How much, 220,000 tons?

MR. THOMPSON: Yes.

MR. WHITELEY: And there is no demand for

MR. THOMPSON: As a drug. It is widely used as a chemical raw material, as a fertilizer.

THE CHAIRMAN: It is a drug for the land,

MR. THOMPSON: We think it has value as a

drug for human beings and in that regard I would like to read some comments that have been made by prominent Canadian physicians about the substance. These were made by Doctor S. E. C. Turvey of the staff of Internal Medicine and Neurology, Vancouver General Hospital, and on the

30 Neurology Research Department of the University of British

1 Columbia Medical School. Doctor Turvey said in his 2 summary of a report:

"I do think you have a most unusual product and for these reasons: (2) Useful in practice, either with or without the patient's knowledge".

Incidentally, that refers to the treatment of alcoholism. The patient who takes these tablets finds it exceedingly unattractive to drink an alcoholic beverage afterwards.

Doctor Turvey also says, "It is safe and harmless".

I have also some comments. These comments were made in the Canadian Medical Association Journal a couple of years ago by Dr. J. K. Ferguson.



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DD/ENT/hmi Dr. Ferguson was a Professor of Pharmacology, at the University of Toronto, and is director of the Connaught 3 Medical Research Laboratories, University of Toronto. He 4 said "This study suggests that citrated calcium carbimide is useful in the treatment of alcoholism". He further says "It would also appear there are fewer side effects with CCC, and that it may be a drug of choice."

> THE CHAIRMAN: From my information there is no demand for it.

MR. THOMPSON: I think this is rather significant, Mr. Chairman. These are the reasons that we believe this drug should be promoted. We believe that it is safe; it is useful, and it works, and therefore it is almost a moral obligation to bring it to the attention of physicians.

THE CHAIRMAN: Does it have longlasting 16 results? A person takes that for a while and they are not 17 attracted to alcohol for the rest of their life? 18

MR. THOMPSON: No, during the period of 20 treatment it requires a dose of 2 tablets a day. One tablet every twelve hours, and this provides continuous 22 protection.

I may say it is a drug which is useful 24 because of its side effects. Nothing happens unless one takes an alcoholic beverage, and an unpleasant but not dangerous reaction develops. Dr. Warminton, is there anything you would like to say about that?

DR. WARMINTON: I think what Mr. Thompson has explained is true. This has a side effect which was 30 observed on workers who got into concentration of this



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material. They had a very unpleasant effect if within a period of approximately 12 hours after exposure to the material they took alcohol, and developed on that basis is this tablet which is used as an adjunct. This is not the type of thing one can say is a complete treatement. It is used in conjunction with other treatment, but this is something which will support patients and will give them a good deal of support during the time other measures are used to assist with the alcoholism problem.

MR. THOMPSON: Is it fair to say these investigators have recommended that the drug be promoted?

DR. WARMINTON: Yes, they are highly in 13 favour of this because of its lack of toxic effect. Other drugs for this same purpose have had some highly undesirable 15 toxic effects, and this one does not.

MR. THOMPSON: My point, Mr. Chairman, is 17 in spite of the various favourable recommendations that 18 we have had, the drug is not in general use because it has 19 not been generally promoted. I don't believe it will come 20 into use by itself. It lends itself to use by many 21 institutions, and for example, in Newfoundland a fair amount 22 is used. I notice that none was purchased in the last 23 year or the year before by your associates. Mr. Frawley, 24 in Alberta.

25 Now, our problem is it is going to cost a 26 considerable amount of money to promote the drug, and I 27 think we would be reluctant to promote it in an atmosphere 28 where we are merely creating a market for someone else. In 29 fact, I think you can see that no company can afford to 30 discover and launch a new drug if some imitator is going to



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do all the business. I believe promotion is an absolutely essential element, and I hope that my company will continue to have a right to at least identify its own products so that it has some hope of doing some of the business it creates.

MR. WAHN: Another aspect of this prospect of promotion is this: It has been suggested with sufficiently large expenditures it is possible to effect large sales of almost any prescription drug whether the prescription drug has any value or not. Would you say that, first of all, is this statement true, and if it is, does it happen to any extent in the industry?

MR. THOMPSON: I think Mr. Antoft of the 14 Nordic Biochemicals made a statement to that effect, and I would like to present this package as evidence this is 16 not true. This is a preparation called Cellothyl. This product was introduced in Canada about 1950 as a totally safe and harmless and yet effective laxative, as indeed it was strongly recommended in a clinical study by Dr. Arnold Bargain, the chief of the gastro-enterological service at the Mayo Clinic, and there was every reason to 21 suspect that this would overcome most of the drawbacks of irritant laxatives, which of course, come to be habit 23 24 forming.

This product was promoted intensively for 26 about four years with considerable expenditures behind it, 27 and at the beginning it enjoyed a good sales volume, but 28 later sales began to dwindle, and despite the best efforts 29 of not one company but several companies in the United 30 States, the Upjohn Company entered this market and put 750



salesmen to work on liquid form; the Eli Lilly Company did the same thing, so there were three people all competing for the business with the same drug.

THE CHAIRMAN: That is not a prescription

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MR. THOMPSON: No. This drug was promoted through physicians because it is right that physicians should manage patients with severe constipation.

THE CHAIRMAN: Is it patented?

MR. THOMPSON: No.

THE CHAIRMAN: Anybody can get it?

MR. THOMPSON: Yes. Raw material is made

by the Dow Chemical Company, and it is used in food, in the food industry, and many other uses on this list. Its drug action was discovered later. There was no patent protection of any kind, but the sales began to dwindle, 17 and now I would suspect many druggists in Canada have 18 forgotten its name. In fact it is rather significant this 19 bottle is half full and was never emptied because I got 20 this from a physician's office in Ontario, and it was 21 lying idle on the shelf for about five years, and yet this 22 is a safe substance, which works.

I am the person who introduced this in 23 24 Canada, Mr. Chairman, so I made the mistake. I believe 25 that the reason this drug failed is because it is too 26 difficult a burder for the physician to carry out the supervision of his patient that this kind of product 27 28 requires. He would prefer to use a more active drug 29 requiring smaller dosage and acting more promptly even 30 though it may not be quite as safe.

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supervision?

THE CHAIRMAN: Does it require continued

MR. THOMPSON: Yes, it takes about a week for this to act. Nine tablets a day, and most patients are not willing to wait that long. It is very difficult to get the patient to co-operate. You have to continue taking them.

THE CHAIRMAN: Nine per day right along? MR. THOMPSON: Well, the recommendation was that the dosage be reduced. It is not on the label, but the literature recommended reduction of dosage.

THE CHAIRMAN: Various things have come on the market for the same purpose in the last seven or eight years.

MR. THOMPSON: Yes, one of our own products, the Aerosol O.T. which is a Cyanamid chemical product, produced as a detergent as a wetting agent, is a very fine laxative also. It was marketed aggressively by three companies in Canada, Meade Johnson was one, and there were a couple of others, and promoted exclusively, and it too gradually dwindled, in spite of extensive promotion, and I think for the same reason.

There is a boneyard which is full of products like this that seem to have merit, but where the manufacturer has either misjudged them, and there have been efforts to promote products that have marginal benefits in the belief that strong promotion would overcome the marginal nature of the benefit, but this always failed. I don't know anybody who has successfully foooled physicians 30 over any extended period of time with a drug.



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THE CHAIRMAN: I hope they wouldn't be able to fool them for too long.

MR. THOMPSON: Hexamethonium, this drug failed because it was difficult to use. Hexamethonium is very potent for hypotension, but it is a dangerous drug, and I think physicians conclude that they would rather use a less potent drug and take a little longer to get control of their patient's blood pressure rather than run risks of using a very dangerous substance, and it is out of use now.

MR. WAHN: Your point being that promotion itself is not sufficient to ensure extensive sales of drugs?

MR. THOMPSON: Very definitely.

THE CHAIRMAN: The drug must have merit or it won't continue in use?

MR. THOMPSON: Yes, indeed.

MR. WAHN: I believe statements have been made, Mr. Thompson, to the effect -- and this is in relation to the controversy between brand names and generic names -- that manufacturers in Canada tend to overemphasize to the retail druggist the profit they can make by selling brand name drugs, thus creating favouritism on the part of druggists who use brand name drugs rather than generic name drugs.

Would you care to comment on this suggestion? MR. THOMPSON: I would indeed. I think 28 Mr. Antoft mentioned the March 1961 issue of the Canadian 29 Pharmaceutical Journal, and indicated in his testimony that 30 most of the advertising was oriented towards the profit the

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pharmacist could make on ethical products.

I don't believe he read the journal thoroughly, because this issue, and I would be glad to leave it with the Commission, contains 14 advertisements which mention the words "Profit" or "Dollars" or similar expressions. Only four of those advertisements were placed by ethical manufacturers, and out of those four, three were for over-the-counter items. That is, items which do not require prescriptions, where the druggist 10 can make the sale by his own effort.

All of the other profit-mentioning advertisements were placed by proprietory houses or advertised non-drug items. In other words, items which do not require the intervention of a physician, so that I suggest it is not customary or desirable or even effective for an ethical pharmaceutical manufacturer to suggest to the pharmacist "You can make more profit by selling my product than somebody else's".

THE CHAIRMAN: That is the issue that Antoft was referring to? 20

MR. THOMPSON: Yes.

THE CHAIRMAN: May I see that, please?

23 Exhibit T4.

MR. WAHN: In your evidence, Mr. Thompson, 25 you made a number of references to the extremely competitive 26 nature of the drug manufacturing industry with particular reference to the field of antibiotics, and outlined in some 28 considerable detail the nature of competition in that 29 field between the various companies who produced products 30 which could serve much the same purpose.

My understanding is that your company has
published a card or informational bulletin with comparative
prices as between declomycin and certain of the other
competitive products.

MR. THOMPSON: Yes, we have repeatedly

6 attracted the attention of physicians to the reduced overall

7 cost of treatment of the patient using declomycin as

8 compared with another broad spectrum antibiotic with which

9 it is highly competitive, and I refer to chloramphenicol.

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tion were relaxed in Canada?

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This requires an understanding of the fact that Declomycin persists longer in the system after dosage stops, and of the fact that a smaller milligram dose of Declomycin is effective, and then having regard for the per capsule. These three factors have to be 6 taken together in order to clarify this point, and this 7 we find the physician very much interested in.

I am sorry I do not have an example of this 9 sort of thing with me, but this is a straight calculation in economics and a typical course of treatment and it has regard for the overall cost of the treatment for one drug as compared to the other. Just price competition.

MR. WAHN: Could this be considered direct 14 evidence of price competition in the field of antibiotics? MR. THOMPSON: Oh I think so. Very much so.

MR. WAHN: Referring towards the end of your remarks Mr. Thompson to patents and the position that the company, that your company takes with regard to the necessity of patent protection, have you any particular reason to think that a position of the companies which have spent 20 extensive amounts on the development of patent invention would be prejudiced to any serious extent if patent protec-

MR. THOMPSON: Oh I certainly do. Very much so. Last year our company screened between two and three thousand chemical substances for possible anti-cancer activity. By that I mean that these chemicals were one by 28 one studied for their possible pharmacological action on malignant tumours and this will be repeated again in 1961. 30 Hopefully something of use, something of benefit for



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management of cancer will emerge. I can't say that the programme has been successful up until now.

I would hope that if we should succeed that there would be available to us sufficient protection to make it possible to recover the cost of that over the world-wide business, and the company is active in 84 countries. I believe that this cost should be shared by the people who benefit, and I don't know how this can be accomplished without some sort of patent system.

MR. WAHN: It has been suggested on occasion Mr. Thompson that even if patent protection were relaxed, the companies can still derive means of keeping their process that they have developed secret. Is this a practical alternative?

MR. THOMPSON: I think this would be excee-16 dingly unfortunate. Ordinarily in a patent, in order to achieve patent protection a company must disclose the details of its invention. As I understand it, now I am not a patent expert but my understanding is that the purpose of this is to make it possible for others to benefit from this work and to extend it into other fields and be able to open it. Now if instead of publishing the 22 details of the discovery, they were simply kept secret then I would suggest that the process or research would be tremendously hampered and that the chance of discovering additional new drugs would be reduced very greatly. I think it would be a most unfortunate thing.

THE CHAIRMAN: Isn't it also a reason for having the details of the invention disclosed so that it 30 can be seen? Would that be equally one of the reasons?



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MR. THOMPSON: Yes, indeed.

THE CHAIRMAN: If you have a patent which is

3 not disclosed, pretty hard to identify it.

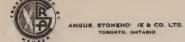
MR. THOMPSON: Yes. Well there is one country of course, where patents have been abrogated already. I am referring to Italy. I will give you an example of how this can demoralize research incentive.

This is a photographic copy I have of a page 9 from a magazine, Chemical and Engineering Needs, May 30th 10 1960 and this advertisement says: "Processes wanted. 11 Foreign manufacturer seeks information or consulting 12 services for production of antibiotics, vitamins, steroids, 13 and pharmaceutical chemicals by microbiological and synthe-14 tic organic techniques. Products will be sold only in 15 foreign countries where patents do not apply. All replies 16 will be held in strictest confidence. Unusually attractive 17 compensation. Write to representative presently in U.S.A., 18 Dr. Angelo Mancuso, 15 Bergen Boulevard, Fairview, New 19 Jersey".

This address is 20 miles from Lederle 21 Research Laboratories at Pearl River, New York, and is an 22 open invitation to our employees to steal secrets and 23 peddle them for personal research to this gentleman whose 24 name sounds Italian to me, and to me this is a form of piracy. The kind of competition that we have found in 25 | 26 Canada in recent years.

MR. WAHN: I don't think I have any further 27 28 questions Mr. Chairman.

THE CHAIRMAN: There was one topic that I 30 thought perhaps you might get a little more elaboration on



1 is this matter of companies finding it more profitable to develop their own product rather than to take compulsory licence. To a layman like myself who doesn't know just 3 how these things work, it would seem on some occasions 5 it might not be as profitable to have this situation: it would seem that another company has developed a new drug in which it has a patent. If you want to compete with it, you have the expensive research project to produce the new drug. If you get a licence, either voluntarily or compulsorily you save a great deal of that research expense. 10 Against that you have to pay a royalty. It would seem to 11 me that there might be in a number of cases where the expenses might be pretty much the same, that you might on 13 balance be better off to take a licence and pay the royalty, 14 depending on the amount of sales you could get, and what the cost of research would be and what the royalty is. MR. THOMPSON: If I were the established 17 manufacturer in that situation, I would have no fear of 18 that kind of competition. Physicians once having become 19 acquainted with a drug, and we see this in our own company, 20 Achromycin, to which I have alluded, has been widely used by many physicians. When Declomycin, which we think is an improvement, became available we set out thinking that physicians were entitled to know about this new drug, and 24 selfishly thought we would be less exposed to imitative 25 type of competition. We set out to explain this in detail to physicians. We encountered the most conservative 27

Physicians said - many, many of them have said - I am sure Dr. Warminton will bear this out - I am

form of loyalty to Achromycin that you can imagine.



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1 using Achromycin. I get fine results. My patients recover. Side-effects are no problem. Why should I change? Why should I change to Declomycin? The best 3 4 efforts produce only a slow rotation.

Now consider the problem in that situation, 6 entering the market with not an improved preparation, such 7 as Declomycin is but an identical preparation Mr. Chairman. THE CHAIRMAN: That is just what I am trying to get. I thought your argument is supporting the question

10 that I am raising because if it is the identical product

11 the physician would not be making a change.

MR. THOMPSON: On the contrary, he forms an 13 attachment - it is difficult to remember so many new 14 products. When he finds one that he understands and likes, 15 he gets familiar with the packaging and he writes the 16 prescription from memory. He becomes loyal, I suppose is 17 the best word, to that preparation.

THE CHAIRMAN: To the name apparently? 18 19 MR. THOMPSON: Perhaps so, to the name or to 20 the company.

THE CHAIRMAN: Or to the company. 21

MR. THOMPSON: To me this is the same thing. 22 23 If you prefer to prescribe tetracycline Lederle rather 24 than Achromycin, it seems to me that this is just the same

THE CHAIRMAN: If the product is identical, 26 27 you do not have to sell him something that is better or

28 different, but it is identical, why should it be so difficult to get him to prescribe this one or this one or this 30 one, all being identical?

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MR. THOMPSON: They are not very often identical Mr. Chairman.

THE CHAIRMAN: I was thinking of where you 3 are producing it under licence.

MR. THOMPSON: Each manufacturer seeks to 6 improve by the method of formulation on his competitor. If the basic drug entering the formulation is identical, 8 he seeks to improve the presentation of it.

THE CHAIRMAN: Does he not do that by getting 10 another patent?

MR. THOMPSON: No. Normally one cannot do 12 this. Ointment bases, there are many of them available, 13 you can put your drug in petrolatum which does not readily 14 mix with water. Another manufacturer, and this has 15 happened, has put his antibiotic in a base which mixes 16 readily with water and he can show how successful this was 17 with the antibiotic. Same kind of antibiotic; produces the 18 same treatment for the patient. Simply a case the vehicle 19 is different.

20 The antibiotics are the same, the same pro-21 cess, comes from the same source but the finished drug 22 differs, and he trades on that difference with the physi-23 cian, and the physician is reluctant to certainly switch 24 from day to day. He finds one and sticks to it.

25 The same is true of antibiotic capsules 26 where, for example, the Achromycin capsule is a dry filled 27 capsule in a soft, elastic capsule whereas some of the 28 competitive preparations are in a hard shell capsule. 29 These are differences which may affect the action of the 30 drug on the patient. The physician generally does not



ANGUS, STONEHOUSE & CO. LTD. Thompson TORONTO, ONTARIO 1 take those risks. He forms an attachment to the one that 2 is originally drawn to his attention. He is a little 3 reluctant, a little resentful when someone comes and 4 claims his interest for what appears to be an imitation. THE CHAIRMAN: Even if it is an improvement? 5 MR. THOMPSON: If it is an improvement, you 6 7 had better express yourself pretty clearly so he will understand it. THE CHAIRMAN: I thought detail men always 9 10 expressed themselves clearly to that effect. MR. THOMPSON: We try to bring that about. 11 THE CHAIRMAN: You have been on your feet 12 13 for quite a while. Perhaps we had better have a short 14 break. 15 16 --- Short Recess

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THE CHAIRMAN: We will resume the hearings, ladies and gentlemen. Have you completed your questions?

MR. WARMINTON: Yes, I have no further questions.

THE CHAIRMAN: _ Mr. Whiteley?

MR. WHITELEY: In regard to your

suggestion as to the conclusion as to having publications which give the information which would be available to th medical profession, the implication is this would reduce, in some way, the promotional costs now incurred by members of the industry. Does your thinking go in the direction there would be any restriction placed upon the promotional activities of the individual companies?

MR. THOMPSON: I don't think it would be necessary. What I would like to do, as I tried to say, is that I would like to see the efficiency sharply increased of the money which is spent on promotion, so that the communication with a physician which might now cost a dollar might cost somewhat less with the assistance of this publication. Am I answering your question?

MR. WHITELEY: Do you see it taking place as a natural consequence rather than any directed reduction in individual promotion?

MR. THOMPSON: Oh, yes, I think it is very difficult -- it is a very difficult decision for a manufacturer to say. He is confronted by a dilemma, shall I increase my price and promote more substantially or reduce my price and promote less, but talk about price

more. This is a rather difficult and delicately balanced decision. You can be very wrong either way. Therefore, when a better method of reaching the physicians is found I would expect an immediate downward pressure of promotional activity.

MR. CARIGNAN: Mr. Thompson, on page 43 and page 44 you state the reasons why a compulsory licence in the Canadian Patent Act is not being utilized — for instance, on page 43 that you say a small manufacturer would, first of all, have to have facilities that would cost him \$1,000,000.00. On the next page, you state, for instance, that for the big manufacturer it is simply not profitable to market a product developed by a competitor who is fully established himself in that market. If all this is true, if these things are the real reason which prevent new entrants you don't need any patent protection at all, the same result would exist.

MR. THOMPSON: That is true provided the cost of getting started is a million dollars. It is not, always, of course. I think I was talking in one case in terms of specific examples of tetrocycline antibiotics where I mentioned the one million dollars.

MR. CARIGNAN: So, you mean, that in many other cases the royalties would be a serious detrement?

MR. THOMPSON: Yes, you see if the imitator comes into the market without paying the royalty, in other words, if he comes in in violation of the Patent, he bears no research costs. He has not any



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investment in the product and has the additional economical latitude if you like, to spend money on promotion. He has got nothing to lose. As long as he promotes, he has no investment to recover. He can just come in and attempt to take away the business of an established company with no penalty, whereas the originator has suffered the penalty through his research. made an investment in research.

THE CHAIRMAN: Can he adopt the process without going to any expense to produce that product?

MR. THOMPSON: No, there is always some cost to get started with a process, but an knowlegable person can get a copy of a patent for 25 cents, American patents for example, and a similar charge in Canada. I am not sure I am answering your question or understand it.

THE CHAIRMAN: If he goes in to make an infringment of the patent, a patent on the process of a drug that has taken the patantee a good deal of research and expense to put himself in the position to make the product, develop the product, I was wondering how anybody could just very easily reproduce that process and turn out the product. He has not been given a licence. He has not been told by the patentee. He has to find his way. How can he do it without incurring expense? MR. THOMPSON:

He simply gets a copy of the patent from Ottawa. My understanding is that the patents are public property.

THE CHAIRMAN: He would simply make a search of the Patent Office?

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MR. THOMPSON: Yes, and in a case I have checked on this particular situation, in the case of Declomycin, which I mentioned, the drug is made possible by a special culture amulant in the organism which happens to produce a high wealth of declomycin. There is on file in Washington, there are on file samples of the culture. It is freely available so that a would-be violator not only can get a copy of the patent, but also a sample of the culture which to follow.

THE CHAIRMAN: He would still have to do a lot of work to produce the culture?

MR. THOMPSON: A culture can be grown just as you breed rabbits, once you get started.

THE CHAIRMAN: Once you get started. It might have

MR. THOMPSON: \$1.00 and he can write to Washington and get a sample of the culture which is what he needs to start.

THE CHAIRMAN: Get it going from that?

MR. THOMPSON: Yes.

THE CHAIRMAN: I don't think we have on record, I don't know whether you are able to tell us this, but I was wondering if you could tell us whether there is a pretty thick scale of royalties on the drugs?

MR. THOMPSON: I don't know. I haven't made a study of royalties, but I do suggest that the royalty must have to vary very widely. I will go back to this example for the raw material -- I don't know, I am not sure of the cost per ton of the raw material of this substance. Mr. Bowman, do you happen to know?



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Is is very low. It is crude material. The method of producing it has been known since 1907 when it started, nothing new about the process. The thing new about this substance is the fact it can be used as a drug.

THE CHAIRMAN: You had better indicate what it is.

MR. THOMPSON: I beg your pardon. It is calcium carlimide which I mentioned earlier. This is, incidentally, an opportunity for me to point up an error in the Director's statement that I haven't mentioned. First, let me say our company spent \$182,000.00 in the United States on the research which led to the development of this substance as a drug. Now, the cost of the raw material is very small and the royalty, if applied to the cost of the material would have to be a high percentage because, as I understand our Patent Act, the originator, the patent holder -- we don't have a patent on this substance, but if we did we would be entitled to a royalty commensurate with the effort of producing the invention. Here is the situation where a company has discovered the use of this substance as a drug, has a considerable investment to recover, and therefore, if we were to licence this on a royalty basis, we would have to find some way of recovery \$182,000.00 as a factor in the cost of the material. I suspect the cost of the material would be quite a lot more than the cost of the substance.

THE CHAIRMAN: You wouldn't expect the royalty to return the whole \$182,000.00 from one licencee? MR. THOMPSON: No, of course not.



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THE CHAIRMAN: Your royalty would be on the profits, that is what you patent, the process 3 rather than the raw material itself.

> MR. THOMPSON: Well, yes.

THE CHAIRMAN: The royalty would have

some relation

We would have to measure MR. THOMPSON: at some stage of the process, we would have to apply the royalty, it could be on either raw material or on the sale of the finished product.

THE CHAIRMAN: For a compulsory licence it would be fixed?

MR. THOMPSON: It would be fixed.

THE CHAIRMAN: If you couldn't agree on what the royalty would be it would be fixed by the government authorities?

MR. THOMPSON: Indeed it would, and if the Commissioner did not have regard for the cost of the developing of the product, I suggest that the royalty could be quite unfair.

THE CHAIRMAN: Have you had an experience as to where the royalties set on a compulsory licence have been unreasonably low?

MR. THOMPSON: No, I haven't. In my experience, Mr. Chairman, there have been very few compulsory licences.

THE CHAIRMAN: There have been some comments in the material we have covered about royalties giving very little return to the patentee who has to give the licence. I wondered if we could get any data



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MR. THOMPSON: I am sorry, from my experience I can't be very helpful.

I would like to say, I mentioned \$182,000.00 as having been spent on research. The Director in his statement secured the figure from our company as to the amount of research that we had spent on research in one particular year. I think it was 1959. The figure was \$1200.00. He prepared that as \$1200.00 spent in Canada with \$12,000,000.00 which our company spent in the United States. The Director did not answer how much was spent in Canada on our behalf by our parent company. We were only asked how much we, Cyanamid of Canada spent. We answered the question in that way. The fact is that that \$1200.00 was on Temposil. That is by no means the whole story. During the two years, 1959 and 1960 our American Company spent \$72,800.00 on, just on research and education grants in Canada, and that would have to be added to \$1200.00 in order to form an accurate picture.

THE CHAIRMAN: Of your total research expenditures?

MR. THOMPSON: Of our total research expenditures in Canada.

MR. WAHN: One question was asked I would like to refer to, why was any patent protection needed at all. I believe it was by Mr. Carignan, in view of the fact that large expenditures in plants would be required so a small manufacturer couldn't get into business. In any event, in your experience, Mr. Thompson,



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would you say that protection is necessary not only to protect someone who has developed at great expense a new drug against other manufacturers in Canada, but also equally, and perhaps more so, against those who propose to import a product from other countries where patent protection does not exist? Would you also comment, if you would, on the effect of lack of patent protection upon the development of research within a country?

MR. THOMPSON: First of all, it is a very simple thing for a manufacturer in Italy who operates immune from patent law to manufacture a product in which a company like my own has made a substantial investment in research and to do so without paying any tithe for that privilege and then to export that drug to Canada where it is admitted freely and sell it here in competition with me. That is a very simple mechanism for averting the cost of research and we, I find my company in the position of having to compete with an imitator who bears no burden of research. To my way of thinking patents are absolutely essential. You had another question?

MR. WAHN: The second question, whether in your view if the patent, present patent protection in Canada was seriously diminished, would that prejudice the development of the future of Canadian research?

MR. THOMPSON: Oh, yes, indeed. Mr.

Bowman and I have strong ambitions for creating a research organization within our company in Canada along the lines of the Institute at Geneva. We would like to start by applying research, practical research leading to

products at our various plants. I wouldn't want the duty of asking the stockholders of our company for the money to set up research facilities in a climate where there was no hope of reward by research.

I am sure that it would not be approved. I am a

Canadian and I don't like to see Canadians leaving the

country simply because they cannot find employment in

research activities in Canada. So that I think it

would be a most unfortunate thing if the only encourage—

ment that we have to research in Canada were weakened

7 or limited.

MR. WAHN: In your evidence you have said that up to the present time there has been -- that research in Canada in this particular field has been somewhat limited. Is there any reason to think that must necessarily continue in the future, or is there any chance of increased research in Canada in this field?

MR. THOMPSON: No, I think there is every hope that research activities will develop in Canada. We have excellent people here. We have excellent academic centres where we do have some research. The Ayerst Company has an excellent pharmaceutical research set-up in Canada. So has the Charles Frosst Company, and to some extent so also has the Frank Horner Company.

I believe this is just the begining.

These are merely beginnings, but they reflect the confidence that these companies have in the talent that is available, and, as I think I said in my comments, it is becoming increasingly necessary for the mountain to come to Mohammed, Mohammed being the technically trained people.

I think if research is a world wide effort, in our company it is not all done in the United

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States, and I believe it will become increasingly decentralized so as to take the best advantage of all the skills and talents available all over the world, and I think Canada is one of the best candidates for that.

THE CHAIRMAN: Do you think that there are no over-balancing advantages in concentration of research?

MR. THOMPSON: Well, research occurs at several levels, Mr. Chairman. You have the pure research, for example, the technique of tissue culture which made possible the Salk vaccine and development.

The technique of tissue culture is a science which had to be understood and developed before it could be used for the production of any vaccine.

This, if you like, is fundamental research, not done for the specific purpose of making Salk vaccine, but in the hope that it would have some application as a fundamental form of research. Much work was done in this very field right in Canada by the Connaught Laboratory. So that there are elements of research that I believe can very well be decentralized into a country like Canada.

I think there are others where the centralization of facilities is a big advantage. Pilot plant operations where you make your first small amount of a new drug, can perhaps best be associated with a large production unit where the know-how can be traded back and forth.

The research in the pharmaceutical industry is becoming increasingly basic. It is increasingly a thing which can be done in university teaching centres,



under grants, and where decentralization I think is not only practical but necessary. There are just not enough trained people.

THE CHAIRMAN: Your view, then, is that the domination of American company research in the Canadian industry, which is associated with the fact that most of our drug companies are subsidiaries of American companies, that would tend to become less as time goes on, and more research would be done in Canada.

MR. THOMPSON: I think there is a strong trend for the American companies operating in Canada to make their Canadian subsidiaries increasingly independent. Rather than being branches tied to the apron-strings, like a branch usually is, they are becoming separate corporations. They are begining to have their own presidents, to have their own Board of Directors. They make decisions which are oriented strictly to Canada, rather than being part of a larger decision made in the United States.

This trend I think is a very healthy one because it encourages creativity and originality within the Canadian company, and when one finds facilities like the Montreal Neurological Institute and the Banting Institute, the first thing which you hope is that you can find how to work with these people and take advantage of them and take advantage of their skills, and marry them up with the commercial facilities of the company, and Canada has some excellent facilities.

THE CHAIRMAN: There are one or two questions that occurred to me with reference to Italy.

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We have not this on the record, I think. Perhaps you can answer it. Do you happen to know to what extent research in drugs is carried on in Italy, where they have no patents?

MR. THOMPSON: A few days ago, Mr. Chairman, I was talking to the research director of our American company who has been very interested in this situation, and I can only quote what he told me, and that was, that not one new drug of any consequence has been developed in Italy since the patent law was abrogated.

THE CHAIRMAN: Another question would be this: This may be something you cannot answer, but you may have seen the information: To what extent do the Italian drug manufacturers depend upon exports?

MR. THOMPSON: I am sorry.

THE CHAIRMAN:

I thought that might be

one you could not answer.

MR. THOMPSON: I might be able to find

out, but I don't know.

THE CHAIRMAN: Perhaps we can find it out, I don't know. We have not the same facilities for getting information in other countries as in Canada.

MR. THOMPSON: We do have an organization in Italy. In fact, we have an antibiotic plant there, and it might be possible to get some indication of that for you.

THE CHAIRMAN: We might be interested in that, because it bears on the whole question of the extent to which the Italian companies are simply imitators making a profit by selling in other countries where

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1	patent laws don't stop them coming in, rather than
2	producing, carrying on research and also producing and
3	selling in their own country.
4	MR. THOMPSON: I do know, Mr. Chairman,
5	that our company has in encountered this type of and
6	I am going to call it "piracy" in many countries, not
7	just in Canada. It is very extensive, I know that.
8	THE CHAIRMAN: Are there any other
9	questions that representatives of other organizations
10	would like to ask?
11	MR. HUME: I have a couple of questions.
12	Mr. Thompson, that sample you have of calcium carbamide,
13	some of my learned friends on my left want me to ascerta
14	that it is well corked and well secured. Your evidence
15	was that exposure to it could produce some serious side
16	effects, and we hope it is well corked.
17	MR. THOMPSON: This has been called,
18	the pill that makes you pink when you take a drink.
19	MR. HUME: I just want to make sure the
20	bottle is securely fastened.
21	MR. COOK: My friend is talking about
22	his friends on his left. What I said was, "I don't
23	think this should be disposed of without notice to Mr.
24	Warminton.
25	MR. HUME: I have three very brief
26	questions. On the discussions that you have had with the
27	members of the Commission and my learned friend Mr.

questions. On the discussions that you have had with the members of the Commission and my learned friend Mr.

Wahn, on the question of compulsory licencing of patents,

I don't know whether it has come out or if it has, I

have missed it, the compulsory licencing of the process



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does not I suppose carry with it the right to use the name that your promotion has developed with respect to that particular product?

MR. THOMPSON: No, my understanding is that the registered trade mark, brand name, whatever you call it -- I am not sure which is the correct expression, -- but this word "Temposil" is registered as a trade mark. Is that the correct terminology, that is the trade mark?

MR. HUME: That is the trade name.

MR. THOMPSON: The trade name. This assuredly does not go with the compulsory licence.

MR. HUME: So that one of the factors that a rival of yours who decided that he might like to apply for a compulsory licence for your process -- one of the factors he has to take into consideration is that he has to generate a demand for the same product under his name? Is this not the situation?

MR. THOMPSON: Yes, either that or he has to persuade people to give him part of our business through the use of generic names.

MR. HUME: And in some cases the generic name is a long name and hard to remember and hard to spell?

MR. THOMPSON: Yes, the generic name for this substance is calcium carbimide citrated, and the trade name is Temposil.

THE CHAIRMAN: The coemical name is even longer.

MR. HUME: So that the applicant for the



compulsory licence, in addition to whatever problems he may have about plant and machinery and so on, has got to start with a long unpronouncable name and generate a demand for it in the minds of the prescribing physician which, would you agree with me, would be a further deterrant as to why he would not be too enthusiastic about applying for a compulsory licence.

MR. THOMPSON: That fact, plus the royalties he would have to pay, would be the principal deterrents and powerful deterrents they are. A physician does not like being approached and told "This is the same thing made by my company, so please buy it from me". He already has the source available and has developed confidence in that drug, and nothing new is offered except that the second company is also in the business and the physician finds it confusing and difficult, and he does not like that.

MR. HUME: It seems to me, Mr. Thompson, listening to your evidence, a further factor might be that if he applied for a compulsory licence on the process if that product is merely a refinement of something you produce by the hundreds of thousands of tons in bulk, that he could now manufacture that product provided he didn't use your process, provided he developed his own process for refinement?

MR. THOMPSON: Yes.

MR. HUME: So that he would not need a compulsory licence except where he needs your process?

MR. THOMPSON: No doubt that is true.

MR. HUME: That may have been clear to



you, but it was not completely clear to me.

Then, or the question of research, I take it from your evidence, Mr. Thompson, that while there is as you point out a relatively small amount of research being actually done in Canada, would it be your opinion that Canadians are paying their own way in research?

MR. THOMPSON: Yes.

MR. HUME: That is to say, we are benefitting by research done in other countries, in other parts of the world, but we are paying for that in the cost of the products that we either import or obtain by some arrangement that the comparies have, is that right?

MR. THOMPSON: Very, very definitely.

MR. HUME: So that when a Canadian produced product is sold where research is done in the United States, part of the cost of the product in the Canadian company is an element of research in the other parts of the world?

MR. THOMPSON: Yes, and that amounts to 9.6 per cent of sales.

MR. HUME: Thank you. My last question has to do with your section on promotional literature. The Commission has indicated interest in this in other places, and you covered it in your brief starting at page 20. I want you to direct your attention to a submission in the Green Book on page 118. I would like to read you paragraph 194 and ask you to comment on it. The Director in referring to this matter of promotion is quoting from Newsweek, and I will read the quotation.

"194. There is evidence that some of



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the drug manufacturers themselves feel that promotional methods have gotten out of hand and that the present large expenditures are not justified. The following item appeared in Newsweek on May 16, 1960: 'While the drug manufacturers are naturally reluctant to discuss strategy, they have already indicated clearly exactly where some of these steps will lead. The targets: Promotion: Connor (John T. Connor. President of Merck and Company) has admitted, and most other drug manufacturers agree privately, that promotion expenses -- the huge volume of direct mail advertising to doctors, visits by detail (promotion) men, and extensive advertising in medical journals -- have gotten out of hand and must be checked. "

That is a quotation from Newsweek,
Mr. Thompson. Will you comment on that with relation
to your own company?

MR. THOMPSON: If Mr. Connor meant by that, that he would like to see the cost of marketing reduced or a greater efficiency introduced, then I would agree with him. I would like to see that happen, too. But I don't for one minute think that the cost of marketing has gotten out of hand, and certainly I don't think it is true in my own company.

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MR. THOMPSON: If I could find a way to get an extra 10% of efficiency out of the promotional dollars my company spends I would be delighted, and I would go to great pains to do so if I thought I knew how to do it.

Now, the suggestion we made in our conclu-6 sions here was one we believe is practical and may be a step in that direction, but the cost of reaching this 8 market is very high.

If you could imagine, Mr. Hume, taking a 10 population of a town the size of Orillia, with fifteen or 11 eighteen thousand people, this is the size of the medical 12 population of Canada. If all the doctors in Canada were in that one town, there would be a totally different 14 problem in promoting pharmaceuticals. We would use television, radio, and other mass media, and reach these physicians much less expensively, but that is not the way it is. These people are spread out from coast to coast along a 18 line which is more than 4,000 miles long, and each physician 19 is at the centre of a group of citizens, 1,000 citizens, 20 who don't understand these products and don't want to know 21 anything about them. Our assignment is to avoid, according 22 to law we must avoid promoting to the 1,000 people, but we 23 must penetrate that group and reach the physicians, and reach his intellect and appeal to him on the basis of cold logic, and win his confidence, and this is undeniably expensive.

I don't know other than the suggestion we have made how anything can be done to reduce that burden. Somebody has to do this work on new drugs.

MR. HUME: You don't agree with the



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statement in the Green Book that the present large expenditures are not justified? You consider they are justified? MR. THOMPSON: I don't know of any way to 3 reduce them, Mr. Hume. I just wish I did. I don't think 4 5 it is out of hand. I think that the levels of promotional expense are the result of many years, 80 years of experiments. During that period almost every conceivable combi-8 nation of promotional methods has been used in an effort 9 to seek a more effective way. I think that the methods 10 that are being used now are the best that have ever been devised, and most efficient, and I don't think we are out 11 of hand. 12

MR. HUME: Thank you very much.

14 THE CHAIRMAN: Just on that point, I am not 15 quite sure that I understand exactly what Mr. Connor meant by "being out of hand". Is it your experience or 17 is it not over the years that your company has had to step up its expenditures on literature, on intensity of 18 19 detail interviewing or other matters of promotion because 20 other companies have been doing that to a greater and 21 greater extent?

MR. THOMPSON: Well, I have never believed 23 that intensification by my competitor creates the need for 24 me to increase the intensity.

THE CHAIRMAN: Unless he is taking your business away?

MR. THOMPSON: Yes, but this is not an easy thing to do if I am there first. I do think that certainly it is true these expenditures have risen, but I think the 30 reason is rather that the new drugs that are now available

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are more potent, more complex, and the conservative physician - and he is rightly so - wants to have an increasingly complete story, increasing reassurance, as a drug becomes more potent before he will use it.

I would attribute any increase to the nature 6 of the new drug rather than to the intensity of competitive 7 activity.

THE CHAIRMAN: You don't think intensity of 9 competitive activity has been a contributing cause?

MR. THOMPSON: No, I don't think so, no.

THE CHAIRMAN: We often think it is in some 12 other industry, but we may be wrong in that.

MR. THOMPSON: It reaches a balance, Mr. 14 Chairman, because if my competitor increases his effort 15 and I increase mine to match it, it is necessary for us to 16 raise our prices to finance it, and pretty soon somebody 17 comes along with a price-cut, and it is terminated automa-18 tically.

THE CHAIRMAN: They can't cut either? MR. THOMPSON: That is true, but maybe I will cut first like we did last year with the antibiotics.

THE CHAIRMAN: Any others here representing 23 groups or individuals?

MR. FRAWLEY: On page 22 of your brief you say that advertising to the public is forbidden by law, and you associate that with the necessity for these promotional programmes. I wonder what you mean by saying it is forbidden by law because I have here the Montreal Gazette of the 22nd of June last, in which the Sandoz Company 30 advertised in particularity and mentioned particularly a



development called Delysid or LSD-25, a drug which has proved helpful in speeding up treatment of the mentally ill and alcoholics. I am sorry we have to keep on that this afternoon.

THE CHAIRMAN: A great fascination.

MR. FRAWLEY: Why do you say, because you know a lot more about this than I do, why do you say they are prohibited by law?

MR. THOMPSON: I am referring to prescription drugs, Mr. Frawley, and I don't know that product so I can't comment on it. It is specifically prohibited by the Food and Drug Act, for example, to promote any drug for heart disease. There is a list of specific diseases in the Food and Drug Act, for which any promotion is forbidden specifically.

It is also - I think I am correct when I say this - it is not permitted to promote any drug bearing a PR legend on the label. Dr. Warminton, do you know is that true?

DR. WARMINTON: I believe that is true.

MR. THOMPSON: I cannot quote it because I don't have a copy, but I am quite sure that is true. In any event, it would avail the manufacturer nothing to promote to the public prescription drugs because the consumer can't go in and buy it anyway without a prescription.

MR. FRAWLEY: Well, I can understand that, and I was going to say I wondered why you didn't say that. There wouldn't be any point in taking half a page in the Ottawa Citizen and describe your Achromycin in great

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detail, so you say it is because of that that you have to spend so much money on sampling the doctors and the drugstores and the hospitals and the out-patient departments so many people?

MR. THOMPSON: We have to reach people who cannot be reached by the normal mass media. have recourse to the most efficient methods in the circumstances. That is what I am trying to say.

MR. FRAWLEY: Now, Dr. Thompson, you make Aureomycin and Achromycin?

MR. THOMPSON: Yes.

MR. FRAWLEY: And you list them at the same 13 price to the druggist. Now, you have been making Aureomycin since 1949, and Achromycin only within the last few years? MR. THOMPSON: 1953.

MR. FRAWLEY: Why do you keep Aureomycin at the same price as Achromycin? Your brief says Achromycin is much more expensive to make. Why do you not let the

list price reflect the lower cost of the Aureomycin?

MR. THOMPSON: Well, Mr. Frawley, Aureomycin - my comments referred to the cost of manufacturing the bulk chemical. This is not the whole story, and it is more expensive to make Achromycin in bulk than it is to make Aureomycin in bulk. Once having produced the bulk material, process of manufacture is not complete and one must then take the bulk in each case and prepare it into injectible dosage forms, capsules and ointments. As Achromycin has prevailed in the market place, so Aureomycin has decreased in volume, and the preparation in all dosage 30 forms of Aureomycin is becoming increasingly expensive



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1 because we now buy fewer tubes and fewer labels. We have shorter packaging runs.

We have the same number of items to maintain 4 in inventory, but with decreasing sales volume, and there 5 is a very definite decrease in sales volume on Aureomycin 6 so you have two factors at work; not just one.

MR. FRAWLEY: Well, Mr. Thompson, if you let 8 the cost factor get into your pricing to a larger extent, 9 wouldn't the doctor who was anxious, as some of them I am 10 sure are, to put his patient to the least possible drug 11 expense, would he not be able to prescribe Aureomycin 12 rather than Achromycin? He might think in his own mind 13 that the Aureomycin would give his patient the same benefit 14 as the more expensive to make drug.

15 MR. THOMPSON: If he feels that way, Mr. 16 Frawley, I would like to have an opportunity to talk to 17 him about the differences between Achromycin and Aureomycin 18 which he presumably does not understand.

19 MR. FRAWLEY: Then my question was a very 20 ill-advised one. There is no such thing as a doctor pres-21 cribing Aureomycin for the same condition or approximately 22 the same condition rather than Achromycin?

MR. THOMPSON: In all fairness there is an 24 occasional case where that is true. If you remember 25 reading in the papers about the unfortunate Dale family 26 in Ottawa last summer; several members of the family 27 afflicted with a very serious disease, a disease which 28 makes the children subject to infection very readily, the 29 family physician in that case chose to use Aureomycin, 30 fully aware of the fact that there was a better and more



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potent antibiotic available, but he chose to hold them in 2 reserve because of the progressive nature of this disease.

In these rare cases Aureomycin might well 4 be the drug of choice, and in this case we have supplied substantial quantities to treat that family, but that is 5 6 very unusual.

MR. FRAWLEY: You see, Mr. Thompson, what 8 makes me ask you these questions is that it is true, is it not, that there is almost an identical list price with respect to many of these broad spectrum antibiotics? That is so, isn't it?

MR. THOMPSON: Yes. I think so.

MR. FRAWLEY: For instance, looking at this August 1960 issue of Kitlinger Magazine, which is an 14 15 American publication of course, they list tetracycline, 16 and Achromycin is a tetracycline?

MR. THOMPSON: Yes.

MR. FRAWLEY: In this statement, this 19 schedule of list prices, Achromycin, Lederle, to the wholesaler, \$25.24; Bristol's Polycycline, to the whole-20 saler. \$25.24; Pfizer's Tetracyn, to the wholesaler, \$25.24; Squibb's Steclin, to the wholesaler, \$25.24; Upjohn's 22 23 Panmycin, \$29.45, and out of the five of those tetracyclines, 24 you only have one that varies by so much as one cent in 25 the list price.

Now, is that just inevitable, Mr. Thompson? Is there no hope for the public that there will ever be 28 anything but that same rigidity in prices?

29 MR. THOMPSON: Mr. Frawley, you used the 30 word "rigidity". I thought I had related a story of very



delicate footwork in this industry when I told what happened when our company sought to gain a price advantage by lowering prices by 15%.

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Thompson

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When a competitor mails out a notice a few hours later meeting our price, that must be an indication to you, it certainly was to me of the difficulty of attempting to maintain a price differential in this field. This is a very price sensitive market, in my opinion, and when one sets up a differential the competitor immediately eliminates it.

MR. FRAWLEY: I suppose, Mr. Thompson, this

9 is true taking the list here, I suppose if Lederle brought

10 down that Achromycin price to the wholesaler at \$25.24,

11 if they brought it even down to \$25.00 that Bristol,

12 Pfizer, Squibb would all follow him immediately?

MR. THOMPSON: That has been my experience.

MR. FRAWLEY: Well is there anything

15 intrinsically wrong about that Mr. Thompson?

MR. THOMPSON: No, I don't think so.

MR. FRAWLEY: The public benefitted a little

18 bit?

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MR. THOMPSON: Yes, indeed. I am happy to

20 say that my company started such an action last year.

21 MR. FRAWLEY: And you gave the Commission

22 that instance this morning because you were quite satisfied.

23 You were proud of your marketing leadership there I take it?

MR. THOMPSON: Yes.

MR. FRAWLEY: And the public benefitted?

MR. THOMPSON: I think so.

MR. FRAWLEY: How many instances like that

28 have you had in the last twenty-four months?

MR. THOMPSON: Twenty-four months? Two.

THE CHAIRMAN: Just to be clear was the



question how many instances in which Cyanamid had been the first to cut or instances in which somebody had cut 3 prices? MR. FRAWLEY: We take it both ways sir. 4 How 5 many instances in which Cyanamid -- would you say that 6 Cyanamid is the market leader in Tetracycline? 7 MR. THOMPSON: It depends on what you mean 8 by leadership Mr. Frawley. MR. FRAWLEY: Imperial Oil is the market 9 10 leader in the oil industry in Canada. Now, using that as 11 an example, there are other large producers and marketers 12 but Imperial is recognized as the market leader. MR. WAHN: Mr. Chairman, I would like, 13 14 before my client answers this question, I would like him to be 15 sure he understands what the implications are. Perhaps 16 we should not associate our products with those sold on gasoline. 17 MR. FRAWLEY: Very good citizens of Canada, 18 19 the oil company. In my province, anyway. 20 THE CHAIRMAN: I think the witness should 21 know just what ---MR. FRAWLEY: We will get that. When you 22 23 say market leader, that is the man, in other words, that 24 sets the price. Doesn't follow anyone. He sets the 25 prices and the others will follow. MR. THOMPSON: Mr. Frawley there is no 26 27 market leader in the antibiotic business, that I am aware 28 of. I may be the leader in October 1960 and a different 29 antibiotic may become the leader in 1961.

MR. FRAWLEY: I don't want to pursue this

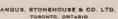
business of market leader any further than it should be pursued but ---3 MR. THOMPSON: I don't think there is any such thing. 4 MR. FRAWLEY: --- are you the market leader 5 as far as volume is concerned? 6 7 MR. THOMPSON: As far as I know, yes. If you mean have we been successful, yes. I am proud of that 9 fact. MR. FRAWLEY: As far as I am concerned, I 10 would regard you then as the market leader. You lead in 11 volume? 12 MR. THOMPSON: In that respect, yes, but 13 let us not say that that implies leadership in price. It 15 may or may not. 16 MR. FRAWLEY: In any event, you ---MR. THOMPSON: I think that I have the 17 largest volume. That doesn't give me the right to set 19 our competitors' prices. Never has. 20 MR. FRAWLEY: Not your competitors' prices, 21 but your prices. 22 MR. THOMPSON: Well certainly. I always 23 hope that will be true. MR. FRAWLEY: You have a price now -- let 24 25 me get my question answered first: Have there been any 26 instances, the two instances that you mentioned as having 27 transpired in the last twenty-four months, are they

MR. THOMPSON: Yes.

29 biotic?

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28 instances where Lederle reduced a list price on an anti-



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1 MR. FRAWLEY: Both instances are yours? MR. THOMPSON: Our antibiotics, yes. 2 MR. FRAWLEY: In antibiotics. Can you tell 3 me -- the public benefitted in each case? 4 MR. THOMPSON: I think so. 5 6 MR. FRAWLEY: They benefitted as far as the 7 price was concerned? MR. THOMPSON: I think this is an example 8 of competition at work that I hope will be preserved. 9 10 THE CHAIRMAN: Just to complete that: In both cases other companies followed suit did they? 11 MR. THOMPSON: Yes. 12 13 MR. FRAWLEY: They all followed suit. you were able to do that without, certainly, sacrificing 14 your cost? In no instance did you get below cost? 15 16 MR. THOMPSON: Mr. Frawley, I am sure it is 17 obvious to you that when the price is reduced the total income of my company is reduced and the fact that we can 18 do that, the remaining income is proportionately also 19 reduced because my manufacturing costs do not change as 20 abruptly as the price does and so the ability that our 21 company has to produce additional new drugs -- and we are 22 currently introducing a new tranquilizer -- our ability 23 to do these things is inhibited by the reduced income. 25

We have, I think, a very unhealthy situation in which we are forced to choose on the one hand between suffering a price disadvantage and calculating whether we will be able to stay in business at our higher price and so to take a higher income with which to do other things, or to meet the competition and inhibit our ability to

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introduce new drugs. We face such a decision.

MR. FRAWLEY: Mr. Thompson that is a very interesting attitude. Obviously when you reduced these antibiotics you did it without your profit position suffering, but you did reduce your revenue. That is, your gross revenue. That is obvious.

MR. THOMPSON: Mr. Frawley, there wasn't very much profit left to suffer so we had to reduce our promotion activities.

MR. FRAWLEY: Now then, you have passed on the cost of that ---

THE CHAIRMAN: One question that perhaps arises out of that, and we might just as well have it on the record: When you reduce prices in that way, is there 15 any effect on your sales?

MR. THOMPSON: Well Mr. Chairman, talking about the two instances I have referred to, there wasn't enough -- the price differential did not exist for a 19 sufficient number of hours for any difference to develop.

THE CHAIRMAN: The market generally is pretty unelastic?

MR. THOMPSON: No, I don't that necessarily 23 follows. The competitors followed so quickly ---

THE CHAIRMAN: After a reduction in price would that lead to a considerable increase on sales? You might have benefitted on the sales?

MR. THOMPSON: No. The reduction in price 28 -- if the advantage -- if I had been able to retain an 29 advantage for any length of time, certainly I would have 30 benefitted. I could have taken business away from my



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competitors. They did not permit this to happen. They met my prices so fast there was no period during which that could occur. 3

THE CHAIRMAN: That is what I was getting at. It is an unelastic market. Reduction of the price does not cause a big increase in sales?

MR. THOMPSON: In the case of our company, 8 our total number of antibiotic doses in the past couple 9 of years has remained approximately constant.

10 MR. FRAWLEY: You say that your competitor 11 met your reduction so quickly that you did not get a chance 12 to bring in greater volume?

MR. THOMPSON: From them, yes.

MR. FRAWLEY: Well now, that doesn't make 14 15 what you did any less commendable though Mr. Thompson because the price to the public went down not only on your 17 drug but on your competitors' products?

MR. THOMPSON: I have no regrets Mr. Frawley.

MR. FRAWLEY: Now then, you did say that 20 you always have to make this decision, whether you will 21 make a reduction in price which means some reduction in 22 revenue, or you will withhold the reduction in price so that 23 you can use your revenue and do certain things and you 24 mentioned the case of introducing a new tranquilizer.

MR. THOMPSON: Yes.

MR. FRAWLEY: Well now without philosophizing 26 27 too much about it, you do always -- and I say that very 28 sincerely -- you have the public good in mind in operating 29 your business Mr. Thompson?

MR. THOMPSON: Mr. Frawley I think that

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1 competition, which is always at the root of these decisions, 2 works in the public interest. I think that this is the 3 philosophy under which our company -- country functions 4 and I am happy to live with that philosophy.

MR. FRAWLEY: So this interesting problem 6 that you pose for yourself is whether you should keep your 7 money and use it on introducing -- when you say introducing 8 a new drug that means more promotion, more samples and 9 that sort of thing.

MR. THOMPSON: It may mean another Aureomycip.

MR. FRAWLEY: No, but you said-you were 11 12 getting over into the tranquilizers, if I understood your 13 answer, you said we were thinking of bringing out a new 14 product, a new tranquilizer so you have to decide whether 15 by making a reduction in antibiotics you will give up 16 revenue, or you can refrain from promoting a new 17 product?

18 MR. THOMPSON: Yes, that is true. It is through those decisions that products of the calibre of 19 20 Aureomycin, which I suggest was a revolutionary drug -- come 21 on the market in the first place, or a preparation like 22 Oral Polio Vaccine and any new drug that comes on the market 23 through these decisions, yes.

24 MR. FRAWLEY: And you think it is better to 25 put another tranquilizer on the market than to reduce the 26 price? Putting another tranquilizer on the market obviously 27 would not be for the purpose of reducing the price of 28 tranquilizers.

29 MR. THOMPSON: Mr. Frawley, I did not say 30 that I put a new tranquilizer on the market at the expense

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of a price reduction on the antibiotics.

MR. FRAWLEY: I thought you did.

MR. THOMPSON: No.

MR. FRAWLEY: So I am glad to have you

correct me.

MR. THOMPSON: I am sorry, I said that I have the choice of attempting to sell my antibiotics at a higher price than my competitor. I have the freedom to make this decision. His product is, let us say, ten per cent lower than mine. I can say to myself that I think I can still sell my product ten per cent higher and the extra income will be used to launch a tranquilizer but I find from the effect of competition that I cannot do that. I could not maintain my sales against ten per cent differential even if I spent the entire ten per cent on promotion so I have no choice. I have to reduce my price to meet the competitive level and still find some other way to market my tranquilizer. Usually this means a capital investment, if you will rather than promote it out of income.

MR. FRAWLEY: Again reverting to the -you said you did not like the word "rigidity" -- some word that is equivalent, again looking at these prices, this list of prices I quoted in this magazine, I gave you the price to the wholesaler which was exactly the same, \$25.24, and the price to the retailer was exactly the same \$30.60 for each of those products, Achromycin, Polycycline, 28 Tetracyn, Steclin -- does it strike you strange that those 29 prices would all be the same? Doesn't that rather ---

MR. THOMPSON: What do you mean?



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MR. THOMPSON: No.

MR. FRAWLEY: This man shouldn't be calling

MR. FRAWLEY: You cannot agree that they are

MR. FRAWLEY: --deny the absence of price competition in the market?

MR. THOMPSON: Mr. Frawley you are speaking about the United States and I feel more comfortable talking about Canadian figures which are not the same as those.

MR. FRAWLEY: Let me clear that up then right now. All these products are sold in Canada, are they not? Achromycin by Lederle; Polycycline by Bristol; Tetracyn by Pfizer and Steclin by Squibb.

MR. THOMPSON: Have you heard of Polycycline? I don't know ---

MR. FRAWLEY: Bristol's Polycycline, very well known drug. I have bought it myself. It is known in United States.

MR. THOMPSON: We know it by a different 16 name up here.

MR. FRAWLEY: And they are all Tetracycline 18 U.S.P. They wouldn't be Tetracycline U.S.P. in Canada would 19 they?

MR. THOMPSON: We don't use U.S.P. in Canada. There is only one product that is put up in a soft elastic capsule, and they are not all the same for that reason. There is a difference right there that I think may well be significant. If you suggest that these products are all identical, I find it hard to agree with you.



them all Tetracycline U.S.P. then?

MR. THOMPSON: They may contain tetracycline but the availability of that drug to the patient is not necessarily described by that.

MR. FRAWLEY: I don't quite know what that means. The "availability to the patient" is what?

MR. THOMPSON: The physiological, the availability of the drug Mr. Frawley, varies according to

availability of the drug Mr. Frawley, varies according to the way it is prepared in the dosage form. They may all contain the same drug.

MR. FRAWLEY: This man has called these four products Tetracycline U.S.P. I am only asking the question. I just don't know. Are they all listed on the Canadian market at some price?

MR. THOMPSON: I don't know Polycycline.

MR. FRAWLEY: Just eliminating that,

17 Achromycin, Tetracyn and Steclin ---

MR. THOMPSON: Yes, I believe they are the same price, Mr. Frawley.



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MR. FRAWLEY: Would it be a fact that

Lederle is American-owned, basically?

MR. THOMPSON: Yes.

MR. FRAWLEY: So is Bristol.

MR. THOMPSON: Yes.

MR. FRAWLEY: So is Pfizer.

MR. THOMPSON: Yes.

MR. FRAWLEY: So is Squibb?

MR. THOMPSON: Yes.

MR. FRAWLEY: Would you think the fact they are all put on the market in the United States at the same price has something to do with these companies all listing on the Canadian market at the same price?

MR. THOMPSON: They are not listed in Canada at the same price as in the United States.

MR. FRAWLEY: No, no. At a different price, 16 17 but at the same price, each company puts it on the market at the same price, Canadian Lederle, Canadian Bristol, 18 Canadian Pfizer, Canadian Squibb puts tetracyclines on 19 the market at the same list.

MR. THOMPSON: What is your question, Mr. 21

22 Frawley, I am sorry?

> MR. FRAWLEY: My question simply, is there anything suggested in the fact they are all owned in the United States, we find the four companies in the United States having the same list to the retailer and Canada as having the same list to the retailer although the two prices may be different.

MR. THOMPSON: It seems to me the two 30 companieshave responded to the same competitive pressures



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in those companies. I don't see why it should be surprising that that sets rates in the U.S. and shouldn't in Canada.

MR. FRAWLEY: That is just the question, isn't it? To the ordinary person buying the drugs they wouldn't think there was much competition when they find they are listed to the retailer at \$30.60, right down even to the last cent.

MR. THOMPSON: Mr. Frawley ---

MR. FRAWLEY: \$30.60. It may just an acci-10 dent, it may indicate real competition, but some people might suggest that indicates the absence of competition.

MR. THOMPSON: The time I would worry is if 13 the differential in prices remained in variation for any appreciable length of time because if I could remain in the market at a higher price than Squibb or Pfizer and retain my sales volume for a substantial period of time I suggest to you that would be evidence that the market is 18 not price conscious, price competition is not accepted.

MR. FRAWLEY: Mr. Thompson ...

MR. THOMPSON: When I am forced to my compe-21 titors' price or when they are forced to mine, that is 22 what has happened, the situation I have described to you. I suggest to you that is the best evidence there is competition. I suggest to you that is the best evidence there 24 is competition because it is the kind of thing that produces the same price in fuel and gasoline or bread. 26

MR. FRAWLEY: Lederle's cost would not be identical with Squibb's cost, Lederle's cost of making Achromycin must vary from Pfizer's Steclin.

MR. THOMPSON: Mr. Frawley, I can't tell you.

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1 I don't know.

MR. FRAWLEY: It would be a remarkable coincidence, wouldn't it be, if these four products cost 4 to the cent exactly the same in each plant.

We will leave that. Let's go to another one. 6 Let us go to Triamcinolone. There are only two of those, 7 Lederle's Aristocort and Squibb's Kenacort. I find in the 8 United States and you can tell me what the situation is in 9 Canada, the case of Lederle's Aristocort is \$17.19. You 10 wouldn't be surprised that the price of Squibb's Kenacort 11 is \$17.19. In Canada it may not be \$17.19, but whatever 12 it is it is the same, Mr. Thompson?

MR. THOMPSON: I don't believe they are the 14 same, but they are very close. They are very close.

MR. FRAWLEY: They would be so close that I imagine the person coming in with the prescription would 17 pay the same?

MR. THOMPSON: I am sorry?

MR. FRAWLEY: If the list was close enough, within a few cents, the patient with the prescription would probably have the price rounded out so he would pay the same.

MR. THOMPSON: I would expect the price to the patient would be, would depend on the cost of the druggist who would sell.

MR. FRAWLEY: It would be list minus 40% that is generally standard on consumer prices. The cost to the retailer would be, the cost of these to the patient with the prescription would be \$17.19 plus his markup, 30 which in this country is 40%. Again I simply leave it to



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you that way. There is nothing ulterior about my question. It just seems to be something that requires some explanation, maybe an excellent explanation, an obvious one, but when you find these products identical ...

MR. THOMPSON: Mr. Frawley, I suppose ...

MR. FRAWLEY: In price.

MR. THOMPSON: I assume you are aware that 8 Triamcinolone, by whatever manufacture, has to compete with 9 other steroid drugs such as Betamethasone, Dexamethasone, 10 Meticorten and Meticortilone - I could name another dozen, 11 all of which are suitable for the same general type of 12 disease and subject to the physician's choice. In other 13 words the physician has to compare what Trancinilone would 14 do at Betamethasone prices, what Betamethasone might do 15 for that patient at whatever price it may be, and the 16 shifting pattern of sales volume reflects these decisions 17 made by physicians all the time. Therefore the general 18 pricing level of Trancinilone, whether one company, two 19 or ten is not an independent affair.

MR. FRAWLEY: I take it that you would agree 20 21 that the pricing of drugs, cost of drugs bears little or 22 no relation to the expense of their production.

MR.THOMPSON The cost of the drugs bears 23 24 little or no --?

THE CHAIRMAN: The cost or selling price?

MR. FRAWLEY: The selling price.

MR. THOMPSON: I think there is a very

28 considerable relationship. It depends to some extent what you mean by cost, Mr. Frawley. 29

MR. FRAWLEY: Let me read you this.

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gentleman by the name of Condor who, I think, is Mr. Hume's client, wrote something on Applied Therapeutics which my people in Edmonton sent me telling me I should read it. It is called Cost of Drugs. This is what a gentleman wrote to the editor about Applied Therapeutics and Mr. Condor's article:

> "Mr. Condor is an expert and practised apologist for the drug manufacturing industry, but some of his statements in the article on the Cost of Drugs in the July issue of your journal need to be challenged. I, for one, do not feel the "sense of bewilderment" you describe in your editorial comment in relation to this problem, for I think the issue is clear.

The fact is that there has been a suppression of price competition to such an extent that the cost of drugs bears no relationship to the expense of their production. CHLORAM-PHENICOL, ERYTHROMYCIN, TETRACYCLINE, DEMETHYLCHLORTETRACYCLINE and the whole list of useful broad-spectrum antibiotics all cost virtually identical amounts. Who will be prepared to argue that these drugs, some new and some old, all cost the same to produce? Who will deny that this represents price-fixing by the industry?" VOICES: I would.

MR. FRAWLEY: I imagined there were lots of

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people that would. I will finish reading the letter:

"Those of us who believe in our capitalistic system surely will not deny the drug industry its fair reward for the efforts and risks described by Mr. Condor. However, any attempt to subvert the 'judgment of the market-place' must surely bring with it the government interference and general condemnation that we are now witnessing.

Norman C. Kerbel, Toronto"

THE CHAIRMAN: Have you any information

12 about Mr. Kerbel?

MR. FRAWLEY: As far as I am concerned he 14 is just a writer to the editor.

THE CHAIRMAN: The only value it would have 16 to us is if it is expert evidence or opinion.

MR. FRAWLEY: I am putting it to you that 18 the identity of the list prices which is what it amounts 19 to, I suggest to you, Mr. Thompson, makes one wonder if 20 there is really price competition. I am only thinking 21 about price competition, not competition of one drug against the other in its therapeutic value, just price 22 competition. I suggest to you the record makes one wonder if there is any great deal of price competition?

MR. THOMPSON: Mr. Frawley I will try to answer your question. I think I understand what you are driving at in a different way. I am sorry I haven't got with me to show you the sales aid which our company has furnished for salesmen in interviews with physicians to demonstrate to them the economic advantage of using



1 Declomycin which you suggest is identically priced. 2 would like to remind you the dosage is different. It has 3 a different chemical substance that reacts in a different 4 way. The same number of capsules will treat a patient 5 for a longer period of time, which is an effective economic 6 advantage of this particular drug. I wish I could show 7 you the sales aid which our representatives carry to show 8 the physicians how these advantages work for the benefit of the patient in lowering the cost of treatment with Declomycin. If you think there isn't price competition 10 in the industry I wish you could travel for a few days 11 interviewing physicians as my colleagues do. I can assure 12 13 you that would rapidly change your views. We fird physicians exceedingly interested in prices, exceedingly interested in the economy of treatment. 15 THE CHAIRMAN: It's nearly 5 o'clock, well 16 17 past our usual closing time. MR. FRAWLEY: I thought you generally 18 recessed at half-past-four. I thought you would have 19 stopped me long ago. 20 THE CHAIRMAN: I thought you had better 21 22 finish the line of questioning. We will adjourn until tomorrow morning at 23 10 a.m. 24

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Miss M. Reeves and Mrs. E.M. Thorburn sworn as Official Reporters by the Chairman.

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--- Whereupon the hearing adjourned until 10 a.m.,
Tuesday, October 17th, 1961.



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INQUIRY UNDER SECTION 42 OF THE COMBINES INVESTIGATION ACT

Relating to the manufacture, distribution and sale

of drugs

By Director of Investigation and Research Combines Investigation Act

COMMISSION:

C. RHODES SMITH, Q.C. -- Chairman

A. S. WHITELEY, M.A. Member of the Comission

PIERRE CARIGNAN, Q.C. Member of the Commission

F. N. MacLEOD Combines Officer, representing the Director of Investigation and Research

Proceedings of hearings commencing at 10.10 a.m. Tuesday, October 17th, 1961, et seq in the City of Toronto, in the Province of Ontario.



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Toronto, Ontario, October 17th, 1961.

--- On commencing at 10.10 a.m.

THE CHAIRMAN: We will resume the hearing, gentlemen. Mr. Frawley, you were questioning Mr. Thompson.

MR. THOMPSON (recalled)

MR. FRAWLEY: Mr. Thompson, yesterday I was speaking to you about the schedule of prices in the magazine called "Changing Times" for August 1960, and I wanted to call your attention this morning to something else and ask you if you agree, and perhaps tell me why.

Referring to the matter of prescribing and buying by generic names rather than brand names, I find that in this statement in the case of tetracycline U.S.P. which I told you yesterday was broken down into the brand names of Lederle's Achromycin, Bristol's Polycycline, Pfizer's Tetracyn, Squibb's Steclin and Upjohn's Panmycin. There is a note here that the price range, the consumer price range for these drugs without brand names cannot be given because there are no other sellers.

Then, before I ask you to reply, let me tell you also that in the case of triamcinolone, which is your Lederle's Aristocort and Squibb's Kenacort, again there is no price shown for the consumer in buying the drug without brand name because the notation is "No other sellers".

And then just one more: in the case of the steroid, dexamethasone which is Merck's Decadron, again, "There are no other sellers". So that it is not open to the patient or the doctor prescribing the prescription to

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think I said they are.

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MR. FRAWLEY: I simply put it to you, that if the physician prescribed triamcinolone - and I want to tell you that that is precisely what my wife's consultant did, on one prescription, and then he wrote under that

prescribe these drugs by brand name. Would you care to comment on that? I said that wrongly - to prescribe these drugs by generic name.

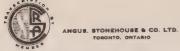
MR. THOMPSON: Mr. Frawley, it seems to me that you are being misled by the note, "No other sellers" because you have described - Tou have mentioned triamcinolone. You have mentioned dexamethasone. These drugs are very similar in their application and the physician actually has a choice which is not revealed and which the author of that article apparently does not understand. So that I suggest to you that there is in fact a choice open to the physician.

MR. FRAWLEY: All right, so he has a choice, the physician has a choice in prescribing triamcinolone and dexamethasone. Do you say they are interchangeable?

MR. THOMPSON: They may be interchangeable. Those are different entitities, different drugs with differing properties, but directed at the same general disease states.

MR. FRAWLEY: I know a little something about Decadron because this has been prescribed for myself, and I know something about Aristocort because it has been prescribed for my wife, and I put it to you that those are not completely interchangeable.

MR. THOMPSON: No, Mr. Frawley, I don't



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"Aristocort", what does that add up to? That is all that is troubling me.

MR. THOMPSON: It suggests that the physician had a good deal of confidence in Aristocort, and I am very 5 pleased to know that that happened.

MR. FRAWLEY: That is not so, and I certainly did not ask the question to be led into a little more publicity for Lederle. I just want to know what would have happened if he had simply written "triamcinolone" and had not put in brackets under it "Aristocort" which meant Lederle right away?

MR. THOMPSON: He would put the druggist in 13 the difficult position of having to choose between a 14 product made by Lederle and a product made by Squibb.

MR. FRAWLEY: So that in that case the 16 druggist would simply have chosen either Squibb's Kenacort 17 or Lederle's Aristocort, bottled and labelled and packaged 18 it for these people and not a generic drug purchased and 19 sold as such?

MR. THOMPSON: Yes, indeed. He would have 21 been so instructed by the physician.

MR. FRAWLEY: So that in those cases that 23 I have given you, you say I was misled by the words "No 24 other sellers"? I put it to you that - and I would like to be precise in my language - I won't say a "closed shop", but there just is not any possibility of getting it under a true generic name.

MR. THOMPSON: Mr. Frawley, these products are labelled in every case in the generic name on the 30 label. This in fact is what the pharmacist is supplying.

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1 MR. FRAWLEY: Why bother to put "Aristocort" 2 on it at all, why not just the term, "triamcinolone U.S.P. !? 3 MR. THOMPSON: There is an excellent reason 4 for that, Mr. Frawley. You are putting your finger on the basic motivating forces of the free enterprise system 5 when you ask that question, and I am very glad it came up. 6 7 I will give you again, Mr. Frawley, the example that I have in my hand that I gave yesterday. 8 This is calcium carbimide, tablets, by the generic name. 9 Anybody, yourself included, could buy this drug in the 10 open market at a very low figure because, as I think I 11 12 mentioned yesterday, it is made by the hundreds of thou-13 sands of tons each year. You could formulate tablets and you could very probably eliminate the contaminating cyanides 14 15 which are present in the agricultural product, and make 16 it safe for human consumption, and market it with the name "Calcium Carbimide tablets". The only trouble is, that 17 nobody would order your product because physicians don't 18 understand it and don't have confidence in it. 19 20 I suggest to you that you would have no sale 21 for that product. You would be all dressed up with no 22 place to go in terms of this particular preparation. 23 THE CHAIRMAN: I thought yesterday you said

there was not very much of a market even ---

MR. THOMPSON: I beg your pardon?

THE CHAIRMAN: I thought yesterday you said there was not very much of a market even for it under the trade name.

MR. THOMPSON: Yes, Mr. Chairman, and the reason is the same. The confidence of the physician has

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not been earned for this product. It has not been promoted. Nobody as yet has promoted this product to any marked extent.

Now, under that generic name system, who will promote the product? Who will bring it into use? As I think I said, this has been recommended very highly in the Canadian Medical Association Journal. The best advice that my colleagues can get is that this is a good drug. Triamcinolone is a similar situation, and who should promote it? Should I promote it and have you fill the demand?

MR. FRAWLEY: If I might say so, with every respect, I think you are obsessed with the idea of promotion. Let me put it this way: take the case of a competent allergist anywhere in Canada. He knows something about triamcinolone and knows what it will do, and dexamethasone and knows what it will do. Why does he have to have some promotion to him? He simply writes the prescription "triamcinolone, such a strength" on a prescription as to the dosage, and the patient takes it to the drugstore and presents it to the pharmacist.

MR. THOMPSON: You have made the assumption, Mr. Frawley, that the allergist knows about triamcinolone. As I think I showed you, we had to accumulate 1,200 pages of technical data on that product before it could be marketed. How do you suppose that the allergist comes to know about triamcinolone?

MR. FRAWLEY: Well now, Mr. Thompson, I wonder how he does. Are the drug houses educating the physicians or the medical colleges?



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MR. THOMPSON: There are two kinds of medical education. There is the basic type of education in the sciences such as pathology which is rightfully the role of the medical college. The medical college is not able to educate a physician on a drug which comes on the market after the medical college, and the physician, have parted company, and someone else has to do this.

MR. FRAWLEY: You are not telling me, surely, that this consultant that prescribed triamcinolone for an eczema condition of my wife did not know anything about this until Lederle told him about Aristocort. you telling me he didn't know that triamcinolone and its basic properties was the thing to remove that very disturbing condition?

MR. THOMPSON: That is exactly what I am attempting to say.

MR. FRAWLEY: That is what you are attempting to say?

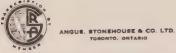
MR. THOMPSON: Yes indeed, unless he was an unu sual consultant.

MR. FRAWLEY: He is a specialist. He is an allergist and I put it to you in all seriousness that he knows all about triamcinolone and what it will do basically.

MR. THOMPSON: Where did he find out. Mr.

25 Frawley?

> MR. FRAWLEY: I hope he found out from his medical education and reading the information in promotional journals like the journal of the American Medical Association and its Canadian counterpart and the journal of the Society of Allergists, or whatever their name is.



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Surely he didn't have to depend upon Lederle's promotion literature?

MR. THOMPSON: Then we don't have to promote the product.

MR. FRAWLEY: I didn't hear you.

MR. THOMPSON: In that case we would not have to promote the product, and I wish you were right, but the evidence I have seen in my years in the industry is there is a vast difference between announcing the availability of the drug of a particular use, and the confidence of the physician in the drug.

MR. FRAWLEY: You told me that similarly dexamethasone, you say these men who are treating these conditions, arthritic conditions of many varieties, that they are not aware that dexamethasone is the thing that will reduce inflammation quickly, but they have to wait until they hear what Merck says about Decadron and what Schering says about Deronil and what Ciba's Gammacorten.

MR. THOMPSON: If the activities I have described, communication with the doctor through promotion, 20 were not an effective means of treatment, this would be 21 eliminated by competitive inter-play very promptly. I 22 showed you a package of Cellothyl yesterday. Promotion 23 of this product stopped because it ceased to be effective. It ceased to have meaning for the physician. 25

MR. FRAWLEY: I think you told me yesterday, and I certainly want to complete this questioning as expeditiously as I can, if one looks at the retail price lists, we will find Lederle's Aureomycin, Parke, Davis' Chloromycetin, Pfizer's Terramycin, Lederle's Achromycin,



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\$43.13.

all listed at the same price.

MR. THOMPSON: We will, in the United States,
Mr. Frawley, and you probably will in Canada too. My
company does what it can to make that identity exist, and
I would be rather frightened if it didn't exist.

THE CHAIRMAN: I think perhaps in view of the nature of our Statute, you might like to modify that statement a little bit because someone might think you got together with your competition.

MR. THOMPSON: I would be glad to clarify that. When my competitor establishes a new product, I very promptly improve it in order to obtain my share of the market, just as the evidence indicates had been done when we lowered our price and were followed by our competitors last Fall.

MR. FRAWLEY: Let us look at a little different aspect of this. In the Green Book on page 173 we have reference to Declomycin, and it shows a list price of \$56.61 per hundred. That might have been reduced since the end of 1959 when the Green Book price lists were effective. I think you told us yesterday that it was \$40.25. Am I right about that? Did you give us the list on Declomycin yesterday?

MR. THOMPSON: Yes I believe I gave you

MR. FRAWLEY: \$43.13. You certainly gave that for Achromycin. Declomycin is the same price?

MR. THOMPSON: Yes.

MR. FRAWLEY: We come back to this all the time. All of your antibiotics are put in at the same



price, and the varying cost factors simply do not operate. Is that the situation, Mr. Thompson?

MR. THOMPSON: No, I don't think I said that,

Mr. Frawley.

MR. FRAWLEY: You may not have said that, but I am putting it to you, if you are charging or listing all of your antibiotics, your newest and your oldest, your volume seller or your small seller, all the same, I say that the cost factor is not properly operating.

MR. THOMPSON: Mr. Frawley, it depends on how you define cost. If you define the cost as the simple measure just of the cost of putting the drug in a package, putting it on the shelf, you very definitely have a variable factor. As I told you yesterday, as the sales volume of Aureomycin declines, the cost of producing a package presses upwards.

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MR. FRAWLEY: Why? Why do you say that?

MR. THOMPSON: If you have ever purchased cartons you would see what I mean, because the price depends on the quantity.

MR. FRAWLEY: Of course that is why I suggest to you - well, I am going to suggest something else in a few minutes.

MR. THOMPSON: I would like to continue answering your question.

MR. FRAWLEY: Yes, indeed. I haven't really asked my question. \$43.13, according to your price on page 16, is the list price of Achromycin, and you are telling me that it is the same for Declomycin.

Now, I found that Starkman, who are acknowledged Lederle distributors apparently ---

MR. THOMPSON: He is a customer. He is legally entitled to buy drugs, and therefore he is a customer.

MR. FRAWLEY: You say he is a customer?

Every retail drugstore in Canada is a customer of Lederle?

MR. THOMPSON: Starkman is a retail customer.

MR. FRAWLEY: Is Starkman a retail druggist?

MR. THOMPSON: Yes, indeed.

MR. FRAWLEY: Let's look at some of his prices. Starkman advertises Declomycin capsules of 150 milligram strength in bottles of 100 at \$28.73, and that is after the doctor's discount of 40% has been taken off, so the list would be \$40.25? Then Starkman's list would be \$40.25. You tell us there it is \$43.13, and I wonder if you would just reconcile that, and before you do, I

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29 30 will give you two other of the Lederle products we have been speaking about, Achromycin capsules of 250-milligram strength in bottles of 100; Starkman advertises it at \$28.73. but of course the discount has been taken off, so that the list would be \$28.73 plus 40%. Starkman's list would be again \$40.25.

Now, would you reconcile that difference such as it is between what Starkman's list is - if you say he is just an ordinary drugstore - than what Tamblyn's list would be?

MR. THOMPSON: First, Mr. Frawley, I would have to say Starkman buys on the same terms from our company as any other retail account, and our selling prices are determined by a suggested list price which is the price that our company sets, and from which discounts are calculated.

Mr. Starkman then has a cost with which he can do as he pleases. He is a customer of ours. It would not be proper for us to attempt to influence his retail price, and he publishes the list that you have apparently found at his own behest. It is his privilege to do so, and I don't think it would be proper for me to explain how Starkman sets his selling prices.

MR. FRAWLEY: No, no.

MR. THOMPSON: I can tell you something about Starkman's costs, which is the only factor that our company influences.

MR. FRAWLEY: I am just pointing out what is written in his book, on the inside back cover of his catalogue. \$28.73 for a total of 100 Declomycin capsules,



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and he advertises doctor's discount, 40%, so it is a matter of arithmetic on my part. You have your slide rule, and perhaps you can correct my arithmetic. I worked it out laboriously to \$40.25.

MR. WAHN: Mr. Chairman, I think the witness has indicated that the discount is taken off the suggested list price.

MR. THOMPSON: That is correct, Mr. Wahn. I was just going to say that.

MR. WAHN: I am sorry.

THE CHAIRMAN: In order to have the record clear, Mr. Thompson might tell us in what area Starkman operates. What area of Canada?

MR.THOMPSON: I am not sure, Mr. Chairman. Starkman operates a very excellent retail pharmacy in Toronto.

THE CHAIRMAN: Just one store?

MR. THOMPSON: I am not sure. I believe that they have been interested in extending their activities beyond just the Toronto area. I believe they started by operating a city-wide delivery service, for example, from a single store, and they have since engaged in publishing a catalogue, and I believe Mr. Frawley is looking at the same one I have seen. This suggests to me they are interested in expanding their business, and I think they have a very good business.

THE CHAIRMAN: When I asked the question, ordinarily a retail pharmacist does not get out a big catalogue of that kind to operate from one store unless it is a very big store. I would think it would be something

in the nature of a chain operation or at any rate an operation which has a number of locations.

MR. FRAWLEY: Let's not be under any misapprehension. When you said he was an ordinary retail drugstore you mean he was an ordinary retail drugstore operating at 459 Bloor Street West, Toronto?

MR. THOMPSON: I believe Mr. Starkman's business is a retail drug account by the standards of our company. He buys what we call a trade class 43 account. This is the means by which we seek to treat all customers equally, and the discount that Mr. Starkman's business earns on our products depends on the trade class, TC43, as we call his classification, under which this business falls. I might add the selling price to wholesalers is just the same.

MR. FRAWLEY: Of course I suppose you are not very much concerned with your customers because you have them all over Canada, but I wouldn't want to be under any misapprehension in the way, in the extent to which this man Starkman operates his business. I have here a bill of goods that he sold to a doctor in Edmonton, Alberta, on July 3, and it all adds up to something over \$400.

Now, I don't know of any corner drugstore in Toronto that is reaching out, selling doctors in Edmonton.

MR. THOMPSON: I admire Mr. Starkman's enterprise, and I am glad he is able to do that, Mr. Frawley. I am not surprised.

MR. FRAWLEY: But he does get a little better

30 list than the corner drugstore?

MR. THOMPSON: Well, Mr. Frawley, may we just review the method of using list prices? Our company publishes a list price, and this list price is the starting point from which a discount is applied. The discount that Mr. Starkman would earn is 40%, so we would start with a list price and deduct 40%.

MR. FRAWLEY: That is right.

MR. THOMPSON: And we would arrive I think you said at \$28.73.

MR. FRAWLEY: That is right.

MR. THOMPSON: Now, we would not start with \$28.73 and add 40% on that.

MR. FRAWLEY: That is quite correct. This is the end result after he has taken off the doctor's discount of 40%, but you, having a slide rule, you can do it both ways. Take \$40.25, and take 40% from that.

MR. THOMPSON: \$40.25, and take off 40%? I would get about \$24.20 on my slide rule, Mr. Frawley.

MR. FRAWLEY: That is pretty bad. Take \$28.73 and add 40%.

MR. THOMPSON: That is what I would have to do. This has to be approximate. I would get something between \$46 and \$47 as the list price.

MR. FRAWLEY: So that what you say is then he is paying about \$46 to Lederle for this Declomycin?

MR. THOMPSON: Well, I would say that he is publishing on the basis of a list price of that amount. Somewhat over \$46.

MR. WAHN: Mr. Chairman, I would like to qualify that. This is not the price that you charge Mr.



Starkman?

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less 40%.

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MR. THOMPSON: No. This is the price that Mr. Starkman has chosen to publish.

MR. FRAWLEY: What do you charge Mr. Stark-

MR. THOMPSON: Mr. Starkman would now pay

\$25.88 sales tax included for that package.

MR. FRAWLEY: Mr. Starkman would pay \$25.88?

MR. THOMPSON: Per 100.

MR. FRAWLEY: Because he would pay \$43.13

MR. THOMPSON: Yes.

MR. FRAWLEY: Well, perhaps I had better

ask Mr. Starkman about these things.

MR. THOMPSON: He set the prices, Mr.

Frawley. I think that would be a good idea.

THE CHAIRMAN: Just to get this a little

clearer in my mind, does a druggist operating on a scale of Mr. Starkman get any additional discount for volume

or anything of that sort, or is he exactly on the same

footing as any other retail druggist?

MR. THOMPSON: Under our philosophy of doing

business, he is on the same footing. We operate our own

distribution facilities in Canada, and sell from six loca-

tions in the country. Although at one time additional

discount was allowed to wholesalers, we came to the conclu-

sion that we could do business with good efficiency and

not encouraged distributors through an extra discount.

more economically by selling direct, and therefore we have

THE CHAIRMAN: All your customers are

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 the Commission and we would be quite prepared to file our published printed list price. I don't know whether you

commercial customers? Wholesalers or retailers, regardless of size or volume of purchase, get the same price?

MR. THOMPSON: On antibiotics, yes. There is one qualification that will have to be made. We do have an incentive which we call the Lederle Purchase Plan, and under this plan a pharmacist, for example, can earn an additional discount depending on the total size of the order. This discount does not apply in general to the prescription drugs.

He is unable in effect to influence the sale. He merely acts as the professional dispenser, but we have other preparations in our line, notably vitamin products, where the pharmacist can encourage sale considerably by displaying packages in his store, and by recommending a product to a customer, and those products generally are the subject of the additional discount which increases with the size of the order. This is not true, however, of the antibiotics. It is not true of Aristocort.

THE CHAIRMAN: Tranquilizers?

MR. THOMPSON: That is correct. We are introducing a new tranquilizer under the trade name of Trepidone at the present time, and this is a prescription item, and the purchase plan discount does not apply.

THE CHAIRMAN: It does not apply to the prescription item?

MR. WAHN: Perhaps it would be helpful to

MR. THOMPSON: No.



have a copy.

MR. THOMPSON: I believe we have done so, but it wouldn't be up-to-date, with the Director of Combines Investigation, but we would be very happy to.

MR. FRAWLEY: The effect of what you are saying, Mr. Thompson, is that Mr. Starkman, who is selling to doctors in Edmonton, is getting the same price from Lederle ---

MR. THOMPSON: As the doctor would get.

MR. FRAWLEY: No, no, no. Starkman, buying from Lederle, pays so much. X cents. Now, we know the scope of his business. I have just shown you where he has sold \$480.00, not only of drugs but surgical supplies and all sorts of things. Does he not enjoy any better price than a smaller neighbourhood drugstore, say like Astley's, on Laurier Avenue West, in Ottawa?

MR. THOMPSON: No.

MR. FRAWLEY: So that he is reaching out and selling to the doctors in Edmonton and he is paying the same price that the little drugstore on the corner of Laurier Avenue would pay?

MR. THOMPSON: He is also paying the same price that the physician in Edmonton would pay if he ordered from our depot in Calgary.

MR. FRAWLEY: The physician in Alberta would pay your list less 40%?

MR. THOMPSON: Yes. The physician in Edmonton can choose. He can buy from this Mr. Starkman who would like to be apparently a distributor - it is a decision of his own - or the physician can order from the

Lederle depot in Calgary, and the physician buying
directly from the depot, from our depot, would pay the
same price that Starkman pays.

MR. FRAWLEY: Now, dealing with Achromycin, 250-milligram strength in hundreds for a moment, your price indicates that your list is \$43.13, you have told us about the price to Starkman which you say is \$43.13 less 40%. Now, Achromycin is Declomycin?

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MR. THOMPSON: Achromycin is a preparation, contains tetracycline.

MR. FRAWLEY: Well yes, you list it in the Vademecum as Achromycin Tetracycline, broad spectrum antibiotics developed by Lederle Research.

MR. THOMPSON: The word "Achromycin" is used as an adjective there Mr. Frawley, describing the special preparation of tetracycline made by Lederle.

MR. FRAWLEY: I see. Well looking at the heading of the drug, there are two headings, Achromycin, Tetracycline, Lederle PR, meaning prescription drug?

MR. THOMPSON: Yes.

MR. FRAWLEY: Immediately under that Achromycin you have Buffer ed Tetracycline Lederle.

MR. THOMPSON: Yes.

MR. FRAWLEY: And you don't pretend to call it anything but Tetracycline?

MR. THOMPSON: I call it Tetracycline Lederle, or I call it Achromycin because it is in fact not pure tetracycline. It has to be prepared with insipients. It has to be put in dosage form capsule.

MR. FRAWLEY: I would like to call your attention to what I find in this catalogue that you made 23 an exhibit yesterday, and I find Achromycin capsules 250 milligrams, and I am reading from page 25 of Gilbert's Surgical News of May 1961 Achromycin capsules at 250 milligrams \$42.08 a hundred, and he has the price that you 28 have quoted of \$42.13. He doesn't say they are Lederle. 29 He simply calls them Achromycin capsules but Achromycin

30 is one of the Lederle trade names, isn't it?

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MR.	THOMPSON:	Yes,	it	is.
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MR. FRAWLEY: If I say that I have just had some Achromycin prescribed for me, I tell to whomever I am speaking that I have got a Lederle preparation? MR. THOMPSON: Yes.

MR. FRAWLEY: No doubt about that.

MR. THOMPSON: You can be confident when

you say that. 8

> MR. FRAWLEY: I can also be confident that I have a good product.

> > MR. THOMPSON: Indeed.

MR. FRAWLEY: Now I find that Mr. Gilbert advertises in the opposite column Tetracycline HCL buffered capsules 250 milligrams \$18.00.

MR. THOMPSON: Yes, I am aware of that.

MR. FRAWLEY: Yes, it is foolish of me to 17 think you were not aware of it. You are perfectly well aware of it.

MR. THOMPSON: What is your question, Mr.

Frawley? 20

MR. FRAWLEY: Now do you say that what Mr.

Gilbert is selling is not what you are selling at all?

MR. THOMPSON: Let's start about talking about those two prices. You have referred to a price of \$40.00 something, over \$40.00.

MR. FRAWLEY: \$42.08 he says is the price, is the list for Achromycin capsules.

MR. THOMPSON: Does he say that is the list 28 29 price Mr. Frawley?

MR. FRAWLEY: He just says brand -- he calls



them -- I will give you his terminology, brand name drugs at professional prices.

MR. THOMPSON: That does not refer to that as a list price.

MR. FRAWLEY: I felt that it is a list price.

7 MR. THOMPSON: Well then would the other 8 prices that you quoted also be a list price?

MR. FRAWLEY: He calls them proper name drugs, properly priced, properly prepared -- may as well get that plug in as well for the Lederle publicity and that he says is \$18.00 a hundred.

MR. THOMPSON: Well let me express myself
this way: I don't know where the \$42.08 came from. It is
not a retail list price. It is not the price that a

physician or a pharmacist would pay to buy Achromycin
from a Lederle depot. It is a price that I find very
difficult to reconcile because I don't know where it came
from.

MR. FRAWLEY: But I would pay that in the drug store. I mean I would pay \$43.13. He is saying I would pay \$42.08.

MR. THOMPSON: I suggest, Mr. Frawley, that you would also pay an appropriately higher price for the product in the other column.

MR. FRAWLEY: Would it be something more than \$18.00 a hundred?

MR. THOMPSON: I believe that Mr. Gilbert
29 is representing, and I have heard him say this -- apparently
30 Mr. Gilbert is willing to purchase Achromycin some place and

resell it at the prices you quote.

MR. FRAWLEY: Well now, let's understand

each other.

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MR. THOMPSON: I don't believe you are talking about list prices. Incidentally, Mr. Frawley, there is a question of trade mark rights involved and I would rather not be asked to discuss this since it may come before the Courts.

MR. FRAWLEY: We wouldn't want you to. What you are telling me now removes any dispute as to the product you have made, I mean as to what these prices mean but at least I can be satisfied that when he is talking about Achromycin capsules 250 milligrams in the one column, brand name column drugs, he istalking about Tetracycline HCL capsules 250 milligrams in the other column, he is talking about the same thing.

MR. THOMPSON: He is talking about prepara-18 tion, two different preparations of apparently the same 19 drug.

MR. WAHN: Mr. Chairman, I would like to
ask one question here, if I may Mr. Frawley. I think
there is a misunderstanding. Mr. Thompson this \$18.00
price which has been quoted as being Mr. Gilbert's price,
and \$42.00 odd cents price that has been quoted as being
Achromycin prices, are these comparable prices?

MR. THOMPSON: No. In my opinion they are not because -- I am expressing my own opinion -- because I have, like you Mr. Frawley, to interpret what I read in that catalogue. The price which Mr. Gilbert publishes for his own product I presume is his selling price.

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MR. WAHN: Selling price to whom?

MR. THOMPSON: I am sorry, thank you Mr.

Wahn. Selling price to a customer and physiciams, for example.

THE CHAIRMAN: Or a drug store?

MR. THOMPSON: I believe he sells to drug

stores also.

MR. FRAWLEY: Perhaps you were not finished, if you are finished -- you know a lot about Mr. Gilbert. I do not know anything about him at all except his little book in my hand. I see he has a place in Calgary, which is very enterprising, I can buy -- that is the price to me. Now, I may be entirely wrong but I am asking you these questions with reference to this trade because I would think that you would know practically anything that has to do with Tetracycline. I would put it to you that I can go into Mr. Gilbert's place in Calgary and for \$18.00 he would give me 100 of these Tetracycline HCL capsules, 250 milligrams.

MR. THOMPSON: If he did that, Mr. Frawley, it is my understanding that he would be violating the Pharmacy Act in Alberta. If you had bought in Mr. Gilbert's depot, you would have the equal privilege of going into the Lederle depot and buying Achromycin at a much lower price than the figure you see there.

MR. FRAWLEY: I would have to have a prescription in my hand. I don't mean he would sell it to me without a prescription. If I had a prescription, I am putting it to you that I can get that for \$18.00.

MR. THOMPSON: The Lederle depot in Calgary would not be permitted by law to accept your prescription and fill it. It would have to be filled by a qualified

1 licensed pharmacy and that pharmacy would require a mark-up 2 in addition to his regular price in order to finance his 3 operation and what I am seeking to say to you Mr. Frawley I is that if you wish to talk about the price that Mr. 5 Gilbert publishes for his product that you cannot talk 6 about \$42.08 as being a comparable basis because it is not 7 true. MR. FRAWLEY: Let me understand you: 8 9 I went in with my prescription to some place where I could 10 buy Gilbert's products he wouldn't give me something that 11 had the name Lederle on it would he? MR. THOMPSON: I would expect not. It would 12 13 be wrong. MR. FRAWLEY: He would give me Tetracycline 14 15 HCL capsules. I would perhaps want to take them back to 16 my physician and make certain that it was what he said it 17 was. Even if I had gone in and bought Achromycin from 18 Lederle I would pay \$42.08 or \$43.18? MR. THOMPSON: No Mr. Frawley. First of all 19 20 you would need a prescription. MR. FRAWLEY: That is right. I would need 21 22 a prescription. 23 MR. THOMPSON: And you would have a bottle 24 of capsules that Mr. Gilbert handed to him. The pharmacist 25 would have bought those at the price Mr. Gilbert publishes 26 there, and he would have had to add a mark-up in order to 27 finance his operation. You wouldn't pay that price. You

28 would pay a higher price. I don't know how much higher

29 it would be. It would depend on the mark-up that he thought
30 it was necessary to add. Now, if you went into some store



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with a prescription for Achromycin you would be starting from a base, which is the price at which Lederle sells to druggists which price does not appear in that catalogue.

MR. FRAWLEY: I wouldn't be starting at all. 5 I am just concerned to find out whether or not these 6 prices are available to a patient on a prescription. 7 That is what I am talking about.

MR. THOMPSON: I don't think either of those 9 prices would apply. Certainly wouldn't be the case with 10 the Achromycin but you know Mr. Frawley I would suggest 11 that you ask Mr. Gilbert about his prices.

MR. FRAWLEY: In view of what you are telling 13 me, I certainly will ask Mr. Gilbert. He sent me this and 14 when I acknowledge it I will ask him about this. For the 15 moment I will put it to you that the products are comparable 16 and I am putting it to you that on your column that is the 17 price quoted to the patient with the prescription. No 18 doubt about that.

19 MR. THOMPSON: Yes, there is a great deal 20 of doubt Mr. Frawley. I don't think that is true.

21 MR. FRAWLEY: You see if I were a patient . 22 with a prescription I would have to pay \$43.18 in a pharmacy 23 in Calgary for Achromycin. Isn't that right?

24 MR. THOMPSON: Yes, if you need one hundred 25 capsules which would be most unusual.

26 MR. FRAWLEY: I know, but just for the sake 27 of comparison I am assuming now that I would like it so 28 well I am going to buy a hundred.

29 MR. THOMPSON: You don't look that sick 30 Mr. Frawley.

1 MR. FRAWLEY: In any event, that is the price to the patient isn't it, \$43.13? 2 3 MR. THOMPSON: Yes. MR. FRAWLEY: That is the list price? 4 5 MR. THOMPSON: Yes. MR. FRAWLEY: It is your list price isn't 6 it? Lederle puts that list out? 7 MR. THOMPSON: Suggested list price, yes. 8 9 MR. FRAWLEY: I am not going to give you any difficulty with some other Federal Statute. I am just 10 saying that it is a price that you suggest, \$43.13 and 11 you say, I think you call it a suggested list price and 12 the \$42.08 is so much in the same range that I am assuming 13 14 that that also is the patient's price? 15 MR. THOMPSON: Mr. Frawley, I will have to explain to you in the plainest possible terms that your 16 assumption is wrong. 17 MR. FRAWLEY: My assumption is wrong? 18 MR. THOMPSON: Yes. 19 MR. FRAWLEY: Then this \$42.08, which is 20 21 so close to your \$43.13 that isn't a price to a patient? MR. THOMPSON: I will express my opinion, 22 Mr. Frawley, as to how that price was computed. First of 23 all Mr. Gilbert has published that price several times 24 without changing it, even though the price of Achromycin 25 to the trade has declined twice. There has been no change 26 reflected in the price that Mr. Gilbert publishes in his 27 catalogue. Secondly Mr. Gilbert in order to offer

Achromycin would have to buy it like any other customer at the regular trade price and he would have to mark up

1 that price to cover his cost.

MR. FRAWLEY: What are you talking about,

3 Achromycin capsules?

MR. THOMPSON: Yes.

MR. FRAWLEY: I didn't ask you about selling

6 Achromycin capsules at all.

MR. THOMPSON: Mr. Frawley, Achromycin is 8 available at a lower price than the price that Mr. Gilbert publishes, to the same people and this catalogue is, as 10 I understand it, is circulated to physicians. Dr. Warminton is on the mailing list of that catalogue.



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MR. FRAWLEY: Yes, it is.

MR. THOMPSON: He is being offered Achromycin

at \$42.08 a hundred in that catalogue.

MR. FRAWLEY: If I am the physician and

he is offering me Achromycin at \$42.08, I wouldn't pay

6 any attention to him at all.

7 MR. THOMPSON: You have apparently set

8 great store in reading the catalogue.

MR. FRAWLEY: I didn't regard it as price to the physician.

MR. THOMPSON: There is a difference
between our company and Mr. Gilbert on this issue. I
think you have misinterpreted the meaning.

MR. FRAWLEY: Let me understand, are you saying what Mr. Gilbert is saying to the physician that I will charge you \$42.08 for one hundred capsules of Achromycin and you go to Lederle you get it for twenty-

MR. THOMPSON: \$25.18.

18 eight something.

MR. FRAWLEY: You are telling me that is 21 what Gilbert is advertising to the Canadian public.

MR. THOMPSON: Yes.

MR. WAHN: Is that not the reason why you get it is a misleading publication.

MR. THOMPSON: I think Mr. Frawley has been 26 misled by the very thing that worries me. I think it is 27 morally wrong for Mr. Gilbert to state prices of Lederle

28 which differ from those at which they are actually sold.

MR. FRAWLEY: You can call me as a witness

when you go to court to establish it is misleading. I will



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ANGUS, STONEHOUSE & CO. LTD.

1 be one of the witnesses. What you are telling me is this 2 \$42.08 less than 40% he is offering.

MR. THOMPSON: He has not mentioned any discount, Mr. Frawley. I can't assume there is a discount, 5 at those prices.

THE CHAIRMAN: You mentioned that price of Achromycin had been reduced twice.

MR. THOMPSON: Yes.

THE CHAIRMAN: And Mr. Gilbert had continued 10 to quote the same price for Achromycin, the price he shows of \$42.08. Was it ever the case that the price to 12 druggists or to doctors of Achromycin was \$42.08 per 13 hundred of this type?

MR. THOMPSON: Mr. Chairman, I am reluctant 14 15 to answer that from memory. I would have to go back and 16 check.

17 THE CHAIRMAN: It was quite a bit higher 18 selling price?

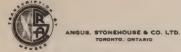
MR. THOMPSON: Yes, it was.

THE CHAIRMAN: I was wondering if he got 21 that when it was true and continued to use it.

MR. THOMPSON: The price in the issues of 23 Gilbert's Surgical News has remained unchanged through at 24 least two reductions, one at 15% and another at 10, so 25 that this figure does not reflect the decrease in price.

26 THE CHAIRMAN: I was wondering if originally 27 these prices had referred to the same sort of customer 28 sale?

MR. THOMPSON: I am sorry I don't have that 29 30 with me. I wish I had the pricing expert from the company



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1 with me. I think you are probably right, but I can't be 2 certain.

MR. FRAWLEY: While we are here and it might be well to have it in the same place. I don't know whether I am going to have a Parke Davis man in your witness chair or not. The price on page 26 where he shows in the column, brand name drugs at professional prices chloromycetin capsules -- I think the capsules is also a Parke Davis trade name.

10 MR. THOMPSON: I don't know, Mr. Frawley. I think you had better ask Parke Davis. 11

MR. FRAWLEY: 250 milligrams, \$42.08 a 13 hundred and across the page under the heading proper name 14 brand, proper name drugs properly priced, properly pre-15 pared, chloramphenicol capsules, 250 milligrams, \$12.50 16 a hundred.

MR. THOMPSON: Are you asking me a question? MR. FRAWLEY: You would prefer that I 19 didn't ask you anything about Parke Davis' prices.

MR. THOMPSON: I am in no position to talk 20 21 about a competitor's pricing process.

22 MR. FRAWLEY: I only want to ask one more, 23 on page 27 I find that he says the brand name drugs at 24 professional prices mobenol or orinase tablets 0.5 grams, 25 \$9.80 a hundred. He shows in the columns proper name 26 drugs, properly priced and properly prepared, tolbutamide, 27 \$3.75 a hundred.

28 MR. THOMPSON: My answer to that question 29 has to be the same.

MR. FRAWLEY: Yes, that is true. Do you



make declomycin in Canada or buy from your U. S. parent? 1 MR. THOMPSON: We import the crude form 2 of demethylchlortetracycline and it is refined in 3 Canada and then put into the different dosage forms. 4 MR. FRAWLEY: Do you still pay \$340.05 a 5 kilogram to American Cyanamid. 6 MR. THOMPSON: We don't. 7 MR. FRAWLEY: You pay less than that? 8 MR. THOMPSON: We don't import it anymore 9 10 now. MR. FRAWLEY: I misunderstood. I thought 11 you said you imported it in crude form and refined it. 12 MR. THOMPSON: This has been true in the 13 14 past. MR. FRAWLEY: But now you don't import it 15 16 at all. MR. THOMPSON: No, we don't. 17 MR. FRAWLEY: You manufacture it now? 18 MR. THOMPSON: That is correct. We don't 19 20 yet manufacture it, Mr. Frawley, to get the record straight. We have started construction of a plant for this purpose 21 and importation of dedomycin crude has ceased. MR. FRAWLEY: You have stock pile? 23 MR. THOMPSON: We have a small stock pile, 24 25 | yes. MR. FRAWLEY: How long do you think it will 26 27 be before you can manufacture at your expanded plant at 28 Welland for a better price than \$340.05 a kilogram that 29 you paid your American parent? MR. THOMPSON: You have asked two questions. 30



I don't know yet, Mr. Frawley. We haven't got this plant in operation. We don't know how successful we will be in getting high yields. We don't know what it will cost 3 us to produce declomycin in Canada. MR. FRAWLEY: The \$340.00 price you paid, 5 I take it was satisfactory to you, was it? 6 MR. THOMPSON: It was satisfactory to us, 7 yes. 8 MR. FRAWLEY: It was made by your American parent 9 with a great deal of automation and a lot of outlets for 10 it. 11 MR. THOMPSON: Yes. 12 MR. FRAWLEY: I wonder why you didn't 13 continue to import it from the parent in the United States 14 MR. THOMPSON: We came to believe that we 15 could economically manufacture it in Canada. 16 MR. FRAWLEY: That is what I asked, you 17 should not be manufacturing it in Canada unless you think 18 you can improve the \$340.00 price. 19 MR. THOMPSON: I disagree with you. I 20 would be content if we could meet that price. 21 MR. FRAWLEY: All right, but you wouldn't 22 23 want to build your plant if it was going to cost you \$400.00 a kilogram. MR. THOMPSON: Indeed I wouldn't. 25 MR. FRAWLEY: You expect \$340.00 a kilogram 26

MR. THOMPSON: Yes.

or less.

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MR. FRAWLEY: What is the objective of

30 expanding that plant and going into the manufacture of the

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1 basic drug that is called demethylchlortetracycline.

MR. THOMPSON: The objective is very simple, Mr. Frawley. We will engage in manufacturing a preparation which we call Aurofac which is the feed of Aureomycin 5 for animal use. It is a crude form suitable for animal use. As I have told you we are seeking to reduce the cost of that manufacturing process by adding capacity and by making a multiple purpose plant out of the existing facilities. In order to do so, to that end we are adding 10 facilities for further refinement of this crude material 11 so it will be switable for human use. It is a multiple 12 operation. There will be Aureomycin produced for human 13 use. The Aureomycin will be converted to Achromycin for 14 human use and, in addition, we will use the same facilities, 15 to a large extent the same facilities to ferment and refine 16 decomycin. We will have a combined operation. We believe 17 each element will add in lowering the cost for the other. MR. FRAWLEY: You will allow that to be

18 19 reflected in your list price?

20 MR. THOMPSON: If there is a substantial 21 saving we will certainly hope to do that.

MR. FRAWLEY: Is anyone else striking out 23 like you are in expanding Canadian facilities to produce 24 finished decomycin or whatever the other comparable product 18?

MR. THOMPSON: Not that we are aware of.

MR. FRAWLEY: Once more you are leading in 28 trade. I put it to you, I think quite fairly, are you 29 doing that so you can get a better list price or are you 30 doing it, nothing reprehensible about it, I suppose, to add



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to your revenues so you can bring out more tranquilizers or steroids.

MR. THOMPSON: There are three possibilities:
One is we may be able to reduce our manufacturing cost
of the veterinary preparations. The other possibility is
that we may be able to put ourselves in a more powerful
competitive position in this price competition I
described to you yesterday in the human broad spectrum
antibiotic field. The third possibility we would be
pretty proud to have a manufacturing facility in Canada
which could stand on its own feet economically.

MR. FRAWLEY: I can't get too enthusiastic
about a plant in Welland unless it is going to do some
good to the people of Alberta. That is why I am wondering
if you are going to do some good in the list price in
Alberta by expanding these facilities.

MR. THOMPSON: Mr. Frawley, the plant isn't in Alberta.

MR. FRAWLEY: You say the plant is ---?

MR. FRAWLEY: No.

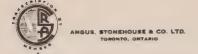
MR. THOMPSON: It is perhaps unfortunate.

MR. THOMPSON: The plant isn't in Alberta.

MR. FRAWLEY: It is regrettable.

MR. THOMPSON: It couldn't be in Alberta.

Perhaps the Province of Alberta could create a sufficiently condusive climate so that industries of this sort would go there. The transportation costs of antibiotics is not great. There is no reason why this could not be brought about. The greatest detriment to doing so would be the law thich I understand you are contemplating which would probably



1 make it impossible, certainly very difficult for our 2 company to engage in creative activities on new drugs such 3 as Temposil that we were talking about yesterday. 4 MR. FRAWLEY: I know what you are talking 5 about. I can promise you now I have no fears. 6 MR. THOMPSON: You might like to add it to 7 your note, it would cost \$27,000.00 to promote Temposil 8 in Alberta to 1,200 physicians effectively. This is, 9 of course, just an opinion. 10 MR. FRAWLEY: Tell me again, I didn't get 11 it. 12 MR. THOMPSON: We estimate it would take 13 an investment of about \$27,000.00 to bring this preparation 14 to the attention of the physicians in Alberta. MR. FRAWLEY: Is this the anti-alcoholic? 15 16 MR. THOMPSON: Yes. 17 MR. FRAWLEY: I think it is a waste of time 18 to the people of Alberta. 19 THE CHAIRMAN: You don't mean one circular? 20 You mean a complete presentation? 21 MR. THOMPSON: I mean to tell the physicians 22 about it in an understandable form so they would see the 23 drug as our clinical advisers do. 24 THE CHAIRMAN: A full presentation, detail 25 men? MR. THOMPSON: Complete promotion. 26 27 MR. FRAWLEY: It wouldn't take \$27,000.00 28 if you went to Belmont. We have an institution for alcoholics. 29 Have you ever tried talking to the people at Belmont? 30 MR. THOMPSON: Indeed we have, Mr. Frawley.

MR. FRAWLEY: I supposed you had.

MR. FRAWLEY: I don't think Cyanamid, either

MR. THOMPSON: We don't think so. We are

MR. FRAWLEY: There was a statement on page

"Demethylchlortetracycline is sold in Canada

by Cyanamid under the trade name Declomycin. It was first marketed in October 1959. The

MR. THOMPSON: Oh, yes.

Canadian or American misses very much in the marketing of drugs. If you interested Belmont you wouldn't have to interest the physicians. It is a specialized job, isn't

advised that a drug of this character, such as Temposil,

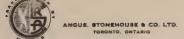
170 of the Directors submission I wanted to ask you about.

It rather struck me. It is still about the refinement of

this demethylchlortetracycline. It is at page 170,

can be used in general practice, and hope to avoid the

need for institutional treatment.



it, alcoholism?

paragraph 289:

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kg. and refined in Canada. Total cost of

the refined drug was reported by Cyanamid

drug is purchased in the crude form from

American Cyanamid Company at \$340,05 per

as \$606.47 per kg."

25 What happened to make that increase of 100 per cent by 26 merely refining it? There must be some explanation of that.

MR. THOMPSON: Yes there is, Mr. Frawley.

28 There is invariably a loss in refinement. You don't get 29 it all.

MR. FRAWLEY: A physical loss?

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MR. THOMPSON: Physical loss of the active ingredients and the cost of the finished product depends to some extent on the yield, which varies.

MR. FRAWLEY: If you have imported from the American, if you imported the finished product would you have to pay \$606.47?

MR. THOMPSON: The finished product would be subject to duty at the border, which would be a new factor because we have been privileged to import the crude material duty free, due to the further manufacture which is carried on in Canada, so there would be a new charge introduced. I don't know what we would pay.

MR. FRAWLEY: Your parent at that time was selling you the crude form at \$340.00 a kilogram. Do you mean to say that they couldn't have done better than \$606.47 if you asked them to sell you the refined product?

MR. THOMPSON: Mr. Frawley, I don't know because I didn't ask them. I do know our company would have to pay a duty to the Government of Canada which is not necessary in the situation where you import the crude material.

Kefauver Report.

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MR. FRAWLEY: Mr. Thompson, at page 14 you quoted with apparent approval something that the President of Merck said appearing before the Kefauver Committee, and the gist of what the gentleman said was that there is a better cost picture when the manufacturing takes place where basic costs are lower. That is borne out by the

The report of the Kefauver Committee dated June 27 1961, which I take it you have seen - and I call your attention before I ask my question to the fact that you say on page 6 that you discontinued importing Meprobamate. Is that the right way to say it?

MR. THOMPSON: I guess that is a matter of opinion. Mr. Frawley.

MR. FRAWLEY: You discontinued importing that product from American Cyanamid when Fine Chemicals began making it in Canada. I take it that was because it was more economical or profitable to obtain your supply from Fine Chemicals, rather than importing it from American Cyanamid?

MR. THOMPSON: Yes.

MR. FRAWLEY: I might gather you didn't pay 23 Fine Chemicals more than you were paying American Cyanamid MR. THOMPSON: No, we would not like to do that.

MR. FRAWLEY: You have plants in many countries, I suppose?

MR. THOMPSON: Yes.

MR. FRAWLEY: Just for the record would you tell us where, as you recall, you have plants?

1 MR. THOMPSON: My memory is not good enough 2 to complete this answer, but maybe Mr. Bowman can help me with that. There are some 50 foreign plants I believe. 3 4 MR. BOWMAN: 50 altogether. 5 MR. THOMPSON: 50 altogether and six of 6 those are in Canada. 7 MR. FRAWLEY: How many in Canada? MR. THOMPSON: Six. 8 9 MR. FRAWLEY: Manufacturing plants? 10 MR. THOMPSON: Yes. 11 MR. FRAWLEY: For pharmaceuticals? MR. THOMPSON: No. 12 13 MR. FRAWLEY: How many plants for pharma-14 ceuticals? 15 MR. THOMPSON: We have one plant for pharma-16 ceuticals in Canada. 17 MR. FRAWLEY: One in Canada? MR. THOMPSON: And our second plant is 18 19 partially engaged - the Welland plant is in the basic 20 antibiotic manufacturing business. 21 MR. FRAWLEY: And you have plants in some of those foreign countries where conditions apply that 22 23 you refer to on page 14? 24 MR. THOMPSON: Yes. 25 MR. FRAWLEY: Where you would obtain the 26 benefit of lower costs? 27 MR. THOMPSON: Oh yes. 28 MR. FRAWLEY: Well now, I put it to you, 29 would the Canadian consumer be benefited if you marketed

in Canada products which you made outside Canada at less





cost?

MR. THOMPSON: No.

MR. FRAWLEY: Why?

MR. THOMPSON: Import duty is one factor,

and it is not the only factor. Mr. Frawley, do you seriously think that we would maintain a manufacturing operation in Canada which is economically unsound?

MR. FRAWLEY: I simply put it to you, could you not? I don't know. With all the discussion about the fact that in foreign countries you can manufacture at lower costs, I suggest that you might take advantage of those more favourable conditions and supply your Canadian market from those plants.

MR. THOMPSON: There is much more involved in making drugs available to the people of Canada than just the manufacturing cost. I mention to you the estimated cost of promoting Temposil in Alberta. If I could import detail men from India at a couple of rupees a day salary, have them travel at the cost of travel in India and live under the conditions that our detail men in India enjoy, I could cut that very substantially, but this is not possible in Canada. We are Canadians. We have to live with the standard of living, with the costs that go with it as they are in Canada, and we cannot import the promotional element from another country, and I wish to emphasize that if we could better import products and sell them here, we would do so.

MR. FRAWLEY: Well now, what you are saying is that you could have a better landed cost if you made Achromycin in England, but the landed cost in Canada would



be only the starting point, as you would have so much extra expense that you would not have any advantage at all, you might just as well make it here and use the Canadian manufacturing cost as a starting point.

MR. THOMPSON: I would, sir. I would import any product if I thought I could gain in terms of cost.

Our company is not averse to improving its margin of profit if it can do so.

THE CHAIRMAN: Mr. Thompson, just to get this clear, does your evidence of this last few minutes mean that while it may cost less to actually manufacture a drug in some foreign country than it does in Canada, by the time you have paid duty and transportation, the laid-down cost at your plant in Canada, delivered here, would not be less?

MR. THOMPSON: That is correct.

THE CHAIRMAN: - than your manufacturing

18 cost here?

MR. THOMPSON: That is correct. We have to satisfy the Department of National Health and Welfare on each imported lot, and the labelling has to comply, and normally re-labelling is necessary. It is wasteful and an uneconomic process, and by the time we get the product on the shelf in Canada, it would not be more economical. That was the case with this article otherwise we would not have built a plant in Montreal.

MR. FRAWLEY: Of course the witness has added something to your question, Mr. Chairman, and just to let me follow it up, and I certainly mean that not offensively.

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The Chairman put it to you if you had taken the drug manufactured at less cost in the foreign country and paid duty and sales tax and landed it at seaport in Canada, would the difference in cost disappear? I didn't take you to mean that, and I wonder whether you do mean that - just the landed cost after you have paid the duty and the sales tax.

MR. THOMPSON: Yes indeed. The cost of putting Aureomycin capsules on the shelf in Canada for sale from our British facilities would be greater than the cost of manufacturing them in Montreal. Otherwise we would shut down the Montreal plant and pay the deprecia tion on it.

MR. FRAWLEY: I simply want the Chairman to understand this is quite a different thing because now you are adding the promotional cost in Canada to get it on the druggist's shelf or in the doctor's office.

MR. THOMPSON: No, on the shelf, I mean on our shelf, Mr. Frawley, on our warehouse shelf.

MR. FRAWLEY: I was giving you the seaport 21 price.

MR. THOMPSON: There is a difference between the seaport price, let us say in Halifax, and the price by the time that preparation has cleared customs. passed inspection by the Department of National Health and Welfare to ensure that it has the proper "PR" symbol which is required only in Canada, and has been transmitted to the Lederle depot shelf. We must comply with our Food and Drug Act before our product is available for sale.

MR. FRAWLEY: I am very glad to be corrected.

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So just simply the customs duty, and the sales tax, and the cost of getting it through the Department of National Health and Welfare in Ottawa - those three items would make the difference between the low manufacturing cost in the foreign country and the - I won't say "high", but the manufacturing cost in Canada.

MR. THOMPSON: Yes.

MR. FRAWLEY: Just that. So that the magic, the advantage of importing European drugs is gone then.

MR. THOMPSON: It does not exist for our

MR. FRAWLEY: All right, for your company.

After all you are just Lederle, because I am going to suggest to you that there is such a terrific spread - I am not saying "profit", just "spread" between the cost of Largactil that is imported and the cost to the public of Largactil, I am suggesting, could not be accounted for in the cost of merely customs duty and the sales tax. Perhaps again because it is not your product you would not care to comment on it.

MR. THOMPSON: I have to appeal to the Chairman, I cannot speak for a competitor's price. I would be glad to talk about Lederle antibiotics in foreign countries, if you care to do so. I have done so in my brief.

MR. FRAWLEY: No, I take it from you now that the advantage of the low-cost countries - and I don't why these people were telling the Kefauver Committee and why you were making quite a bit of it on page 14, because you say now that all disappeared by the simple business of



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paying the duty, the sales tax, and the expense of putting it through the Federal regulations in Ottawa.

MR. THOMPSON: Yes, Mr. Frawley, and let us be clear we are talking about the shelf cost.

MR. FRAWLEY: Shelf cost? About what?

MR. THOMPSON: Shelf cost.

THE CHAIRMAN: You mean you are talking about the total cost up to the point where the product is on your shelf?

MR. THOMPSON: Yes, Mr. Chairman.

THE CHAIRMAN: Whether manufactured by you in Montreal or manufactured in some foreign country and imported.

MR. THOMPSON: Correct.

THE CHAIRMAN: From there on you have Canadian costs?

MR. THOMPSON: Yes indeed, that is correct.

MR. FRAWLEY: Well then, you will have to

bear with me. I must ask you why you think there was any value at all because it does not apply in the case of your product. In quoting on page 14 of the presentation, you quote what the President of Merck said, and I shall read it:

"It is evident that where we have the benefit of those lower costs, we can sell our finished pharmaceutical products at a lower price than would be possible in the United States".

Are you referring to that because you want to talk about something Mr. John K. Connor said?



MR. THOMPSON: Are you referring to Mr.

John T. Connor?

MR. FRAWLEY: Yes. The statement you quote on page 14, it was a statement made by Mr. John T. Connor and frankly, before you answer, let me tell you what is in my mind. I don't see any point in playing down and explaining away and putting in their true light these lower costs in the foreign countries because they don't mean anything as soon as you pay the Canadian customs, the duty, the sales tax and the Department of National Revenue costs.

MR. HALL: If I might interject one word that might assist my learned friend, if you will refer to page 13 of our brief, the second paragraph mentions the reason why these quotations from the Kefauver Committee have been reproduced. It is an attempt to clarify the Statement of the Director, Chapter XVI which mentions these, but there was no attempt to explain the reason why.

MR. FRAWLEY: My friend calls my attention to page 13 which is a general statement in which the witness generally questions the impression that people obtain when we talk about cheaper costs and prices in the European market, but then he proceeds to quote and to put his finger on the benefit that comes from these costs in the foreign countries, and he makes it clear to the Commission that in the case of Lederle's products there is no use talking about it because as soon as you pay the duty which you must, and the sales tax which you must, and the cost of putting it through the different departments at Ottawa, which you must, that the shelf price is



equalized.

 MR. THOMPSON: Yes, Mr. Frawley. We are talking about shelf costs. We are talking about shelf costs and I suggest that you are quoting my reference to Mr. Connor in a different light and I would like to read to you one sentence on page 13. It is the first sentence of the second paragraph:

"We feel it necessary to point out that too frequently, when foreign or European prices are compared with Canadian and U.S. prices, the impression is given that the North American drug industry subsidizes the European market, that it manufactures a product here and markets it abroad at greatly reduced cost".

We are not talking about shelf cost, we are talking about prices.

"---are compared with Canadian and U.S. prices, the impression is given that the North American drug industry subsidizes the European market, that it manufactures a product here and markets it abroad at greatly reduced cost".

What I want to talk about is the marketing cost, which is the next element after shelf cost and if you will refer to page 14 of the brief which you just quoted, the reference to Mr. Connor is, Mr. Connor is talking about total costs, not just shelf costs in foreign countries, and he says:

"--- a pharmaceutical detail man in England

is paid --- about \$210 in U.S. money compared with \$600 or more a month in the United States".

This then refers to the element of marketing cost which must next be considered in establishing price, and as I have said, Mr. Frawley, I would like to make sure it is crystal clear we are confronted by Canadian marketing costs, not British or European marketing costs.

MR. FRAWLEY: Well now, we have spent so much time about comparing the cost of making goods abroad and making them in Canada that I think I will read something from the Kefauver Report, from the report of what is commonly called the Kefauver Committee which was issued on June 27, reading from page 43:

"Lower wage rates were the most frequently cited explanation for the lower prices abroad. For example, when Mr. John T. Connor of Merck was asked to explain the extraordinary difference between the price of Merck's Prednisone to the English druggist (\$7.53 per 100 tablets) and the price to the U.S. druggist (\$17.90) he stated ---"



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"We are all familiar with the fact that foreign material labor, and other costs of doing business are frequently below our own...

It is evident that where we have the benefit of these lower costs, we can sell our finished pharmaceutical products at a lower price than would be possible in the United States.

And then they quote something from John E. McKeen of Chas. Pfizer & Co.:

"Any U. S. manufacturer who sells drugs or other products abroad will tell you that the lower wage rates in foreign countries result in much lower costs in every phase of business operation, in production, in selling, distribution, administration, and so forth.

And this report goes on:

*This explanation of course would apply not at all where the manufacturing operations are conducted entirely in the United States, and only to a slight extent where the bulk powder is made here and the tableting and bottling done abroad. But even where this is not the case, production costs are so low that differences therein could hardly be sufficient to explain price differentials of the magnitude observed. Where a product such as prednisolone sells in England for 7.5 cents per tablet and in the United States for 17.9 cents, it is difficult to see how differences in wage costs (which constitute



1 only a small proportion of total manufac-2 turing costs) could possibly explain a 3 difference in price which is more than six 4 times the total cost of producing, tableting, 5 bottling, and packaging the product in the United States." б 7 MR. THOMPSON: What is your question, Mr. 8 Frawley? 9 MR. FRAWLEY: It is a question, and it is 10 a question for the Commission. 11 MR. THOMPSON: What is your question? You are asking me a question. I am sorry, I don't understand. 12 13 MR. FRAWLEY: I am simply asking in the light of what the Kefauver Report says, then why do you 14 take such comfort from the fact that the cost -- I say "comfort" -- the fact that you quoted it in your brief, the fact that European costs are lower? My question is if European costs are lower, then you should bring these 18 products into Canada and sell them here. But then, you counter that by indicating they don't mean anything in the 20 hands of your company for by the time you get it on the 21 shelf all that cost difference has been washed out. MR. THOMPSON: That is right. 23 MR. FRAWLEY: Then just leave it there. 24 MR. THOMPSON: Now, you have repeatedly 25 mentioned, Mr. Frawley, the European and Canadian or 27

European and American price comparison of other companies.

28 I would like to say to you, Mr. Frawley, that I do not

29 apologize for the differentials that our company faces in

30 the comparing of, let us say, Achromycin, with prices in

1 Colombia, Venezula, Mexico, Canada and the United States, and I would be glad to talk further about this if you wish 3 to do so, but I cannot talk about a competitor's prices. THE CHAIRMAN: I think we had better have 4 5 a break. 6 MR. THOMPSON: Thank you, Mr. Chairman. 7 8 ---Short recess. 9 10 MR. FRAWLEY: Mr. Thompson, the green book 11 at page 169 states that Cyanamid reported it manufactured 12 tetracycline in Canada at a cost of \$644.15 per kilogram. 13 Does that still obtain at the present time? MR. THOMPSON: It is in that range, Mr. 14 15 Frawley, but I do not have the latest figure. It varies 16 from lot to lot according to the yield. 17 MR. FRAWLEY: Now then, you have said in 18 your statement yesterday that it is listed at \$43.13 a 19 hundred? MR. THOMPSON: Yes. 20 21 MR. FRAWLEY: A hundred tablets. Now, would 22 it not be a simple operation for you to take the \$43.13 23 or the other figure of \$7.11 for packages of 16, and break 24 that down? When I say "break it down", let me give you an 25 idea of what I mean. I would suggest it could be broken

advertising literature expense, and then such other matters 29 as the cost of the low quotations to Government Departments, 30 if that could be regarded as a cost, and then you would see.

26 bwn into the cost, into the formulation expense, into the 27 sampling expense, into the expense of the detail men, the



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or you probably already have seen, but the Commission could see and the public could see just who or what factor is offending, if any factor is offending, or that there are no offending factors.

I put it to you, Mr. Thompson, you should consider doing that and filing it with the Commission and making it part of the record. I do say so, and I say so maybe not facetiously, but you might answer some of the anguished public outcry that you refer to on page 1 of your statement.

What do you think of that Mr. Thompson? MR. THOMPSON: I am a little surprised, Mr. Frawley, that you would suggest that I dismantle my price structure and lay it bare to my competitors. And I may answer further that our company has already furnished considerable data in this regard to the Director in 17 confidence.

MR. FRAWLEY: Well now, what would be wrong 19 to simply show where the big expense is? I am certainly anxious to know and the people I represent are anxious to know. If there is too much promotional expense, it could be looked at. It could be looked at.

MR. THOMPSON: There is a good deal of information about that in the Green Book, Mr. Frawley. I assume you have read that. 25

MR. FRAWLEY: You see there are some figures, 27 and I don't know what you think about them, whether you 28 would agree with them or not, but there are some American 29 figures that indicate that 38% -- and I gave my copy of 30 Kiplinger to the reporter -- that the starting cost, the



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basic cost of the product is 38%, that the cost of getting it to the market is 38%, the taxes are 12%, and 12% is left for the manufacturer.

Now, that is American, and when I get the book back I want to quote it to you in fairness to you 6 rather than just my sketchy outline of it. It is just a few lines, but whatever they are, will it be important to 8 the public of Canada if they could know what percentage is 9 made up of this promotional cost which you say is not a 10 waste at all. You say it is a very valid and necessary 11 expense; nothing to be ashamed of. Wouldn't it be a 12 proper thing ---

13 MR. THOMPSON: Let me answer that in two 14 parts. First of all, if I thought there was any waste, 15 any element of waste in the economics of my company, I 16 wouldn't be able to sleep at night until I got that 17 corrected.

Number two, I suggest to you, Mr. Frawley, 18 19 that the figures that would be of greatest interest to the 20 public, as you feel the public is interested in this subject 21 and I am delighted that they are, would be figures that 22 represent a broad base of the industry.

It would be unfair and I think irrelevant to 23 24 consider a company which is heavily engaged in one particular 25 class of medication, for example, which might be a typical 26 company, but I think it is very relevant to consider the 27 figures that are averages or which are the result of con-28 sidering a broad base of chemical, pharmaceutical manufacturers, 29and the the Green Book contains such figures. They do not 30 serve your purpose, Mr. Frawley?

MR. FRAWLEY: No, it would not serve my

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29 to send out detail men". You have done it. Management

30 would want it from you, and you have probably furnished it

28 formulate it, tablet it, capsule it; this is what it cost

purpose at all. Frankly I thought when I saw that you reported your company manufactured Tetracycline in Canada at a cost of \$644.15 per kilogram, and you say it is still in that range, that it would be a perfectly understandable thing for you to sit down and break down the make-up between \$644.15 and the \$43.13 that you sell it at to the public.

MR. THOMPSON: That figure that you have quoted several times, Mr. Frawley was one which we furnished on the understanding that it was to be a confidential figure.

MR. FRAWLEY: The figure from page 169? MR. THOMPSON: Yes. The Director chose to publish it in the Green Book. I do not regret that he has done so, but I do not feel it is proper for you to ask me to reveal to my competitors further elements of my cost structure.

MR. FRAWLEY: There is no use getting into

a philosophical discussion with you, but, Mr. Thompson, let me say as far as my people are concerned I haven't heard any anguished outcry -- that is your language so I 22 will us it -- there won't be any abatement of the anguished outcry if you don't put this on the table. People will still say they are taking 50% into their pockets; their 25 research doesn't really amount to anything but a few 26 pennics. You can settle all that by simply saying "Gentlemen, 27 this is what it is like; this is what it cost us to



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every six months to the management.

MR. THOMPSON: Let me answer your question veryspecifically. You raised two particular points and I would like to answer those. Number one, in connection with research. The research cost element in our pricing structure is about 9.6% in Canada, and I would like to say that I would again not be able to sleep at nights if I 8 thought that money were being wasted.

MR. FRAWLEY: That is all very well, but 10 that is just a little figure of speech, Mr. Thompson, for you to say you wouldn't sleep at night. Think of the people who can't sleep at night because they have to pay large sums of money for drugs when their doctor puts them on a drug therapy programme for six months, and they have to shell out money week after week after week at \$13.40 a hundred. Think about the sleep those people lose, and then accept my invitation which would answer it all by spreading it out on one sheet of foolscap.

MR. THOMPSON: Wouldn't you rather pay \$15.00 to \$20.00 for an antibiotic to cure yourself of pneumonia rather than to pay what it used to cost which was more like \$1,000.00, Mr. Frawley?

MR. FRAWLEY: Of course now that you have asked that question, it is not fair to ask what I would do. Certainly I would do it, but I am not speaking here for myself. I am talking about all the great run of the marginal income men, the poor man who is put on therapy that is expensive, so expensive that the Government of Alberta, as you know -- there was another part of our 30 statement; it didn't seem to have startled you as much as that you know in Alberta we have two programmes, one a
rheumatic fever prophylaxis programme which involves
Penicillin G and a diabetic tolbutamide therapy programme
thich involves the drug Tolbutamide.

We are doing that because these people can't
fafford to pay expensive prices for those drugs. You know
for the statement attached to the exhibit with the statement
we filed in Edmonton. You know the Alberta government
buys this Penicillin G for \$2.95 a hundred, but if the man
wasn't able to get it free from us, he would have to pay
12 \$19.25 a hundred.

MR. THOMPSON: Mr. Frawley, I resent you
using me as a foil for making speeches about my competitor's
pricing practices.

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MR. FRAWLEY: I know, but it is very difficult. I really should apologize for that. I have no alternative for that. If I thought that British Drug Houses was going to be where Mr. Thompson is standing and if I thought that Hoechst Pharmacy - if that is the way they say it - the people who sell us the tolbutamide were going to be there, I certainly wouldn't be throwing these questions at you. I know my friend rose to object.

THE CHAIRMAN: The difficulty of course, is Mr. Thompson is in no position to answer the question.

Therefore, I don't think you should pursue it.

MR. FRAWLEY: Except that he invites these kind of questions Mr. Chairman because he puts it to me what I will do if my child was suffering from pneumonia.

Of course I would go out in the middle of the night and pay \$25 a tablet to save that child's life but that isn't really what this Commission is concerned with.

THE CHAIRMAN: Mr. Thompson is certainly not in the position, as he said several times, to answer questions about his competitors.

MR. FRAWLEY: Oh yes, I know. Quite so.

I am only explaining why I got into these questions.

THE CHAIRMAN: I think you should avoid those questions. He is not in a position to answer them. We are putting something on the record to which we cannot get an answer we can use.

MR. WAHN: I rose a few minutes ago to say that I think Mr. Frawley, my learned friend Mr. Frawley, has brought out a great deal of useful information in cross-examination this morning, but it does seem to me to



some extent he is getting beyond the scope of this particular inquiry, particularly with reference to the prices of the industry, high cost of drugs in the industry generally. I think perhaps the prices should relate to the witness' company, the company he represents.

going rather farther afield than the Terms of Reference under which the Commission is acting. As I explained early in the hearings, when they first began last Spring, we are not concerned in this inquiry with prices as such. We are concerned in knowing whether prices are adversely affecting the public in monopolistic situations or any arrangements that amount to the restriction of trade, and if prices are adversely affecting the public, we are very much concerned with it.

I am questioning - I don't like to use the word crossexamining - I am questioning this very knowledgeable Mr.
Thompson very extensively and he is to be commended for
coming here at all, but I am questioning him on some of
the things he said, and this is one of the things he said:
"Yet within only the last two or three years there has
been an anguished public outcry over North America that
the cost of medication is enormously high. The cry has
been taken up by politicians in both Canada and the United
States and characterized as an expression of popular
discontent". In my questioning of Mr. Thompson I am
indicating a way in which he can rid himself of that and
that is why I put it to Mr. Thompson, and his counsel
arose - if they are not going to do it; if we are not

ANGUS, STONEHOUSE & CO. LTD.

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going to indicate the breakdown of the \$43.13 for 100 tablets of Achromycin or Declomycin then I will stop my questions. That is all sir.

THE CHAIRMAN: What Mr. Thompson said in that regard was that he did not think he should be asked to break this down for the benefit of his competitors.

MR. WAHN: Mr. Chairman, Mr. Thompson also said that the Commission had been supplied ---

THE CHAIRMAN: A great deal of information had been supplied.

MR. WAHN: To the Commission and I suggest that if they really require it for the purpose of Mr. Frawley, that he break it down on an industry basis rather than on the cost figures of the individual companies.

MR. FRAWLEY: But it is much more serious than that.

THE CHAIRMAN: Are you suggesting that Mr. Thompson and other companies might let the Commission have this sort of breakdown in confidence and the Commission could then work on an industry-wide summary?

MR. FRAWLEY: Of course, I thought from what Mr. Thompson said that the Commission already had that.

THE CHAIRMAN: They have a good deal of information on it.

MR. FRAWLEY: I thought that Mr. Thompson was going to - I am glad he did not - I thought he was going to take the position that he couldn't do that because there would be so many arbitraries to be allocated and he couldn't do that. I am very glad to see he doesn't object to my question on that ground at all. Simply says



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I don't want to do that because it would give comfort to my competitors. How often have we heard that?

THE CHAIRMAN: No manufacturer

wants to expose the breakdown of his various costs so that his competitors can see where they are ahead of him and where they are behind him and gain some better advantage.

MR. THOMPSON: Our company has worked at great length to increase the efficiency, the economic efficiency of the business we have. We have had some small success and we have no desire to share this with our competitors. I am sure you would understand that Mr. Frawley.

MR. FRAWLEY: I am sure that your company is a reputable company and nothing is further from my plans than to cast any aspersion on the company or its personnel but they complain about the anguished outcry. They complain about the cry being taken up by politicians and this is the way to educate the public; to remove the anguished outcry. This is the way to satisfy the politicians. I am not here representing the politicians, but I am here representing the people that have made some anguished outcry.

Now, your answer then is you do not choose to put any such document in the form I suggested, which is a mock-up with decimal points indicating where this money is being spent.

MR. THOMPSON: I would be happy to furnish it to the Commission in confidence Mr. Frawley. We have no desire to hold secrets from the Commission.



 MR. FRAWLEY: You would not go this far: would you work it out, and then put on the record the percentage points that 7.11 or 43.13, that accounts for the, what I have called the sampling expenses, detail men expenses, advertising literature - if you would separate that out and indicate and say that of the 7.11 that is 11 cents or \$7. I don't know which.

MR. THOMPSON: Possibly something in between.

MR. FRAWLEY: Would that be giving aid and comfort to the enemy if you did that?

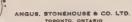
MR. THOMPSON: It most assuredly would
Mr. Frawley. I have attempted to say that to you before.
I will be glad to repeat it.

MR. FRAWLEY: Now there have been doctors here, reputable doctors before this Commission who indicated - and there is an account of it and if anybody wants to spend the time reading the Kefauver Report - that this is an enormous waste.

MR. THOMPSON: I suggest those comments are made by gentlemen who have never been in the pharmaceutical business. There are many experts all of a sudden who have never had experience in this business.

MR. FRAWLEY: How about the doctor that takes 100% of your receipts from Lederle and puts 90% in his wastebasket? If there are those kind of people you would have to admit it was wasted effort.

MR. THOMPSON: I most certainly would not admit that. What do you suggest happens to medical journals after they have been read? What I am interested in is what happens to advertising material between the



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time it reaches the physician's office and the time it goes in the wastebasket. It must inevitably end up some 3 place but I am interested in what happens to it when it is in that physician's office and you may be interested in a little evidence in that regard.

This is just one example of a direct mail campaign, single mailing in fact and this is reported in the Medical Mailer, which is a newsletter from Canadian Mailings Limited dated June 1961 and I would like to quote:

"A major Montreal Pharmaceutical house..."

and this incidentally was not our company -

"...recently mailed to 10,959 general practitioners and pediatricians. The mailing consisted of a postage-saver, postal permit envelope containing a simple one-page letter accompanied by an unstamped return card (request for a sample of a pediatric product). The return card required the doctor to write out his name and address, sign and put his own postage stamp on it. To date. this mailing to 10,959 doctors has brought 2,943 completed, stamped returns". THE CHAIRMAN: What was the date that was

25 sent out?

> MR. THOMPSON: June. This bulletin Mr. Chairman is dated June 1961. It says recently in regard to the timing of the mailing.

> > MR. FRAWLEY: What were they advertising? MR. THOMPSON: I will have to read what they

29 30



say. It was a request for a sample of a pediatric product.
We don't know the nature of the product.

MR. FRAWLEY: They don't report the ---

MR. THOMPSON: But I have personally signed letters to physicians in Canada and I will give you - quote you an example, similar example of a letter suggesting the use of a preparation containing a narcotic and inviting the physician to return a reply card to obtain a small sample, very modest sample of this narcotic preparation and the sample would then be sent to him.

As you probably are aware Mr. Frawley before we are permitted to despatch a sample containing a narcotic under Federal law we are required to have on file a signature in ink made by the physician personally indicating his desire to have this shipment made.

The mailing that I am thinking of brought back a return of more than 27% of these cards and therefore we know that this percentage of the mailing reached the personal attention of the physician who signed it and whose signature has to be verified so I suggest to you Mr. Frawley this is useful, as many physicians believe but the physicians who have testified before this Commission apparently do not.

MR. FRAWLEY: I am interested in - you are in a position to give, in the case of your company, information, and this only supports my humble request and petition to you to put the information, make the information public so that people will know. After all, the gasoline companies will tell you how much of it goes to the Federal Government, how much of it goes to the

Province, how much of it goes to the retailer, how much of it is taken up in the refinery, how much of it goes to the crude. I happened to be through some of those inquiries. I don't see why you are so concerned that it will give aid and comfort to the enemy in the case of the drug business.

MR. THOMPSON: It is not unusual for a

MR. THOMPSON: It is not unusual for a competitor to adopt a practice which has been proven successful by someone who has experimented in this industry. Marketing methods have been subject to great change over the years. There have been philosophies in this industry that the best way to sell drugs is by a sales force unaided by advertising. Such a company was the Upjohn Company at one time.



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MR. FRAWLEY: Now, Mr. Thompson ... MR. THOMPSON: In the opposite extreme 2 as already stated, I suggest you look at Smith, Klein and 3 4 French, a very successful company. They built their business on direct mail and general advertising alone. 5 6 Over the years these two companies have changed their 7 methods. Now you can hardly tell them apart. They have 8 learned from each other's experience, I suppose. MR. FRAWLEY: I have to leave that. I am 9 not going to leave it with a speech. I just note again 10 that I am very, very serious about it, you complained about 11 12 public opinion but you just have to live with it because 13 the public are not going to know what the make-up of your prices are. 14 MR. THOMPSON: Unless they read the Green 15 Book. 16 MR. FRAWLEY: Now, Mr. Thompson, do you 17 18 sometimes sell to Federal or Provincial Departments? MR. THOMPSON: Yes. 19 MR. FRAWLEY: You do that by responding 20 21 to requests for bidding? MR. THOMPSON: Yes. 22 MR. FRAWLEY: You do that, of course, by 23 24 generic name? MR. THOMPSON: That depends on what you 25 26 mean by generic names. If you mean the product which we 27 would furnish has the generic name on the label, then the 28 answer is yes.

MR. FRAWLEY: As I understand it and all I

30 know is what this record shows, the government departments



when calling for prices, calling for quotations specify their requirements in generic, using generic names.

MR. THOMPSON: Yes, they sometimes do. They frequently do. When our product is offered is the

product that we make. It is made to our standards and 5 normally exceeds the standard required by the invitation

to tender.

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MR. FRAWLEY: I haven't any doubt about that. Now, do you do that without any consultation with the 10 other bidders when you are quoting on these drugs?

MR. THOMPSON: Oh yes, indeed.

MR. FRAWLEY: You know, of course, that the 13 practice of applying for quotes results in competition among the bidders.

MR. THOMPSON: We face competition in every sale we make, Mr. Frawley, it is not a new experience.

MR. FRAWLEY: I will ask you something about 18 that in just a minute. You might be interested a little 19 bit in the information I will give. The Alberta Department 20 of Health called for tenders in Penicillin G 1961. They were asking for a quote on 400,000 tablets of Penicillin G. 22 From British Drug House \$2.08; from Ayerst \$2.15; from 23 Glaxo, \$1.75; from Horner, \$2.00; from Frosst they got \$2.25 and from Wyett \$2.34.

THE CHAIRMAN: Per hundred?

MR. FRAWLEY: Per hundred. To me that 27 indicates that these people when going out for government 28 contracts they come up with different prices. It means that 29 If it means anything at all. I put it to you that is 30 commendable. Would you agree?



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MR. THOMPSON: You are asking me again to comment on my competitors' practices. I didn't hear you mention the name of our company.

MR. FRAWLEY: I must not be led down that path. I am asking you whether or not you have ever quoted? I am simply putting it to you this instance. I can't rub Alladin's Lamp and find Lederle's quotations. We don't seem to have wanted any of your products. Perhaps that may be. I don't know. That is something else entirely. Have you found in some of the experiences that you have had, the ther you have obtained a contract or lost a contract, have you not been aware of the fact that your competitor's bid, when they are bidding under generic name, they bid at a variety of prices and the man with the lowest bid gets the contract.

MR. THOMPSON: Again, Mr. Frawley, I think it is very unfair for you to ask me to speak for my competitors practices. I know what my company does.

MR. FRAWLEY: You don't understand me at all. MR. THOMPSON: You are not getting through. MR. FRAWLEY: Put Penicillin G aside. You have told me you have bid on Government contracts, Lederle

MR. THOMPSON: Yes.

has bid on Government contracts?

MR. FRAWLEY: All right. In those instances has it not been the fact or has it been a fact that the Government Department has received a variety of bids?

MR. THOMPSON: Well, Mr. Frawley, from my memory -- I didn't bring the records to talk from. It is probably true. I can certainly say that.



1 MR. FRAWLEY: Now, that practice does not exist at all when you are selling to the retailer? 3 MR. THOMPSON: The Government asks for 4 different services than those, the Federal Government when a sale is made it is different, with different requirements, 5 6 different services required from the company. It will 7 certainly affect the prices. 8 MR. FRAWLEY: The merchant, the druggist on the corner has nothing to do but to accept your list price 10 less 40%? He has no more elbow room than that? Am I right 11 wrong in that statement? 12 MR. THOMPSON: That is true, Mr. Frawley, 13 but let me add and I think you should recognize the fact 14 it is not the pharmacist that makes the choice of the 15 product for the patient. The decision is the physician's. 16 The physician, as I indicated to you yesterday does have a 17 choice and is always interested in price and very sensitive 18 we find. 19 MR. FRAWLEY: He has no choice at all if he 20 wants Achromycin from the list plus discount. MR. THOMPSON: As I indicated to you 21 22 Achromycin is not the only alternative. MR. FRAWLEY: We are talking about two 23 24 different kinds of competition. Certainly I understand 25 Achromycin is competing in the physician's favour with.... MR. THOMPSON: Penicillin. 26 MR. FRAWLEY: The tetracyclines I mentioned. 27 MR. THOMPSON: And chloramphenicol and 28 29 pencillin and erythromycin and other antibiotics.

MR. FRAWLEY: All of which will be at the

1 price less discount.

MR. THOMPSON: Pericillin?

MR. FRAWLEY: With Penicillin?

MR. THOMPSON: Of course.

MR. FRAWLEY: You say he has to compete

against penicillin?

MR. THOMPSON: Yes.

MR. FRAWLEY: I am talking about broad spectrum antibiotics.

MR. THOMPSON: Why should we? The physician's choice is not lirited to broad spectrum antibiotics.

MR.FRAWLEY: Is it your answer then that low spectrum, the narrow spectrum antibiotics are in competition with the broad spectrum antibiotics.

MR. THOMPSON: Most assuredly.

MR. FRAWLEY: Assume with me that the doctor is looking for broad spectrum antibiotics. It happens to be a fact which I am told is very common procedure. The druggist does not have any opportunity, the retail druggist to ask you what you charge him and then ask Squibb what he would charge him for this drug and so on down the line for these three or four major broad spectrum antibiotics.

MR. THOMPSON: We have 4,860 pharmacists as direct markets -- those are the drug stores in which our products are stocked. That is what I meant to say. Would you suggest we should set up a mechanism for individual quoting to each of the stores every time they had a prescription? I am sure you would agree that is



1 extreme.

MR. FRAWLEY: I am reminded, I don't want to burden the Commission, something I have already done, I am reminded of the editorial in Edmonton Journal, one of Canada's great newspapers in which they declared the fact there was no discipline in the market place, discipline in the market place had disappeared from the merchandising of drugs. Do you think the Edmonton Journal editorial was wrong?

MR. THOMPSON: I don't understand the meaning of that statement. You will have to explain it to me.

MR. FRAWLEY: The price that is given, \$43.13 has not been hammered out in the series of conferences between the retailers and Lederle.

MR. THOMPSON: You mean ...

MR. WAHN: Is my friend suggesting it should be in view of the legislation which exists?

MR. FRAWLEY: The combines legislation —
it is strange enough that you get very enthusiastic in
your competition prices, in quoting different prices in
looking for Government contracts. As far as Lederle is
concerned, if my friend says this is one of the effects
of the Federal Statutes, well the drug industry has got
its all nice and fenced off. That is all. You say it
would prevent, the law would prevent you from saying to
a drug store well this man seems to be an enterprising
sort of fellow, he wants to know what our best price is.
I will just quote him something less than list, five or
ten off list.



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MR. WAHN: I think ...

MR. FRAWLEY: Excuse me, five or ten per 3 cent more than the standard 40%?

MR. THOMPSON: Mr. Frawley, I have been advised that would be a flagrant violation of the Combines Legislation.

MR. FRAWLEY: That is another thing that 8 adds to the difficulties of merchandising of drugs and simply permits you to fix your price whether by combination or otherwise. Don't misunderstand me, I am not making any allegations. The fact is you and Squibb and the rest of the people concerned, that is all I refer to, quote the same list price in the whole series of broad spectrum antibiotics. There is no way of the retailer bringing them down by asking you to make a difference in his case.

MR. THOMPSON: Mr. Frawley, if you or anyone in Alberta buys fuel oil or natural gas to heat his house I am sure he would find the prices of that product are the same and for the same reason.

MR. FRAWLEY: As far as I am concerned, I say with the greatest respect when you say fuel oil you are talking about one of the major products of our province, I certainly am not going to compare with you the buying of fuel oil or gasoline with the purchasing of these life-saving drugs because that is all I am talking about.

MR. THOMPSON: Let us compare methods by which price identity is established. That is what you 28 are asking about.

MR. FRAWLEY: That is true. I say there 30 should be some way of getting down the price particularly



when you are able to get the price down when you are quoting on Government departments. Why should the Government of Alberta be able to buy Jenicillin G for two cents a tablet when the man who buys it in the drug store has to pay ninteen and a half cents a tablet? That is all. Why? The Alberta Government has plenty of money. Why don't they pay? Why does the man who goes in, the marginal income man, why does he have to pay high prices when the Alberta Government and the Government of Canada can buy at these low, low prices?

MR. THOMPSON: I have already commented on competitors' prices. Please don't ask me again.

MR. FRAWLEY: Perhaps you would agree with me that the retail sales -- what would directly be the percentage of what you sell over the retail counter and what you sell to government departments at these low competing prices?

MR. THOMPSON: You have asked two questions. You have inferred that our company has low bid prices. I would like to comment on that, Mr. Frawley, because you have challenged me. We do quote low bid prices, about 25% lower than the price at which we sell to the retail drug store. I have no apology to offer for that. It is a question of quantity.

MR. FRAWLEY: What would you sell to the retailer?

MR. THOMPSON: I can't tell you from memory the percentage. It varies according to the product and it varies from month to month, the percentage of our merchandise which is sold to the Federal or Provincial

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Government and that sold to the retail outlets. It would be a far higher proportion sold through the retail outlets, I would be glad to furnish details to the Commission in confidence if they wish.

MR. FRAWLEY: Would you think there is some cross subsidizing in drug merchandising?

MR. THOMPSON: There isn't in our company. I don't want to speak for our competitors. We don't cross subsidize.

MR. FRAWLEY: You don't think the retail counter pricesare subsidized in the low prices to hospitals and government departments and mental institutions and so on.

MR. THOMPSON: No, our company, the pricing practices of our company depend on the services which we render, which we believe are needed and appreciated and if there are services which create the demand for a worthy drug we charge for those services.

MR. HALL: One question or two, my learned friend has commented on the differences between retail prices on drugs and prices to institutions. Would it not, Mr. Thompson, be pertinent to observe, perhaps for the thousandth time, there is a 40, 50% differential that consists of the pharmacist's mark-up?

MR. THOMPSON: Oh, of course. I assumed this was understood. Thank you.

MR. FRAWLEY: Now, Mr. Thompson, you took an exception to the statement made by Dr. Ross, Minister of Health to the Commission in Edmonton with regard to 30 what he thought would be the benefit; namely and I quote



from his suggestion:

"It is suggested that the Commission should look into 1: The possibility of changes in Federal and Provincial legislation which would permit the pharmacist properly to dispense the generic equivalent even when a trade name drug is mentioned in the prescription unless the doctor specifically states that only the trade name drug is to be provided."



TW/dpw

I am not too clear what, because I didn't make a note unfortunately of what your objection was to that suggestion by the Minister of Health.

MR. THOMPSON: This suggestion, Mr. Frawley, is, as I understand it, based on the theory that any supplier of a drug is equal to any other supplier for usefulness to the community, and that therefore they should be compared on an equal basis.

That is to say, that a creator, a company which is creatively oriented - and by that I mean with research and marketing facilities - should be treated as equal to the company which merely waits until the drug has been developed, the market created, and then comes in and seeks to supply a portion of that market without incurring the costs of the creative effort. This theory, Mr. Frawley, says therefore that creative effort is undesirable in the drug industry.

MR. FRAWLEY: What is?

MR. THOMPSON: Undesirable.

MR. FRAWLEY: Creative effort?

MR. THOMPSON: Yes, and the drug industry is well able to respond to that type of philosophy, but I suggest to you that it would be a great disservice to the people of Canada if it were brought about.

MR. FRAWLEY: Now, just so we will be sure, I want to read from Dr. Ross' evidence before the Commission in Edmonton in Volume 9 of July 24 1961. It is at page 866 and he says:

"It is suggested that the Commission should look into:-

(1) the possibility of changes in federal and provincial legislation which would permit a pharmacist properly to dispense a generic equivalent even when a trade name drug is mentioned on the prescription unless the doctor specifically states that only the trade name drug is to be provided.

I may say, sir, that this practice is being carried with the approval of the medical staffs of many of the hospitals in Alberta today to the benefit of the economy of the provision of drugs under our programmes.

THE CHAIRMAN: Do you mean by that that where a physician prescribes a drug by a trade name the pharmacist is considered at liberty to supply an identical drug that may be made by somebody else and it may have a different trade name or they can supply the same generic drug?

DR. ROSS: Yes, that is correct.

That has been carried out with the consent of members of the medical staff rather than have a multiplicity of drugs on the medical shelves. So if the drug is the same, even though the trade name is not the same, it may be used.

THE CHAIRMAN: We have been told that a pharmacist has no choice, even though it is on the prescription, that that is what he must supply.

It is interesting to note the variation in Alberta".

I want you to comment on that, having read the whole of the text of what Dr. Ross said and what the

Chairman said, but before that I want to put it to you that there is nothing exceptional or original in the practice that is going on in the hospitals of Alberta, is there?

MR. THOMPSON: I have heard it suggested,
Mr. Frawley, that if the ingredients in the preparation
are the same as the ingredients in a preparation which
my company might make, that a retail pharmacist or a
hospital pharmacist is competent to say these are interchangeable.

I can give you many examples of where it is not so, and not so in a dangerous way, and I will give you a specific example, Mr. Frawley, of why I think that is a very dangerous practice, and why that is a sure way to stifle creative effort.

There are two companies functioning in Canada, and they are manufacturing plants. They are both competitors of mine. They both make antibiotic ointments. Each ointment contains the same antibiotic according to the label, in either the same or very similar strength.

One of these ointments is made with a petrolatum base which is a grease base which will not mix with water, and I am sure you know how effectively petrolatum substances repel water.

The other company formulates the antibiotics in a base which mixes with water instantly which creates a rapid transfer of the antibiotic from the ointment into the fluid at present in an injury, and there is a clinical difference, an easily detected clinical difference in the rate of reaction, in the rate of healing that each of



these antibiotics create.

If you read the generic names off the labels, you won't be able to tell them apart, and neither would a pharmacist in a hospital in Alberta, and yet the effect on the patient is substantially different. I think the physician should be given the right to disagree, and you are suggesting it should be denied him.

MR. FRAWLEY: I put it to you, there is nothing original about what is going on in the Province of Alberta, and I won't be led into any discussion about what happens in the hospitals in Alberta. You have your own opinion about the confidence of the medical staffs in the hospitals of Alberta and it is not for me to say one single thing about that.

However, I put it to you that it was not original and it was an accepted thing, and I want to read page 238 of the Kefauver Report of June 27 1961 speaking of the formulary system:

"Under this practice, hospitals make their purchases in terms of generic names; all physicians making use of their facilities signify in writing their willingness to have such drugs employed on their patients even if prescriptions actually specify trade names. In this country the hospital formulary was adopted at the New York Hospital in New York City as early as 1816. At that time trade names were virtually unknown; the hospital's interest was primarily in ensuring a rational drug

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therapy. This view still prevails."

I want to read to you from a document that accompanied a letter which I received from Dr. Martin Cherkasky, the Director of Montefiore Hospital in New York City in which he sent me a copy of his testimony that he gave appearing before a Committee of the Senate that was considering Senator Kefauver's Bill No. S1552, and he says:

"What goes for the public's attitude towards hospital costs, applies as well to drug costs. The public has no choice but to fill the doctor's prescription. but the skyrocketing costs have caused anguish and organized consumer groups are seeking all sorts of ways to minimize drug prices. One of the ways which hospitals and increasing numbers of consumer groups have found effective is the wellknown formulary system. Sixty per cent of the hospitals in the country of 100 beds or over restrict the prescribing of drugs to those approved by the pharmacy committee, composed of experts in clinical medicine and pharmacology. New drugs are carefully reviewed, some are included in the formulary, some are not. This professional and controlled method of the prescribing of drugs in hospitals lowers pharmacy costs. Inventories are kept to satisfactory minimums and the pharmacy



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can purchase drugs from competent manufacturers on generic rather than brand name basis. Doctors are urged to prescribe by generic name, but if not, the hospital is authorized to substitute an equivalent drug.

My pharmacist informs me that we save about \$75,000 a year as a direct result of a tightly controlled formulary system. However, not more than 45% of our ethical drugs are purchased on a generic basis. This represents but 24% of our dollar volume. Therefore, of the \$315,000 now in our pharmaceutical budget, \$240,000 reflects brand name purchases. Significantly, 90% of our dollar volume for the 'big three' - antibiotics, hormones, tranquilizers - must be bought on a brand name basis amounting to \$122,000 a year. There is no question that major savings would occur, possibly up to 40% of our total annual expenditure of \$315,000, if we could do all our buying by sending out bids on a generic basis to all manufacturers including the reliable small ones".

And then he quotes:

"I asked my pharmacist to list for me some commonly prescribed drugs at the hospital that we buy generically together with our cost and the list price of the



ANGUS, STONEHOUSE & CO. LTD. Thompson TORONTO, ONTARIO

equivalent brand name item. I would like to cite these examples for you to give you an indication of the savings which

4	accrue when brand names are bypassed.				
5	Non-Proprietary				List Price
6	Name	Trade Name	Unit	Cost	of Trade Name
7	Dioctyl Sod.				
8	Sulfosuccinate	Colace	1000	\$7.00/M	\$53.32/M
9	Hydrocort1sone				
10	Neomycin Oint.	Neo-Cortef	20 Gms.	1.20	3.33
11	Methenamine				
12	Mandelate	Mandelamine	1000	6.00/M	14.60/M
13	Pentobarbital •				
14	Sod.	Nembutal	1000	3.50/M	16.20/M
15	Prednisone	Meticorten	1000	11.50/M	170.00/M
16	Theophyllin				
17	Ephed. Comp.	Tedral	1000	4.50/M	24.00/M"
18	MR.	THOMPSON: I	hat is	not an ep	hedrine
19	compound, Theophyllin.				
20	MR. FRAWLEY: What is that?				
21	MR. THOMPSON: That is not a Theophyllin				
22	ephedrine compound.				
23	MR. FRAWLEY: "Theophyllin, Ephed. Comp."				
24	MR.	THOMPSON: Y	es but	it includ	ies pheno
25	barbital which is not mentioned there and that might be				
26	a very dangerous combination.				
27	MR.	FRAWLEY: He	just q	uotes the	e non-proprie
28	tary name.				
29	MR. THOMPSON: That is not an accurate non-				
30	proprietary name for that preparation.				



MR. FRAWLEY: "---

Theophyllin

Ephed. Comp. Tedral 1000 4.50/M 24.00/M
Tetracycline Achromycin 100 17.60/C 25.88/C"

I have gone to the trouble of putting all that into the record to indicate to you that these hospitals in New York and elsewhere in the United States and our own hospitals in Alberta - and I would be surprised if we were the only hospital in Canada where this practice has been adopted with the prescribing of drugs to an inpatient through the hospital formulary system, and I say it does not endanger the well-being or the treatment of those patients in the Alberta hospitals one iota, Mr. Thompson, and I don't suppose you would challenge that statement.

MR. WAHN: I don't think Mr. Thompson should be asked to comment or to challenge that statement.

MR. FRAWLEY: Except that he spent some time indicating the dangers, the watering down, and I am only giving a very layman's interpretation of what Mr. Thompson said.

THE CHAIRMAN: I am wondering if Mr. Thompson is in a position to base any considered opinion upon what is actually being done in Alberta.

MR. FRAWLEY: Then, Mr. Chairman, of what value, with respect to my friend and to his witness, is the comment that has already been put on the record, because if it was not for that, I would not have put my comment on the record with regard to the serious consequences that come from prescribing by generic names in

hospitals? That is my answer. It is for the Commission to decide.

THE CHAIRMAN: I am just wondering if Mr. Thompson is in any position to give a considered answer.

MR. FRAWLEY: I am wondering if he was in any position to make the statement he made ten minutes ago before I put my question to him. Thank you very much, Mr. Thompson.

T/EMT/hm

MR. THOMPSON: Mr. Frawley, just to extend this one notch further, I made the comment that substitution of a supposedly equivalent preparation -- you read one there that was not equivalent from your list of a knowledgeable source -- could indeed be dangerous. I didn't say it was dangerous. I said it could be dangerous. That is I think the comment that I put into the record.

MR. FRAWLEY: I suppose that these hospitals that adopt the formulary system are aware of the degree of danger there is. I put it to you in all seriousness if there were any real danger, the university hospital in the City of Edmonton would not be having any part of it. I cannot say anymore than that.

MR. THOMPSON: Mr. Frawley, you are suggesting a principle here that I think deserves further comment, and that is -- I repeat it to you -- that the creatively oriented company, the company that creates progress in the drug field in hemotherapy should be expected to compete, penny for penny, price for price with an imitator. This is the principle that you have ennunciated. This is a method by which this industry can be expected -- can be made to function in Canada. The method that you are describing can be brought about.

My company is quite capable of operating under the philosophy, but I assure you unequivacably you will bring to a grinding halt all new development of drugs under that system. Who will invest money to bring these products to the attention of the doctors of Alberta. Would the Government of Alberta be willing to do the promotional effort, and if not, why should my company do it?

I am going to be asked to compete with an imitator who can produce this in carload lots. Why should I promote it to bring it into use and lose the opportunity for reward resulting from my effort?

MR. FRAWLEY: Of course I don't like the use of the word -- you used the word "imitator" very glibly, Mr. Thompson. I am putting against it the record of the Ottawa Civic Hospital. Dr. Schecter appeared before the Commission and talked about the formulary system, and Dr. Ross appeared before the Commission and talked about the formulary system in Ottawa. Dr. Cherkasky talked about the formulary system in the big Jewish hospital in New York City, and you are saying all these people are treading on dangerous ground.

MR. THOMPSON: There are two kinds of manufacturer; one is the creator and the other is an imitator, and I don't know of any other kind.

MR. FRAWLEY: The question is whether the public can afford this creation.

MR. THOMPSON: I guess it is a question of the public wanting new drugs. What about the cancer cure? My company has invested a great deal of money, millions of dollars, every year towards the discovery of a treatment for cancer. We could stop that; we could remove that content out of our price structure if this would make you happy. All we need to do is change the rules.

MR. FRAWLEY: No, it wouldn't make me happy at all, and I don't think it needs any change at all. It wouldn't make any difference to you, but it is only my opinion against yours, but in the balance is the experience



----Luncheon adjournment.

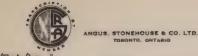
of these hospital people. That is what is in the balance.

THE CHAIRMAN: Have you finished?

MR. FRAWLEY: Yes, thank you very much.

THE CHAIRMAN: I think we had better adjourn

for lunch. Quarter to one. We will resume at 2:15.



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-- Upon resuming at 2:15 p.m.

THE CHAIRMAN: Mr. MacLeod?

MR. MacLEOD: Yes, sir. Mr. Thompson, before we start, perhaps you will permit me to say on behalf of the Director that we are extremely grateful both 6 to you and to your firm for coming here and making the information which you have available. I cannot speak for the Commission of course, but I am sure it will be of great 9 assistance to them to have a manufacturer who knows the 10 business come here and testify.

Now, we may not agree on everything we 12 discuss this afternoon, but I do want you to know we 13 appreciate your coming forward and putting your views on 14 record.

Is your company still in the fine chemical 16 business?

> MR. THOMPSON: That is correct, Mr. MacLeod. MR. MacLEOD: In addition to the drug

19 business?

MR. THOMPSON: Yes.

21 MR. MacLEOD: And do you still produce 22 dosage forms of various drugs for other drug companies, 23 such as Penicillin injections and things of that kind? MR. THOMPSON: We have done this in the 24 25 past, Mr. MacLeod. I am not familiar in detail with our

26 present activities. We do not produce penicillin at the

27 present time.

28 MR. MacLEOD: When you did in the past pro-29 duce dosage forms for other companies, did you import those 30 from the United States, or did you manufacture them in



Canada?

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MR. THOMPSON: Well, Mr. MacLeod, I have not been associated with that phase of the company's activities, and I am afraid I cannot answer it, but we would be willing at any time to quote on manufacturing a preparation that comes within the scope of our facilities for a competitor.

MR. MacLEOD: Yes. Now, there was some discussion this morning about the cost of tetracycline. Have you read the report of the Kefauver Committee?

MR. THOMPSON: No, I have not, Mr. MacLeod.

MR. MacLEOD: I would like to draw your attention to chart 1 which appears on page 23, and on the following page there are certain details which would appear to indicate that in the prices of -- what are the companies, Bristol and Upjohn?

THE CHAIRMAN: Are the companies mentioned there, Bristol and Upjohn?

MR.THOMPSON: Yes. Was there a question, 20 Mr. MacLeod?

MR. MacLEOD: Yes. My question was whether the companies mentioned are Bristol and Upjohn?

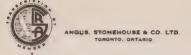
MR. THOMPSON: Yes, I beg your pardon.

MR. MacLEOD: I now have a copy of the report before me, and I can see that. The chart would indicate that in the case of Bristol, the total cost of the bulk tetracycline and of capsuling and finishing the package of 100, 250-milligram capsules is \$2.88. In addition to that the company pays royalties of \$2.15, making a total of \$5.03 as the cost of 100 capsules.



That would indicate that in the United States at least 1 the price of tetracycline is considerably below the figure 3 that was discussed between you and Mr. Frawley this 4 morning. 5 MR. THOMPSON: You are thinking now in reference to Bristol or Upjohn? 6 7 MR. MacLEOD: Yes. 8 MR. THOMPSON: Well, if these data are accurate, and I assume they are gathered by some official 10 agency, that appears to be true. 11 MR. MacLEOD: You spoke in your brief I 12 think of Cyanamid discovering tetracycline. The patent 13 on tetracycline is held by Pfizer, is it not? 14 MR. THOMPSON: In which country, Mr. MacLeod? 15 MR. MacLEOD: In Canada. 16 MR. THOMPSON: That I don't know. I am 17 sorry. My company is a licensee in Canada. MR. MacLEOD: Is a licensee of whom? 18 MR. THOMPSON: American Cyanamid. 19 20 MR. MacLEOD: So that any arrangements beyond that would be a matter for the parent company? 21 MR. THOMPSON: Yes. I would like to answer 22 your questions, but I just don't know. 23 MR. MacLEOD: Have you read the economic 24 report on antibiotic manufacture which you refer to in your brief? 26 MR. THOMPSON: No, I have not. I just had 27 some passages brought to my attention which are in the 29 brief, and I had not read it. I have not interested myself

30 particularly in the American economic situation.



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MR. MacLEOD: Now, in your brief you point out that the Director is in error in accepting these statements from a Ph.D thesis in respect to certain promotional expenditures. That was sampling was done for Aureomycin.

MR. THOMPSON: I hope I did cast aspersions on the Director. I realize he quoted from a source for which he was not responsible. I merely tried to indicate that the facts in the source which the Director quoted appear to be inaccurate.

MR. MacLEOD: Yes. Do you know how many tablets each doctor received in that sampling?

MR. THOMPSON: No, Mr. MacLeod, I do not. I was not with the company at that time.

MR. MacLEOD: How many tablets or capsules I should say in this case do you normally distribute when you distribute a sample of terramycin?

MR. THOMPSON: It is some time since we distributed any terramycin. That is a Pfizer product.

20 MR. MacLEOD: I mean Aureomycin, I am sorry. 21

MR. THOMPSON: We don't sample Aureomycin except in rare cases. Sampling generally has regard for the circumstance in which the sampling is done. In other words, I think I referred to the case of the Dale family in Ottawa, and in that situation we furnished substantial sized packages of Aureomycin syrup.

A physician who expresses an interest in 29 applying one of our antibiotics to a treatment, to a specific patient, generally receives a sample commensurate

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with his need in that situation. A very frequent size is a bottle of 16, for declomycin in particular.

MR. MacLEOD: Have you sampled tetracycline lately?

MR. THOMPSON: Yes.

MR. MacLEOD: What would be the normal sample that you would furnish a physician?

MR. THOMPSON: There are again samples, packages of 16, and it is also available in other dosage forms, injectable and liquid dosage forms also.

MR. MacLEOD: Yes. Would I be correct in assuming that at the time tetracycline was brought on the market, the first dosage form that was developed was 250 milligram capsules?

MR. THOMPSON: It would be difficult for me to confirm that categorically, Mr. MacLeod, because I was not with the company at that time, but it sounds reasonable.

MR. MacLEOD: That was the principal dosage form initially in the case of all of these broad spectrum drugs, was it not?

MR. THOMPSON: In all likelihood I would expect it to be, yes.

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MR. MACLEOD: I was just trying to learn, if I can, your estimate of the cost of the \$1.25 for each doctor.

MR. THOMPSON: I obtained that figure from the Advertising Manager of Lederle Laboratories in Pearl River. He had been concerned about this apparent inaccuracy in the source which the Director quoted. It seemed to me that it should be set right.

It was repeated in the Director's Statement and I think it was read back in testimony before the Commission and it prompted us to investigate it, so I simply asked my colleague in the United States if it is accurate. He said no and gave me the correct figure.

MR. MACLEOD: The record will show, I think, that the retail price, the consumer's price, the list price at that time was \$21.40 for 16 capsules.

MR. THOMPSON: You mean the retail price?
MR. MACLEOD: The retail price.

MR. THOMPSON: That may well be Mr. MacLeod. You have presumably checked that. I haven't.

MR. MACLEOD: Well just before we leave that, the example which the Director cited is obviously, for the reason you have stated, incorrect, but it should perhaps be noted that there is another reference to expenditures, promotional expenditures in the promotion of Aureomycin which is quoted on page 115 of the Statement and that is an affidavit by the President of the American company, Dr. Malcolm, that Cyanamid had expended \$20,000,000 up until October 4th 1955. There was another matter in connection with the Statement. You mentioned



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that because of the way the Director's question was framed that your company did not include expenditures by your parent company in Canada, is that correct?

MR. THOMPSON: Yes, that is correct.

MR. MACLEOD: Now would these expenditures be on the projects by the American company itself? That is, having a Canadian doctor carry out some research or testing of the product, or something like that?

MR. THOMPSON: It would be hard to answer that yes or no, but I would be glad to explain it as I see this working in day-to-day business.

Dr. Warminton, my colleague, has as his principal responsibility, the seeking out of qualified clinical investigators in Canada who have interests, facilities or skills in specialized areas of medicine. Another part of Dr. Warminton's duties is to maintain regular contact with the medical department of the American company to seek out the projects, the new drug propositions in which they are interested and those which appear most promising, and then to match up by visiting Pearl River in the United States, the appropriate clinical investigators in Canada, the possibility of having a study conducted under efficient circumstances, when suitable contact is established which is mutually interesting. Then the American company would frequently make funds available to defray the cost of that clinical study and by that I mean not to pay the clinician a professional fee but merely to defray the additional expenses beyond the normal treatment of the patient which would be needed to seek information about the drug, such things as laboratory

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tests which might be needed in a hospital that would not normally be ordered in the treatment of the disease which were necessary by reason of the new drug, in order to evaluate it.

Frequently the clinical investigator keeps records which he might not otherwise need for the normal treatment of the patient and it is frequently the case that the cost of this clerical work will be included in a grant, grant in aid so that these grants are made on the recommendation of ourselves in Canada when we believe that useful, new information may be developed on an embryonic new drug.

MR. MACLEOD: My point in raising it with you Mr. Thompson is simply this: obviously in this particular case because we did not ask you the right question we did not get complete information. Now as a man in the industry do you think that there is much of this type of 18 work being carried on in Canada that we would not have learned of simply because we went to Canadian companies 20 or branches located in Canada?

MR. THOMPSON: Well Mr. MacLeod it is a little 22 difficult for me to answer for my competitors' practices, 23 but I can say this that there is within the Canadian 24 Pharmaceutical Manufacturers: Association, there is a medical directors' section, medical section which is made up of the medical directors of the member companies.

Now this Association has, as you will no doubt be hearing shortly, has a membership of approximately 55 companies. There are, of course, many more companies engaged in this business in Canada as the Dominion Bureau

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 MR. THOMPSON: You see, the inquiry directed at our President was in reference to Cyanamid of Canada Limited and it asked, in effect, how much did the company spend and it was answered exactly as written by accounting

of Statistics indicates but from among this membership, this medical section has normally in attendance at meetings some 25 medical directors drawn from these few companies, and if Dr. Warminton is here he might be able to elaborate - he is not in the room.

I recently attended such a meeting and there were somewhere between 20 and 30 medical directors.

Now I would - well I know from our own contacts with clinicians that other companies doing research also are interested in the clinical facilities available in Canada and they are very good facilities too, and therefore I assume that there are a number of other companies following the same general pattern of approach, so I would suggest Mr. MacLeod that it might have been more meaningful if the question had been framed around the total research expenditures on behalf of the Canadian company whether directly by that company or on its behalf by its associated company in other countries.

MR. MACLEOD: In other words there is a possibility that there may be other instances of research expenditure that were not reported?

MR. THOMPSON: Oh I think very definitely, and I think, if I remember the wording of the Director's Statement, that one or more companies volunteered information indicating that type of acitivity.

MR. MACLEOD: Yes.

people.

MR. MACLEOD: You spoke this morning, I think, of two reductions in price for Achromycin?

MR. THOMPSON: Yes.

MR. MACLEOD: When did this take place?

MR. THOMPSON: One reduction I think was
I think there was evidence in my brief that the first

reduction of approximately 15% was announced on, I think

it was, October 24th. It is in the record Mr. MacLeod,

1960.

MR. MACLEOD: October 24th. In setting the price for your products do you consult with the American company?

MR. THOMPSON: Yes, we do indeed consult with not just the American company but with other associates in other countries of the world because these preparations are marketed in many countries and we are always interested in what we can learn about new competitive situations which do not always arise for the first time in Canada and by so doing keep ourselves alert and prepared for competitive activity in this country.

MR. MACLEOD: Had there not in fact been reductions in the United States prior to your reduction in Canada?

MR. THOMPSON: Yes, there was a reduction.

In this situation indeed there was a reduction in the
United States.

MR. MACLEOD: Do you know if the reduction in the United States was started by Pfizer?

MR. THOMPSON: Well I can repeat a little

 of the hearsay which has come to me through my associates.

My understanding is, and I hope this will go into the record as my own impression.

THE CHAIRMAN: It is going in as hearsay I think.

MR. THOMPSON: Indeed it is hearsay. The Pfizer Company decided to offer an additional discount to retail druggists, possibly in the belief that druggists could influence the sale of the Pfizer antibiotics. Our company does not, certainly myself and my colleagues I think agree, that in our view this is unlikely to influence the volume of business.

The Squibb Company - again this is hearsay - decided to match Pfizer's move by making available a similar additional discount but they did so through whole-salers. This resulted in a reduced price at the point where the drug enters the drugstore, and then I understand that the Upjohn Company which does not recognize whole-salers in its marketing policy, reduced its direct selling price and this I think was met by Pfizer with reduced list price and all companies immediately met this list price.

MR. MACLEOD: Was that a factor in the reduction in Canada, the fact that prices had been reduced in the United States?

MR. THOMPSON: Yes. I reasoned that it was not right for a reduction to be made in the United States that should not also be made in Canada and we reached the decision in Canada to make a similar reduction here and we were the first company to do so. I think I have

related the events which followed that decision.

MR. MACLEOD: Yes. What you say you say is hearsay, but it is in fact confirmed by the evidence of Lyman Duncan, who is, I believe, an official of your company, the American company?

MR. THOMPSON: Yes. It was Mr. Duncan to whom - with whom I discussed this.

MR. MACLEOD: Mr. Duncan in evidence on September 8th 1960 before the Kefauver Committee, and this appears at page 13728 of Part 24 ---

 $$\operatorname{MR}.$$ THOMPSON: I hope I have been accurate in my recollection.

MR. MACLEOD: Well, Mr. Duncan is reported to have said:

"Pfizer was the first company that made the move. They reduced - let me take a moment - they reduced the price to direct accounts by 15 percent" -

and then there is some discussion. He is not sure of his figures -

"Now we followed that. This happened on a Saturday. They tried to steal a march on the industry, I guess. They sent out telegrams to the trade on a Saturday.

Senator KEFAUVER: They tried to do what?

Mr. DUNCAN: Steal a march on the rest of the industry, I suppose, because they did this on a Saturday.

Senator KEFAUVER: You mean after 10 years of

operation, they should suddently steal a

march on you?

Mr. DUNCAN: Yes. Senator".

So apparently the story is as you related it. You say that was a factor in the prices being reduced in Canada?

MR. THOMPSON: Yes, indeed it was.

MR. MACLEOD: And that was the first reduction was it not from the date of the introduction of your brand of tetracycline?

MR. THOMPSON: I don't have the full price history with me Mr. MacLeod so I am reluctant to make a categorical statement that it was the first reduction. It was the first reduction for several years.

MR. MACLEOD: Well I have some figures furnished by your company which would appear to indicate that the only price given is for the 16 size.

MR. THOMPSON: February 1954. Well then, I am sure that is accurate. Thank you.

MR. MacLEOD: Isn't it a fact that in the



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case of a company preparing a drug such as Aureomycin for resale that the cost of the basic drug itself is a relatively small factor?

MR. THOMPSON: I think we have furnished evidence as to our own, in Cyanamid of Canada, through the returns we have made to the Director to the effect Cyanamid of Canada paid some \$340.00 a kilo for the 88% crude aureomycin which is then refined and chemically converted 10 to Achromycin in Canada.

MR. MacLEOD: You drew a distinction in your brief between the situation with respect to the older penicillin and the broad spectrum antibiotics. The Director had suggested that the ability of numerous firms to enter the production and distribution of the older 16 penicillins had resulted in the prices being forced down 17 to the cost of production and in some cases below the 18 actual cost so that some companies lost money on them. 19 Now, there is no question, is there, of the price competi-20 tion in the broad spectrum field forcing the price down to 21 the cost of production?

MR. THOMPSON: I don't think a pharmaceutical 23 company can operate and survive if it sells dosage form at 24 cost of production on the dosage form. Am I answering your 25 question, Mr. MacLeod?

MR. MacLEOD: I am just suggesting to you 27 the Director's distinction is valid, there is no parallel 28 situation here, that the situation with respect to the 29 penicillins, the older penicillins is entirely different 30 than the situation with respect to the broad spectrums?



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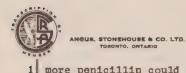
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MR. THOMPSON: I recognized two distinctions between these two situations. Number one, penicillin when it first came out on the market was made by an old and now very obsolete surface fermentation method, where the growth of the mold occurred on the surface of the liquid and the capacity for growing the mold was determined by the amount of surface area of the liquid that could be made available. Now, it wasn't long after penicillin was on the market -- I might add my own company made penicillin by this method during the war and continued to do so at the request of Government Authorities long after the more efficient method had been developed. That more efficient method is the deep fermentation where, instead of being limited to the surface area of the fermenting vessel, one has available the depth. It becomes not surface, but volume. Lederle found itself in a very definite competitive disadvantage from having continued with the older method in order to guarantee a supply while competitors converted, with an interruption of production, to the deep fermentation method. This development had the effect of sharply reducing the cost of producing penicillin, and yet it was from this take-off point that our company proceeded into the work of a broad spectrum antibiotic that led to Aureomycin and the others, so that these were never made by merely surface fermentation, but always by the deep fermentation method. We traded on the experience in the development of penicillin and used that as a starting point There is another distinction I would like

29 to draw, that is in the case of penicillins there developed 30 large over-capacity for production which meant a great deal



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more penicillin could be produced than sould be consumed. The result was that there was, I would suggest an economic waste, and that idle facilities had to be supported and carried and at the same time there was competition which I think Dr. Ferguson of the Connaught Laboratories described more eloquently than I in his testimony before the Ontario Select Committee. Many producers were forced out of business and I think as has been indicated a good deal of money was lost. I hope this won't happen with the broad spectrum field. I think it is not in the public interest to build facilities that cannot be used and support them idly.

MR. MacLEOD: Isn't the reason that situation developed with respect to penicillins and didn't develop with respect to the broad spectrums, the fact the broad spectrums are tightly controlled by patents? I am not suggesting there is anything wrong. I am just asking for your opinion as to whether that is not the reason. MR. THOMPSON: Well, Mr. MacLeod, my answer

19 will have to be in the form of opinion. I don't think so because broad spectrum antibiotics include not just the tetracycline but chloramphenicol and this range must 22 compete with the other antibiotics which overlap into the 23 range of treatment with the tetracycline antibiotics. If 24 you look at the width of the spectrum for penicillins and 25 then superimpose on that the width of spectrum for 26 tetracyclines you will find a substantial area of overlap. 27 I think it is a very difficult decision for a practising 28 physician to make, whether to prescribe penicillin for an ill patient in the belief that the organism probably falls 30



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within the penicillin spectrum or whether to purchase extra insurance for his patient by covering the broader range by the use of some broad spectrum antibiotic. These two different classes of antibiotics are constantly in competition with one another and the physician's office. I suggest, this is the point where the decision is made on balance, whether to use the tetracycline for treatment or a penicillin. I don't think it is fair to say that the tetracyclines are closely controlled or restricted because the manufacturers engaged in marketing these drugs are not isolated in the antibiotic field. They need to compete with all of the others.

MR. MacLEOD: It is a further fact there wasn't a single price change in the price of broad spectrum antibiotics for a period of approximately ten years in the United States and about eight years in Canada.

MR. THOMPSON: From 1954 to 1960 -- I think we mentioned in our return to the Director the introduction 18 date of Aureomycin was some time in 1954. Yes, that is true. That was the period, Mr. MacLeod, of a fairly sharp inflation, cost inflation during which there were two forces at work. One was the upward pressure on all costs. 22 There was also a very strong competition struggle, very active competition struggle to reach the market and de-24 25 termine what would be the ultimate result of the tetracycline preparation in the field of hemotherapy and the 26 cost of everything that went into this, promotional cost, 27 28 manufacturing cost, warehousing cost, everything was forced 29 upward by inflation. At the same time there was a general 30 expansion on the market with a corresponding advantage again

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being in terms of increased volume. These forces were both at work during that period, so I suggest, Mr. MacLeod that the significance of the static price situation that you refer to would have to be considered in the light of those two posing influences.

MR. MacLEOD: Over the same period the price of penicillin was dropping steadily.

MR. THOMPSON: So that these two plants we know of in Canada had shut down because they were such a burden to their owners. They were better off to pay depreciation than keep them running.

MR. MacLEOD: I want to touch a point you mentioned a moment ago. You spoke about inflated costs. Isn't it a fact that with a specialty which is patented, which one company or a small group of companies completely controls the major expenses are likely to be the research to produce the drug and the promotion on the drug to doctors? In other words, are you not faced with a terrific initial outlay, with a drug such as tetracycline instead of your costs increasing as you go along your cost should be dropping because you are recovering a large part of your prior expenditures.

MR. THOMPSON: Yes, again it is a very difficult decision for a manufacturer to make in launching a preparation such as Aureomycin as to what price should be set. That is normally done at a time at which scale production -- there is no appreciable scale of production and it is exceedingly difficult to project what the trend of cost will be as the volume arises. It is also virtually impossible to predict the useful market-life of the product

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1 and to predict over what period the capital cost of
   developing the product should be recovered. You may well
   find a competitor with a different view on the subject.
                  MR. MacLEOD: Is tetracycline still a large
   selling drug?
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                  MR. THOMPSON: Yes, it is an important one.
 7 Declomycin has been gaining significantly, of course, at
 8 the expense of tetracycline and tetracycline is declining.
                  MR. MacLEOD: Well tetracycline has had a
10 reasonably long life even up to this time.
                  MR. THOMPSON: Oh yes it has indeed. It is
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12 very definitely being challenged. It has been since 1959.
13 We expect that the volume of tetracycline will continue
14 to decline as physicians come to prefer newer antibiotics
15 such as demethylchlortetracycline.
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                 MR. MacLEOD: Chloramphenicol, of course,
17 is an example of a drug having a long useful life.
                 MR. THOMPSON: I would have to refer you
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19 to Parke Davis who are the people who introduced that. My
20 understanding is from sources I read, it has fallen
21 somewhat into disfavour due to side effects. I read this
22 recently in a medical journal.
                MR. MacLEOD: Do you find chloramphenical
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24 nd chloromycetin are much in competition with you?
                MR. THOMPSON: Very definitely.
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                MR. MacLEOD: And have been for a period of
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27 something like 12 or 13 years now?
                MR. THOMPSON: Yes, it is becoming increasingly
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2940 as its position saleswise on the market is becoming
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30 established. When new products are introduced, Mr. MacLeod,

there is invariably a difference of opinion as to how 2 much should prevail among the companies sponsoring each drug. This is always resolved in the marketplace by the preference of the users. Sometimes it takes several years for this sort of situation to stabilize.

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MR. MACLEOD: May we just jump back to something I was looking at before, that is, the Kefauver Report. If we assume that these figures are correct figures of Bristol's, the total cost of \$5.03 for 100, 250-milligram capsules - 100 250-milligram capsules would be 25 grams, would it not?

MR. THOMPSON: Could I ask you, Mr. MacLeod, if you would just say that again?

MR. MACLEOD: 100 250-milligram capsules would be equivalent to 25 grams, would it not?

MR. THOMPSON: Yes.

MR. MACLEOD: Which would be a fortieth of a kilogram?

MR. THOMPSON: Yes.

MR. MACLEOD: So that on that basis, Bristol in the United States, its total cost of preparing tetracycline, doing all the operations necessary and bottling it and labelling it so that it is ready for re-sale, is only \$211.20 per kilogram.

MR. THOMPSON: That is based on taking the \$5.03, is it, Mr. MacLeod?

MR. MACLEOD: Yes.

MR. THOMPSON: Accepting that figure?

MR. MACLEOD: Yes.

MR. THOMPSON: The total cost of preparing it ready for re-sale would be \$211.20.

THE CHAIRMAN: Would that not be subject to

28 any wastage there is?

MR. THOMPSON: Pardon?

THE CHAIRMAN: Would there be any wastage?



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MR. THOMPSON: It is very difficult for me to say, Mr. Chairman, as we are referring to a competing

THE CHAIRMAN: But you are familiar with that kind of process. Do you normally expect some wastage converting a kilogram of material into milligrams?

MR. THOMPSON: Yes, I see what you mean.

THE CHAIRMAN: Is there some loss?

MR. THOMPSON: Yes, there is always a loss.

For one thing, a surplus is frequently incorporated into a capsule. There will always be some waste such as sampling losses and so on, and the method of accounting within the company can put these in different categories.

THE CHAIRMAN: But you might not get 4,000 15 tablets out of a kilogram.

MR. THOMPSON: Indeed you would not.

MR. MACLEOD: This purports to be the cost 18 of the finished product with wastage and everything else allowed for. These are the tablets bottled, labelled, sealed, ready for sale, and it seems to me that there is something wrong somewhere when Bristol can produce this product ready for re-sale to the public at a total cost of \$211.20 in the United States and you buy the crude drug before it is refined for something over \$300.

MR. THOMPSON: Well, Mr. MacLeod, the price that we pay to our parent company, have been paying, is more than just a basic cost for the bulk crude material.

MR. MACLEOD: Yes.

MR. THOMPSON: It includes - it is one of the ways in which we contribute to the research programme



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in our parent company. The methods by which this kind of relationship takes form are changing in the industry and we are perhaps a good example of that because we will cease - we have already discontinued the importation of materials which you have described and we will now produce it in Canada. We also are now in the process and in fact have been negotiating an agreement on research and development, an agreement between Cyanamid of Canada and our parent organization, so that there will be a separate fee charged for research and development which in the past has been transmitted to the parent company through the medium of raw material purchased, not just tetracyclines, but of other things.

MR. MACLEOD: Do you know if it is a fact that Bristol pay American Cyanamid a royalty on the Aureomycin that it uses to manufacture tetracycline?

MR. THOMPSON: That would be a very simple thing to find out, Mr. MacLeod, but I don't know.

MR. MACLEOD: You don't?

MR. THOMPSON: No.

MR. MACLEOD: It is so stated in the antibiotics report, the economic report of the F.T.C. on
antibiotics. So that, if that is correct - and incidentally
it is also stated that Bristol pays Pfizer a royalty in
respect of the tetracycline which it sells - so that in
addition to the cost of manufacturing, it pays two outside
companies royalties, and it is still able to produce the
finished product capsuled and ready for re-sale at considerably less than you can buy the crude.

MR. THOMPSON: It would be very interesting



to see what happens to our costs when we start manufacturing in Canada.

MR. MACLEOD: Mr. Thompson, I was confused by certain of your statements this morning. You insist that you think that there is price competition in the sale of broad spectrum antibiotics.

MR. THOMPSON: I do believe that, Mr.

8 MacLeod.

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MR. MACLEOD: Price competition in the sense that prices are all the same but there is no price competition in the sense that any producer cuts the price in an attempt to get business.

MR. THOMPSON: This has happened twice in the past year.

MR. MACLEOD: For the first time in a considerable number of years.

MR. THOMPSON: Between 1954 and 1960, during which period I think I indicated that at least in my company there were two opposing forces at work, which tended to maintain level pricing and encourage level pricing.

MR. MACLEOD: I think you suggested, too, that even the older penicillin was a competitor of the broad spectrums.

MR. THOMPSON: Yes indeed.

MR. MACLEOD: But its price is far below that of the broad spectrums.

MR. THOMPSON: Yes, and I think it may also be said that in the case of many physicians, the broad spectrum antibiotics that we are talking about are worth

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the difference.

MR. MACLEOD: But the lower price of the substitute product does not bring down the price of the broad spectrums.

MR. THOMPSON: It has a very definite influence, I think, on the price of the broad spectrums, and I think there is a pattern in their relationship. There are physicians who are using more penicallin and less tetracycline now for this reason, due to the ---

> MR. MACLEOD: Because of the price? MR. THOMPSON: Pardon?

MR.MACLEOD: Because of the difference in

13 price?

MR. THOMPSON: Yes.

THE CHAIRMAN: You mean, Mr. Thompson, that a number of physicians make the choice to use penicillin which in their own opinion may not be as effective because of the difference in price, they would prefer to prescribe it for certain patients.

MR. THOMPSON: Yes to some extent. It is a question of how ill the patient is and what is the extent of the risk. If the patient is not seriously ill, the physician may well start with penicillin knowing there is a greater possibility with penicillin if the patient has an infection, that penicillin would reach, and also knowing that there is a risk of a penicillin reaction in a small percentage of cases, and he may prefer to take those risks knowing that the patient is not seriously ill, but the choice is also there to switch to a more costly and more potent drug at a later date.



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MR. MACLEOD: In discussion of your brief, some questions were asked in relation to cost in other countries. Were the statements which you made and the quotations in your brief to your knowledge based on any specific study, or were they just matters of general 6 information?

MR. THOMPSON: The figures that were quoted 8 from my own company's products in other countries were, 9 of course, from sources within the company.

MR. MACLEOD: Yes.

MR. THOMPSON: I consulted the Managing 12 Director of our International company and sought his 13 assistance.

MR. MACLEOD: I was not speaking of that. 15 I was thinking of things such as labour cost and transpor-16 tation cost and more or less general factors that are, if 17 not referred to by you specifically, are referred to by 18 persons whom you quote.

MR. THOMPSON: Oh yes. I think in several 20 cases I have quoted others.

MR. MACLEOD: But to your knowledge those 22 statements were not based on specific studies, were they?

MR. THOMPSON: Well, I think I made more 24 than one statement in that area, Mr. MacLeod. Perhaps it would be more accurate to take them individually. Which statement did you have in mind? Would you mind telling me which statement you are referring to? On page 14 of my brief I quoted Mr. John T. Connor.

MR. MACLEOD: Yes.

MR. THOMPSON: Since he was testifying under

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oath, I have quoted him without questioning the accuracy 2 of his sources. I don't know where his figures came from.

MR. MACLEOD: I don't want to dwell on that, Mr. Thompson. I think, in connection with it, it might be 4 appropriate if I pointed out to the Commission that there is a recent study which was only published last month by 6 7 the National Industrial Conference Board of the comparative 8 cost of doing business, that is manufacturing, in the United States and in various foreign countries and the Director has ordered a copy of that study and will make it available to the Commission, and of course it will come directly to bear on this particular point.

THE CHAIRMAN: Mr. MacLeod, just to get that clear, that is manufacturing costs in general. It is not just directed toward drugs.

MR. MACLEOD: No, it is in general.

MR. FRAWLEY: Was the studying body American

18 or Canadian?

MR. MACLEOD: It is by the National Industrial 20 Conference Board in the United States, and all the informa-21 tion I have on it is an article in Business Week at page 22 111 of the September 23rd issue.

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MR. MacLEOD: I don't want to waste any time on this, but I will put before you a photostat of a letter by an official of Cyanamid of England which appeared in the "New Stateman". Would you just glance through it ?

MR. THOMPSON: Yes, Mr. MacLecd.

MR. MacLEOD: That letter was written as correspondence to the editor in connection with an article "Great Drug Racket", copy of which is also in that file, but I think an official of your company makes a point that costs of a subsidiary operation such as Cyanamid operates in England cannot be considered in isolation. I think he says there, a passage, "because there are a lot of English companies operating in Canada and the U.S. making high profits".

MR. HALL: Is that a long letter? Do you propose to read it into the record? 17

MR. MacLEOD: My point is quite a simple one. The paragraph to which I want to draw particular 19 20 attention is this:

> "Comparisons of profit to capital employed can be dangerously misleading. Comparatively, British firms operate lucratively in the United States with minimal capital investment. Their ratio of profit to capital employed may also be relatively high. Doctrinaire questions aside, does Mr. Parsons also disapprove of these activities?"

The simple point he makes is that you cannot look at 30 Cyanamid's operations in England alone. On the face of it misleading.

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they apparently make a very high profit, but that is

MR. THOMPSON: I think that is probably reasonable in connection with the British company.

MR. MacLEOD: Would you say the same situation would obtain in Canada?

MR. THOMPSON: No, I don't think it does obtain in Canada.

MR: MacLEOD: Do you think that the financial statement of the Canadian Cyanamid would accurately reflect its true operations?

MR. THOMPSON: Well, Mr. MacLeod, there are a couple of peculiarities in connection with Cyanamid of Canada that I think I should point out to you.

MR. MacLEOD: Yes.

MR. THOMPSON: The first one is, and I will answer your question by saying yes, I think the statement des accurately reflect the operations of the company, but if you are not already aware of it, and if the Director is not already aware of it, I think it should be made clear in Canadian sales volume approximately 10% is ethical pharmaceuticals, and the remaining 90% is totally different types of business.

MR. MacLEOD: Yes.

MR. THOMPSON: It is a consolidated statement. Many of the services which the company utilizes in Canada are common to all of the sales volume, and not just to the pharmaceutical business, so that it becomes a matter 29 of opinion almost how the fixed costs shall be allocated, 30 and you can talk to six accountants and perhaps get six

different answers.

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I do believe, however, that our Canadian drug business stands honourably on its own feet, economically and financially, and that it can be in that sense considered as an entity.

MR. MacLEOD: Yes. Of course the Canadian drug company on its own would never have developed tetracycline.

MR. THOMPSON: No, I don't know. confident -- perhaps I could just elaborate on that for one moment. I believe in the future research in this field will increasingly have to be a worldwide entity in order to take advantage in the most efficient way of the skills, specialized skills that are needed and are available in different areas, and this is one of the reasons why I referred to the establishment of a fundamental research laboratory in Switzerland, which is a pure basic research laboratory, which I hope will help our Canadian company. We are contributing to its cost, and we expect results.

MR. MacLEOD: So that at least in respect 22 to your company you would not say that the statement by 23 your official to the effect that you cannot judge a branch 24 independently from its relationship with its parent does 25 not apply?

MR. THOMPSON: I think it is very probably 27 accurate as said by Pote Williams for the British company, which is now functioning at Gosport a fully integrated 29 antibiotic production unit. There is a difference in that 30 this is not yet true in Canada, and I don't think that it

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to rely on.

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is possible to take a statement made about the British subsidiary, which, incidentally exports substantially to other countries, and apply it to Canada which has two differences; one is exporting opportunities are very limited indeed. We simply can't compete in foreign markets we find, and where the antibiotic production is on a different basis.

MR. MacLEOD: The gist of his statement, as I understood it, was that you could start a branch on relatively limited capital when you have a head office

MR. THOMPSON: That is true of a branch,

MR. MacLEOD: And I wanted to ask you about 15 it because that is so true of the drug industry in Canada 16 that so many of the large firms in Canada are simply 17 branches of U.S.

MR. THOMPSON: I agree that has been the 19 pattern for this whole industry, but I believe that is 20 danging.

MR. MacLEOD: Yes?

MR. THOMPSON: An increasing number of Canadian companies for example have their own presidents and are managed by a board of directors which cuts the 25 strings very substantially from the close integration that 26 has been the pattern in the past.

I will go further, Mr. MacLeod, and hope 28 that my comment may assist you by saying that the profitability 29 of our Canadian drug business is well in line with averages 30 hich have been published as a result of surveys, and that



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this is true on any conceivable basis of accounting.
                  This is not the result of an unusual or
3 artificial relationship with our American company at all.
4 I cannot speak for my competitors, but that is true of
5 my company.
                  THE CHAIRMAN: Mr. MacLeod, would you be a
6
7 little while yet?
                 MR. MacLEOD: I won't be very long.
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                 THE CHAIRMAN: It is half past three.
10 you are just going to be a few minutes, we will complete
11 this.
                 MR. MacLEOD: Mr. Antoft in Montreal --
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13 perhaps you were present when he gave evidence -- took some
14 exception to the classification of firms, general
15 classification made by the Director. Have you any opinion
16 on that? Have we misstated the position of the small firms?
                 MR. THOMPSON: I would have to refresh my
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memory on the nature of the statement, Mr. MacLeod. I
19 certainly agree with Mr. Antoft that a small firm may well
20 be created, but I got the impression in reading the Green
21 Book, and possibly inaccurately, but it certainly impressed
22 me that the Director looked upon large companies as being
23 large simply because they are American.
                 Of course large companies are not all
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25 merican, and I feel strongly about this, that they are not
26 arge because of any national or international connections.
27 they are large because they do a good job on the market;
28 ecause they render services that are needed and appreciated
                Many of the small companies are of necessity
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30 n the classification of being imitators because they have
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no rescarch facilities, and I make an exception in the case of Mr. Antoft. I think he has done an exceedingly efficient job in his company from what his brief contained in that regard, but generally speaking small companies are unable to put forth the creative effort necessary to bring 6 new drugs into use.

If I may ramble just for a second, I was 8 personally involved in such a company. E. B. Shuttleworth 9 Chemical Company was established in Canada in 1879. It 10 was the first company so to be established. It operated 11 as an independent Canadian enterprise until early in 1957. 12 During that intermediate period of time it struggled, and it gradually lost its position in the market. It was 13 14 limited to the manufacture of imitations of products 15 created by others, and it had an exceedingly difficult time.

My father was the principal owner of that 17 company, and I can well remember the economic hardships in 18 which I grew up in the 1930's.

Now, the company survived World War II, but 20 by now, by the end of World War II, was reduced to one of 21 what you would call these smallers companies, with a sales 22 volume of about \$400,000.00 a year I would say. The 23 company struggled on for more than ten years after the war 24 with decreasing profitability, and I returned to the 25 company in 1955, and I was struck immediately by the 26 incompetence of this enterprise to compete with the research-27 oriented international companies with which I had had 28 experience, and I advocated reluctantly, but after much 29 thought, the sale of this business or in some other manner 30 its affiliation with a research-oriented company, and it

1 became a wholly-owned subsidiary of the Pitman-Moore Company, and I became its president at that time.

I lived through several years of exceedingly 4 difficult competitive struggling to convert this company from one with several hundred products all selling in small sales volume to one with attractive and useful specialties based on research, and I can assure you, Mr. MacLeod, that the transformation was dramatic that took place in that company. It became possible to finance a new plant. It increased its employment, and increased its share of the market. It increased its profitability, and, forgive me for rambling, but I thought it might be a useful example.



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MR. MacLEOD: Yes. Well the main point that the Director drew was "the principal characteristics of the large firms are that they have facilities to manufacture and prepare complicated drugs and dosage forms of these drugs, that they carry on research, that they are able to develop company specialties either by developing new drugs or by developing combinations which have or are claimed to have unique properties, and that they are able to carry out promotional activities on a scale that ensures that their products are known and recognized by the medical and pharmacal profession." The Director also said that in the case of the small drug houses this wasn't true. While their products might be just as good they did not deal "in the newer and more complex drugs (unless they merely purchase such drugs for resale); they carry on little or no research, they are not able to develop new drugs or important specialties and they are unable to carry on elaborate promotional campaigns."

MR. THOMPSON: I would disagree with the 19 Director only in regard to the question of promotion. I 20 don't believe that mere size limits ability of a company 21 to bring a good new drug into use. It will certainly take 22 longer but given the advantage of merit, in the technical 23 merit in the product and in the skillful management and efficient use of the promotional funds that are available, 25 I firmly believe that a small company can establish a 26 place for itself and bring a drug into use to the scale 27 that it rightly deserves. 28

THE CHAIRMAN: On that point, Mr. Thompson, 30 isn't there a handicap the small company would have in that,



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as we have been told, many of the new drugs have a fairly limited period of wide use because of other drugs coming on the market and supplanting them. The small company, taking longer to get on the market, might find that the market has disappeared before it had been able to take real advantage of it.

MR. THOMPSON: That is true Mr. Chairman. Not all drugs have so short a life in the marketplace and we can cite an example of a small company which currently occupies first place, according to surveys, independent serveys in furnishing a pre-natal dietary supplement taken as a protective measure for pregnant women and this has been a long struggle by the company, in which I participated, but a successful outcome over the period of time and I think this is a useful contribution. It reduces the cost of this type of treatment. I think it was quite a proper outcome. 17

MR. MacLEOD: You mentioned this morning, 18 10 I think, that the drug industry was a very risky business. Isn't it a rather notorious fact that firms do not drop out 21 of this business? They do not drop out of this industry? 22 Any firm, once started continue for years, and some of the 23 larger firms have been going for as long as a century? MR. THOMPSON: Oh yes, but I do not see there 24

25 is an incompatability in that situation Mr. MacLeod. The 26 risk that I referred to is the decisions that have to be 27 made when a new drug is available.

I can cite for you the example of a tran-28 20 uilizer which my company is currently marketing. This is 30 mew drug still. It has only been on the market a matter



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of a few weeks. I think it is virtually impossible to forecast just where this drug will eventually take its place in the pattern of tranquilizers.

For one thing, I have no way of knowing how the broad community of physicians will judge my drug in comparison with the many good tranquilizers on the market. I have to guess, and I have to bet money on the introduction of that drug on the basis of such a guess.

Now I might very well lose money for my company by an unwise or inaccurate decision and it is this risk to which I referred. I have the option of placing my promotional dollars in other areas where I perhaps think they would be more efficiently spent, and it is my duty to see that they are used to the very best advantage in the long range future of my company. These are constant risks.

MR. MacLEOD: Nevertheless, despite what you say is it not a fact that the rate of failure in the drug field is very much lower than in most other fields? Isn't that generally recognized?

MR. THOMPSON: Well Mr. MacLeod perhaps the take-over of a Canadian, a small Canadian struggling Canadian company by a larger international organization could be classed as a failure because the alternative surely would be failure and to that extent I am afraid I can't agree with you.

MR. MacLEOD: I think that statement is regularly made by writers in this field and it certainly appears in some of the articles that are referred to.

MR. THOMPSON: I question whether a similar



statement would be made by people of experience in the

MR. MacLEOD: There was one small point I
wanted to clear up. You said this morning that, taking
Tetracycline as an example, that there would be differences
in the products of various manufacturers. That is one
might use a different type of capsule or different
excipients, something of that nature?

MR. THOMPSON: Yes, there is no standard that requires identity in formulation. That is correct.

MR. MacLEOD: In practice does this lead to a doctor using, for example, your brand of Tetracycline in one instance and say Squibb's brand for instance in another or does the doctor normally when he wants Tetracycline use one brand?

MR. THOMPSON: It is rather an interesting comparison that you have picked because according to the information I have the Squibb Company markets Tetracycline only in combination with an agent calculated to reduce the incidence of overgrowing fungus infection that develops.

MR. MacLEOD: Let's take Pfizer. Take

MR. THOMPSON: There is a strong brand
loyalty. At least we have experienced that in our own
company. We have found that physicians who have used
Achromycin are very well satisfied and tend to continue to
use it. It's a little difficult for me to speak of a
competitor, but I can say that the physician who is using
my product is visited regularly by Pfizer people who
always have good reasons why he should change away from my



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product to Pfizer's.

MR. MacLEOD: But you find that there is a certain amount of brand loyalty?

MR. THOMPSON: Yes, and I contribute it to some degree at least to the reputation that we have sought to build for our company. We would like physicians to have confidence in a product simply because it comes from our company. That is one of our objectives; the way we conduct ourselves.

MR. MacLEOD: The point I wanted to clear up, I was quite sure of it in my own mind but I wanted to get it on the record that when you spoke about the difference you didn't mean that in practice the doctor uses your drug today and somebody else's product tomorrow?

MR. THOMPSON: No, I didn't mean that. I beg your pardon, in the case of Tetracycline capsules I think the physician acquires experience with a particular make of Tetracycline, particular brand, and he becomes accustomed to the pattern of response and then his inclination is to continue to use it simply because it is a familiar pattern to him. There is a reluctance to switch because of the possibility that he may have to become accustomed to a different pattern.

MR. MacLEOD: Has your company, to your knowledge, ever tried to get a compulsory licence under any patent in Canada?

MR. THOMPSON: Not to my knowledge Mr.

MR. MacLEOD: To your knowledge has your company refused to licence any other company which has



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applied to it for a licence?

MR. THOMPSON: My company in Canada does not hold the patents. My company is a licensee of the American Cyanamid Company so we would have to refer that question to them.

MR. MacLEOD: Any transaction of that nature would take place with American Cyanamid?

MR. THOMPSON: Yes, and they would normally be guided by conferences with us. I have not been involved in any such situations.

MR. MacLEOD: You mentioned a specific instance of buying a certain drug from Holland and Denmark MR. THOMPSON: I think it is in my brief, sulfamethazine.

MR. MacLEOD: Do you buy other drugs from

16 Europe?

MR. THOMPSON: Oh indeed, yes.

MR. MacLEOD: Do you find that the quality

19 of such drugs is good?

MR. THOMPSON: Depends on where we buy 20

them Mr. MacLeod. 21

MR. MacLEOD: Perhaps you could give us a 22

little more detail on that. 23

MR. THOMPSON: Well when we are embarking on the manufacture of a Lederle product in Canada, we first make a detailed study of the technology involved. We usually send people to our central research laboratory to learn what precautions are necessary and what criteria must be established on the raw material. By way of an 30 example, we mentioned Temposil several times this morning.



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There was a great danger that the raw material of Temposil may be contaminated by cyanides which are by-products of the process that produces the drug.

Now in a situation like that we would take elaborate precautions to eliminate cyanides and to guarantee that they are eliminated so that the specification would be strongly oriented to that objective and so it is with other raw materials. Each has it own set of o standards appropriate to the purpose and to the origin, to the circumstances in which the drug originates. Once these standards become firm we prepare a specification and 12 we seek to produce our raw materials within the framework of that specification. There are many such preparations.

For example, Lactose, a sugar derived from 15 milk is a basic ingredient in many dry pharmaceutical 16 preparations. We buy that where we best can within the 17 limitations of our specification for Lactose. We are not interested in the merit of origin so much as we are 18 19 in whether or not the raw material meets our requirements 20 and whether it is available at the best price.

MR. MacLEOD: In your experience you can buy perfectly satisfactory drugs in Europe?

MR. THOMPSON: Yes, indeed. There are some 23 excellent sources of pharmaceutical chemicals in Europe. 25 Ciba, Hoffman-La Roche are heavily engaged in this business in Europe. British Drug Houses, Imperial Chemicals in 27 England, the many Fine Chemical Companies in Germany.

MR. MacLEOD: So that the use of the term 29 "foreign" as a term of opproblum is not quite correct, as 30 you occasionally see drugs criticized because of their



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MR. THOMPSON: Certainly not. This would 3 be a criticism of British and American drugs also as you gread, and I think that would be most unfair.

MR. MacLEOD: Is there any pattern to prices 5 6 in this way, assuming a particular drug is available from 7 the United States and is also available from Europe, are g European prices usually lower?

MR. THOMPSON: I think it is very difficult 9 10 to generalize Mr. MacLeod because it depends to some extent 11 on how the drug comes into existence.

If it is primarily the result of a capital 12 13 investment operated by automatic or semi-automatic controls, 14 generally speaking there will be very little difference 15 in cost. If a great deal of hand labour is involved, it is 16 very likely that it will cost less in Europe.

MR. MacLEOD: But you think it would be 17 18 dangerous to make a general statement?

MR. THOMPSON: Yes, indeed I do. I can cite 19 20 two examples that I think illustrate the point. One is 21 the fermentation of an antibiotic in a large tank with 21 automatic controls which had been adjusted and preset to 23 maintain the control of that process. In a situation like 24 that one individual can supervise a very large amount of 25 fermentation.

In the case of the manufacture of surgical 26 27 atures, which my company is engaged in, there appears no 28 Fatisfactory solution to the automation generally of this 20 process. A great deal of hand labour is required and it 30 s very difficult indeed to maintain good cost control in the United States for these reasons, or Canada.

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MR. MACLEOD: I think those are all the points I want to cover.

MR. FRAWLEY: I was asking the witness some questions about some figures and you may recall I didn't 5 have the paragraph in front of me. Certainly in fairness 6 to the witness and myself and to the record I think I should now read the paragraph. It is a paragraph from the 8 Changing Times, the Kiplinger Magazine of August, 1960:

> "In addition to cries of being smeared for the 'guilt of success', the drug industry presents figures to show that, as a percentage of the consumer's dollar, profits to the manufacturer are not so handsome.

Dr. Paul C. Olsen, a professor at Brooklyn College of Pharmacy and marketing research director for Drug Topics and Drug Trade News, figures the division of the prescription dollar this way: 38% for actual cost of production, another 38% for getting drugs from factory to consumer and 12% for taxes, with 12% remaining as net profit to be divided between manufacturer, wholesaler and retailer".

In view of my complete frustration in not having your breakdown that I sought so diligently but unsuccessfully for, I have to give you these figures. 28 Would you say these figures are correct figures to use in looking at the prescription dollar in Canada?

MR. THOMPSON: I don't think I could go



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beyond saying they are probably Dr. Olsen's information of the breakdown in the United States. I am aware that is a frustrating answer to you. I don't have figures to indicate the breakdown on that basis in Canada and I could only say whatever it is in Canada it is the result of a long pattern of competition between companies. 7 would like to say further that if my company could find a 8 way to reduce promotional content I would consider that 9 we had a great advantage over our competition and would seek to use that immediately. In the absence of establishing an individual opportunity for Cyanamid we have 12 recommended to the Commission the possibility of a co-operative device that might apply a downward pressure on these elements of drug costs, so, Mr. Frawley, I simply can't 14 say that would be reasonable for Canada. No, I don't know. MR. FRAWLEY: I put it to you this way; Dr. Olsen says that 38% of the prescription dollar is used for getting the drugs from the factory to the consumer. In the case of Lederle is it 38% or more or less? MR. THOMPSON: It is not 38%, Mr. Frawley. MR. FRAWLEY: You say it is not 38%? MR. THOMPSON: No. MR. FRAWLEY: Mr. Thompson, if you are willing to give that admission, which is the very first 24 one you have made in this little contest, why don't you 25 go the whole way and let us know what it is up to 100%? 26 MR. THOMPSON: I didn't make an admission. 27 I thought I stated a fact. You asked me if the cost of

MR. FRAWLEY: From the factory to the 30

getting the product from the shelf to the consumer ---

MR. THOMPSON: From the factory to the

consumer.

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consumer was 38% for Lederle. I said, no. That is not an admission of anything. That is a statement which I believe was absolutely accurate. I didn't give you the detailed breakdown. I think I gave you my reasons, Mr. Frawley, and they haven't changed since this morning. MR. FRAWLEY: We must not get into a discus-

sion of semantics. You are saying it is less than 38%.

MR. THOMPSON: No. Mr. Frawley.

MR. WAHN: He didn't.

MR. FRAWLEY: You said it was less than 38%.

MR. THOMPSON: No, I didn't.

MR. FRAWLEY: Perhaps I simply didn't hear you correctly.

MR. WAHN: He said it wasn't 38%.

MR. THOMPSON: You said is the cost for

Lederle 38%? My answer was, no.

MR. FRAWLEY: It may be more than 38.

MR. THOMPSON: It may be more. It could be

less. I am sorry I can't say more.

MR. FRAWLEY: That leaves us where we were this morning.

THE CHAIRMAN: Thank you, Mr. Thompson, I think that will conclude the examination unless there is something you wish to say yourself.

MR. THOMPSON: Mr. Chairman, there is one thing: I know it is an imposition on the time of the Commission. The expenditures of money on marketing of 30 pharmaceutical products is made in the case of my company



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just as reluctantly as it is by Mr. Antoft. Could we find a way to maintain a creative contribution in this field without spending this money I would like to assure the Commission we would have done so long ago. It seems to me a fundamental issue is emerging and it is based on the comparison, on the procurement of prices by public agencies on the basis of competitive bidding which is a worthy way to buy. It however has the effect of necessitating that companies like mine must compete on the basis of price along with companies who prefer not to engage in the creative activities of research and the marketing of new drugs. There is nothing to prevent the extension of this philosophy to the point where it will be impossible 14 to remain in business and remain creative. My company would be in just as good a position as any other to 15 compete in such a world. I suggest, though, if this happened we would be in the position of having to depend on some other agency to perform this work and that, as I 18 said this morning, development in the industry would come 19 to a screeching halt and we would have vigorous price 20 competition on the existing goods, but unless a new means 21 were found to create new ones, none would come forth. 22 Lederle would be forced to discontinue the research expen-23 ditures which were quoted to the Director, quoted by the 24 Director in the 12 to 14-million dollar range from which 25 we hope to bring forth significant new entities, entities which will materially reduce the cost of operating hospi-27 tals, permit the treatment of patients in their homes and 28 which, I think, would be very worthy contributions.

believe this kind of creativity occurs best in the



competitive climate. I believe that commercial research has done well, that this is an economically sound proposition, and I fondly hope your recommendations will be so formulated as to encourage its continuance. I think, Mr. Chairman, that is all I can say.

MR. FRAWLEY: Mr. Chairman, Mr. MacLeod expressed his own appreciation for Mr. Thompson appearing here on behalf of Cyanamid of Canada. As the only counsel who has undertaken his own questioning on behalf of the public, any extended questioning, in any event, I certainly want to associate myself with what Mr. MacLeod said. It certainly has been a pleasure to me to be able to talk to one manufacturer, to discuss with him frankly and rather completely the prices of his products. Perhaps the value and the meaning of my remarks will be a little more meaningful after Mr. Hume's client has been before us.

MR. THOMPSON: Thank you, Mr. Frawley.

am sure the Commission is very appreciative indeed of the mere fact you have taken the time and trouble to come here and have prepared a complete brief and that you have presented it in a very frank fashion. Thank you very much.

We will have a short break and then have the Canadian Association of Consumers.

--- Short Recess



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MR. MACLEOD: Mr. Chairman, before you start, it has been pointed out to me I inadvertently used a figure of \$211.20 in respect of some comments I was making earlier, and the correct figure is \$201.20.

5 THE CHAIRMAN: It is a little stronger than 6 it was before.

MR. MACLEOD: Yes. My multiplication was 8 not as good as it should have been.

THE CHAIRMAN: That is the kind of an error 10 you will be able to admit to.

MR. MACLEOD: Yes.

THE CHAIRMAN: We will resume the hearing 13 with a brief presented by the Ontario Branch of the 14 Canadian Association of Consumers, I believe presented by 15 Mrs. Underhill.

MRS. F.E. UNDERHILL, called

MRS. UNDERHILL: Gentlemen, this is a brief 18 of the Canadian Association of Consumers and is presented 19 by myself as Chairman of Legislation in the absence of 20 the President and also the Vice-President.

The Canadian Association of Consumers is. as 22 our name would indicate, an Association of Consumers organized on a national, provincial and local basis to study consumer problems, make recommendations for their solution and to bring the views of the consumer to the attention of our Government. The Canadian Association of Consumers has been made aware and recognizes that public opinion in this province is definitely in favour of the lowering of the excessive price that the consumer is charged for the use of medical drugs.



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At the outset the Ontario Branch of the Canadian Association of Consumers wishes to make it very clear that it gives complete support to and is in complete agreement with the brief presented to the Commission on March 4, 1961, by Mrs. A.F.W. Plumptre, National President 6 of the Canadian Association of Consumers.

The consumer is in a different position 8 towards the purchase of drugs than he is to the purchase of any other product. The reason for this is that the 10 purchase of drugs must be detailed, either by the patient himself when he purchases a patent drug, or by the Doctor when he prescribes a drug for the patient - to each indivi-13 dual consumer. He is accordingly a captive buyer - with 14 little or no knowledge of the drugs ordered or the cost of 15 those drugs and frequently he does not have time or opportunity to shop around for the best value or price. As a 17 result, the consumer needs special protection, both as to 18 quality and to price of the drugs which he has purchased.

Competition is always essential to growth of any product and also to the lowering of its price. It would appear to us that there would seem to be virtual elimination of price competition in both the manufacturing 23 and retail section of the drug industry.

Canada depends for most of her supplies of 25 basic drugs on import, chiefly from the United States. 26 Accordingly, as drug manufacturers patent many of their products in the United States they have a legal monopoly 28 on the sale of these drugs. Since there is no provision 29 in that country for the issuing of compulsory licences, 30 manufacturers can and do charge what the traffic will bear

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for their products. These manufacturers also take out Canadian patents for their products and through their Canadian subsidiaries dominate this market following the 3 same pricing policy. It is our understanding that the provision in Canadian legislation for the issuing of compulsory licences was designated to prevent the development of monopolistic situations and it would appear to us that the provisions of the Patent Act relating to compulsory licences has not always been effective. Few compulsory licences have been issued and it seems doubtful that 11 patent holders have issued many voluntary licences. The 12 result of this legislation is that manufacturers have 13 complete monopoly of the sale of their patented products 14 and as in the United States are charging exorbitant 15 prices.

While competition should act in such a way 17 | that the cost of the products is brought down - it would 18 appear a possibility that the prices of similar type 19 products made by "name brand" drugs have not done so 20 without cost - for research costs money - that same 21 company stands to make a handsome profit should their 22 research be successful. Accordingly, while it has been 23 argued by some that the cost of research should be added 24 to the cost of the product - the company would tend to 25 disregard profit made by the fruits of their research.

The Canadian Association of Consumers is 27 satisfied and pleased that all drugs sold on the Canadian 28 market must meet the standards established by the Food 29 and Drug Directorate and that drugs not meeting these 30 standards are not permitted by the Food and Drug Directorate

to enter our market. Moreover, since the cost of drugs
sold under a name designated by a pharmaceutical house is
higher than the cost of a drug sold under its generic name
and since its quality is assured by the dictates of the
Food and Drug Directorate - the Canadian Association of
Consumers are of the opinion that drugs should be sold
under their generic name wherever possible. It makes no
difference to the consumer where the drugs are manufactured
as the quality of that drug is assured by our legislation.
Therefore, if a drug can be imported and sold at a lower
price to the consumer - its importation should be encouraged.

Since the Canadian Association of Canadian

Since the Canadian Association of Consumers is concerned not only with the cost of drugs but also with the cost of living - the following recommendations are made.

- 1. The Federal Sales Tax should be removed from the sale of ethical drugs and drugs which are of prime importance to the consumer.
- 2. Since monopolistic control of the drug industry is not desirable the compulsory licencing provision should be widened. We recommend that as research relating to food and drugs develops new formulae, compulsory licences of right to manufacture, to import and to sell be made available immediately a patent has been issued.
- 3. We recommend the staff of the Food and Drug Directorate be increased to ensure

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continuation of its high standard of quality control for drugs. This recommendation is made necessary by the former recommendation.

THE CHAIRMAN: Mrs. Underhill, would you mind if I just interject at that point? While we have legislation, the Food and Drug branch Directorate is not in a position, staff-wise, to assure the Canadian public that all drugs manufactured or imported do in fact comply.

MRS. UNDERHILL: Thank you very much sir. THE CHAIRMAN: They simply are not in a position to give that definite assurance, that all drugs on the market are of good quality.

MRS. UNDERHILL: Thank you. I have requisitioned that, sir.

> 4. We recommend that the wider use of generic names of drugs be facilitated and encouraged.

In conclusion the Ontario Branch of the Canadian Association of Consumers is of the opinion that if the sales tax were taken off ethical drugs, if monopolistic control of the manufacture and retail sale of drugs was lessened and competition encouraged, and if our physicians would prescribe by generic name wherever possible the consumer would receive not only a quality product but better value for his dollar.

> All of which is respectfully submitted. Thank you sir.

MR. FRAWLEY: Mrs. Underhill, the Chairman

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has pointed out to you that at the moment under existing legislation, the Director under the Food and Drug administration has no staff nor does he make any attempt to approve the quality of drugs.

Would you agree with me, Mrs. Underhill. that it is just as important that the quality of our drugs should be improved as the quality of a side of beef or a tin of Niagara peaches?

MRS. UNDERHILL: Yes sir. Any time the life of a person is at stake there should be a control on what that person will consume, on the standard set.

MR. FRAWLEY: Do I understand from what you have said at the conclusion of your brief that you would favour such legislation and such new practices developed, that the Director of the Food and Drug administration 16 would go further than he now goes, which is only to assure the public with regard to the safety of the drug, not as 18 to its quality or its potency or its properties, and that 19 the approval of the Director should go further so that the 20 public would feel it could buy brand name drugs with 21 perfect assurance as to their quality.

MRS. UNDERHILL: I am of the opinion, sir, 23 that any drugs either imported or for sale to the general 24 public should have certain standards as set down, standards 25 of safety as required by the Government.

MR. FRAWLEY: When you say "safety" I put 27 it to you that they also are entitled to an approval as to 28 the standard of quality.

MRS. UNDERHILL: Yes.

MR. FRAWLEY: Thank you very much.

THE CHAIRMAN: Quality, potency, uniformity, all of that? MRS. UNDERHILL: Yes sir. 3 THE CHAIRMAN: I notice your second recomment 4 dation, Mrs. Underhill, is that compulsory licencing 5 should be made available immediately a patent has been issued. There would be no period at all of operation? 7 MRS. UNDERHILL: Sir, that is idealistic. 8 There is no doubt that when a patent is issued, most assuredly it has to be tried, but we can depend upon 10 business not to bet on a loser, and accordingly after a 11 patent is issued, you will not find many other drug houses taking it up promptly. They will wait and see 1.3 what the reaction is and then apply. So that I think 14 that common business sense dictates there. 15 THE CHAIRMAN: You think there would be a 16 period of greater or less duration in any event? 17 MRS. UNDERHILL: Yes sir. 18 THE CHAIRMAN: Even if the compulsory 19 20 licence is made available immediately, it would not be made available. 21 MRS. UNDERHILL: That is right. 22 THE CHAIRMAN: Are there any other questions? 23 MR. MACLEOD: No sir. 24 25 MRS. UNDERHILL: Possibly there is one 26 point I would like to make at this time, and I am possibly 27 prompted to make it from the remarks of Mr. Thompson. If a firm does research - and who doesn't 28

do research - Office Specialty do research on what type

of desk they are going to sell because they are included



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in their market - they may be doing research for which the health of the public will benefit, but on the other hand, they would not do research if they themselves did not gain. You can well be assured, because it is a competitive world in which we live, that those same firms would keep on doing research because they want to widen their own market. That has been good business practice.

THE CHAIRMAN: You are disagreeing a little bit with the last remark of Mr. Thompson.

MRS. UNDERHILL: I am indeed, sir.

THE CHAIRMAN: His argument was, I think, 12 along those lines although he did not refer specifically at that time to patents, but I think he had that in mind, 14 that unless they have some assurance that if they spent a 15 great deal of money on research they would have a reasonable 16 opportunity of getting back their investment through the 17 sale of the product, they might not engage in research. 18 Your view is there would be still be enough room for profit 19 and they would engage in research anyway.

MRS. UNDERHILL: Yes, because competition 21 would make it so.

THE CHAIRMAN: That is an argument which we 23 have not had Mr. Thompson's answer on.

MRS. UNDERHILL: Thank you very much, gentle-24 25 men. I would like at this point to tell you that the 26 Canadian Association of Consumers in future will be the Consumers' Association of Canada, and we know in all your 28 deliberations you will consider yourselves not only as a 29 Government Board, but as heads of a home, as a consumer.

30 Thank you.

THE CHAIRMAN: We are all consumers, that 2 is right. Thank you very much.

We will adjourn until 10 o'clock tomorrow

--- Whereupon the hearing adjourned until 10 a.m., Wednesday, October 18th, 1961.



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INQUIRY UNDER SECTION 42

OF THE COMBINES INVESTIGATION ACT

Relating to the manufacture, distribution and sale
of drugs

By Director of Investigation and Research

Combines Investigation Act

COMMISSION:

C. RHODES SMITH, Q.C. -- Chairman

A.S. WHITELEY, M.A. PIERRE CARIGNAN, Q.C. Member of the Commission Member of the Commission

F.N. MACLEOD Combines Officer, representing the Director of Investigation and Research

Proceedings of hearings commencing at 10.10 a.m., Wednesday, October 18th, 1961, et seq in the City of Toronto, in the Province of Ontario.





Toronto, Ontario, October 18th, 1961.

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 --- On commencing at 10.10 a.m.

THE CHAIRMAN: We are having the presentation from the Hospital Association this morning. Mr. McCracken

5 MR. McCRACKEN: Thank you, Mr. Chairman.

Before I begin the brief, Mr. Chairman, do you have copies of it there? That is it with the pink cover. There are some additional copies here if anyone would like one.

I would like to tell you first, Mr. Chairman, something about the Canadian Hospital Association and our purpose of presenting this brief. First of all, the Canadian Hospital Association is a combination of all of the Provincial Hospital Associations and the Catholic Hospital Conferences in Canada. In addition, we have a number of associate members, which include various voluntary non-profit organizations in the health field, and Government Departments interested in the operation of hospitals or in public health and welfare.

Our services are available to organizations, hospitals, and individuals, and we maintain a close liaison with Federal and with Provincial Governments. In effect, therefore, we represent almost all of the voluntary hospitals through their respective hospital associations and conferences.

THE CHAIRMAN: I was not quite sure just how wide your representation is. Is it all the voluntary hospitals?

MR. McCRACKEN: Yes, sir.

THE CHAIRMAN: That includes municipal

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MR. McCRACKEN: Yes, sir.

THE CHAIRMAN: And any Provincial?

MR. McCRACKEN: No, it does not include the Government hospitals; that is, Provincial Government and Federal Government, nor does it include the private hospitals.

The introduction to the brief is this: Mr. Chairman and Members of the Commission:

The general hospitals of Canada, represented by the Canadian Hospital Association, welcome the opportunity to present this information relative to the problem of the manufacture, sale and distribution of drugs in Canada, as they pertain to hospitals.

Since as hospitals, we are charged with the responsibility of providing the best patient care at the lowest possible cost, we are in favour of any action that will help to achieve this objective. We submit this presentation in the hope that the information contained therein will assist the Commission in their consideration of this matter.

To give some background information, we start with functions of the hospital.

The Hospital's Role

The role of the community's hospital today embodies a four-fold function:

- (a) Patient Care the continual development of a high standard of patient care leading to better health and longer life for the citizens of the community it serves.
- (b) Education providing, in varying

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degrees and depending on its size, a means for the education of doctors, nurses and skilled professionals whose specialized knowledge is essential to the practice of modern medicine.

- (c) Research again, in varying degrees and depending on size, participating in programs of research for new and improved techniques and treatments.
- (d) Preventive Medicine providing encouragement and support to the medical profession in developing programs designed to keep people well.

THE GOVERNING BOARD

The governing board is the supreme authority in the hospital. It has the responsibility to ensure that the hospital renders adequate services to the sick and injured at as low a cost as is consistent with efficiency. For example, we are quoting here from the Public Hospitals Act of Ontario, which reads in part as follows:

"...a hospital shall be governed and regulated by the board elected or appointed in accordance with the provisions of authority whereby the hospital is created, established or incorporated".

and

Regulation 3 states:

"...the board shall be responsible for the enforcement of the Act, these



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regulations and by-laws of the hospital".

THE MEDICAL STAFF

Regulation 6 (1) (a) (iii) under the Public Hospitals' Act of Ontario, states, in part, that: ... the board shall provide for the appointment and functioning of a medical staff.

Now, we used the Public Hospitals' Act of only one province because in our provinces they are approximately the same.

The fact that a hospital board has this legal obligation and right to appoint the individual 13 members of the medical staff is important in understanding 14 the hospital-physician relationship. While it is recog-15 nized that a licence to practice medicine entitles a doctor to practice his profession, it does not give him the privilege of using the facilities and equipment of a hospital without first having satisfied the requirements of obtaining medical staff membership. However, in fulfilling its responsibility in this respect, the board will ordinarily have the advice and recommendations of the existing medical staff.

It is essential to note that, as a guiding principle in the medical staff organization of the hospital, the medical staff is self-governing in professional matters. That is to say that while they are responsible in the final analysis to the hospital board they alone have the clinical knowledge to assess medical needs and prescribe treatment. They are subject to the Public 30 Hospitals! Acts, the regulations thereunder, and the



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by-laws within which their medical staff category functions. but they still enjoy a reasonable degree of autonomy in the treatment of their patients. For this reason, therefore, the hospital does not have control over the type and quantity of drugs prescribed. This is the responsibility of the physician while it is the hospital's responsibility to make drugs available for the physician's use.

HOSPITAL FINANCING

Since January 1, 1961, with the inclusion of the Province of Quebec under the Plan, hospital operating costs are reimbursed to the hospitals by various provincial boards and commissions for all insured in-patients. This has virtually eliminated the large hospital deficits which were fairly common prior to the introduction of the Plan.

Hospital Insurance and Diagnostic Services Act of 1957

Under the financial formula, the federal government contributes about one-half of the aggregate sharable costs of the hospital insurance plans. In the individual provinces, however, the federal share varies since each participating province receives twenty-five per cent of the national per capita cost of hospital services plus, twenty-five per cent of its own provincial per capita costs, multiplied by the population covered.

The Act enumerates the basic range of services mandatory for any provincial scheme receiving federal support. Each participating province is required to make specified benefits universally available to its population. The total days of care provided may not be limited and must include basic public ward and other



in-patient service normally associated with the operation of a hospital, together with certain diagnostic aids for in-patients and, on a permissive basis, for out-patients. Services may be provided in chronic as well as active treatment hospitals, but legislation specifically excludes care in tuberculosis sanatoria, mental hospitals and institutions for custodial care. Capital costs are also specifically excluded from sharable costs. Thus, the federal act is set up to assist in provision of an insurance system for basic general hospital services available under uniform terms and conditions to the entire provincial population. (Canada Year Book (1960), Page 272)

In 1958, (the latest figures officially available) the total operating costs of our public general hospitals was in excess of \$416,026,000. The breakdown of these costs would be approximately: (Canada Year Book (1960), Page 305)

	Amount	Percentage
Salaries and Wages	\$ 264,469,000	64%
Other	151,557,000	36%
Total	\$ 416,026,000	100%

THE HOSPITAL PHARMACY

The hospital pharmacy provides one of the fundamental services involved in the care of the patient and it is increasing in importance each day as medical research continues to add new pharmaceutical products and new techniques for the doctor's use. During the last thirty years new discoveries and advances in the method of application of medication have included the development of parenteral solutions, sulfonamides, antibiotics,



1 vitamins, and anaesthetics. With a greater number of specific drugs and their more complicated treatment 3 regimes, it is more important than ever that certain medications be immediately available and placed in competent hands. Thus, the pharmacy is assuming a greater 6 part in patient care.

The primary functions of a hospital pharmacy 8 are to make drugs and pharmaceuticals readily accessible 9 for treatment purposes and keep them under careful control; to provide up-to-date information in order that the best 10 choice of medicinal products may be made by the physician; as well as to assist both physician and nurse in the correct 13 administration of the product. Subsidiary or secondary 14 functions may include: purchasing of pharmacy products for 15 the hospital; manufacturing which may be merely dispensing 16 and compounding or may be a large scale operation; keeping and originating financial and other records; and partici-18 pating in the teaching of students, interns and residents, 19 and in medical staff education.

20 PURCHASE OF DRUGS

For purposes of this presentation, we 21 consider this item to embrace policy as well as practice. 22 Some of the hospitals have what is usually known as a 23 Pharmacy and Therapeutics Committee composed of members of 24 the medical staff. This Committee meets to exchange 25 professional views and, in general, to advise the medical staff and the hospital administration on all matters 27 pertaining to the use of drugs in the hospital. Where a 28 pharmacist is on staff of the hospital, he or she is 30 usually secretary of such a committee. In the absence or



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unavailability of a pharmacist, such as in most of the smaller hospitals, the director of nurses would normally 3 act in such a capacity.

Basically, therefore, such a committee tends 4 5 to establish purchasing policy insofar as the needs of the 6 medical staff of that particular hospital is concerned. Through experience, a list (a formulary is sometimes used 8 in this connection and a full account of this will be 9 found later on) of the main drugs required in the hospital 10 is eventually developed and this becomes a framework or guide for continuing purchasing. 11

While individual application of the fore-12 13 going principles may vary to some extent, the essential 14 point we wish to make is: it is the members of a medical 15 staff who decide the kind of drugs they wish the hospital 16 to acquire for their use in patient care. In the larger 17 | institutions, the chief pharmacist is ordinarily respon-18 sible for ordering the drugs required, utilizing his 19 detailed knowledge and experience as to quantities and 20 sources of supply, but in some instances, where there is a purchasing agent on staff, the latter places the actual 22 order upon the specifications of the pharmacist. Again 23 this is a development based on specialization of function 24 in the more complex structure of the large hospital.

In the smaller hospitals, there likely will 26 be neither a pharmacist nor purchasing agent on staff. The role of the latter is usually incorporated in the duties of the administrator while the recommendations of 29 the medical staff as to pharmacy needs are carried out by 30 the director of nurses who may be the same person as the

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FORMULARY

As already indicated, the medical staff by their treatment orders and prescriptions determine what drugs are to be provided and it has been established that eventually a pharmacy stock list is developed and is written down as an inventory. In a number of instances an attempt has been made to stabilize this list by securing some authority other than the individual physician

administrator of the hospital. Since there is no pharmacist on staff, it is customary for the pharmacy service in the smaller institutions to be under the supervision of a designated member of the medical staff.

If any single aspect of purchasing policy should be stressed, it is that quality of product must continue to be the main criterion since the welfare of patients is inseparably involved. Few, if any, hospitals are known to have the staff and facilities that would be required to do chemical analyses of every item purchased, so that hospitals must depend on the known reliability of the source of supply. This does not infer that there are not a considerable number of reputable manufacturers and suppliers, but in the final analysis, it is the individual hospital's own experience, as reflected in the opinion of its doctors and their clinical evaluation of drugs, that will determine to a major extent where it places its orders. We feel that our hospitals, regardless of size, are very conscious of their responsibility in this matter and continue to strive for the best possible operation within their individual circumstances consistent with the quality of product desired.

ANGUS. STONEHOUSE & CO. LTD. McCracken TORONTO, ONTARIO or pharmacist to determine what additions or deletions may be made. This then may be the beginning of what is termed a formulary.



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B/MR/hm 1 The Pharmacy and Therapeutics Committee, already referred to. is the group normally giving direction to such a project. In practice, the committee studies and grades the effectiveness of pharmaceuticals on the list using as a matter of principle that what is most effective is likely to be the cheapest in the treatment of the patient. The committee then decides what items are to be included in the formulary and to this end may set up certain rules about the admission of new drugs. Frequent revision is necessary and individual staff members may make representation to the committee regarding the inclusion of any item he may wish to see in it.

> Fully developed formularies usually contain such items as a list of products by their official name 14 in English, together with a description of their properties, chemical structure, dosage forms, and stock sizes. 16

THE CHAIRMAN: Mr. McCracken so we will have 18 the record clear, you speak of the official name . We 19 have had several words used to describe the medical products. 20 We have had chemical name and generic name and brand name. 21 What is "official name"?

MR. McCRACKEN: This would be the generic-22 23 chemical, interchangeable. 24 Indexing is very important and products may appear in 25 alphabetical order within groupings according to thera-26 peutic use. In hospitals with extensive specialization 27 among medical staff, such groupings could be by medical 28 departments for ease of reference. Cross-indexing to 29 terminology commonly used for certain products by the

30 medical staff contribute to the practicality of such a

1 formulary.

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MR. McCRACKEN: This may bring in your brand name idea.

4 A consideration of a formulary and pur-5 chasing generally, brings up the subject of buying drugs by "generic" name. The term "generic" relates to the 7 scientific or pure chemical name given to a particular 8 product. Items may be so identified or they may be produced under what is termed a "brand name" and it is in this 10 relationship that some confusion appears to exist. Essentially, quality considerations aside, the ordering of items by their generic name tends to restrict the number of items stocked and to make for a more concise inventory. 13 The term "generic" should in no way connote a cheaper 14 product in the sense of an inferior one and it is here 15 the matter of quality arises. A drug may be ordered by 16 its generic name from what is known as a generic house, 17 and, as in the case of all purchases, the hospital must 18 be in a position to feel it can rely upon the product or 19 supplier. In point of fact, a number of hospitals do have 20 stocks in varying proportions as to drugs purchased under 21 their generic name and under designated brand names. The 22 preference and wishes of the medical staff for particular 23 items are important factors in the establishment of the 24 stocks and to the extent that these are professional 25 people with specialized knowledge of the effect of certain 26 preparations in their treatment regimes, must be accorded 27 full weight in any purchasing policy.

The matter of cost is naturally of consider-29 able importance to hospitals, and sound purchasing has as 30 much applicability to drugs as to the many other hospital

MR. McCRACKEN: I believe that is a slight

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considerations affecting the nature and amount of drug inventories, but the point to be emphasized at this time is that the costs of drugs which are incorporated in the per diem rates are entered at net invoice price - there is no markup involved. Similarly, these drugs are Sales Tax Exempt, with a consequent 9 - 10 per cent saving.

9 error. It is as much as 11 per cent.

10 A further point pertinent to consideration of costs is that hospitals have received and continue to receive substantial discounts on their drug purchases. The larger hospitals have tended to receive additional concessions by virtue of their greater purchasing power and the possible advantage to drug firms of having their products used in circumstances where extensive clinical research and application it taking place.

DISTRIBUTION - The distribution of drugs in a hospital varies somewhat depending upon the size and nature of the institution. In general, it may be said that for the larger hospitals, distribution is in three forms.

First, certain supplies are maintained on the wards as routine stock. Secondly, individual prescriptions are filled in the pharmacy according to doctor's orders and are returned to the ward for a particular patient. In this respect, a hospital pharmacy operates in very similar fashion to the retail pharmacy in that these numbered prescriptions are kept on file for re-orders and/or reference. As may be appreciated, the volume of prescriptions handled by a hospital pharmacy is ordinarily much greater than in an



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individual retail pharmacy. Thirdly, drugs are supplied on doctors' orders for out-patients. In this latter connection, it is generally the policy to provide just sufficient of a drug supply to the out-patient as will suffice until his next scheduled visit. In a number of institutions, also, an emergency cupboard is maintained, often in the nursing office, or, in large hospitals, on the floors themselves, to minimize having to enter pharmacy stores during night hours.

In smaller hospitals much the same pattern is observed save that no out-patient clinics are involved. Too, in those institutions where no pharmacist is on staff and certain prescriptions must be obtained, arrangements are made with a local retail druggist or druggists to provide the required items. In some instances, arrangements have been made by which a pharmacist from a local retail store actually works part time in the hospital pharmacy.

Narcotics are very carefully safeguarded and controls must meet the requirements of federal inspectors who make periodic visits to the hospitals. Other controls used include departmental costing of issues to floors for comparative purposes, therapeutic classifications of use, and, periodic review of ward stocks. The supply of drugs provided a ward for an individual patient is generally restricted to three or four days with any unused 25 portion of the drug being returned to pharmacy stock after 26 inspection. Suitable arrangements are also possible for the return of obsolete or expired drugs to suppliers for 28 29 credit.

Most hospitals, too, have adopted a policy



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of an automatic stop order on certain drugs following a specified period of time. For example, for such items as narcotics a stop order might be effective after 48 hours, whereas, antibiotics might run for several days. In any event, unless the physician's order should indicate the exact number of doses to be administered, or has specified the exact period of time during which the medication is to be administered, or, unless the physician has reordered a medication, all drug orders for such items 10 would be automatically discontinued.

ANALYSIS - This concerns the degree to which 12 drugs are analyzed or tested upon receipt at the hospital 13 or at least at some time following receipt. Analysis can 14 mean a number of things, but we can say that in very few. 15 if any, instances is there a chemical analysis done by 16 pharmacists in hospitals insofar as the general drug supply 17 is concerned.

Two main reasons may be cited for this: firstly, even where a pharmacist is on staff, our experience 20 is that he is extremely busy doing his regular duties and there literally is no time to do this type of work. Also, 21 22 the facilities required would be extensive and these ordin-23 arily are not available in hospitals. The pharmacist 24 strives to purchase on the basis of known quality and 25 relies to a major degree upon the reputation of the supplier 26 and his own experience with that firm or firms. In short, 27 since he has not the time nor facilities to do a chemical 28 analysis, he tends to buy products which he has come to 29 depend upon for maintenance of quality standards.

One might well ask, upon what does the pharma-

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cist base his dependence upon these items? This is a combination of several things. There is a physical or sense analysis in that he is able to do a visual inspection, detecting variations in size, texture, etc., as well as detecting, in some instances, odours which do not conform with what he has come to expect. In short, this experienced person, as in other lines of endeavour, develops certain rule-of-thumb criteria which stand him in good stead. The opinions of the medical staff as to patient reaction to drugs prescribed are, of course, very important and these, too, provide their measure of evaluation as to the effectiveness of drugs and supplies.

STORAGE - The matter of storage could be considered from several points of view, but in all cases there is what might be termed a central stores or stockroom. The size of the hospital will actually have a bearing both on the amount and kind of storage space and perhaps, as well, where it is located in the hospital. Two 18 of the major objectives should be uppermost in any storage plan, viz., accessibility and control. The many variations 20 of physical layout and other hospital needs make generali-21 zation as to the former rather meaningless for present 22 23 purposes. As for the latter, control, this is exercised in 24 a number of ways.

The storeroom is, of course, locked as is the pharmacy proper when the staff are not present. 26 is a definite policy regarding access to any of the pharmacy supplies and only properly designated persons are given 29 this responsibility. Who is so designated does vary with 30 the size of the hospital, but there is normally no problem



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1 during the day when the person in charge of the pharmacy 2 service is present. During the evening and night hours, 3 the night supervisor or person of equivalent status has 4 the responsibility of keeping the key to the pharmacy and 5 stores.

Entrance to the central stock is ordinarily 7 kept to a minimum, in two ways. First, a separate 8 emergency supply of drugs that might be required is 9 usually maintained in a small locked cupboard elsewhere in 10 the hospital and the person in charge of the night service 11 can gain entry to these supplies. Secondly, where a pharma-12 cist is on staff, he may be called to the hospital in an 13 emergency. In the large cities, all-night retail pharma-14 cies often are in a position to supply a needed item in the 15 event it is not available in the hospital stores.

16 Some drugs require specialized storage 17 facilities, for example, biologicals which must be refrigerated. 18 Some drugs deteriorate at a predictable rate, hence, they 19 must be used or replaced regularly. A number of items 20 such as ether and alcohol are inflammable and where purchased 21 in bulk should be stored in a fire proof location with 22 adequate ventilation to the outside. Poisonous materials 23 must be distinctively packaged, labelled and kept in a 24 locked cupboard. The main narcotics supply must be stored 25 in a vault or safe while narcotic prescriptions on the wards 26 must be kept in locked cupboards or drawers. These references 27 reflect some of the considerations which are attendant upon 28 providing storage for hospital drug supplies, and the 29 pattern followed is a typical one.

INVENTORY - We have already indicated that

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the constituent items in an individual hospital drug inventory will vary somewhat according to the size of hospital and type of patient treated, and, according to the preferences of the medical staff. We have also referred to the fact that quantities purchased will vary depending upon such factors as the availability of storage and location of the hospital. The rates of usage, the known perishability of certain items, and similar consideration likewise will affect the amount of items stocked. All of these bear upon the size of the inventory carried in addition to any price consideration.

Physical inventory-taking is done by all 13 hospitals on at least a yearly basis, and many do spot checks periodically. Perpetual inventories are not necessarily maintained since in the opinion of many hospital authorities the results do not warrant the volume of work entailed. In taking physical inventory, members of the business office are usually pressed into service, with the pharmacist or other qualified persons acting in an advisory capacity. Comparisons of yearly inventory figures together with knowledge of any significant changes in hospital operations which might affect drug inventories enable the administrator of the hospital to keep in close touch with the department's progress.

ACCOUNTING Accounting for drugs in hospitals is now a relatively standardized procedure on two counts; the development of the Canadian Hospital Accounting Manual 28 (Canadian Hospital Accounting Manual, Second Edition (1960), published by the Canadian Hospital Association - P. 132.) 30 and the requirements of the various Hospital Plans.



1 Accordingly, while some interpretation may still be the 2 prerogative of the individual hospital, the form of the 3 accounting data tends to be predetermined.

Drugs are recorded in the books of the 5 hospital at cost price. As has already been indicated, 6 individual charges for drugs to patients no longer are 7 applicable under our present system of embodying drug g costs in the all-inclusive rate. However, for statistical gand control purposes, hospitals may provide their own 10 accounting devices to keep track of their drug usage by 11 department and/or by category of drug used.

Hospital budgets except in the Province 13 of Alberta must be examined by the Commissions in order 14 that a rate may be set for each hospital and the estimates 15 of drug expense, among many others, for the ensuing year, 16 come under scrutiny at such a time. Apart from the control 17 which continues to be exercised by the hospital itself 18 from its records and intimate knowledge of its patient load and drug requirements, there is a second over-all element 20 of control in operation through the budget-approval system 21 of the Commissions.

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STANDARDS

This presentation would be incomplete were we not to refer as well to the standards that have been developed in relation to the accreditation service available to hospitals 25 beds and over through the Canadian Council on Hospital Accreditation. (C.C.H.A. - Headquarters Bldg., 150 St. George Street, Toronto, Ont.) There are additional eligibility requirements for accreditation, but it is not thought essential that these be elaborated on here. We would like to indicate first, in very general terms, what this accreditation program is, according to the Council's own description of its role:

The Canadian Council on Hospital Accreditation is the body officially authorized by federal charter to conduct an accreditation program for Canadian hospitals.

The accreditation program is voluntary.

Accreditation is not compulsory either on the part of the hospital or the accrediting body. It is not licensure.

It is not governmental enactment. It is a voluntary effort sponsored by the Canadian Council on Hospital Accreditation in co-operation with governing boards, administrators and medical staffs of hospitals to improve the quality of patient care.

According to the 1961 edition of the Canadian Hospital Director, 327 hospitals in Canada are accredited and it may be of interest, therefore, that



these hospitals at least are known to be meeting the following minimum standards of the accrediting agency, insofar as hospital pharmacies and drug rooms are concerned:

- (a) There shall be a pharmacy directed by a registered pharmacist or a drug room under competent supervision.
- (b) Facilities shall be provided for the storage, safeguarding, preparation, and dispensing of drugs.
- (c) Personnel competent in their respective duties shall be provided in keeping with the size and activity of the service.
- (d) Records shall be kept of the transactions of the pharmacy, and correlated with other hospital records where indicated. Such special records as are required by law shall be kept.
- (e) Drugs dispensed shall meet the standards established by the Canadian Formulary, British Pharmacopoeia, United States Formulary and New and Nonofficial Remedies and the drugs dispensed shall be subject to periodic review of a pharmacy committee of the medical staff.
- (f) There shall be an automatic stop order on dangerous drugs.



SUMMARY

In summary, therefore, we wish to make the following statements:

- Hospitals have the responsibility of providing the best possible patient care at the lowest possible cost.
- 2. Hospitals have the responsibility of providing the facilities necessary to enable physicians of the medical staff to give a good quality of patient care.
- 3. Hospitals have the responsibility of providing drugs of an acceptable standard as economically as possible.
- 4. The type, quantity and quality of drugs prescribed for patients in hospital is the responsibility of the medical staff.
- 5. Since very few hospitals in Canada are in a position to make independent analyses of drugs purchased, the hospital itself must be able to rely on the product or the supplier.
- 6. The hospitals of Canada are in favour of any action which would reduce the cost of drugs to the hospitals' patients as long as this is not done at the expense of quality, safety and potency of the drugs.
- 7. The Canadian Hospital Association recommends that the appropriate federal government agency undertake, as far as

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possible, more extensive testing, analysis and inspection of drugs.

Appendix I

CANADIAN HOSPITAL ASSOCIATION

History of Organization

In 1928 the Canadian Medical Association, realizing the need for a national co-ordinating body for hospitals, established what was called the "Department of Hospital Service". A function of this body was to undertake services on behalf of the hospitals of Canada including a general advisory service, the approval of hospitals for internship, the gaining of various tariff regulations, and assistance in the development of various hospital associations.

It became apparent, however, that there was a need for a national hospital organization which could officially represent the hospitals of Canada and more effectively act on their behalf when necessary. In 1931, the "Department of Hospital Service" invited representatives of provincial and regional hospital associations to a conference which resulted in the formation of the Canadian Hospital Council.

The Canadian Hospital Council worked closely with the Department of Hospital Service until 1945 when, as part of a re-organizational program, the Canadian Medical Association agreed that this Department should be discontinued and that the Council should take over the major portion of its activities.

In 1953, the delegates to the Assembly of 30 the Canadian Hospital Council voted unanimously to change

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the name to the Canadian Hospital Association and, alternately, Association des Hôpitaux du Canada.

Membership

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Provincial and regional hospital associations, the Catholic hospital conferences of Canada, and the Canadian Medical Association constitute the active voting membership. Associate membership includes voluntary, non-profit organizations in the health field, and government departments which are interested in the operation of hospitals or in public health and welfare.

Administration

The Canadian Hospital Association is governed by the Assembly which is comprised of delegates appointed by the active members of the Association. The Assembly meets annually at which time Association policy is decided and problems common to hospitals are discussed. The Board of Directors is elected by the Assembly and acts as its executive body between meetings of the Assembly. Every effort is made to have the Board of Directors representative of the whole of Canada as well as of the groups which comprise the active membership of the Association.

22 Financing

The Canadian Hospital Association is supported by its active members on a fixed annual bed assessment basis. With the exception of the staff at the head office in Toronto, there are no paid employees. Many individuals in Canada have, and are, voluntarily contributing a great deal of time and work to assist the Association in carrying out its services.



Availability of Services

The Association services are available to organizations, hospitals, and individuals alike. In many instances, however, where the information or assistance sought can best be supplied at the local level, it is suggested that the local association, council, or conference, be consulted first.

Government Liaison

One of the most important functions of the Canadian Hospital Association is to maintain a close liaison with the federal and provincial governments and every endeavour is made to correlate the objectives of governmental developments with those in the hospital field.

From this statement it will be seen that the Canadian Hospital Association represents the individual hospitals through their respective hospital associations and conferences. With but a few exceptions, practically all of the voluntary and municipal hospitals and the tuberculosis sanatoria belong to these associations and conferences.

Appendix II

HISTORY OF HOSPITALS

In the beginning, the hospital was not a medical institution. The modern hospital has grown out of the European mediaeval institution which had the same name but a different function. The enthusiasm for religious pilgrimages at a time when commercial inns had not appeared meant that many travellers were in need of lodging. Religious organizations met this need by founding



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1 and administering lodging houses known as hospitals. Since many travellers were physically ill, mursing care was necessary and this was developed, in time, to provide medical consultation.

The original concept of hospital services 6 was more religious than medical in nature. Care and treatment, as we know it today, was almost non-existent. 8 People admitted were received chiefly for isolation and their chances of leaving the institution alive were 10 extremely poor. This fostered the old concept that hospi-11 tals were places where one went to die.

Gradually, however, a change in this concept 13 began to occur. Skilled fraternal, religious and municipal 14 organizations began to provide facilities for the caring 15 of the sick.

The development of ether as an anaesthetic in the 1840's had a profound effect upon hospitals by contributing to progress in surgery. The teachings of 18 19 Florence Nightingale, particularly in relation to the 20 principles of sanitation and hygiene, made it possible to control epidemics within the hospital and was the start of 22 the hospital as we know it today.

The first hospital in Canada was the Hotel 24 Dieu in Quebec founded in 1639. It was operated by a 25 religious order as were practically all hospitals founded for some time after. Lay, voluntary, non-profit community hospitals increased until they became the more numerous group. In more recent years the municipal, civic and "union" type of hospital has shown great increase parti-30 cularly in the Prairie provinces.



Today we have some 1,354 hospitals divided as follows: (Canadian Hospital Directory, 1961)

Hospitals in Canada - 1961

	Hospitals	Adult Beds & Cribs
Public General	889	91,306
Public Special	197	91,497
Private	154	4,346
Federal	114	12,663
Total	1,354	199,812

THE CHAIRMAN: Do you wish to add anything to the brief at this time?

MR. McCRACKEN: No sir.

THE CHAIRMAN: There is one question, on page 19 you refer to the hospital budgets examined by the Commissions. I don't think previously there has been any reference to the Commissions. I just wonder if our idea is correct. Would you tell us what they are?

MR. McCRACKEN: In Ontario we have the Ontario Hospital Services Commission which is the reimbursing agency that pays the hospital bills. It might be plans in other provinces. It might mean Departments of Health. The use of the word Commission should be hospital commissions, plans, something along that line.

THE CHAIRMAN: It is the government agency?

MR. McCRACKEN: Government agency.

THE CHAIRMAN: There are some questions we haven't dealt with that might be of interest to us. You are representing the voluntary hospitals, not the provincial and federal government hospitals?

MR. McCRACKEN: Yes sir.

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1	THE CHAIRMAN: With regard to the purchasing		
2	of drugs, are you in a position to give us information as		
3	to whether your hospitals or some of them normally call		
4	for tenders for the supply of drugs or do they get the		
5	drug in the ordinary way from the manufacturers?		
6	MR. McCRACKEN: Quite frequently they call		
7	for tenders.		
8	THE CHAIRMAN: That would be the larger		
9	hospitals?		
10	MR. McCRACKEN: Usually the larger hospital		
11	THE CHAIRMAN: Do you know whether they get		
12	varying prices when they call for tenders?		
13	MR. McCRACKEN: Yes, they do.		
14	THE CHAIRMAN: The hospitals usually, I		
15	think we have some information on this from the Director'		
16	book, do the hospitals generally get a bigger discount		
17	from the manufacturers than the druggists do when they		
18	are buying, not by tender but by drug manufacturers?		
19	MR. McCRACKEN: It does in some cases. We		
20	do get a better price than say the retailer. I think if		
21	you look at page 173 of the Green Book.		
22	THE CHAIRMAN: We have some information on		
23	that. I didn't know whether there was a difference		
24	between the voluntary hospitals and the Government hospi-		
25	tals.		
26	MR. McCRACKEN: No, the voluntary hospitals		
27	receive that benefit.		
28	THE CHAIRMAN: They would be on the same		

30 MR. McCRACKEN: Yes.

29 footings?

THE CHAIRMAN: This may be, perhaps, not directly in line with our inquiry but has the Association made any study of the rate of increase of the cost, the cost of operating hospitals and the increasing cost of drugs as part of that increase?

MR. McCRACKEN: No sir.

THE CHAIRMAN: I was hoping we might get some information whether since the hospital plans were adopted in most of the provinces the rate has jumped up very rapidly and to what extent that increase was due to the rising cost in the use of drugs. That would relate to the effort on the part of the hospitals with regard to keeping down as much as possible the cost.

MR. McCRACKEN: We haven't, but I think the Commission will have and we hope to be able to get that information.

THE CHAIRMAN: Would any of counsel like to ask questions?

MR. HUME: I have one or two. Mr. McCracken,
I apologize for this; what position do you hold in the
Canadian Hospital Association?

MR. McCRACKEN: I am Assistant Director.

MR. HUME: Assistant Director; are you a

24 doctor?

MR. McCRACKEN: No sir, I am not.

MR. HUME: Mr. McCracken, just for my information what do you mean by automatic stop order on dangerous drugs? I don't understand that point.

MR. McCRACKEN: If for example a narcotic is prescribed by a doctor for a patient and nothing else



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is said; that is, the nurse is not told at 48 hours you start it, don't give it any more, it is not renewed. MR. HUME: This has reference to the application to the patient and not the purchase of the drug? MR. McCRACKEN: That is correct. We are afraid if the doctor forgets to renew the order and it 6 just continues, the patient will be in danger. 7 MR. HUME: Without referring to any page number, but the general area in the brief, it is my impression, having read your brief yesterday and hearing 10 you read it this morning, that the underlying principle 11 your pharmacy committees in hospitals have, that motivate them, is the quality of the drug. 13 MR. McCRACKEN: That is correct. MR. HUME: If you are satisfied that you are getting good quality from one source you will, I 16 presume, carry on with that source? 17 MR. McCRACKEN: Unless we can be sure we 18 19

will get a good quality from another source that is cheaper.

MR. HUME: So that quality, therefore being equal, it is price that, of course, takes over?

MR. McCRACKEN: Yes.

MR. HUME: My purpose in asking you whether I understood that aspect of your brief was simply this: in this alleged controversy between generic and brand names of drugs we have heard all were sold under their generic name.

MR. McCRACKEN: Yes.

MR. HUME: And to some generic names brand

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names were added to identify the producer. You were here 2 yesterday, I believe?

MR. McCRACKEN: Yes.

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MR. HUME: You heard Mr. Thompson indicate 5 that there are some manufacturers who have research pro-6 grammes and who are creative and there are other persons 7 who sell the drugs and don't have these extra costs. If 8 you are satisfied that the quality is good it doesn't 9 matter about where it comes from.

MR. McCRACKEN: Basically that is true. 11 doesn't matter to us where it comes from.

MR. HUME: Could you help by indicating 13 whether or not it is the experience of your pharmacy 14 committees -- as to whether or not they purchase more 15 brand name drugs than they do drugs under strict generic 16 name not knowing the source of where they come from 17 without the invoice?

MR. McCRACKEN: I would have to give an 19 opinion. I think we would purchase more by brand name 20 than by generic name.

MR. HUME: Do you people purchase drugs, 22 do your committees, as far as you are aware, ever purchase 23 drugs by their generic names without knowing who supplies 24 them, where it comes from? Is there a manufacturer's name 25 attached to the generic name in some way so if it is wrong 26 you know somebody you can go back to?

MR. McCRACKEN: In some way, there would 28 always be some way we would know where it came from.

MR. HUME: Then the generic name drugs you 30 purchase are associated with a brand or with a manufacturer?

1	MR. McCRACKEN: With a manufacturer of know
2	quality.
3	MR. HUME: Thank you very much.
4	THE CHAIRMAN: The hospitals generally buy
5	from the manufacturer direct?
6	MR. McCRACKEN: Yes.
7	THE CHAIRMAN: Automatically there would be
8	the manufacturer's name there?
9	MR. McCRACKEN: The manufacturer must be
10	known one way or the other.
11	THE CHAIRMAN: If you are buying from the
12	manufacturer it is automatically associated with the manu
13	facturer?
14	MR. McCRACKEN: That is right.
15	THE CHAIRMAN: It is not a question of
16	making a difficult choice; in talking to the supplier, you
17	know when you buy from him you get his product as a rule?
18	MR. McCRACKEN: That is right.
19	MR. FRAWLEY: Mr. McCracken, is the Canadian
20	Hospital Association made up in its membership of indivi-
21	dual hospitals or of provincial hospital associations?
22	MR. McCRACKEN: Provincial hospital associa
23	tions.
24	MR. FRAWLEY: The Ottawa Civic Hospital
25	would belong to your Association by virtue of the fact it
26	belonged to the Ontario Hospital Association?
27	MR. McCRACKEN: That is correct.
28	MR. FRAWLEY: In the Province of Alberta
29	you say certain hospitals don't - voluntary hospitals
30	belong to this provincial association?

MR. McCRACKEN: Yes sir.

provincially or federally government-owned or a private

MR. FRAWLEY: What is your definition of

MR. McCRACKEN: A hospital that is not

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a voluntary hospital?

inrough that to us.

look that up. I have it in here. MR. FRAWLEY: It is not important. We have

straightened up whether the University Hospital in Edmonton belongs to your Association.

MR. FRAWLEY: Speaking about generic as

against brand names you used the word in your submission, official and the Chairman asked you to define it. I want to show you the Pharmacopoeia of the Ottawa Civic Hospital

8 involuntary.

voluntary.

hospital.

MR. McCRACKEN: I am sorry I didn't understand that.

MR. FRAWLEY: The doctor sends you there.

MR. FRAWLEY: Going to hospitals is generally

MR. McCRACKEN: It is not in that sense

MR. FRAWLEY: In the Province of Alberta 15 does the Chiversity Hospital in Edmonton belong?

MR. McCRACKEN: Yes sir, if it is of any nelp ut you there are 113 voluntary hospitals in Alberta.

112 of these belong to their provincial association and

MR. FRAWLEY: Which hospital does not?

MR. McCRACKEN: I am sorry I would have to



in case you haven't seen it. I would have to ask you to take a quick look at it as I only have one copy and I will have to take it back so I can read something from it. It is the kind of thing you have seen many times. You will notice the way in which the drugs are listed.

MR. McCRACKEN: Right.



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MR. FRANLEY: I want you to look at the names bracketed. I want you to have a general idea.

MR. McCRACKEN: Yes sir.

MR. FRAWLEY: This is a document put out by the Pharmacy Committee of the Ottawa Civic Hospital, as you would expect it to be, and I read this. "This work includes the drugs commonly used in our Hospital. The 8 table of contents follows a therapeutic classification. 9 All drugs are listed under their generic names with the trade names where useful being given in parenthesis." 10

MR. McCRACKEN: Yes.

MR. FRAWLEY: I take it therefore hat one 13 can use as an equivalent for the word "official" the word "generic"?

MR. McChacken: Correct. Or "chemical" or a number of other words.

MR. FRANKLY: For instance, when we come to 17 the list of antibiotics that we heard a lot about yesterday 19 we find that the Ottawa General lists under the word "Tetracycline" "(HCL)" in brackets, (Achromycin, Panmycin, Steelin, Tetrex, Tetracy, Folycycline) Terramycin, etc." 22 So that as far as the Ottawa Civic Hospital is concerned 23 those brand name antibiotics are all Tetracycline Hol.

MR. McCRACKEN: Yes.

MR. FRAWLEY: Just so there will be no 26 feeling on anyone's part that there is any -- and this 27 pertainly is a secondary matter -- that there is any looseness 28 in my province, I ask you to talk to me for just one short 29 homent about what you say on page 19:

"Hospital budgets except in the Province of

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Alberta must be examined by the Commissions - "

-- and you have indicated what you mean by "commissions".

You know, of course, that there is no hospital commission administering the federal-provincial 5 hospitalization plan in Alberta.

MR. McCRACKEN: That is correct.

MR. FRAWLEY: You are aware that unlike the g Province of Ontario where I have to pay a premium every g three months whether I go to hospital or not, there is 10 nothing of that sort in Alberta.

MR. McCRACKEN: Yes.

MR. FRAWLEY: And there is no sales tax to 13 finance the hospital scheme, and that, I suppose, is why 14 there is not any commission supervising the hospital budgets 15 because there is no such body. You are aware that the only 16 additional cost to the patient in connection with the 17 Alberta Hospital Scheme is that he pays a deterrent fee 18 of \$2.00 a day when he is in hospital, and when he is not in hospital, he pays nothing. That is a broad and over-20 simplified description of the scheme in Alberta.

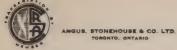
MR. McCRACKEN: Do you want me to reply to that, Mr. Frawley?

MR. FRAWLEY: Yes indeed.

MR. McCRACKEN: Are you saying, sir, he does not have to pay for this hospital care?

MR. FRAWLEY: He doesn't have to pay for 26 this hospital care. 27

MR. McCRACKEN: Is that what you are saying? 28 MR. FRAWLEY: He doesn't have to pay for 29 30 his hospital care by way of insurance premiums. When he



leaves the hospital, if he is there for ten days, he gets
a bill for \$10.00. I think it has gone up now to \$2.00,
so he gets a bill for \$20.00 if he has been there ten days.
That is my understanding, is that yours?

MR. McCRACKEN: That is true. That is all he pays at that time, but he also pays taxes which are to 7 pay for his hospital care.

MR. FRAWLEY: He either pays taxes or it is taken out of the ground. You have heard about what happened, haven't you?

MR. McCRACKEN: Yes, but it is paid for, one way or the other. It is paid for.

MR. FRAWLEY: Yes. It is not tax-free in
Alberta. I am sure you made that statement because it was
not, strictly speaking, an accurate statement and I take
no exception to it.

MR. McCRACKEN: The answer for singling out
the Province of Alberta is because the Province of Alberta
is the only province that does not examine a budget prior
to the incurring of expense, but they examine the hospital
records after the year end.

MR. FRAWLEY: Yes. Please understand I never
complete to singling out the Province of Alberta. The
Province of Alberta has probably singled itself out by
sending me to attend these hearings of the Commission.

THE CHAIRMAN: I suppose, Mr. Frawley, you to believe in the advertising maxim that all publicity is 28 good.

MR. FRAWLEY: The chairman was asking you about the relationship between the prices which hospitals pay



and the public pay, and the patient pays and the druggist 2 pays and because of that it might be interesting if I 3 put on the record the prices which the University Hospital 4 in Edmonton pays for a representative number of drugs. 5 Let me put it to you as well as I can -- and I will be very 6 glad to give you this document and to file it with the 7 Commission -- I would like to reprint it and clean it up 8 a little bit but I will be very glad to file it. That is 9 undoubtedly why it was sent down to me for the assistance 10 of the Commission, and I will be very glad to do that. I would like an opportunity to have it reproduced in a 11 12 handier form.

THE CHAIRMAN: We will give it exhibit

MR. FRAWLEY: This is a letter from Dr. F.

B. Rodman who gave evidence before the Commission at the

Edmonton hearing to Dr. M. G. McCallum, the Deputy Minister

of Health at Edmonton, dated September 21st, 1961 to which
is attached a statement.

The letter itself is short and merely says:
"Dear Dr. McCallum: Please find enclosed
estimates of drug cost in the University
Hospital, National Drug Wholesale, Cost to
the Druggist and the list or retail price.

Trusting this is satisfactory, I am

Yours sincerely

(Signed)
F. B. Rodman"

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number T9.

29 The attachment is called "Estimates of Drug Cost" and let 30 me call your attention to the fact that under the usual

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heading of "Corticoids" -- and that seems to be a word that is used in various ways. There is also a word "Corticos-3 teroids", is there not, that means the same thing?

MR. McCRACKEN: I am sorry, I am not qualified to answer.

MR. FRAWLEY: Now Prednisone and in brackets Meticorten, and in further brackets Schering, the University Hospital pays \$1.50 per hundred for the five milligram dosage. The wholesale price to the druggist is 40% off 10 list, and is \$13.62, and the list price is \$22.70.

MR. HUME: I think, Mr. Frawley should also 12 put on the record the quantity involved in that if they 13 are not buying one package -- at that price they are buying 14 a large quantity, and I think the quantities are part of 15 the picture and it should be added.

MR. FRAWLEY: That is right, it is part of 17 the picture, and I rather agree with my friend's description 18 of the word "picture", and I would be very glad to obtain 19 from the University Hospital the quantities which they buy 20 at these prices. I am simply told this is the price per 21 hundred. But continuing the comparison --

MR. HANSARD: I wonder if I might interrupt 23 my friend for just a moment. The last reply he got out of 24 this witness is that the witness did not regard himself as 25 being qualified to answer the question. Mr. Frawley has a 26 wonderful system of reading an interminable amount of 27 material that he wants to get on the record, and if the 28 witness should happen to say, "I am sorry, I am not qualified 29 to answer yes or no," it is still on the record. Perhaps 30 we should qualify the witness first.



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THE CHAIRMAN: It is on record as a question that is answered, really.

MR. HANSARD: That may be. It is on the record, and I have a great fear of things that get on the record, Mr. Chairman, because they are always used whether 6 they have been answered or not.

MR. FRAWLEY: I might as well address myself 8 to that right now and then take the Commission's directions. 9 The Commission, the Chairman, was interested and asked the 10 witness if he knew the relationship between the prices 11 which the hospitals paid and the prices which the druggists 12 paid and the prices which the patients paid. It happens 13 that I have that information in connection with the 14 University Hospital and my friend, Mr. Hansard, objects to 15 the way in which I am, as he says, putting it on the 16 record.

17 Admittedly that is what I am doing, putting 18 it on the record. I will bring someone from the University 19 Hospital here and have him come before the Commission and 20 have it on the record if you like. Should I do that, sir?

21 THE CHAIRMAN: The point is at the moment 22 counsel is questioning a witness. You are not yourself a 23 witness. You can provide us with that information as a 24 witness yourself as far as that goes, but at the moment you 25 are questioning the witness and you are not putting in 26 anything as a witness yourself.

MR. FRAWLEY: I am quite aware of the point 27 28 of my friend, Mr. Hansard's, objection. I put it to the 29 witness: Witness, let me explain that the University 30 Hospital in Edmonton pays \$1.50 a hundred for Schering's

Meticorten and lists the price in Edmonton as \$22.70, and the price to the druggist is \$13.62, and the price to the University, as I said, is \$1.50. The witness says, "Mr. Frawley, if you say so." That is Mr. Hansard's objection, and I am quite aware of that.

MR. HANSARD: The witness has not said any such thing.

MR. FRAWLEY: Then I will ask the witness, do you know whether or not that is the list price of Schering's Meticorten in Edmonton, \$22.70 and do you know whether or not the druggist pays 40% off that list which is \$13.62?

MR. McCRACKEN: No sir, I don't.

THE CHAIRMAN: Unfortunately we are not in the position of having that information and you have asked him a question that he cannot answer.

MR. FRAWLEY: I would like this entered as an exhibit and you have been good enough to give it an exhibit number already, and I don't know how strict or precise this Commission is, because it is the first time I have ever appeared before it in connection with the obtaining of information.

This information was sent to me, not for my personal information, but for the information of the Commission in this enquiry, and I am undoubtedly in your hands, and I am aware Dr. Rodman would regard it as a very serious inconvenience to come here, but I am certain Dr. Ross would ask him to come and have him come at Dr. Ross' expense.

I think it is an important matter. I think



so, doubly, because you, yourself, Mr. Chairman, were struck with the matter and asked the witness about it.

Would it be proper for me to read this into the record now subject to having it verified by Dr. Rodman in some fashion?

THE CHAIRMAN: You might read it into the record, but not through the course of examination of the witness. You are supplying it as information on your responsibility as counsel with the knowledge of the facts given to you.

MR. FRAWLEY: That is right.

THE CHAIRMAN: We can accept that. We don't 12 13 expect that everything be put in in a formal fashion as in 14 court proceedings. Where counsel gives us a statement of 15 fact and is responsible and assures us it is correct, we 16 will normally accept that as a fact unless we have some 17 reason for thinking it is not correct or it is contradicted MR. HUME: You have already marked this as 18 19 an exhibit and I take it this is now to expunged because 20 I think if it is to be an exhibit -- and I have known Mr. 21 Frawley a long time and he is not trying to indicate any-22 thing to the Commission other than his instructions -- but 23 this document which he indicated does not in fact show the 24 quantities involved. You know, anybody knows, I am no 25 expert but it seems to me it is basic to be able to under-26 stand prices. It does not indicate the services required 27 in selling a product to a wholesaler or a druggist as com-28 pared to the services or lack of them to hospitals, and I 29 think if Mr. Frawley is going to prepare this exhibit, he 30 should prepare it properly indicating what is involved in all

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aspects of the prices, so it will have some meaning. The way it is now, I submit, it does not mean anything, it is just a list of numbers.

MR. FRAWLEY: It means something or my friend would not be objecting to it.

THE CHAIRMAN: Maybe he is a little 7 apprehensive of the difference.

MR. FRAWLEY: As to the services, here we 9 have a hospital administrator who can tell us what the 10 different services are.

What different services are involved if the 12 University Hospital in Edmonton ordered one thousand 13 tablets in hundreds, ten bottles of one hundred each of 14 Schering's Meticorten and a druggist ordered ten bottles of 15 100 tablets each of Schering's Meticorten, and a patient 16 bought on a prescription ten bottles of 100 tablets each 17 of Schering's Meticorten from a druggist? Can you give the 18 Commission some indication of the degree, of the differing 19 degree, of services that would be involved in those three 20 purchases?

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MR. HANSARD: Before the witness answers
the question, may I point out my friend Mr. Frawley
qualified him as a hospital administrator. I am not sur
that is what he is. Perhaps he could tell us first what
he is. He is interested in hospitals I know, and he has
an important post, but is he a hospital administrator?
THE CHAIRMAN: Will you put on the record

what your actual position is? You are Assistant Director of the Hospital Association?

MR. McCRACKEN: Yes, sir.

THE CHAIRMAN: Are you familiar with hospital administration yourself?

MR. McCRACKEN: Yes, sir.

THE CHAIRMAN: Have you had experience in

MR. McCRACKEN: Yes.

THE CHAIRMAN: Do you regard yourself as a 18 hospital administrator?

MR. McCRACKEN: Yes, sir.

THE CHAIRMAN: Are you in a position to answer the question Mr. Frawley has put to you?

MR. McCRACKEN: In one individual instance to quote the services that are involved

with one individual sale, I don't think it is possible to answer that question.

MR. FRAWLEY: I think my friend Mr. Hume is not concerned with one sale. He is concerned with services involved in merchandising. In other words, the Schering Company supplied the University Hospital in Edmonton, supplied Tamblyn's Drugstore in Edmonton.



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MR. McCRACKEN: The services that a manufacturer might supply a hospital, there are quite a few.

MR. FRAWLEY: Tell me.

MR. McCRACKEN: Education could be one of these: supplying in drop shipments, that is a portion of the order at a time; supplying of emergency items on demand; service calls at all hours of the day or night. These are some of the services which a manufacturer could give a hospital and does.

MR. FRAWLEY: And do, if necessary?

MR. McCRACKEN: Yes, and do.

MR. FRAWLEY: The drugstore on the corner wouldn't need or ask or expect this kind of service?

MR. McCRACKEN: It might get them too, yes.

MR. FRAWLEY: So the hospital you would think gets more services rather than the ordinary garden variety of retail pharmacy?

MR. McCRACKEN: That is difficult to answer. In all the hospitals I have been in, we have had a very good relationship, and received very good service, but I have never been in a retail pharmacy, so I don't know.

MR. FRAWLEY: My friend Mr. Hume is therefore emphasizing the fact that along with this price of \$1.50 against \$13.52, a lot of services ---

MR. HUME: I am not going to let Mr. Frawley put words in my mouth.

THE CHAIRMAN: I think Mr. Frawley is now giving an opinion on what the witness has said. I think we will have to draw our own conclusions.

MR. HUME: I hate to keep popping up.



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T-5 on the record, or has it been expunged?

MR. FRAWLEY: The Chairman has permitted me to put it on the record on my own.

MR. HUME: He said not when you are cross-examining a witness. I have some exhibits. Do we have T-5 or don't we? It doesn't matter.

THE CHAIRMAN: I think we will leave it.

We will reserve this number for it, and that will depend
how it comes in, in value.

MR. FRAWLEY: I will continue now and I have no further questions to ask Mr. McCracken. Now, continuing with this list, sir, Prednisolone, Meticortalone, Schering, the University Hospital have \$7, 5-milligram dosage.

THE CHAIRMAN: Are you asking a question?
MR. FRAWLEY: No. no.

THE CHAIRMAN: Do this subsequently. We have a witness on the stand.

MR. FRAWLEY: You expect me to do that some other time?

THE CHAIRMAN: After the witness is finished.

MR. FRAWLEY: Oh, I am sorry.

THE CHAIRMAN: We don't want a lot of evi-

dence going in by somebody else while we have a witness here.

MR. FRAWLEY: Fine.

THE CHAIRMAN: Have you any further questions?

MR. FRAWLEY: No.

THE CHAIRMAN: Anyone else?

MR. J.C. TURNBULL: Turnbull, Canadian

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Pharmaceutical Association. Just one or two points of clarification, Mr. McCracken, in item 5 of your summary which refers to the possibility of the Canadian Hospitals being in a position to make an independent analysis of drugs purchased, just for the record and for my own understanding, this is based on the time, equipment and personnel that may be required, but I assumed from my discussions with you earlier that it is readily acknowledged that the pharmacist's qualifications, if the equipment was available to him, would permit such an analysis to be made?

MR. McCRACKEN: Yes, if he is a qualified pharmacist, but we don't have qualified pharmacists in all of our hospitals.

MR. TURNBULL: Going on to item No. 6 I assume as well that you would wish the words, or the word "research" added to "as long as it is not done at the expense of quality, safety and potency of drugs". The hospitals are of course very interested in quality, and would not want anything to happen to it?

MR. McCRACKEN: Research in drugs. No, not at all.

MR. TURNEULL: In No. 7 you make reference to the possibility of further and more extensive testing analysis and inspection of drugs by an appropriate federal agency. You are thinking there of a broadening inspection, inspection control rather than placing the responsibility for drug purity upon a federal agency? We don't particularly want a government agency to certify to every batch that comes off the manufacturer's production line. It would be nice; it would be quite idealistic, but

MR. McCRACKEN: This is why we have said in



impractical.

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29 30 this item No. 7 "as far as possible".

MR. TURNBULL: Yes.

MR. McCRACKEN: If it is not too idealistic to have this certification, then we would prefer to have 1t.

MR. TURNBULL: Earlier it was suggested that 9 it would be very interesting to know the cost of drug 10 therapy in the overall patient-day cost, particularly in view of the government schemes of the past year or so, and I believe that such figures are available from British Columbia, Saskatchewan and what-not who have had this done for quite a number of years. Would it not be extremely advantageous, particularly in a discussion of this nature, if we were able to enquire into and establish some figure relative to use of modern so-called highpriced drugs towards the reduction of actual patient's stay in the hospital, and therefore the relative reduction in overall hospital costs per patient? Do you think that such information could be obtained?

MR. McCRACKEN: If you are asking me there would it be advisable to have this information or would it be desirable to have this information, by all means, I would say yes, it would be very desirable. If you are asking if the Canadian Hospital Association can provide this information, no, I am sorry, we cannot.

MR. TURNBULL: I think it would be most advantageous though to attempt to relate or attempt to have the figures and relate the cost of drugs and the

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overall effect that it might have on bed occupancy.

MR. McCRACKEN: I think it would be very difficult to separate the cost of drugs plus their effect on patient's stay, to segregate that out from the other factors that have reduced the patient's stay.

MR. TURNBULL: Mr. Chairman, there is only one matter - Mr. Frawley's reference to Dr. Rodman's letter, and the information that he brought forth. May I point out to the Chairman this is based on estimates, as Mr. Frawley has suggested.

THE CHAIRMAN: When Mr. Frawley goes into this with a view to putting it on the record, we will get from him the source of all the information.

MR. TURNBULL: Thank you.

THE CHAIRMAN: Mr. MacLeod, have you any questions?

MR. MACLEOD: Perhaps one I might ask the witness about. It appears to be established by the evidence that to a very great extent in Canada hospitals bypass the wholesaler and purchase direct from the manufacturer. Do you know anything about the situation in the United States?

MR. McCRACKEN: No, sir, I don't.

THE CHAIRMAN: Are there any other questions? Thank you, Mr. McCracken. We will have a short recess at this time.

--- Short Recess

THE CHAIRMAN: We will proceed now with the



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presentation to be made by the Pharmaceutical Manufacturers' Association. Mr. Hume?

MR. HUME: Thank you, Mr. Chairman, your honours, may I just say at the outset unfortunately the gentleman who has some additional copies of the brief seems to have disappeared temporarily, and he will be back shortly and if there is anybody who has not a copy of the brief and who would like one, we will certainly see that they are distributed.

Mr. Chairman, before I call upon Mr. Conder to make the presentation, I think it is advisable if I indicate in a very brief statement the area in which this Association moves in order to avoid the misunderstanding that I think arose in connection with the Association's presentation to the Ontario Selective Committee. The Association which will be described in due course by Mr. Conder, is what is popularly known as a trade association. It represents a percentage of the ethical pharmaceutical manufacturing industries, and it operates in a manner in which certain areas are not covered.

The Association, and Mr. Conder in particular, has no information with respect to, for example, discount practices of the members, or their costs or their prices or their policies with respect thereto, and we found when we appeared before the Ontario Select Committee, a great number of questions were directed to Mr. Conder as if he were in fact a manufacturer; the kind of questions that were directed to Mr. Thompson yesterday. I thought I could perhaps avoid some misunderstanding early if I indicated within the areas that this



Association operates. It does not consider under my advice anything to do with price, discounts, or sales practices.

This presentation has been prepared as a broad picture of the industry because, Mr. Chairman, as the Director has indicated in his Statement of Evidence, antibiotics and tranquilizers do not necessarily - they may be representative of some of the pharmaceutical manufacturing industry, but they are not the pharmaceutical manufacturing industry, and what we have tried to do in this submission is assist the Commission by a broad picture of the industry.

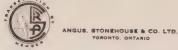
In due course you will receive certain information with respect to sales and costs, and it will be explained to you at that time the information gained by the Association was obtained by using an independent firm of chartered accountants who then circularized the members under a code number, so that there is nothing in the Association's files whatsoever to do with these areas.

Now, with that preliminary, Mr. Chairman, I have pleasure in calling on Mr. Conder, who I presume can remain seated, with your permission, while he reads his submission.

THE CHAIRMAN: We do not object to that.

Unfortunately the acoustics are not good so it is sometimes difficult for people to hear. They hear a little better if you are standing, but if you remain seated perhaps you will raise your voice a little more than otherwise would be necessary.

MR. CONDER: With your permission, Mr.



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 Chairman, I would like to start standing. Mr. Chairman and Members of the Restrictive Trade Practices Commission. This representation is being respectfully submitted to you on behalf of the Canadian Pharmaceutical Manufacturers!

Association.

I am Stanley Nesbitt Conder, General Manager of the Association. With me today is Brian Dixon, Ph.D., Assistant Professor, Commerce & Business Administration, Queen's University, Kingston, who is Economic Consultant to our Association.

Presented with this brief is an independent economic report on the pharmaceutical manufacturing industry, prepared by Dr. Brian Dixon. This economic report has been filed with your Committee in support of our representation, under Appendix C. Dr. Dixon is prepared to answer any questions concerning his report, following this presentation. In addition, we are including under Appendix D a copy of the submission which this Association made before the Ontario Government's Select Committee on Drugs in 1960.

INTRODUCTION

The Canadian Pharmaceutical Manufacturers'
Association was founded in 1914, and was incorporated
under the Dominion Companies Act in 1959. It represents
56 companies engaged in manufacturing and distributing
ethical pharmaceutical preparations in Canada. As the
Commission is aware, the term "ethical" refers to pharmaceuticals dispensed on doctor's prescription and those
not advertised to the public, as different from proprietary
or patent medicines which are advertised to the public.



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THE CHAIRMAN: It might be said that the use of the word "ethical" as applied to this kind of drug does not mean other drugs are unethical?

MR. CONDER: No, sir. It is purely trade terminology.

As might be expected, some of our companies also make proprietary medicines to varying degrees, but our Association does not represent this field of medication.

An outline of our Association is appended to this representation under Appendix A, while a list of the membership is attached under Appendix B.

On behalf of our companies, I wish to thank 14 the Commission for giving our Association this opportunity to appear before you. We requested permission to make this representation with the hope that it will serve to engender a better understanding and appreciation of pharmaceutical manufacturing in Canada.

Erroneous reports to the contrary, this Association has not at any time made a request to your Commission for a private rather than a public hearing. In fact, we welcome a public hearing on the grounds that Canada's pharmaceutical manufacturing industry is operating in the best public interest, and that profits and manufacturers' selling prices are reasonable and consistent with good business practice.

As requested by the Commission, our basis for reference is the statement of material relating to the manufacture, distribution and sale of drugs, prepared by the Director of Investigation and Research and referred

to as the "green book".

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Our remarks will be predicated on this statement of material.

The green book is an interesting summary of some aspects of pharmaceutical manufacturing in Canada and the author is to be complimented for the manner in which he clarified many of the intricacies of a most complex industry.

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As might be expected, we do disagree with certain comments and opinions which appear in the Green Book particulary the use of hearsay evidence from domestic and foreign sources. but we realize that this was included not as a foregone conclusion but merely as an attempt to elicit more factual information.

We hope that our comments will not be mistaken as an all-encompassing criticism of what we are certain has been a time consuming task of considerable magnitude.

On the premise that the Green Book is not a 12 report but a compilation of largely unsubstantiated material, we regret that it has been and is even now being looked upon in some quarters as an indictment of our industry by the Government of Canada. This is borne out by the press reports which were based on the Green Book during its initial public appearance. And upon the fact that some witnesses appearing before this Commission have used unsubstantiated statements from the Green Book as evidence 19 in their own representations.

We further recognize that the Commission is aware of this situation, and that it will be considered in the preparation of the final report based on your findings. But we wish to offer this situation as prima facie evidence that the criticisms which have been levelled at us are in many instances fostered by misunderstanding and opinion rather than fact and perspective.

In many cases the services being carried on by 29 our industry as a major supplier to the medical profession 30 have been distorted to the point where it has become almost



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fashionable to criticize drug costs and related factors.

Our companies are indeed doing an honest and conscientious job of supplying to Canadians the finest medication available, and their profits and prices are not out of line with the economic risks and costs involved in providing this service to the professions and the public.

THE CHAIRMAN: These are your considered opinions about which you will be giving us data as you go along?

MR. CONDER: That is correct sir.

Whatever the ultimate findings of this Commission, we hope and trust that the Commission's final report will at least help to alleviate the almost irreparable harm which has resulted unwittingly and unintentionally from certain statements contained in the green book.

THE CHAIRMAN: You will be itemizing these to some extent I suppose?

MR. CONDER: Yes, that is right.

THE CHAIRMAN: That is something the

Commission will want to know about.

A RESUME OF THE INDUSTRY

While Canada's pharmaccutical manufacturing industry was born in the middle 1800's, it did not gain 25 a measurable economic stature until the post World War II years. It is within this past two-and-a-half decades, and the last one in particular, that pharmaceutical manufacturing has undergone a transition unprecedented in its 29 history.

Penicillin marked the beginning. U.S.



manufacturers operating under the emergencies of the war effort were called upon to find the means of mass-producing 3 our first antibiotic, and to a lesser extent Canadian industry played its role in the exacting drama then unfolding. Ayerst set up one of the earliest known plants for 6 penicillin production. In fact, it supplied the first 7 Canadian-made penicillin to our Armed Forces, closely followed 8 by Connaught and later by Merck. These three provided 9 Canada with penicillin long before it was available from 10 any other source.

Other Canadian firms followed suit and when Sir 12 Alexander Fleming came to North America in 1945, he paid 13 tribute to the Canadian industry's part in the development 14 of the product he had discovered:

"Penicillin has had a romantic career. 15 16 was born in a culture plate where it wasn't wanted and it 17 was developed in the worst of all wars. I thank Canadian 18 manufacturers for their share in this great work... three 19 months ago Canada was ahead of the U.K. in the production 20 of penicillin. You have done very fine work under difficult 21 circumstances."

The resulting evolution in the field of 22 23 therapeutic substances brought with it a phenomenal growth 24 in the size and operating capacity of the manufacturing 25 plants, to meet the need for increased production to supply 26 the medical profession with the new tools of discovery. 27 Almost overnight, in terms of industrial development, the 28 industry in North America changed from a commercial 20 nonentity to one of the most vital factors in the health 30 of the people.



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Companies such as Lederle, Parke Davis and Pfizer which had introduced Aureomycin, Chloromycetin and Terramycin respectively, were entering a new period of 4 development and growth. Wholly-owned Canadian companies such as Frosst and Horner, were also investing their 5 reserves in research facilities to maintain their positions 6 in the market, on the premise that no company can hope to survive without access to research.

The boom in growth produced economic hazards 10 for the companies which were only coming to learn that theirs was a risk industry. New discoveries were rewarding, but 12 the cost of research and development was high. Lilly lost 13 \$850,000 on but one research failure, while SKF underwrote 14 \$750,000 on another.

15 THE CHAIRMAN: Are you speaking now of the 16 United States or Canada?

17 MR. CONDER: No. This would be based on 18 the North American operations of the company.

19 THE CHAIRMAN: Can you give us the source 20 of this information?

MR. CONDER: Oh, I am sorry, sir. Yes. Regarding the Lilly project, this covered a 15 month clinical survey on Carbutamide a Sulfanilamide derivative for the treatment of diabetes. This clinical study turned up so many side effects that Lilly abandoned the project.

THE CHAIRMAN: You got that information from

Lilly did you? 27

MR. CONDER: Yes sir, that is correct. Now the one under the S.K.F., this was a new product to 30 prevent vomiting and to control psychosis. A 100 Internists



pronounced this new remedy "excellent" S.K.F. decided. however, that this product was not significantly better 2 than others on the market, and it was not completely free 3 of side effects. This is another example of why the 5 decision not to market a drug can be costly. MR. FRAWLEY: Is this the Canadian S.K.F. 6 or the U. S. S.K.F.? 7 MR. CONDER: This is the U.S. S.K.F., Mr. 8 9 Frawley. In 1958 alone, the pharmaceutical industry 10 in North America worked on 114,600 different chemical substances in its laboratories. Less than 40 reached the 12 market. 2. 13 MR. CONDER: I would request that the 14 reference number 2 be added after the word market. That 15 16 was omitted due to a typographical error. THE CHAIRMAN: When you say less than 40 17 reached the market, do you mean reached the market in 1958 18 19 or have ever reached the market? MR. CONDER: Have ever reached the market, 20 21 yes sir. Still the North American market for 22 23 pharmaceuticals grew. Upjohn built a new manufacturing 24 plant at Don Mills, Parke Davis built at Brockville and Pfizer at Arnprior. Hoechst opened a Canadian company to 26 handle its then revolutionary oral anti-diabetic. Ortho 27 built at Don Mills, while Ciba and Sandoz moved to larger 28 facilities at Dorval. Wyeth at Windsor and BDH at Toronto 29 made extensive plant additions. Other established companies

30 followed suit, and still newer firms entered the Canadian



market, adding to employment and the Canadian economy. 1

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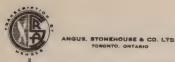
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Competition via discovery became stiff. Formerly a leader in the corticosteroid market, Schering's earnings on this continent suddenly dropped 23 per cent in two years, when three other major competitors entered the field. The price of penicillin on the world market had become so low, that companies in Canada stopped producing the raw substance. Merck was forced to close its multi-million dollar penicillin, streptomycin and cortisone plant outside Montreal, as a result of imports from low cost countries, and some 400 Canadians were out of jobs. As a result of competition at the manufacturers' level, reserpine underwent a drastic drop in price within 18 months of its introduction to the Canadian market.

At the end of its second decade of rapid development, the industry's phenomenal growth is levelling off. Research is not producing as many new discoveries, and the companies are placing more and more money into research with the hope of breaking the barrier to still another new molecular substance which, in turn, will produce a further upsurge in growth. Allied to this is the development of new drugs to compete with other drugs which, although different in content, are used for the same medical purpose.

Prices are continually being trimmed to compete with different products in the same therapeutic class, and with similar products held under compulsory or voluntary license by competitors. Patents are no longer a protective factor in marketing, although they still remain the primary incentive to research. Average profit



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margins are gradually narrowing, partly as a reult of industry growth and partly through increased operating 3 costs

While retail prices remain relatively stable, 5 manufacturers are becoming more and more concerned with 6 the trend of their net carnings.

THE CHAIRMAN: Perhaps I might ask a question in regard to the last paragraph you have just 8 been reading. "Prices are continually being trimmed to compete with different products in the same therapeutic 10 11 class". Are you going to give us examples of these things?

MR. CONDER: Insofar as the pricing is 13 concerned sir we will have to fall back on the information 14 that may be available to this Commission through our 15 companies, or through Mr. MacLeod, insofar as the pricing 16 is concerned. However, it is recognized in our industry, 17 through examples which have occurred in the area of 18 competition, that companies have had to meet competition 19 by lowering prices.

For example, we mentioned earlier that 21 reserpine underwent a drastic drop in price within 18 months 22 of its introduction to the Canadian market. There was 23 competition by other companies entering the market with 24 much the same product.

THE CHAIRMAN: We had some discussion yester-25 26 day, or the day before, about three companies making one 27 drug, each having their own trade name in which for a period 28 of about five or six years there was no change in price; 29 they were all selling at the same price and then in the 30 last year, 1960 and 61 there were at least two reductions in



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in price so that we have some information to the effect that in some cases at any rate there has been not a continual trimming, but rather a maintenance over a fairly considerable period of time, in this particular case I am referring to. Would you like to -- any information 6 you are able to give us -- I understand you are not in a position to tell us what each of the companies has done in detail?

MR. CONDER: No sir.

MR. WHITELEY: How do you relate the first two sentences of those two paragraphs?

MR. CONDER: Would you care to clarify that?

MR. WHITELEY: The first paragraph says

"Prices are continually being trimmed to compete with different products.." The first sentence in the second 15

paragraph says "While retail prices remain relatively stable.." 16

The prices at the manufacturers' level are being continually 17

trimmed. One would expect this to be reflected in changes 18

in prices at the retail level and therefore they would

20 also be continually being modified as well.

MR. HUME: Well Mr. Whiteley so I understand 21

22 the question, I think the first paragraph deals with the

23 price that the manufacturer sells at and as I read that

next sentence, I understand it may be the retail price at

25 which the goods are sold by the drug stores.

MR. WHITELEY: If they don't go along together

then the drug store margin is being continually modified. 27

MR. HUME: That may be sir. At the manu-

20 facturing level the prices are being trimmed, but at the

30 retail level they are remaining stable. This is the statement.

MR. WHITELEY: Also we have had evidence 2 that the price to the retail druggist is a percentage off 3 list and that he normally sells at close to list.

MR. HUME: I don't know as to that. I 5 understood the evidence was that the prices in drug stores 6 varied considerably. This was said in Montreal that there 7 was no uniformity. If there was uniformity there might be 8 some concern but one can go out and pay different prices 9 for the same prescription in a variety of drug stores which 10 would indicate that retail prices are not just a percentage 11 off list.



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THE CHAIRMAN: Maybe there is a conflict of evidence on that.

MR. HUME: That may be.

THE CHAIRMAN: We have further evidence, generally speaking, druggists do sell at or very close to list price. There are some who don't. There are the great majority that do. There was some evidence of that. What he was getting at, of course, was do the manufacturers reduce list price which would mean reduction to the retailer and the retailer then continues to sell at the same price. Take reserpine, a reduction has occurred over a period of 18 months, surely the retail druggists couldn't continue to sell at the same price at the end of the 18 months they were selling at the beginning.

MR. HUME: The Retail Druggists will come on next. Perhaps they could clear it up.

MR. WHITELEY: You put forward a statement of fact. There should be substantiation for your facts.

MR. CONDER: Probably this would clarify it. I wouldn't say necessarily -- I am not a qualified witness in the matter of prices per say, although I have heard the same comment from companies concerning what has happened when prices are brought down, the affect on the cost. Certainly if companies do reduce price to the retail pharmacist then it logically follows the retail pharmacist would, in turn, reduce his price to the consumer because as you point out it is invariably the suggested list price which give the retailer his indication of what to charge.

Regarding these two statements I can 30 appreciate your point on it. We say in the second paragraph,



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"While retail prices remain relatively stable" -- I believe that would be the fact. From 1949 to 1956, as we say later in this brief retail prices according to the Dominion Bureau of Statistic consumer price index have increased only 12.9% over an 11-year period. You can take that to show retail prices have remained relatively stable.

Going back to this other paragraph: "Prices are continually being trimmed to compete with different products in the same therapeutic class" -- when you run into a product coming out in the same therapeutic class the companies must necessarily compete with new products coming onto the market pricewise. The company would find 12 over a period of many years that its cost of equipment, its cost of production, all its costs are rising continually year after year and that if this cost were passed on into the price of the product then the prices would have been increased considerably more than 12.9%. We have found, we would say we have evidence which does show prices are continually being trimmed to compete with different products in the same therapeutic class. We still say retail prices have remained relatively stable.

MR. WHITELEY: What do you mean by "trimmed"? 22 23 Do you mean prices are continually being reduced, is that what you mean?

MR. CONDER: Continually reviewed and trimmed 25 26 wherever possible to avoid passing on ...

MR. WHITELEY: By trimmed do you mean the 27 28 prices are actually changed or just stay where they are by cost 29 saving in the manufacturing field?

MR. CONDER: Yes, and in some cases -- the



12.9 is necessarily an average and that you will find over that 11-year period that new products have come onto the market which are more costly by virtue of manufacture, 3 such as the biologicals which are more costly to produce. This would tend to push up the prices for the average whereas companies who have had products on the market for some 6 time would tend to level off or actually reduce prices. 7 MR. WHITELEY: It seems to me you are 8 modifying the meaning of that sentence. As it is now prices are being trimmed, you are suggesting that the prices are 10 being changed and trimmed, being changed downward. MR. CONDER: They could in some cases. 12 MR. WHITELEY: Continually, this thing is 13 happening every month. 14 MR. CONDER: I would presume, sir, that all 15 companies are continually reviewing their prices to see 16 whether they can continue to compete on the market with 17 other products which are coming onto it. 18 MR. WHITELEY: That is the real meaning of 19 the sentence rather than what is written here? 20 MR. CONDER: That is correct, yes. 21 THE CHAIRMAN: The next sentence in that 22 23 paragraph was interesting to me, "Patents are no longer a protective factor in marketing although they still remain 25 the primary incentive to research". Do you mean the patent 26 gives no protection on the market?

MR. CONDER: They are no longer the protective factor on the market as they were at one time or are in some countries such as the United States. We do go into that under the section Patents in considerable detail.

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THE CHAIRMAN: On the face of that, the first conclusion -- I would wonder if the patent isn't the protective factor on the market why anybody, but is important in research, if they are not going to get some benefit out of the patent there isn't any reason for them going after it.

MR. CONDER: That is correct. Some of the companies, as you probably realize from the testimony yesterday I believe that the entire subject of patents should be reviewed, according to these companies. It is not necessarily the opinion of our Association, and that the protective factor in a patent is not as strong as it should be in view of the cost of research.

THE CHAIRMAN: In view of the cost of 15 research. I thought perhaps you meant in view of certain types of competition which makes it difficult for them to benefit from the patent.

MR. CONDER: Yes.

THE CHAIRMAN: There was some evidence on

MR. CONDER: We have covered that in great 22 detail. All the points contained in this introduction are enlarged on later in the brief.

THE CHAIRMAN: This was an interesting sentence to me.

MR. CONDER: Large companies presently doing at least 94 per cent of their manufacturing in Canada are continually examining the potential for the other six per cent.

With the swinging of the competitive pendulum,



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one company recently announced the construction of a multimillion dollar primary antibiotic plant in Southern Ontario. 3 The chemical industry, suppliers of raw materials for the manufacture of pharmaceuticals, is also carefully watching the population growth which forecasts markets sufficient in size to warrant establishing primary producing plants in Canada.

Provided Canada continues to grow and prosper, and the industry is permitted to expand through logical development, the future is bright. But there is an overcast on the horizon. For there are pressures in 12 favour of importing drugs from abroad, which could result 13 in removing the incentive for domestic manufacturing and 14 the loss of employment to thousands of Canadians.

During the first six months of 1961, the 16 cumulative monthly sales of pharmaceuticals in Canada was down 11 per cent over the previous year. Sales of 17 18 ataratics, which represent about six per cent of the total 19 market were off six per cent while antibiotic sales, 20 representing about 10 per cent of the market, were down 21 12 per cent during this six month period.

THE CHAIRMAN: Those are dollar figures you 22 23 are referring to?

MR. CONDER: Yes sir.

There is no doubt that our pharmaceutical 26 manufacturers can cope with market trends and narrowing 27 profits through competitive efficiencies, and so continue 28 to provide for Canadians the finest medication available at 29 a reasonable price well within the average Canadian's 30 purchasing ability. But it can only do so if its future



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remains unfettered, and the decisions relating to this future are based on an accurate understanding of the industry's accomplishments and role in the economy of the nation.

To present the facts as they apply to pharmaccutical manufacturing, we will deal first with the industry itself.

THE INDUSTRY IN GENERAL

While the green book uses Dominion Bureau of Statistics' figures for manufacturing for the years 1957 and 1958, against results of its own survey for the year 1959, DBS has since published its annual report for 13 the year 1959.

According to the 1959 report, the industry 15 comprised 188 companies engaged in manufacturing both 16 ethical pharmaceuticals and proprietary medicines, a decline 17 of eight companies from the previous year.

Many of these 188 firms are small regional 19 concerns, while others manufacture proprietary preparations 20 exclusively. It has been estimated, however, that about 21 70 of them are multi-line ethical pharmaceutical manu-22 facturers, as we understand the term, about 75 are multi-23 line proprietary manufacturers, while the balance are agents, wholesalers and retailers who also manufacture 25 some modicinals plus packaging concerns and other suppliers. 26 Furthermore, this list does not include two major companies 27 which manufacture ethical pharmaceuticals in Canada, and 28 which are members of our Association.

The 188 companies listed by DBS shipped 30 during 1959 a total of \$164,733,036 worth of pharmaceuticals,



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proprietaries and certain other lines such as toiletries which are a secondary part of their business. It shows the actual production in Canada of medicinals, pharmaceuticals and biologicals for 1959 at \$154,334,000 plus imports of \$32,428,000, for a total of \$186,762,000. It is further estimated that proprietary medicines account for approximately 22 per cent of this total which means that Canadian manufacturers and importers supplied in the neighborhood of \$145,674,360 worth of ethical pharmacueticals and biologicals for both human and veterinary use in 1959.

According to DBS, the gross selling value of medicinal and pharmaceutical products shipped by manufacturers in Canada increased 6.3 per cent from 1958 to 1959. Similarly, imports reached an all-time high in 1959 with a 10.9 per cent increase over 1958. Exports declined 29.3 per cent from \$9,560,000 in 1958 to \$6,758,000 during the same period.

Based on the shipment figure of \$186,762,000, imports were about 17 per cent of the total for the year. This is significant in light of the various statements in the green book which have created, and we believe unintentionally, the misconception that the large percentage 23 24 of ethical pharmaceuticals are imported.

If we discount the importers, and there are 26 a large number of these in Canada, the percentage of im-27 ports by ethical manufacturers are extremely low in relation 28 to Canadian production.

THE CHAIRMAN: Just to be clear again when 29 30 you are speaking of the percentage of imports compared to



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the percentage manufactured in Canada are you referring only to the finished manufactured article in dosage form as being imported?

MR. CONDER: Yes sir.

THE CHAIRMAN: This wouldn't have reference to bulk shipments that are brought in and manufactured in dosage form.

MR. CONDER: I believe it does include bulk shipments because the Dominion Bureau of Statistics mentions bulk in certain of its classifications.

THE CHAIRMAN: It would be imports on refined drugs? 12

MR. CONDER: That is correct, yes.

MR. WHITELEY: What about the 94% of the

15 28 manufacturers?

MR. CONDER: On these 28, I believe you 17 will find the majority of the 28 manufacturers each do have very heavy manufacturing facilities in this country. A company which is an importer, of course adding his 19 figures into the total would bring down this percentage considerably.

MR. WHITELEY: I was wondering where the 22 line was drawn whether the 28 import in bulk and then do 23

the packaging in Canada or the tableting in Canada? 24

MR. CONDER: This would be manufacturing as we consider the term as we will go into. We consider manufacturing of the product into the dosage form is manufacturing as such. You might have a combined product with three or four different ingredients. These ingredients

30 could be imported into the country and the Canadian manu-



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facturer then would have his raw materials and he would take the three or four parts and combine them into the final product in dosage form and then package that product, and ship it out.

MR. WHITEIEY: There is a possibility some of these figures are duplicated?

MR. CONDER: In what respect?

MR. WHITELEY: Some of the import reappear in the output of the Canadian manufacturers.

MR. CONTER: You are speaking of this 17%?

MR. WHITELEY: You are saying these import figures might include both bulk imports as well as dosage imports?

MR. CONDOR: I would imagine that in some of these things there would be a certain amount of overlap on bulk shipping. I would presume that the Dominion Bureau of Statistics in Ottawa in getting these figures would have a certain amount of overlap. It is mentioned in their publication when it is published each year that in the medicinal and pharmaccutical industries it includes some toiletries, which obviously don't come into pharmaceutical and medicinal preparations. There could conceivably be some overlap.

THE CHAIRMAN: You haven't any data which you could advise us to the extent of the overlap. I was thinking it might be a large overlap on certain types of drugs brought in, say, in bulk powder form -- these are in the imports, and then they are made into tablets, whether alone or in composition with other powders or ingredients and that would go into manufacturing. You might have a



large degree of overlap.

MR. CONDER: Yes, that is correct.

THE CHAIRMAN: I wonder if you could add

anything.

MR. CONDER: I believe the Dominion Bureau of Statistics shows in the import of chemical lines -they are under their chemical industrial classification. There is a dividing line there. Unfortunately I am not qualified to explain what it might be.



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This is further borne out by a survey of 28 companies which we undertook in 1960, indicating clearly that these firms manufacture in Canada 94 per cent of their products, and import only six per cent.

THE CHAIRMAN: I think you indicated those were among the larger manufacturing companies.

MR. CONDER: Yes sir there would probably 8 be a couple of smaller companies in there, because some 9 of the smaller companies do manufacture extensively as 10 well, but these would be primarily manufacturing companies as well.

MR. WHITELEY: In one survey you say --13 could you define this import aspect?

MR. CONDER: In what respect, sir?

MR. WHITELEY: You say you want to know what 16 the import in finished form was. What would be an import? MR. CONDER: Do you mean the six per cent

MR. WHITELEY: Yes.

18 figure or the actual manufacturing?

MR. CONDER: Well, the term of reference is 21 to actual manufacturing in Canada of a product, where the 22 company takes the ingredient or a group of ingredients and compounds those ingredients into a finished product and 24 has the finished product. That is manufacturing. In other 25 words, this compounding constitutes manufacturing in our 26 industry.

When ingredients, active or inactive, are 27 28 imported into the country not in final dosage form, then 29 those are raw materials to our industry. We have always 30 considered it as such.



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MR. WHITELEY: So when you are referring to imports of six per cent, you are referring to imports in finished form?

MR. CONDER: Yes sir.

Nor was there any significant difference according to financial control. The wholly-owned Canadian firms manufacture 98 per cent of their products in Canada; the U.S. subsidiaries, 92 per cent; and the European subsidiaries, 94 per cent.

The firms covered in this survey were manufacturers and not merely distributing companies. In another survey of 40 firms, which included non-manufacturing members, we found that 81.5 per cent of the total sales volume was manufactured and packaged in Canada, 11.8 per cent was made outside Canada but packaged here, while 6.7 per cent was manufactured and packaged in other countries.

In another example, the green book refers, on page 226, to the manufacture of "basic"antibiotics and ataractics and that "it is clear that most are imported into Canada." If this refers to the raw materials used in manufacturing, then this is correct. However, it is interesting to note that while the DBS annual report does not separate ataractics from its total volume, it does show that in 1959, \$20,813,894 worth of antibiotic preparations were "made in Canada," a figure which cannot be far from the total Canadian market even though imports are not included.

MR. WHITELEY: Before you leave this, was the same survey form used for these two groups of companies; MR. CONDER: Much the same. We did -- I



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1 would have to check the terms of reference on that, Mr. Whiteley.

3 We handled through one accounting firm this 4 first one, and this second one was made as the result of 5 a Clarkson-Gordon survey of our companies.

MR. WHITELEY: I notice on the second one 7 you have got a distinction between manufacturing packaged 8 in Canada and manufacturing packaged outside of Canada.

MR. CONDER: Yes.

MR. WHITELEY: And then, thirdly, manufactured

11 and packaged in other countries.

MR. CONDER: Well, these 40 firms were 13 part of an overall survey which we undertook of all the 14 member companies, and we do have some member companies 15 which don't manufacture in Canada.

16 MR. WHITELEY: I was wondering, in the first 17 group where this second class fell. In other words, the 18 11.8 per cent made outside Canada but packaged here.

MR. CONDER: That would be in the case where 19 20 a firm would have its packaging facilities in Canada, which 21 would probably import in bulk in finished form and have it 22 packaged here.

MR. WHITELEY: But where would they fall in 23 24 the first group of companies?

MR. CONDER: I honestly don't know because 25

26 that is not manufacturing according to our definition.

27 Packaging is not manufacturing. It is the compounding of 28 the product which is manufacturing.

MR. HUME: Perhaps it might be helpful if 30 I cleared this point up, Mr. Chairman. The first survey was



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1 the preliminary survey made when you were gathering material 2 for submission to the Ontario Select Committee before the 3 Green Book was published.

MR. CONDER: That is correct. That was last

MR. HUME: And the second survey was a more 7 complete one because of the fact the Association was 8 intending to make presentation to this Commission as well 9 as to the Ontario Select Committee, is that right?

MR. CONDER: That is correct, yes.

11 Confusion in this respect has undoubtedly 12 been created by the various references to drugs, pharma-13 ceuticals, chemicals, basic drugs, dosage forms, and 14 other similar wording. When the term drugs or pharmaceuti-15 cals is used in this industry it refers to dosage forms 16 or the final product prescribed by the doctor and dispensed 17 by the pharmacist. The gross selling value of products at 18 the manufacturing plant, used by DBS, refers to products in 19 dosage form and not to raw materials.

Pharmaceutical chemicals are raw materials to 20 21 this industry. In a few cases, a chemical may be a drug 22 but not all drugs are chemicals. Raw chemicals or active 23 ingredients may be imported, but where the actual compounding 24 into dosage form is done here then this compounding con-25 stitutes manufacturing.

It is an unfortunate fact that a large 26 27 percentage of the raw materials used in this industry must 28 be imported. The market for pharmaceuticals in Canada 29 is not yet large enough to support a complete raw materials 30 industry. The volume in dosage form is still too low to



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permit effective competition in many raw materials with 1 suppliers in large volume markets such as the U.S., U.K., 2 Italy or Japan, to name but a few. The time will come when 4 it will be economical for our chemical industry to establish a complete raw materials division for our 5 industry. In the meantime, Canadian pharmaceutical manu-7 facturers must import many of their raw materials so that 8 they can continue to manufacture drugs and place them on 9 the market at the lowest possible price.

10 As an Association, we are primarily interested in manufacturers, although we do have some members which 11 are importing subsidiaries. Nevertheless, 83 per cent 13 of the pharmaceuticals sold in Canada are manufactured here and many of our member companies are making more than 90 per cent of their products in this country. 15

To iterate, when reference is made to drugs and pharmaceuticals, it covers the end product and not the raw materials which go into that product.

In reference to Canadian manufacturing, DBS shows that our manufacturing plants employed 8.146 Canadians in 1959, at a total wage bill of \$31,133,539. That was two years ago. Considering the manufacturers not included 22 in this total and the many importers who maintain packaging operations here, it is estimated that total employment in this industry is now in the neighborhood of 10,000 and that salaries and wages paid to these employees is at least 26 \$39,000,000.

Attached to this submission, under Appendix 28 20 C, is a copy of the economic report on our industry which 30 Dr. Brian Dixon of Queen's University prepared in 1960.



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This report points out that wage payments per worker in pharmaceutical manufacturing have risen more rapidly than for the manufacturing group as a whole, which reflects the comparatively large proportion of skilled personnel required in this industry.

It is significant that during the past 12 years, salaries and wages have increased by more than \$15,000,000. Furthermore, the employees represent some 10,000 households and, according to a formula developed by the CNR research department, they account for a total of about 22,000 jobs as a result of their bearing on construction, transportation, communications, finance, insurance, utilities and other services. Granted, the industry is a small one in comparison to some of our large durable goods industries, but there can be no doubt that pharmaceutical manufacturing is making a worthwhile contribution to employment and the national economy.

The DBS annual report also indicates that no mere handful of companies controls the pharmaceutical and medicinal manufacturing business in Canada. In 1959, 50 firms accounted for 89 per cent of the business, as compared to 53 companies representing 90 per cent in 1958. The remainder of the business was shared by 138 firms in 1959 as against 143 firms in 1958.

This ratio has remained fairly constant since 1955, and the status quo plus the large number of small companies in the industry is further evidence that there is no monopoly of the pharmaccutical market in Canada, Also, these low-volume firms while small in relation to the 30 national companies, are often regional in character with



1 sales volumes in their respective areas often higher than those of the large firms.

3 As we have shown, sales of antibiotics and ataractics were down an average of about nine per cent 5 during the first six months of 1961. This is a significant 6 decline for any market, and is indicative of the need for 7 product diversification in pharmaceutical manufacturing. The green book bases many of its conclusions on the results 9 of the antibiotic and ataractic market, which only 10 represents about 16 per cent of the total market. Anti-11 biotics and ataractics are not necessarily typical of this 12 market. If anything, they are atypical, and any attempt 13 to pre-judge pharmaceutical manufacturing on the basis 14 of these two products alone is bound to produce grievous 15 errors.

To retain its position in the Canadian 17 market, a company must spread its cost over many products. 18 It could not take the chance of limiting itself to one 19 major field such as ataractics or antibiotics.

20 As is noticeable from the overall decline 21 in antibiotics and ataractics this year, companies are 22 constantly faced with a fluctuating rise and decline in 23 sales from product to product. A company may conceivably 24 find itself in first or second place on antibiotic sales 25 this year. Next year, it might be in fifth or sixth place. 26 If a competitor brings out an improved product in the same 27 therapeutic class, its sales are bound to affect those of 28 the first company. Accordingly, the first company must 29 have some other major product to help carry the loss to its 30 antibiotic sales. Plummeting sales of a large-volume



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product can materially change a company's entire financial picture.

For this very reason, it is not practical to base a company's entire operations on on one or two products, such as antibiotics or ataractics. We must base our finding on the company's overall operations, and this is equally true at the industry level. This was borne out in the recent survey referred to earlier. Thirty-five companies indicated the following:

> 10 make both antibiotics and ataractics; 12 make antibiotics but no ataractics;

5 make ataractics but no antibiotics;

8 make neither antibiotics nor ataractics.

Thus, 20 of these 35 firms make no ataractics, 15 while 13 make no antibiotics, and these are all major 16 companies in the inudstry.

Allied to this product diversification, is 18 the fact that many pharmaceutical manufacturers carry "public service" products on which they actually lose 20 money or break even on cost. Some of these drugs are actually given away free. These are largely products 21 22 discovered in pharmaceutical laboratories which have a 23 limited use in that they are often for rare diseases or 24 ailments.

In many cases these "public service" products 26 are the result of extensive research, but for a variety of 27 reasons have a small demand. Aldosterone is an excellent 28 example. Used to combat diminished or absent adrenal 29 function, this mineralocorticoid was isolated and 30 synthesized by Ciba. While of major physiological importance,

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1 it has yet a limited therapeutic use.

Few Canadians have cause to fear venomous snakes in this country. Yet the occasional near fatality does occur, and it is for this reason that Wyeth maintains a stock of Antivenin, the anti-snake bit serum. Roche, on the other hand, produces a chemotherapeutic agent called 5 FU. Administered in the treatment of certain cancers, it is given free to qualified clinicians.

Warner-Chilcott did considerable research on Releasin, only to find that it is extremely difficult 10 and costly to manufacture. Initially used in threatened abortion, it has not been found helpful in alleviating scleraderma, a rare disease causing hardening of the skin and for which there is no known cure. The company loses money every time it makes a sale of this product.

Mead Johnson's Lofenalac is truly a life-17 saving boon to sufferers of phenylketonuria. This is a 18 rare disease of children which, if untreated, will eventually 19 cause permanent and fatal damage to the brain. Fortunately 20 this disease can be easily detected and, if determined in 21 the early stage, Lofenalac will actually prevent that 22 brain damage, permitting the child and later the adult to 23 live a normal life. This is the only product of its kind 24 available in Canada. Yet Mead Johnson makes it available 25 at cost, taking no profit whatever on the product.

While products such as these are not 27 commerically profitable, companies keep them in stock for humanitarian reasons. In most cases, the use is so limited that the so-called prestige value bears no relationship to 30 the cost involved.



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A recent survey of 39 companies indicated that 22 of these firms carry products of this type.

During 1960, these 22 manufacturers supplied a total of 112 public service products at a total volume of about \$400,000 for an average of some \$3,571 per product for the year. One company with 10 such products reported that its individual product sales ranged from 19 to 7,540 packages during the 12-month period.

Other factors must also be considered when judging the efficiency and effectiveness of this industry, such as the guaranteed sales policy which is almost unique to pharmaceutical manufacturing. This is where the company agrees to take back for credit or exchange, products which for some reason or other are not used or sold. It will be appreciated that pharmaceuticals are vitally important to the health of the patient, and it is essential that the supplies on retail shelves be maintained in peak condition. If it were not a policy of manufacturers to accept returned goods for credit, retailers and wholesalers would be forced to either refuse to maintain adequate stocks, or resort to higher prices to compensate for the additional cost involved.

As practices appeared to vary from company to company on this subject, we conducted a survey of member companies to provide a consensus for this submission. Of 39 companies which replied:

 38 permit the return of goods from hospitals, for full credit.
 accepts returns from hospitals for partial credit. ANGUS, STONEHOUSE & CO. LTD.

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2. 35 permit the return of goods from government departments for full credit, although one qualified this by adding "if not on contract".

1 stated "provincial hospitals only".

2 accept such returns for partial credit.

3. 39 permit the return of goods from wholesalers for full credit.

4. 38 permit the return of goods from retailers for full credit.

One company added the note that "our

l accepts such returns for partial credit.

13 returned goods result in about 4 per cent of our sales in any calendar year". Another company stated that partial credit may be given instead of full credit, depending on 16 age and condition of the material returned.

Regarding retailers, most companies will 18 accept back unopened packages regardless of the condition 19 of the package, but the majority will not accept returns 20 for full credit where the package has been opened.

Thirty-six of the 39 accept returns of 22 obsolete products when they have been replaced by newer 23 products. Twenty do not specify a time limit within which 24 the product must be returned for credit, but 19 do specify 25 a time limit which in most cases is considered liberal. 26 This, of course, would depend in some cases upon the 27 number of undated products on the company's list. Some 28 companies authorize their detailmen to take back an 29 opened package and replace it with a product of approximately the same value, but this practice is not prevalent.



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We also asked the companies what they do with returned goods and 35 replied that they generally destroy such returns. However, many companies will attempt to salvage returns provided that the material is not dated. is of recent manufacture, and the container is only damaged or soiled. This applies primarily to tablets. and such returns must first be approved by the quality control laboratory. 8

In respect to marketing, one witness before this commission referred to companies insisting that nonprescription products be sold only on prescription. This point subsequently has arisen many times during the Commission's cross-examination of witnesses. Accordingly, we asked our companies this question: "Have you at any time insisted that non-prescription items be sold only on prescription at the retail level?". The 39 companies which replied to this survey all stated "no".

One company qualified its negative reply, by 18 first stating that it has never insisted that this be done, but adding that it may have dissuaded a retail pharmacist 20 21 from selling a non-prescription product over the counter: 22 "As an example, if we were asked by a retail pharmacist if one of our antihypertensive agents could be sold over-23 the-counter, our answer would be that it could be sold 25 legally. But since it is a potent substance which is used 26 in the treatment of a serious ailment, we would suggest that in the patient's interest, it would be preferable that 27 a physician be consulted". 28

Another company followed this example in 30 1956 during introduction of a new and highly potent



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ataractic of the perphenazine family. In view of extrapyramidal symptoms involved in this drug, the dosage had to be carefully adjusted to the patient according to recommended maximums. This company felt that the drug should be used only under a physician's supervision, but ataractics were not officially classified as prescription drugs at that time. For this reason, the company discouraged over-the-counter sale of this product until it and other ataractics were eventually placed on the prescription list.

The final decision was, of course, left to the pharmacist's discretion, and it is generally accepted that our companies do not and can not insist that nonprescription items be sold on prescription.

THE CHAIRMAN: Mr. Conder, it is half-past-16 twelve. The next part you will deal with will take a little while?

MR. CONDER: Yes, sir.

THE CHAIRMAN: I think it might be a good 20 place to adjourn for lunch. Resume at 2 o'clock.

--- Luncheon adjournment.

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--- On resuming at 2.05 p.m.

MR. HUME: Mr. Conder, you were at the top of page 16. If you would like to carry on, please.

MR. CONDER: To assist the Commission in its deliberations, we are including on the following three 6 pages tables showing a breakdown of the average sales 7 dollar of 40 companies for the year 1960, and an analysis 8 of the sales dollar in percentages for the years 1958, 9 1959, and 1960.

It will be noticed that profits after taxes 11 in 1960 were 5.5¢ of the sales dollar, as compared to 12 4.4¢ for all manufacturing industry. Compare this 5.5¢ 13 profit with the 11.7¢ which was paid out in excise. sales 14 and income taxes for the year.

More than one-quarter of the total sales dollar, or 26.2¢ went towards wages, salaries and employee benefits, while materials used in manufacturing accounted for 28.7¢. Comparing expenses to profits, it cost our pharmaceutical manufacturers 94.5¢ for every dollar's worth of merchandise sold in 1960. 20

As will be seen from the table covering 22 percentages for the three-year period, the portion of the 23 sales dollar allocated to wages and salaries increased from 1958 to 1960, while that for all manufacturing decreased. In line with the national average, the cost of 26 materials used in manufacturing has steadily declined. Excise and sales taxes, on the other hand, have steadily risen. The ratio of taxes on income to profit has gradually 29 narrowed to the point where it is now even.

While the breakdown of the sales dollar



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naturally varies from industry to industry, it is significant from the Canadian Manufacturers' Association's 3 comparison, that pharmaceutical manufacturing is not out of line with the average for all manufacturing. The 4 comparisons for the year 1960 indicate that our cost of 5 materials is not as high as that for all industry. While 6 our profit after taxes is 1.1, if you would merely, sir, 7 delete "per cent" there, higher than the national average, 8 it is significant that a greater percentage of our sales

MR. HUME: May I request that the next three pages be taken into the record as if they were read to save repetition of a lot of numbers?

THE CHAIRMAN: Yes, unless there is some point he wishes to bring out.

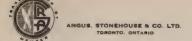
dollar goes towards wages and salaries, and taxes.

MR. HUME: Yes, Mr. Conder may want to make some comment, but I would ask that instead of reading those three pages, they be taken as read.

THE CHAIRMAN: There may be some questions arise out of them. It will not be necessary to read it, but there may be some things you would like to comment about in connection with the next three pages, and questions may arise in the course of that.

MR. CONDER: On pages 17 and 18 we have the result of an annual statistical survey for the year 1960, which is based on a survey of 40 pharmaceutical manufacturing companies, undertaken on behalf of our Association by Clarkson, Gordon and Company, Toronto.

You will notice that the explanatory items 30 such as net sales, wages and salaries, employee benefits,



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income.

materials, etc., conform with that used for the Canadian Manufacturers' Association annual survey. We give here, sir, the dollar value, and then the percentage of that dollar value in relation to total net sales and to total expenditures.

> THE CHAIRMAN: In relation to total income? MR. CONDER: Yes, in relation to total

THE CHAIRMAN: This is a question that occurs to me; there is, of course, a very valid basis for working out your return on the basis of the percentage 12

of the sales dollar which is net profit, and some other point of view such as investment point of view I would think would be more relevant to net percentage of profit in relation to invested capital. That may be quite different. I wonder if you had any study made along that line. or could tell us what the comparison would be in any sort

What I had in mind, sometimes an industry will sell goods with a very rapid turnover, and in the course of a year their total sales may be several times their invested capital.

MR. CONDER: Yes.

THE CHAIRMAN: Whereas in another industry their sales may be less than the invested capital in one year. Now, 5% net profit on sales in the case where you have sales less than your invested capital, your total sales, wouldn't be a high return, but if you sold ten times your invested capital in one year and had 5% on sales, you would have a pretty good position from the



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point of view of your shareholders.

MR. CONDER: Yes, we have used a percent factor, percentage based on the sales dollar after taxes for two reasons. The first reason is that it is a denominator which we have used in our industry for some years now, and one which the Canadian Manufacturers' Association and other secondary industries have used in realizing valuable information. We want to use it firstly to know how does this industry stack up with the mamufacturing industry generally, and we were able to do this by following the Canadian Manufacturers: Association survey, and so relate the figures. That is our only reason for including it in this form.

This point has been brought up many times about basing your money on your capital invested, basing your percentage of profit on capital investment, and we have had quite a few different opinions on it. Some people have said you run into this particular problem, for example, where a company which is a pure importing company would have an almost fabulous percentage of profit if it were based on the capital employed in the business compared ---

THE CHAIRMAN: Pretty profitable company.

MR. CONDER: Pretty profitable company compared to one which has heavy manufacturing facilities.

THE CHAIRMAN: It depends on the rapidity of turnover of the product.

MR. HUME: May I make this comment: an importing company is not necessarily a profitable company because it doesn't have a large capital investment. It

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might have to pay -- it has to pay something to the manufacturer, and therefore the cost of the material would be that much. To that extent I respectfully submit percentage on sales dollar is valid even with an importing company the way we have done it, whereas on the straight 6 cost of capital investment, the company may not be profitable, but on your basis it would be.

THE CHAIRMAN: I am not saying it is not a valid basis for comparison. I am saying if you have an importing company with a fabulous return on its invested capital, it is still a good company to have your money in.

MR. HUME: Not if it costs all but 1% of its 13 return to buy the product which it imports. That is my 14 point.

MR. WHITELEY: I can't follow you.

MR. HUME: If you have a company in Canada without a large capital investment who was making on the basis of what I understand is the Chairman's criteria, a very large percentage on the basis of investment capital, it is not necessarily a profitable company because where it may sell the product for a dollar, it may cost 99 cents to import it. It still hasn't capital investment, but its profit is 1%.

> THE CHAIRMAN: It must have some capital. MR. HUME: I assume it has warehouses or

26 some minor capital.

THE CHAIRMAN: It must have some working 27 28 capital.

29 MR. HUME: Perhaps it can borrow from the 30 bank. Perhaps it has a subsidiary which gets guarantees



from other places. I am only trying to suggest - I am not criticizing for one moment the suggestion - but I am trying to point out merely investment capital is not necessarily I respectfully submit as good a basis as the one which the Canadian Manufacturers' Association has developed, because investment capital in relation to sale is only important if you know what you paid for your product. That is my only point, sir.

RESULTS OF THE STATISTICAL SURVEY FOR THE YEAR 1960

The following is the result of a survey of 40 pharmaceutical manufacturing companies, undertaken on behalf of C.P.M.A. by Clarkson Gordon & Company, Toronto. 11/

			Dollar Value	Percentage
1.	NET SALES (That is, gross sales including sales tax where sales are made tax included, less returns and allowances):			
	a.	HUMAN PHARMACEUTICALS (Incl. all vitamins and O-T-C pharmaceuticals):		
			\$107,929,000	84.2%
	ъ.	VETERINARY PHARMACEUTICALS:	2,029,000	1.6%
	c.	PROPRIETARY MEDICINES (Patent medicines but not 0-T-C pharmaceuticals):		
			826,000	0.7%
	d.	CHEMICALS:	7,346,000	5.7%
	е.	OTHER PROLUCTS (not listed above):	8,237,000	6.4%
		TOTAL NET SALES:	126,367,000	98.6%
	f.	NOTE: participants reported that they manufactured \$3,021,000 worth of merchandise for other C.P.M.A. members, including \$2,791,000 of human pharmaceuticals.		
	g.	OTHER INCOME:	1,836,000	1.4%
		TOTAL INCOME: (Comprising a, b, c, d, e and g, and including sales tax):		
			\$128,203,000	100.0%
2.	WAGES AND SALARIES (All wages and salaries including management salaries, directors! fees, payments to employees for holidays and in connection with profit sharing or production incentive plans, unless such payments are distributed only upon retirement of employee or some similar basis, in which case they are included in 3.):			
			31,183,000	24.3%

3.	EMPLOYEE BENEFITS (Payments to pension plans, group life, sickness or hospitalization insurance, workmen's compensation, unemployment insurance, medical services, cafeterias, welfare funds, 25-year clubs, etc.):		1.9%
4.	MATERIALS (Including raw materials, finished and semi-finished materials, purchased for resale, materials consumed in processing operations, and packaging and shipping materials, but not plant supplies which are included in 6.):	36,765,000	28.7%
5.	EXCISE AND SALES TAXES (Include in 1. above, remitted or to be remitted to Dominion and other governments):	8,021,000	6.2%
6.	OTHER EXPENSES (Including plant supplies, power, water, municipal taxes, maintenance, repairs to buildings, machinery and equipment (not including salaries and wages or employee benefits included in 3. above), office, administrative and selling expenses not included above, including charitable and interest expense):		
		33,613,000	26.2%
7.	DEPRECIATION:	2,157,000	1.7%
8.	TAXES ON INCOME (Dominion and provincial taxes on income):	7,063,000	5.5%
9.	PROFIT (Including profits distributed and amount retained in the business):	7,005,000	5.5%
	TOTAL (Comprising 2 to 9 inclusive):	\$128,203,000	100.0%
10.	NUMBER OF EMPLOYEES (Average over 12-month period of fiscal year):	5,950	**************************************
11.	TOTAL NET WORTH (Capital stock - preferred common etc and total retained earnings - surplus and reserves):	\$57,800,000	

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ANALYSIS OF THE SALES DOLLAR IN PERCENTAGES FOR 1958, 1959 AND 1960

The following shows the breakdown of the sales dollar in percentages for pharmaceutical manufacturing companies in the years 1958, 1959 and 1960. The number of companies involved and the accounting firms retained to compile returns to these surveys are as follows:

YEAR	NO. FIRMS REPLYING SURVEY F	MANDLED BY
1958 1959 1960	28 John S. Entwistle h3 12/ Henry Glover & Co. h0 13/ Clarkson Gordon &	, Toronto.

The percentage figures in brackets below are the results of the Canadian Manufacturers Association survey for all manufacturing industry in Canada, and are included for comparison. For further information on headings see details shown under headings of the dollar volume tabulations on the preceding pages.

		1958	1959	1960
1:	NET SALES FOR:			
	a. Human Pharmaceuticals b. Veterinary		73.8% (98.8)	84.2% (98.7)
	c. Proprietary Medicines d. Chemicals e. Other Products f. Other Income TOTAL	1.0% 3.8% 12.2%	1.6% 2.9% 7.6% 12.9% 1.2% (1.2) 100.0%	1.6% 0.7% 5.7% 6.4% 1.4% (1.3) 100.0%
2.	WAGES AND SALARIES	23.7% (22.0)	22.8% (21.9)	24.3% (21.5)
3.	EMPLOYEE BENEFITS	1.8% (1.6)	1.7% (1.7)	1.9% (1.7)
4.	MATERIALS	32.7% (46.5)	32.3% (46.2)	28.7% (山.5)
5.	EXCISE AND SALES TAXES	5.1% (3.5)	6.0% (3.0)	6.2% (4.7)
6.	OTHER EXPENSES	23.2% (14.2)	23.4% (13.4)	26.2% (15.2)
7.	DEPRECIATION	1.5% (4.0)	1.6% (3.6)	1.7% (4.1)
8.	TAXES ON INCOME	5.5% (3.6)	6.0% (4.2)	5.5% (3.9)
9.	PROFIT	6.5% (4.6)	6.2% (5.1)	5.5% (4.4)
	TOTAL	100.0%	100.0%	100.0%



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MR. WHITELEY: I am afraid I still cannot
follow that point.
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MR. HUME: Supposing Mr. Whiteley you have a company with one million dollars sales with a thousand dollars invested capital in Canada. Now if you take the one million dollars sales in relation to the warehouse which 7 he bought for \$1,000.00, this looks like a very profitable company.

Supposing it cost that company \$999,999,000 to 9 buy the product which they are importing and on which you 10 made one dollar in the year, it is not then a very 11 profitable company. 12

THE CHAIRMAN: That wouldn't be much of a 13 percentage.

MR. HUME: That is right. I used an extreme 15 example. I can take a figure, a hypothetical figure that 16 would, in my submission, would make it in line, but I merely 17 pointed out thatmere investment capital if you have got to 19 pay more for your goods, is not necessarily as good a criterion 20 as the one which I submit we did not develop, but the 21 Canadian manufacturers have developed.

MR. WHITELEY: Let's follow that point. 22 Let's say they made only a quarter of one per cent on sales 24 but on terms of its capital in Canada it made a thousand 25 per cent return, wouldn't the parent company find it 26 worthwhile to put that amount of capital into Canada for 27 that return?

MR. HUME: I think that might be true, they 28 29 might. I am not suggesting it is not a good return. 30 only pointing out that if you relate sales to invested



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capital you do not necessarily get as good a picture as you do as a return on the sales dollar.

MR. WHITELEY: The question was the net profit on the investment.

MR. HUME: Ch well, sure, if you related it to that you are quite right. I am not suggesting that having a good profit on an investment is not as good a criterion as the Canadian Manufacturers have taken; taking the net profit on sales dollar for the reasons which I have outlined. I suppose it is a matter of opinion.

MR. WHITELEY: But the reasons you have 12 outlined do not appear to me to be logical.

THE CHAIRMAN: I was suggesting that if I were investing in a company, buying some shares, and the return on the invested capital showed 50% on the share capital, I would think that is a nice company to have my money in even though the per cent of net profit on sales might be five or six per cent because the volume of sales might be such that the profit on the invested capital would be 20 quite large.

MR. HUME: I concede that. I am not suggesting that the other approach is not all right. Mr. Conder has -- this was taken in order to compare it with 23 | the Canadian average. I may be perhaps incorrectly reproducing what my understanding is that the reason that 26 the Canadian Manufacturers Association have adopted this criterion is because this appears to be more representative, Perhaps this is a matter of opinion. Dr. Dixon will have something to say about that when I call on him tomorrow 30 morning. He is an expert.



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MR. FRAWLEY: Mr. Chairman, may I make this observation: In view of the fact that we are getting a minimum -- I say "we" -- the public, not the Commission, the Commission will get what it demands -- in view of the fact that we are getting a minimum of information, that nothing at all is being told about the picture as to Schering in this kind of examination, or Parke Davis, or Mead Johnson, or any of them, I would think that Mr. Conder should do it both ways.

I would suppose that Clarkson-Gordon, if they were so instructed, could do it both ways. Could do it on an invested capital basis as well as on the dollar basis.

MR. HUME: Well if Mr. Frawley will look at page 18, the total net worth is shown as \$57,800,000.00 and Dr. Dixon points out to me that a simple mathematical calculation indicates 12.3 per cent.

MR. FRAWLEY: Is that the complete enswer to this discussion that you have been having with the Commission?

MR. HUME: Professor Dixon, or Dr. Dixon is here and when he is presenting his evidence perhaps I will remember to bring that out. He has given me the figure which may well be the answer. The net return, however, is shown.

THE CHAIRMAN: I was asking Mr. Conder, because I think it would be of value to the Commission in 28 knowing what the profit picture is in relation to invested 29 capital. That is fairly important from an investor's 30 point of view.



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MR. CONDER: Yes, it could be sir.

MR. WHITELEY: I understand the one purpose of the brief is to threw further light on the green book, or to bring out points which would have a bearing on statements that were included in the green book. Chapter 14 of the green book deals with profits of drug firms in Canada and there are listed 28 firms. Are all those 28 8 firms included in this 40?

MR. CONDER: No sir. There are several of 10 those 28 firms which are not members of our Association. Aside from that I think that you will note the others will 12 all be in here. All member companies will be-included from 13 that 28 in our 40.

MR. WHITELEY: I am not sure -- I have not 15 checked through your entire brief -- is there a list of 16 the 40 companies given?

MR. CONDER: No sir, there isn't.

MR. WHITELEY: I wonder if we could have that

19 list?

MR. CONDER: You may sir.

MR. WHITELEY: The other point is that the statement as to profits given in Chapter 14, statement that profits before taxes and the statement appears on page 17 the following are statements of profits after taxes. I believe the amount of taxes is shown on page 18. The taxes are 5.5 per cent. And profits, assuming after taxes, are also 5.5. Is it correct to add those two together in order to get the profits before taxes?

MR. CONDER: That is correct.

MR. HUME: 11%, yes.



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MR. WHITELEY: Whereas the figure given in Chapter 14 I think is 17.08% Page 147. ---

MR. HUME: I might point out this is for the year 1960 and the Green Book I think covers 1958.

MR. WHITELEY: This is on page 19. You have the earlier year.

MR. HUME: What we have tried to do with this figure -- you were drawing attention to page 18 -what we have tried to do is bring the figure as up to date as possible. We have attempted to show the comparison from the previous surveys and to that extent if you take 1958 it would be 12%.

MR. WHITELEY: As against this figure of

MR. HUME: Yes.

MR. FRAWLEY: Is Mr. Conder going to comment on what is said in paragraph 231 of the Green Book?

MR. CONDER: I would comment this way sir that this survey is based on 28 firms. Our study here is based on 40 companies and the survey, I can assure you, was an independent survey undertaken by Clarkson-Gordon & Company, Toronto.

The only answer we would have for the variance between the two figures is that the larger number of companies has undoubtedly brought this down.

MR. WHITELEY: I was coming to the table down in the middle of page 147 which gives a distribution of companies by profit rate. I was wondering from your surveys if you could provide the Commission with a similar 30 break-down?

for many



MR. CONDER: I don't know whether Clarkson-2 Gordon have retained these figures but I can check with 3 them and let you know sir. 4 MR. WHITELEY: Thank you. 5 MR. CONDER: On page 19 is the Analysis 6 of the sales dollar in percentages for 1958, 1959 and 1960. 7 On the top of the page here there is the year of the survey, 8 the number of firms replying to each survey and the company 9 which handled or correlated the returns from the survey 10 companies. These are put into percentages for each year 11 and the figure in brackets following the percentages are 12 the comparable figures for the Canadian Manufacturers 13 Association surveys for those years. THE CHAIRMAN: What do these brackets 12 and 14 15 13 beside 1959 and 1960 refer to? Are they for notes? 16 MR. CONDER: The figures in brackets ---17 THE CHAIRMAN: You have 12 ---18 MR. CONDER: 12 and 13, those are the survey 19 numbers sir. THE CHAIRMAN: Survey numbers? 20 MR. CONDER: For reference, as a cross 21 22 reference against the survey that we have here. THE CHAIRMAN: How is it that in 1958 there 23 24 were 28 firms, the same number as the Director ---MR. CONDER: We attempted in 1957 to implement 25 26 n annual statistical survey which was not too successful. 27 It was a pilot study in 1958. This was the first one that 28 got underway and frankly only 28 companies answered it. Our comparies had been loath 29

30 years to submit information to our Association or to other

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and information. We are getting this up, and showing our companies that information they provide to us is certainly provided in the utmost confidence.

groups based on what they considered confidential material

THE CHAIRMAN: I was wondering if the 28 in 1958 were similar to the 28 of the directors but some of them are not members of your association?

MR. CONDER: No, these are all members of our Association.

THE CHAIRMAN: Your 28 were. Some of these

MR. CONDER: No, that is true.

THE CHAIRMAN: Do you know how many of those 15 28 are not members of your Association, the 28 shown on 16 page 146 and 147?

MR. CONDER: At that particular time Robins 18 was not a member. It has since become a member. That is frankly the only one at this stage.

The problem is this sir that the companies listed on page 147, for example, may not all have contributed to this particular survey so there would be a considerable variance.

THE CHAIRMAN: I would like to know if you can tell us whether these 28 are very nearly the same as the ones that the Director referred to or whether there is a very substantial difference.

MR. CONDER: I don't believe that I have that in this information here. I have the names, as you 30 have requested, which I can present to your Commission



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   probably as a confidential exhibit if such a thing does
   exist, the list of the surveys and the contributing
   firms referred to and the reference attached to our
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   representations so we would have here, for example.
   reference 12 we would look back into the reference 12 and
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6 it would say see C.P.M.A. survey number 12 and then C.P.
7 M.A. would list all the firms here.
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                  THE CHAIRMAN: If you give us this type
of information we will be able to make a fairly close
10 comparison with what the director has given to see whether
   there is any in fact difference in the firms.
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                  MR. HUME: The only pertinent year is 1958
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   and you do not have any reference number which indicates
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14 that John S. Entwistle & Company, Toronto, do not have
15 those names. Is this so?
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                 MR. CONDER: Yes, that is correct. We have
  scrapped all that information.
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                 MR. HUME: Then the subsequent years are
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not in the green book. What you are going to hand the

Chairman -- you may hand it to him -- does not mean any
thing. Your remarks Mr. Chairman are as to the 1958 survey?

THE CHAIRMAN: That is what I say. The

reason I asked about that, that is the number the Director

put in and they happened to have the same number of firms.

MR. HUME: Except for the one, so there

must have been one member ---

THE CHAIRMAN: At least one.

MR. HUME: ---reported here and one of the

29 28 on page 147. My point in rising ---

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THE CHAIRMAN: There may be several others.

MR. HUME: I think the answer is Mr. Conder that John S. Entwistle, a firm of chartered accountants in Toronto apparently, as I understand it, they have destroyed all the records. And what Mr. Conder is handing to you is of no use to you, it covers 1959 and 1960. You may want it.

THE CHAIRMAN: Not for comparative purposes.

MR. HUME: We will check with John. S.

Entwistle & Company.

 $\label{eq:theorem} \mbox{THE CHAIRMAN:} \quad \mbox{It may be of some interest}$ to us anyway.

MR. HUME: Well as explained in the green book most of the figures are based on the year 1958. Now we ran into the problem, which I suppose Mr. Conder did too, or his surveyors that certain firms, their financial year did not correspond with the calendar year so in each case we got the latest figures available. These were collected — they were asked for the year 1959. In a few cases the year might have ended in say June 1959 or something likethat.

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MR. HUME

MR. HUME: Chapter 140 is based on 1958 and 1959, I agree with that.

MR. MACLEOD: 1959.

MR. HUME: It was 28 as opposed to 43.

THE CHAIRMAN: I thought it was 1958. It

is 1959. I think we would like to have that information, Mr. Conder, it might be of some interest to us for some other purpose.

MR. CONDER: Yes sir. We don't release it.

This information is not made available to our individual companies.

THE CHAIRMAN: This is a survey of contributing firms referred to in, attached to the C.P.M.A. representation. We will mark that as Exhibit T-6. The envelope and its contents will be marked. It is for 1959 and 1960.

MR. CONDER: Yes, there are five different surveys mentioned in our brief, and this is the breakdown of the surveys.

--- EXHIBIT NO. T-6: Surveys attached to the C.P.M.A. representation

THE CHAIRMAN: It covers these two and three others, 1959 and 1960 surveys referred to on page 19 and three others as well?

MR. CONDER: Yes, that is right.

MR. WHITELEY: Perhaps for the record you might distinguish - the Manufacturers' Association percentage is given on page 19, you might indicate what the



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first percentage is.

MR. CONDER: Do you mean 99.2?

MR. WHITELEY: Yes.

MR. CONDER: That will be for their net sales for the year. The Canadian Manufacturers' Association took their net sales which will be 99.2, for example under the 1958 column and then they used what they call other income and used the .8 in our particular industry to give a greater clarification. We wanted to have human pharmaceutical sales as opposed to sales of proprietary medicine, chemicals and other products and other income, so that we have the whole series which is more convenient. A company in the machinery field, for example, will not have any of these individual breakdowns.

MR. WHITELEY: I wanted to have that clear. There is nothing to indicate what it is.

MR. CONDER: That is true.

MR. FRAWLEY: Is that a public document?

MR. CONDER: Yes, it is.

MR. FRAWLEY: Available from the Association?

MR. CONDER: It is published and I believe

it is distributed each year to companies which are members of C.M.A. and also becomes a matter of public record through release to the newspapers across Canada at that time.

As we mentioned earlier, our Association primarily represents companies which manufacture under their own names in this country, but we also include in our membership as Associate Members, non-manufacturing subsidiaries of foreign manufacturers which maintain



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adequate quality control facilities.

Most of our present Full Members which are subsidiaries of foreign corporations, originally started out on a small basis without Canadian production facilities. In time, their volumes eventually reached the point where it was economical to set up plants in this country.

Based on our experience in this area, we take issue with the statement on page 15 of the green book which opines that "importations from the U.S. do not assist in developing Canadian production facilities any more than do importations from other countries". As a flat statement, without qualification, this is incorrect.

It is an historical fact that U.S. importing subsidiaries have eventually established more manufacturing plants here than all other countries combined. In these cases, importations from the U.S. have resulted in developing Canadian production facilities to a greater extent than any other single source. Furthermore, the great majority of these subsidiaries are headed up by Canadian-born management who consider their operations wholly Canadian. This is offered merely as a matter of fact, for we hold no particular brief for U.S. subsidiaries over those of other countries in our Association's day-to-day operations.

The green book also states that "conditions in the drug industry in Canada are influenced by conditions in the U.S." Having studied other secondary industries, the Commission realizes that this situation is not unique to pharmaceutical manufacturing. Virtually every facet



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of the Canadian economy is influenced by U.S. conditions, including our labour unions. Whether we like it or not, economic developments in Canada are strongly influenced by corresponding movements in the United States, and this is part of the price we must pay for our proximity to a much larger and more highly industrialized nation. The proximity, and resulting similarity between our two peoples, has helped us to achieve one of the highest standards of living in the world, and this standard is even higher than many regions in the U.S.

Regardless of where the money came from, Canada has now built for itself a strong and growing domestic pharmaceutical manufacturing industry which is largely self-sufficient at the secondary level. Eventually, even the primary raw materials will be made here. and when that day arrives we will have a complete and independent unit within the economy.

In the event of a major catastrophe, this industry would be even more vitally important to Canada. Should hostilities again break out, supplies would be cut off and this industry would be required to fall back on its domestic facilities to meet the needs of our nation. Even now, our civil defence authorities at Ottawa are examining the locations of our manufacturing plants to determine which are in strategic areas. We certainly hope that a world conflagration will not arise from the present turmoil, but if it does then the nation will need a home-based industry more than ever before in its history.

Price may be a short-term factor in importing 30 from abroad, but it is essential that we maintain our own

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pharmaceutical manufacturing industry, for the service it offers to the professions, for the employment it provides our people, for the taxes it adds to the government's coffers, for its general contribution to the economy in peacetime, and for its value as a strategic industry during hostilities.

PRICES

Much has been said about the so-called high prices of drugs, and even the author of the green book apparently takes it for granted that prices of drugs are high. But "high" in what respect? The word price itself is relevant. An automobile is high in price compared to a loaf of bread. A pair of shoes costs more in Canada than in Italy, but the Italian labourer must work more hours than the Canadian to earn the money with which to buy them.

Economists in retail pharmacy have shown that in 1959, 46.3 per cent of the prescriptions dispensed in Canada were priced at \$2.00 or less, while 58.8 per cent were under \$3.00, and 88.6 per cent under \$5.00. Only 1.1 per cent cost more than \$10.00. Granted, this does not tell us whether drugs are reasonably priced. But neither does it indicate that our companies are making excessive profits.

THE CHAIRMAN: It doesn't indicate anything about profits.

MR. CONDER: The only effective means that we have of weighing this price factor is to apply it against the usual economic indicators, the most common of which is the Federal Government's Consumer Price Index.



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From 1949 to 1960, the consumer price index for prescription drugs increased only 12.9 per cent and was, at the end of 1960, one of the lowest items in the overall consumer price index, as is shown by the following:

CONSUMER PRICE INDEXES - MAJOR GROUPS

Classification	1949-60
All Consumer Items	128.0
Food	122.2
Housing	132.7
Transportation	140.3
Recreation	141.6
Prescription Drugs	112.9

Obviously, the increase in the price of prescription drugs has not been as great as many items such as food and housing which are as vital to the health and well-being of Canadians as drugs. Furthermore, the following, according to DBS figures, shows that the price of drugs has not increased as much as health care costs in general.

THE CHAIRMAN: This probably isn't necessary but it doesn't seem to be in the study anywhere. You are saying 128, 122.2, 132.7 - I assume you mean '49 would be 100?

MR. CONDER: Yes sir, 49 is the base year listed at 100.

MR. WHITELEY: What is the composition of prescription drugs?

 $$\operatorname{MR}_{\:\raisebox{1pt}{\text{\circle*{1.5}}}}$$ CONDER: The composition of prescription drugs - it varies.

MR. WHITELEY: I mean in this index.



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drugs.

29 sation with D.B.S., what they publish?

MR. CONDER: It varies according to a variety of products which the Dominion Bureau of Statistics takes and uses as the base. It doesn't cover all the prescriptions. I believe they use a sampling of some 12, 15 basic products involved in this to reach their conclusion.

MR. WHITELEY: The same list over the years? MR. CONDER: I would hesitate to say definitely on that. I believe at some time they do modify their indices and their basis on which they determine their indices.

MR. FRAWLEY: Do you have that list, the make-up of that list that is mentioned? Could you put it

MR. CONDER: The make-up?

MR. HUME: The D.B.S. publication.

MR. FRAWLEY: You don't know what steroids

and antibiotics and tranquilizers are included?

MR. CONDER: No, they don't break them down

MR. FRAWLEY: A person couldn't tell by

MR. CONDER: They were all prescription

MR. FRAWLEY: You say you know it is a

MR. CONDER: That is correct.

MR. FRAWLEY: You know that from your conver-

MR. CONDER: Yes.



MR. FRAWLEY: The nature of the selection 2 is not disclosed? 3 MR. CONDER: Not in here, no, not in the monthly D.B.S. Report. 5 MR. FRAWLEY: So a person couldn't tell if it included cortisone derivatives as an example in the 7 selection? 8 MR. CONDER: No, but I presume the Commis-9 sion could if it asked the Dominion Bureau of Statistics 10 for it. 11 MR. HUME: They might tell Mr. Frawley if 12 he wrote them a letter. 13 MR. WHITELEY: Don't they publish letters 14 indicating the drugs in the indices? MR. CONDER: Yes. 15 16 MR. WHITELEY: You don't have one concerning 17 this? 18 MR. CONDER: No, I am sorry I haven't, not 19 at this stage, but it is freely available. The next is 20 the consumer price indices, health care with the base of 21 1949 at 100 to 1960. 22 CONSUMER PRICE INDEXES - HEALTH CARE 23 Classification 1949-60 24 Health Care 158.7 25 Doctors' Fees 143.6 26 Dentists' Fees 154.8

131.6

155.4

172.6

112.9

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Optical Care

Confinement

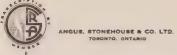
Prepaid Medical Care

Prescription Drugs



ANGUS. STONEHOUSE & CO. LTD. Conder

28 21	TORONTO, ONTARIO
1	It is evident that during the 11 year period
2	ending 1960 drug prices in Canada showed a smaller increas
3	on the consumer price index than any other single element
4	of health care.
5	THE CHAIRMAN: We could get from D.B.S.
6	what the breakdown is. The "health care" is rather wide.
7	MR. CONDER: Health care?
8	THE CHAIRMAN: Health care might refer to
9	them all.
10	MR. CONDER: That is correct, it does.
11	MR. HUME: 158.7 is the overall average
12	I understand. It is weighted.
13	MR. CONDER: It is the weighted average.
14	The other things all fall under the heading of health care
15	THE CHAIRMAN: I doubt if it is an average
16	of 158.7. There is only one higher than that. It
17	would be a very high weighted value.
18	MR. CONDER: There are other items that are
19	included.
20	THE CHAIRMAN: All of the others are below
21	average. That is the only one above average. Prepaid
22	medical care shows 172.6 and all the others are less than
23	158.7 which would seem to indicate prepaid medical must
24	be a pretty important item in the list.
25	MR. CONDER: Yes.
26	THE CHAIRMAN: It is a weighted average.
27	It is perhaps the heaviest item, one of them anyway.
28	MR. CONDER: The next step is to determine
29	whether Canada's health care costs are in line with those
30	of other countries. The following chart compiled from a



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study undertaken by the International Labour Organization and covering the year 1955 shows at that time total medical care costs, based on average income and purchasing ability, were lower in Canada than in the United States, United Kingdom, France, Norway, West Germany, Belgium and Italy, as follows:

MEDICAL CARE COSTS BASED ON INCOME AND

PURCHASING ABILITY

9	Country	Cost Factor
10	West Germany	2.15%
11	France	1.98
12	Norway	1.91
13	United Kingdom	1.87
14	Denmark	1.82
15	United States	1.79
16	Belgium	1.70
17	Italy	1.66
18	CANADA	1.57
19	Netherlands	1.51

THE CHAIRMAN: Do you know how these figures 21 are derived, Mr. Conder?

MR. CONDER: I believe the International 23 Labour Organization in its study took the total medical 24 care costs of the country of origin and then they took the average income of the individual and posed that against the purchasing ability of the individual and then worked that out on the basis of the medical care costs for a comparison.

THE CHAIRMAN: Would they have gone by the 30 purchasing ability, what you could purchase for a given



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income in Canada as compared to what you could purchase for a corresponding income in another country?

MR. CONDER: This would be in the country of origin, whichever country is mentioned.

MR. HUME: Is that a printed study that is available, the International Labour study?

THE CHAIRMAN: It would be.

MR. HUME: You have seen it?

MR. CONDER: Yes.

MR. HUME: Does it describe in its glossary

11 is it defined?

MR. CONDER: Yes, they describe in detail 13 how they go about it.

MR. HUME: Possibly, Mr. Chairman, it might 15 be easier if we got a copy and sent it to the Commission. 16 I am sure it is available to you. You possibly have it 17 in your library.

THE CHAIRMAN: Possibly we do. As it stands 18 19 here it raises some questions unless you know how it is 20 worked out.

MR. CONDER: Unfortunately, we were unable 22 to obtain more current figures. However, as consumer 23 price indices include health care, the following chart is submitted to show that consumer prices of most of these 24 25 countries have increased more than that of Canada from 26 1953 to the third quarter of 1960.

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MR. CONDER: Consumer Price Indexes by

2 Country.

THE CHAIRMAN: That is all consumer products,

4 is it?

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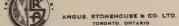
MR. CONDER: Yes sir, that is right. This

6 is the consumer price index in each country.

CONSUMER PRICE INDEXES BY COUNTRY

8	Country	Consumer Price Index			
9	France	134			
10	Nether lands	122			
11	United Kingdom	121			
12	Norway	121			
13	Denmark	120			
14	Italy	116			
15	Germany	114			
16	United States	111			
17	CANADA	111			
18	Belgium	110			
19		Consequently, in chronological order:			
20		1. Consumer prices of most other countries			
21	have increased	more than those of Canada from 1953 to 1960.			
22		2. In 1955, there was a lower proportion			
23	of income spent on medical care in Canada, than in most				
24	other countries.				
25		3. Price of all other elements of health			
26	care increased	more than that for prescription drugs from			
27	1949 to 1960.				
28		4. During this same period, prescription			

29 drugs have shown a smaller price increase than other 30 essential non-health items required to sustain life.



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The price economics of any product depend upon the conditions which, combined, make up the individual's standard of living. And per carita income is the measure of the individual's ability to afford the things which make up his standard of living. Canadians have one of the highest standards of living in the world, and there can be no doubt that this is adding to our costs in all areas of development.

As has been shown, the consumer price index for drugs increased only 12.9 per cent from 1949 to 1960. Yet it now costs our drug companies more to buy the materials with which to manufacture these drugs. Production and quality control equipment has increased in price. And, more important, the thousands of employees 15 in our industry are making higher wages than ever before.

Average weekly wages in Canada in manufacturing increased some 78 per cent from 1949 to April 1961. This is far in excess of the comparable increase for prescription drugs and leaves but one conclusion: That the Canadian worker can better afford to buy drugs now than he could in 1949.

THE CHAIRMAN: That is what you call 23 improving the standard of living?

MR. CONDER: Yes sir, it is.

We further submit that the prices of drugs 26 in Canada are actually low in relation to the comparable 27 purchasing ability of the average Canada. If a problem 28 does exist, then it is with a small percentage of the 29 population which, for reasons of substandard income or 30 chronic illness, finds it difficult to purchase all



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commodities including drugs.

In addition, there are the relatively few cases where a long-term user of drugs, even though he is making an adequate wage, is faced with substantial medical bills for doctors' fees and drugs. For instance, the industry was incorrectly condemned in the House of Commons for the cost of drugs required by the Dale children of Ottawa who are afflicted with cystic fibrosis. Not only were the costs submitted to the House incorrect, but several of our companies were actually at that time contributing free of cost to the Dale family the drugs required in this case.

There is no doubt that the small number of economic indigents in our population require serious consideration, but this is no indication of a high price of drugs any more than a family which cannot afford shoes for its children is an indication of a high price of footwear.

The average Canadian can well afford to 20 meet his drug bill, and the comparatively few exceptions to this rule constitute a social problem to the nation rather than one of industry economics.

23 COMPARISONS OF PRICES IN OTHER COUNTRIES

The green book states that prices in Canada 25 are "probably the highest in the world". This is obviously based on the publicity statement issued by the 26 Kefauver Sub-Committee in the United States which 27 criticized Canada on the basis of the now renowned 28 chlorpromazine example. On product does not constitute 29 30 a drug industry, nor do antibiotics or ataractics typify



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the economics of pharmaccutical manufacturing. themselves, they are important therapeutic substances. but they represent only one facet of the industry's role in medicing.

THE CHAIRMAN: Your contention would be that these are not typical?

MR. CONDER: Not necessarily typical as such.

THE CHAIRMAN: Do you say they are out of line with what might be called "typical"? Are they very different?

MR. CONDER: Based on this assumption, sir. that approxomately 84 % of the drugs dispensed in Canada are not antibiotics or staractics. The staractics and antibiotics might be termed the glamour boys of this industry.

843 are not quite as glamourous in the terms of the general public as are the antibiotics and the ataractics, and yet these 84% are very, very important therapeutic substances to the medical profession. I do believe and I think it has been prevalent that much has been based on antibiotics in particular over the years, the past two years in particular, to the effect that the antibiotics do represent this drug industry.

Many of the criticisms which have been laid on our doorstep have been based on antibiotics and yet we have many of these other products.

THE CHAIRMAN: What I am concerned about is 29 in what respect they may not be taken as typical. There 30 may be very good reasons for saying they are not typical,



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1 but the Director in his studies seemed to think they were 2 fairly typical of the industry, and from the point of view 3 of the purposes he had in mind in the studies he was 4 making, if they are not typical, then the information which 5 he has obtained may not be as useful as he thinks it is.

We would like to know in what way, for what reasons, you feel these facets of the industry, or the one facet, as you call it here, of the industry, antibiotics and ataractics, are not typical of the manner in which the 10 industry operates?

MR. CONDER: There may be various methods 12 in which the products are presented, in which the amount 13 of work put into discovering, of bringing about, and future 14 researching on these products -- which would be very 15 different from that of say the other 84% which do not fall 16 into this category.

THE CHAIRMAN: I can see you may have much 18 more research in this field than in many of the other 19 things where the drugs, perhaps, have become more standardized.

20 MR. CONDER: Yes. There is also this point, 21 that the antibiotics as such are not made by all companies. 22 It would be the same as saying an individual company, this 23 company makes an antibiotic product. This company may 24 also have 315 other products. It would not be economically 25 feasible to base this company on this one antibiotic 26 product because the factors involved in the antibiotic 27 production may be required to help support some of the 28 other low volume products which are part of the other 315 29 products.

We feel, ourselves, that no individual product



30 United Kingdom

as such can determine the status or strength or economics of an industry or of a company, that it must be taken into 3 consideration based on all the products which are manu-4 factured by that company or industry and taken as averages. Canadian drug prices are not necessarily 5 6 the highest in the world, although there can be no doubt 7 that Canada's standard of living is one of the highest in 8 the world. The purchasing ability of the individual is the o true indication of the reasonable price of any product, 10 and this indicator must be based on the number of hours of work required to buy the product. Low consumer prices 12 invariably reflect low wages. For example, the following table shows the 13 14 number of hours a bricklayer requires to earn a 1 kg. loaf of bread in nine different countries. 15 It shows it ranging through here from 16 Japan at 47.8 minutes, Italy at 32.2 minutes, Germany at 25.1 minutes, Argentine at 20.2 minutes, Holland at 16.6 18 minutes, Belgium at 16.4 minutes, United Kingdom at 14.6 19 minutes, Canada at 7.3 minutes and United States at 6.6 20 minutes. 21 TIME REQUIRED TO EARN 1 KG. OF BREAD IN VARIOUS COUNTRIES
October, 1960 22 23 Japan, Tokyo 47.8 minutes 24 Italy, Rome 32.2 minutes 25 Germany, West Berlin 25.1 minutes Argentine, Buenos Aires 20.2 minutes 27 Holland 16.6 minutes 28 29 Belgium, Brussels 16.4 minutes

14.6 minutes



1 Canada, Toronto

7.3 minutes

U.S.A., New York

6.6 minutes

It has been further stated in the green book that the price between Largactil in Canada and Thorazine in the United States "reflects the usual relationship between Canadian and U.S. prices" (i.e., \$6.25 to \$5.05)

THE CHAIRMAN: Which is said to be the

higher one?

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MR. CONDER: It was \$6.25 in Canada to 10 \$5.05 in the United States. I believe, unless I am 11 mistaken, Mr. MacLeod, that the Kefauver one was in the neighbourhood of \$7.00, and that you based \$6.25 on a 13 twenty unit price, calculating at $2\frac{1}{2}$ times that price to 14 get your \$6.25 which is certainly more prevalent.

THE CHAIRMAN: Perhaps you might get that 16 point cleared up now.

MR. MacLEOD: I think the main difference was that the United States price -- the Canadian price as reported to the United States Senate Committee appeared to us to include a prescription fee, so we went to the company's price list and took the prescription fee out.

MR. CONDER: Yes.

MR. MacLEOD: I think there is a 75¢ prescription fee taken off that.

MR. CONDER: I see.

MR. MacLEOD: The \$6.25 is I think taken from Poulenc's published prices.

MR. CONDER: I think the differences might 29 also be based on something of this type: I unfortunately 30 do not have the exact page reference to this in here, but I



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believe it was taken from a list. I believe that figure was arrived at by taking a list. There is no list price for 50 units. They have a list price for 20 and 100, but none for 50.

It stated in the Green Book as I recall in arriving at this \$6.25 figure, that this was based on the 20 figure, and in order to get a figure of this type, 8 you must necessarily increase the 20 figure by 21 times.

It seemed to me personally at that time, and it is purely a personal comment in this context, that possibly a pharmacist might look at it from a different vicwpoint. He might take the 100 figure and say, "We will take half of the 100 and come out with my figure," rather than figuring out $2\frac{1}{2}$ times 20, which does make a considerable difference.

THE CHAIRMAN: Or something in between? MR. CONDER: Or something in between, but it does make a difference. I checked with several pharmacists and with a couple of people at retail pharmacy organizations. I phoned them up and I said, "What would normally happen in this case?" They said invariably, 'we would definitely take half of 100, rather than $2\frac{1}{2}$ times 20.

MR. FRAWLEY: Have you got the dosage there when you are speaking of the comparison of \$6.25 to \$5.05. 26 Mr. Conder? Is it 25 milligrams?

MR. COMDER: I don't know what page it is 27 28 on, Mr. Frawley, in the Green Book.

> MR. MacLEOD: The page is number 204. MR. FRAWLEY: And your page 26.



MR. CONDER: Yes, that is right. Yes, that is 25 milligram tablets in 50's. MR. FRAWLEY: In 50's? MR. CONDER: Yes, this one we calculated 5 from the list price of \$2.50 for 20 tablets. THE CHAIRMAN: Have we the price for 100 tablets? MR. COMDER: The reason I got into it, sir, is because someone told me quite some time ago when these figures were being published that this figure was incorrect, and when we eventually came into it, I checked up with the company concerned and I said, "Why did you say at that time that this figure was incorrect?"



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He said "Well, I will get the figures and read them to you over the telephone", and the company did, and there was a considerable difference on it. I forget the exact figure now, but it was something in the fivedollar range. I said "It seems unusual that this would be the case, what is it for 100?", and he read the figures out for me.

> THE CHAIRMAN: You haven't the figure? MR. CONDER: No.

THE CHAIRMAN: Very often there is a noticeable difference by lots of 15 or 20 compared to lots of 12 100.

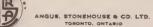
MR. CONDER: Yes, that is correct.

MR. FRAWLEY: In the report of the Kefauver Committee on June 27, 1961, on page 37, they have a table for Thorazine, and they show Canada, brand name Largactil, company marketing, Rhone-Poulenc, price to the druggist, \$3.75; in the United States, brand name Thorazine, company marketing, Smith-Kline and French, price \$3.03.

MR. CONDER: Yes. \$3.75 is the same figure that is contained in the Green Book, Mr. Frawley. It is the same table. You take off our 10% for the elimination of our sales tax there, and you come down to a figure of \$3.37.

MR. HUME: I believe your comment is that in the Green Book they have taken 21 times the price of 20 rather than half the price of 100, and you haven't got the information as to what the price of 100 is?

MR. CONDER: No, not the exact figures, but I would suggest, Mr. Hume, just for consideration, that



the people that I discussed this point with advised me 1 that the usual practice for a retailer would be to take half the 100. MR. HUME: Your comment is \$6.25 is still 4 too high? 5 MR. CONDER: Would be too high, if that 6 7 were the case. MR. HUME: And you don't know what it should 8 be? 9 10 MR. CONDER: No, I didn't make a note of the figure to bring along with me. I believe it could be 11 obtained from one of the price books which may be available, 12 but generally speaking there is a considerable variation 13 in the prices of drugs between the two countries, as is 14 shown by the table on the following page. 15 This table represents the products of 14 16 companies, which are sold in both the U.S. and Canada. 17 From an average of 86 products, 16 were higher in the 18 U.S. by 19 per cent, while 53 were higher in Canada by 13 19 per cent and this includes Canada's 11 per cent sales tax. 20 Comparisons of prices in Canada with those 21 of other countries should only be made less the 11 per cent 22 sales tax to obtain a proper differential when discussing 23 the manufacturers' or retailers' operations. 24

THE CHAIRMAN: Do you want to comment on 25 that? 26

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MR. CONDER: Would you like to have the table taken as read?

THE CHAIRMAN: I think it might be taken as 30 read. Is there any further comment to make?

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MR. CONDER: None whatever.

MR. WHITELEY: These are suggested list prices of manufacturers; is that it?

MR. CONDER: Yes, sir. This was the percentage difference between list prices of Canadian and United States companies based on products sold in both countries. We did not work out the list prices ourselves. We wrote to the companies and asked them to give us the differences in each case, which they did, and these are the only products which can be compared between Canada and the United States.

THE CHAIRMAN: There are apparently quite a number of products where the prices are higher in the United States than Canada. Would those be products that are imported in Canada from the United States?

MR. CONDER: I have no means of knowing what products are involved in this.

THE CHAIRMAN: It would seem unusual if they were ---

MR. CONDER: Some cases, depending on the competitive nature of the market, as I understand.

THE CHAIRMAN: Very much difference if you pay 11% sales tax and import duties and sell for less than they sell for in the States.

MR. HUME: Is this table not adjusted to eliminate the 11%?

MR. CONDER: The differences in prices do include 11% sales tax.

MR. HUME: Oh, I see.

THE CHAIRMAN: Here is one here about half-



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way down the page. In the first column, 176, that is the total products compared by each company; 162 are higher in Canada by about 11.7%.

MR. CONDER: Yes.

THE CHAIRMAN: And 14 are higher in the United States by about 32.3%. That is a tremendous difference in favour of Canada after you add 11% sales tax.

MR. CONDER: Yes, that is true.

THE CHAIRMAN: And one at the bottom, 32.6% difference there on 74 items.

MR. CONDER: Yes.

THE CHAIRMAN: Which is considerably more than half the total.

MR. CONDER: Yes, that is right. I believe you will find that much the same type of comparison can be worked out from the figures in the Green Book which we will be commenting on a little later.

THE CHAIRMAN: There is one here, 213 products, and apparently there are none higher in Canada, and there is only one higher in the United States, and the rest are all the same, and that one is 40% higher in the United States?

MR. CONDER: Yes.

THE CHAIRMAN: I don't think there is any obvious answer.

MR. HUME: Perhaps one obvious answer, Mr. Chairman, might be that the Canadian importer under the British Preferential Tariff is sometimes able to import raw materials in Canada at a cheaper price than the

Total Products

American manufacturer. I am not suggesting this is the answer, but it is one answer I have read that indicates that some things can be made cheaper here.

THE CHAIRMAN: The question in my mind is whether a Canadian may not be importing from some other place than the United States, but perhaps at a substantially lower price of raw material, and the sale price in Canada might be lowered --

MR. HUME: We haven't got that information. MR. MACLEOD: Just for the record, the price of Largactil tablets is set out on page 187 of the Green Book, and the price for 100 is \$10.50.

> THE CHAIRMAN: \$5.25 for 50? MR. MACLEOD: If you cut it in half.

DIFFERENCES BETWEEN DRUG COSTS IN CANADA AND THE U.S.

Compared by each Company	No. higher in Canada	by %	No. high		
40	20	7%	8	10%	
26	17	20%	5	10%	
28	16	16.6%	12	4.4%	
120	75	16.8%	42	18%	
18	12	12%	3	11%	
57	50	11.5%	7	15.2%	
176	162	11.7%	14	32.3%	
90	77	16.8%	13	21%	(mate)
32	26	11%		ot ncl.)"Varie	(not es"incl.)
213	0	0	1	40%	
124	112	19%	10	17%	



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Total Products Compared by each Company	No. higher in Canada	by %	No. higher in U.S.	by %	
26	19	16.5%	5	22.5%	
145	109	11%	12	15%	
118	<u> </u>	16.3%	74	32.6%	
86	53	13%	16	19%	AVERAGES

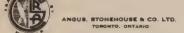
Percentage differences between list prices of Canadian and U.S. companies based on products sold in both countries.

MR. CONDER: And when we use a discount of 10 per cent to approximate the 11 per cent tax included in 12 the price of the product, we find some interesting facts.

For example, on page 203 of the green book 14 there is a comparison of prices to druggists of prednisone 15 for 10 countries. Using the footnote figure of \$19.87, 16 which is the more accurate of the two, and deducting sales tax, we arrive at a price figure for Toronto of \$17.89. 18 As shown in the following table, this means that the price of this product was lower in Canada than in the United 20 States, Italy, Panama, Australia and Japan.

You notice the prices to druggists of predni-22 sone, we have no means of checking the figures to determine 23 whether they are correct, and we have merely taken them as they stand from the Green Book, as I imagine Mr. MacLeod was faced with taking them from the Kefauver table, but 26 if these figures are correct as stated, and by putting our figure at Toronto at \$17.89, less sales tax, we can analyse the relationship.

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1	PRICES TO DRUGGISTS OF PREDNISONE, 1959	
2	City and Country Price to Druggist	
3	Tokyo, Japan 27.78	
4	Sydney, Australia 24.00	
5	Colon, Panama 22.99	
6	Rome, Italy 22.16	
7	United States 17.90	
8	Toronto, Canada 17.89	(less sales
9	Vienna, Austria 17.16	tax)
10	Amsterdam, Holland 16.05	
11	Rio de Janeiro, Brazil 14.15	
12	London, England 7.53	

The average price for all 10 countries is 14 \$18.76, which means that Canada's price is well below the 15 average. And if we use the median as the basis for compa-16 rison, the price Canadians pay for this product is among the lower half of the 10 nations.

In another case, on page 206, we find a list 19 showing the manufacturers' selling price to the druggist, 20 of various brands of meprobamate. To avoid price differences among competing products, we will use Equanil for comparison which, less sales tax, would be sold to the pharmacist for \$3.24, indicating the following comparison:

PRICES TO DRUGGISTS OF EQUANIL, 1959

25	Constants are	Dod		Druggis
	Country	rrice	10	Druggis
26	Venezuela		5	44
27	India		4.	.25
8	Iran		3	55
29	Australia		3	.47
30	United States		3	25



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Country Price to Druggist 3.24 (less sales tax) 2 Canada 2.65 France 3 2.56 Japan 4 2.20 5 Brazil 1,80 6 Mexico

Here we find that the average of the total 8 for these 10 countries is \$3.24, exactly the selling price 9 to the druggist less sales tax, in Canada. Again the 10 median indicates clearly that the Canadian price is among 11 the lower half of these countries.

These two cases cover an antibiotic and 13 ataractic, and are offered as evidence that manufacturers' 14 prices of pharmaceuticals in Canada are not among the 15 highest in the world. In fact, they compare most favourably 16 with world prices.

THE CHAIRMAN: Weren't Canadian prices that 18 were quoted or stated to be the highest in the world inclu-19 sive of the sales tax?

MR. CONDER: Yes, sir. Our whole philosophy 21 behind this particular argument is that in comparing 22 prices between different countries then we should auto-23 matically consider the Canadian 11% sales tax, and delete 24 that to show a comparative ratio among countries.

THE CHAIRMAN: Do you know about the taxes 26 in the other countries?

MR. CONDER: To the best of our knowledge 28 there is no federal sales tax applied against drugs in 29 any of these nations.

THE CHAIRMAN: Do you know if there are any

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other taxes applied?

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Frawley.

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MR. FRAWLEY: Yes.

MR. CONDER: 4-milligram tablet in 50's.

MR. CONDER: In other words, you would

3 suggest state taxes for example, or provincial taxes?

THE CHAIRMAN: I don't know what there 5 would be. These countries have all sorts of taxes.

MR. CONDER: Yes, that is true. This was taken on the basis of federal.

THE CHAIRMAN: Yes, and they have sales tax in the United States on most of the drugs, and comparing the two, there may be some justification in taking it off the Canadian price, but it doesn't pay for it. It includes the tax?

MR. CONDER: Yes, that is true.

THE CHAIRMAN: You can't blame the drug companies for that, but whoever is paying has to pay it.

MR. CONDER: Yes.

THE CHAIRMAN: Whoever is responsible.

MR. HUME: The point is, Mr. Chairman,

everyone does blame the drug companies.

THE CHAIRMAN: They are not responsible for this, but if you pay \$10 for a drug, it is still \$10 whether \$1 is tax or whether there isn't any tax?

MR. FRAWLEY: Do you happen to know the dosage of that Equanil you are talking about there on page 29?

MR. CONDER: I think it will be contained on page 206, as we mentioned, in the Green Book, Mr.



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However, as was pointed out earlier, two 2 products do not make an industry. Pages 210-213 of the 3 green book contain a list of 69 items showing a direct 4 relationship between prices in Canada and those in the U.S. For this reference, we have used the revised figures for one of the products, perphenazine, subsequently submitted during the hearings by Mr. MacLeod.

Removing the 11 per cent sales tax from the Canadian products, as this tax does not apply in the U.S., we find that of these 69 items:

> The prices of 11 are even or within 3¢ of each other: The prices of 30 are lower in Canada than in the United States; The prices of 28 are lower in the United

If hospital purchasing agents in the two countries bought all of these drugs for their respective hospitals at these prices, less sales tax, the total costs would be as follows:

States than in Canada.

United States - \$1,589,97 Canada 1,641.35

The actual difference is only \$51.38 or about 3 per cent higher in Canada, and this can be accounted for by differences between some 3 or 4 dosage forms repre-26 senting a couple of products out of the 69. In view of 27 the fact that it costs considerably more to do business in 28 Canada than in the United States, it is surprising that 29 this differential is not greater.

THE CHAIRMAN: I am wondering if you have

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1 the data from which that statement is made? With regard

to some items I think that would be true, and with regard to some others it may not be true. I think, for example, generally speaking wages and salaries are lower in Canada 5 than in the United States, while your cost of transporta-6 tion and relative cost of detail work in that country may be higher?

MR. CONDER: Yes.

THE CHAIRMAN: Where does the balance come between those two? Some elements of cost are lower in Canada and some are higher.



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1 MR. HUME: Mr. Chairman, I think generally speaking this is based upon the well repeated and oft 3 advanced cry that Canadian manufacturers require tariff protection in order to compete with other countries because 5 it costs more to do business in Canada and we have tariff 6 protection in a great many fields. I think that if it 7 did not cost more to do business in Canada, Canadian manufacturer of an automobile could compete quite successoffully but there is a tariff on the Lincoln Convertible 10 because he cannot and the same with refrigerators and electric motors and a great many items and it is based, 12 as I understand the whole tariff programme that it costs more to do business in Canada. That is a general statement 13 and all general statements are very dangerous. This is the basis upon which this is submitted. 15

MR. FRAWLEY: Tariff revenue.

MR. HANSARD: There is also the question 17 of the very great variation in the market volume. Pantastic 10 difference there.

THE CHAIRMAN: That is one of the elements. 20 21 What I am saying is when you have a variety of figures entering into cost you cannot make one general comment that 23 it costs more to produce in Canada than the United States 24 with any assumption it is right without breaking that 25 down.

> MR. CONDER: We attempt to do that following. THE CHAIRMAN: You do that?

MR. CONDER: Yes. If anything, the prices of pharmaceuticals in Canada should be higher than in the

30 U.S., regardless of our sales tax, for the following reasons:



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The first point comes down into actually four points.

1. Most raw materials must be imported from the U.S. and other nations, at a cost of anywhere from 15 to 20 per cent more than that paid by the U.S.

THE CHAIRMAN: This is for transportation or is that sales tax?

8 MR. CONDER: That could be a variety of things depending on the product involved, or the equipment, 10 the tariff rate on the import duty.

MR. WHITELEY: You get the first item, raw 11 12 materials imported from the United States and other nations. 13 It is dutiable if imported from the United States? It 14 is subject to duty?

MR. CONDER: Yes.

MR. WHITELEY: It would depend on the 17 relative tariff level that the United States has against 18 Canada?

MR. CONDER: That is true.

MR. WHITELEY: What is that relative level?

MR. CONDER: I am afraid I cannot say.

MR. WHITELEY: That first statement would

23 have to be qualified.

MR. HUME: As I understand the tariff, and 25 perhaps I can assist by indicating the tariff is a Statute 26 of Canada. There are three items in the tariff. It 27 doesn't matter where it comes from. Doesn't matter whether 28 it is the United States ---

29 MR. WHITELEY: You are not getting my 30 point. The question is there are importations from the

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United States and importation from other nations.

MR. HUME: Yes.

MR. WHITELEY: Now the statement is then made it costs anywhere from 15 to 20 per cent more in Canada than the United States. Now it may be that some of the American manufacturers are doing the same as the Canadian manufacturers: They are importing from other nations. Their cost would depend on the relative tariff level of the United States as against other nations.

MR. HUME: You are quite right. The figure that was quoted here was on the basis that on the overall picture the Canadian manufacturer pays out between 15 and 20 per cent more than the American manufacturer. This is I suppose because of the great volume that comes in from the United States as opposed to other countries.

MR. WHITELEY: That could be a factor.

MR. CONDER:

2. The Canadian market is less than 10 19 per cent the size of the U.S. market, and therefore not 20 conducive to comparable mass production techniques.

About 17 per cent of all pharmaceutical 3. 22 and medicinal products sold in Canada are imported, thereby 23 cutting down still further on the size of the domestic 24 market for Canadian manufacturers.

4. Because of the widely dispersed Canadian 26 market, the Canadian manufacturer must pay more in trans-27 portation and distribution costs than his U.S. counterpart.

For these reasons, per unit costs are higher 29 in Canada than in the United States. We will not enlarge 30 on these four points, for they are well recognized in this

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ANGUS, STONEHOUSE & CO. LTD. CONTER TORONTO, ONTARIO 1 country. Further details may be found in Appendix C of 2 our representation to the Ontario Government's Select 3 Committee on Drugs, a copy of which is attached. THE CHAIRMAN: I am wondering did that 5 contain any of the other side of the picture, the Canadian 6 cost? It may be lower than ---MR. CONDER: No, it doesn't sir. THE CHAIRMAN: We will take a short recess. 10 --- Short recess.



GG/PB/hm 1 PROFITS

It is accepted that in the free enterprise 3 system which operates in Canada, the profit motive plays 4 an important part. Profit is the reward for the use of 5 capital and for the taking of risks. We assume that no 6 one questions the right of the pharmaceutical manufacturers 7 to earn a reasonable margin of profit in their business. In the field of pharmaccutical manufacturing, 9 profits have been the spur to research and development 10 which has produced more new drugs in the past decade than 11 in the preceding twenty centuries. These same profits have 12 also enabled subsidiaries of foreign corporations to 13 establish manufacturing plants in this country, thereby 14 adding measurably to employment and the economic health 15 of Canada. The rate of profit considered reasonable 16 17 for any particular industry will vary, depending upon the 18 type and nature of that industry and its products. A 19 company which has a stable product, with little competition 20 and fairly constant volume of sales from year to year. 21 can attract capital with a fairly low margin of profit. On 22 the other hand, an industry which is new, or which is 23 constantly changing, or which has products subject to style 24 changes or rapid obsolescence for one reason or another, will 25 require a higher margin of profit in order to attract 26 capital. We submit that in this industry there is a 27 28 high degree of financial risk, in that a product may

29 become obsolete overnight with the introduction by a 30 competitor of a more effective therapeutic substance.



1 life span of a drug may be comparatively short and the
2 company must necessarily take this into account. As
3 competitive products appear, sales of the corresponding
4 product by the company will gradually account for a smaller
5 percentage of the market. It must then switch its em6 phasis to other products, or find a new product to replace
7 the one which has become obsolete. In addition to taking
8 into account this risk factor, a company must assume that
9 its high volume products will support its low volume
10 products.

The fact that there is a high degree of risk 11 12 in the pharmaceutical business is borne out by the per-13 centage of loss companies in this industry which, over the 14 six year period ending 1958, was higher than that for the 15 average of all manufacturing industries. In a sampling 16 of ten selected industrics during the same period 17 pharmaccutical manufacturing, in number of losses sustained, 18 was second only to that of machinery manufacturing. We suspect that much of the misunderstanding concerning 20 charmaceutical manufacturers' profits has resulted in 21 publicity emanating from the United States regarding mark-22 ups on drug products reputed to be in thousands of per cent. 23 This has perhaps created the illusion that the spread 24 between raw material costs and suggested list prices is 25 pure profit to the manufacturer. This is completely unrealis-26 ic and unsound and ignores all the costs of manufacturing 27 and sciling the product, quite apart from the development 28 and research costs that may be involved and the tax that may 20 c levied against the company. It is our submission that 30 he profits generated by the pharmaceutical manufacturers

1 in Canada are in fact fair and reasonable.

In the reference to profits in the green

book, rates of return are shown on pages 147 and 151 in

the form of profits before taxes as an indication of the

"profit on sales". We think it more realistic to look

to the real carnings of the company as the profits after

income taxes have been paid. In the table submitted

earlier in this brief it was shown that for 1960, 40

pharmaceutical manufacturers taking part in our survey

had combined profits after taxes of 5.5 per cent of sales.

Similar figures for 1958, 1959 and 1960 compared with

averages for all manufacturing industries published by

the Canadian Manufacturers Association are as follows:

YEAR CPMA CMA

14	YEAR	CPMA	CMA
15	1960	5.5%	4.4%
16	1959	6.2%	5.1%
17	1958	6.5%	4.6%

While the C.P.M.A. figures were compiled
from annual surveys of our member companies, they nevertheless are indicative of the industry average. The Department
of National Revenue in its publication of manufacturing
statistics shows that the pharmaceutical industry in Canada
ande a profit after tax of 6.5 per cent for the year 1958,
thich corresponds with the result obtained in our survey.
t is submitted that to anyone who has knowledge of profit
stargins, the average profit of the pharmaceutical manuacturing industry is not unreasonable and, in fact, for
sometimes of the pharmaceutical manustarting industry is not unreasonable and, in fact, for



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RESEARCH AND DEVELOPMENT

Since the dawn of time, man has sought to find a miracle substance which would cure disease and alleviate illness. Next to the alchemist's formula for synthetic gold, this was the greatest single aim of predawn science and the men who practised this art were looked upon with a mixture of awe and fear.

By the mid-centuries, this fear of the unknown had transcended reason to the point where our early researchers were accused of black magic and condemned by the laity.

It was not until the end of the 18th century that medical research won a modicum of recognition, and even then it was looked upon with suspicion. As 15 recently as 100 years ago, the acceptance of medical research had not regained the complete freedom and respect 17 it had won some 2,000 years earlier.

Then, with the turning of the 20th century, 18 came the complete enlightenment essential to the furtherance 19 20 of science. And scientific medicine eventually broke the 21 barrier nature had erected around the molecular structure. 22 Within the life span of everyone in this room, medical 23 research has produced the greatest period of discovery 24 in the history of man.

The term "wonder drug" was not an innovation 26 of the pharmaceutical manufacturing industry. It was a 27 coined invention of the press during the early days of the antibiotics, as a means of referring to the startling transition in medicine wrought by the steady stream of new 30 therapeutic substances.



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But memories are short-lived. We are prone to forget the limited medical armamentarium of 25 years ago. The spiralling standard of living has brought with 3 it the fear of exorbitant price. And price is now being considered an alternative to future discovery. The world's pharmaceutical manufacturers which have produced 6 the majority of our so-called wonder drugs, admittedly for the motive of profit as with most other activities in our market economy, are being condemned for extravagance and their motives subject to trial by headline. In fact, the very substantial discoveries of the industry have been belittled in the United States, and even in our own 13 House of Commons.

As the industry stands at the dock of public opinion, we might well ask ourselves whether lack 15 of knowledge and misunderstanding will again result in a roadblock to future discovery; whether research will again recede into the fear of the unkown. Dramatic though this 19 may appear on the surface, movements are under way which 20 would seriously undermine research by private enterprise. Regardless of the work of government, the curtailment of 22 free enterprise laboratories will hamper the pace of 23 research and discovery.

Wil will not reiterate in this submission the pharmaceutical manufacturing industry's contributions to medicine, for these are explained in the attached copy of the representation which we made before the Ontario Government's Select Committee on Drugs, under Appendix D. But at the present time there is no missile gap in pharmaceutical research, and there can be no doubt that thousands



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of Canadians living today owe their lives to new therapeutic substances discovered or developed by scientists working in the laboratories of pharmaceutical firms.

Granted, compared to a nation the size of the United States, Canada's role in the field of pharmaceutical research is comparatively small. But we are presently a small nation, even though we do have a tremendous potential. As our ropulation grows, and our domestic markets increase, our industry will eventually gain its rightful place in the scheme of international research.

Concrete signs of this future development are now on the horizon. Some of our companies aready have extensive research laboratories in this country, and this has given Canada a good foothold in pure and applied research. And at least one of these commecial laboratories is among the largest research establishments in Canada and is devoted solely to the field of pharmaceuticals.

Other pharmaceutical companies, particularly subsidiaries of foreign research houses, are commencing to build up pharmaceutical research laboratories in their Canadian operations. Still others are contributing experience and finances to our independent researchers and universitites.

As evidence of the significance of this assistance, we are attaching to this submission under Appendix E, a list of 158 research studies and fellowships published in the Canadian Medical Association Journal between January 1958 and June 1961, which were supported 30 by pharmaceutical manufacturing during that period. At



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1 best it is merely a partial list appearing in one journal. 2 Clinical investigation in Canada has had a 3 significant growth over the past seven years, particularly in respect to subsidiaries of foreign companies. As you 4 know, this is the final stage of a research project where 5 the new product is studied in humans under controlled supervision after leaving the laboratory and before being 7 placed on the market. As recently as 1954, only a limited 8 amount of clinical research was being done in this country, 9 Since then the amount has mushroomed to the point where today the clinical trials for a new product are usually 11 carried on in Canada simultaneously with the trials being 12 conducted in the country of origin. The contribution of Canadian medicine in the clinical evaluation of drugs is now widely recognized. 15

The clinical investigation state of research and development usually comes under the aegis of 18 a company's medical director. The medical director, in 19 addition to his liaison with the medical profession, devotes 20 a large portion of his time to initiating and supervising 21 various clinical investigations to evaluate potential new 22 drugs. He is also required to check all medical literature 23 and other promotional material before release. His role 24 in the industry covers a wide area, and he must keep himself constantly up-to-date on all new forms of treatment and on the changes taking place in the practice of medicine. They have their own section within C.P.M.A. which, in turn, is affiliated with the Canadian Medical Association.

The following page contains the results of 30 two surveys of the research and development expenditures of



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our member companies: One covers 22 companies for the years 1958 and 1959 undertaken by C.P.M.A.; the other covers 35 companies for the year 1960, undertaken by Clarkson Gordon & Company of Toronto. For this survey, we asked the companies to break down their research and development expenditures incurred in Canada. In addition. we asked for the share of research and development costs 8 charged to subsidiaries by parent corporation for research undertaken in other countries, on the grounds that this 10 amount of money must be reflected in Canadian prices.

From the results of the Clarkson Gordon 12 survey, you will notice that these 35 firms accounted 13 directly or indirectly for total research expenditures 14 in 1960 of \$9,551,000. Of this amount, \$3,349,000 was 15 actually spent in Canada, while \$6,202,000 was incurred on 16 behalf of Canadian subsidiaries by foreign companies. 17 In addtion, capital expenditures on research and develop-18 ment laboratories and equipment in Canadian plants totalled 19 about \$3,000.000.

20 At this juncture, sir, you may wish to 21 refer to the tables.

THE CHAIRMAN: These are the tables of 23 totals of these 22 companies.

24 MR. CONDER: The top half is based on 22 25 companies for the years 1958 and 1959. The one at the 26 bottom is based on 35 companies for the year 1960 under-27 taken by Clarkson, Gordon. The top half for the years 28 1958 and 1959 is based on our own surveys. The one on 29 the bottom is based on the Clarkson, Gordon survey. You 30 may notice the percentages given for 1958 to 1959 in the



1 upper table. It is, of course, not practical to attempt 2 to refer the bottom table to the upper two. THE CHAIRMAN: There is a substantial 4 increase, but there is an increasing number of companies. MR. CONDER: Yes sir, 13 more companies here.



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Then there would, of course, be a natural increase from 1958 to 1959 for the companies which would be covered in the previous survey.

THE CHAIRMAN: I see you show in 1958 and 1959 for those 22 companies the percentage of the total cost of all research and development was 6.3%.

MR. CONDER: That is correct.

THE CHAIRMAN: And for the 35 companies in 9 1960 you have 8.3%. I think the Director's figures as I recall them were somewhat less in total.

MR. CONDER: Yes I believe we comment on that later in our submission, sir. The Director used a figure based on the amount of research done, actually 14 done, in Canada by the companies involved, whereas these 15 figures, 6.3% and 8.3% also include the amount of research 16 which is chargeable against the Canadian operation by 17 parent companies.

THE CHAIRMAN: That is what I was going to 19 ask you a question about. At the bottom of page 36 you 20 say, "Of this amount, \$3,349,000 was actually spent in Canada, while \$6,202,000 was incurred on behalf of Canadian subsidiaries by foreign companies". Does that refer to 22 parent companies which engage in research and charge a certain amount to Canada, or does it refer to requests by a Canadian subsidiary for certain research to be done by 26 the parent company?

> MR. CONDER: No, it would be the former. THE CHAIRMAN: That is, the parent company

29 carries on its research and allocates a certain amount of 30 its research to Canada, and probably to other countries if



1 they have branches there.

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MR. CONDER: That is correct.

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THE CHAIRMAN: Could you give us any data on this item, "Research projects underwritten abroad by Canadian firms"?

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MR. CONDER: Yes. In some cases Canadian 7 companies - and these will be primarily in this area wholly-owned Canadian companies - will underwrite a specific research project in a research establishment in another country which may be following a certain line of discovery or which may have the facilities which are not available in Canada for this work.

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THE CHAIRMAN: Does that include the sort of 14 thing that Mr. Thompson was talking about in Switzerland?

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MR. CONDER: It very well could, sir. MR. HUME: I don't think Mr. Conder is

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familiar with what Mr. Thompson said. Mr. Thompson indicated the establishment in his company of a purely research laboratory in Switzerland and indicated the Canadian company might use these facilities. It paid to a certain

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extent ---

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THE CHAIRMAN: I think he said that his company was contributing to them.

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MR. HUME: Yes.

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MR. CONDER: I was quite interested in this point myself at that time, and those figures do not cover that type of thing. It will be primarily the cost of a wholly-owned company actually jobbing out a research pro-

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ject or paying for specific research done in another

30 country.



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THE CHAIRMAN: You may not be familiar with the Nordic Chemicals. I think they have some relationship which might come in that category with some Scandinavian group. Are you familiar with their situation?

MR. CONDER: No, I am not. I do not know too much about Nordic Biochemicals, but is Nordic Biochemicals a wholly Canadian company, do you recall?

THE CHAIRMAN: It is an entirely Canadian 9 company, they told us.

MR. CONDER: Oh, I see. That would probably apply in this particular area.

THE CHAIRMAN: They have some relationship, 13 some agency, some joint arrangement regarding research.

MR. CONDER: Yes, most companies today do 15 require that, most independent companies.

MR. FRAWLEY: Could you comment on the fact in the item "Clinical investigation", they received in 1959 \$362,889, and it jumped to \$1,022,000 in 1960. It is the same item.

MR. CONDER: Yes, it is quite possible, Mr. 20 Frawley, that this differential - you will notice there 21 was a 20% increase in clinical investigation from 1958 22 to 1959. You will expect there will also be a significant 23 24 increase in clinical investigation from 1959 to 1960. On top of this, the 1960 figures contain an additional 13 25 26 companies which were not in the other surveys.

MR. FRAWLEY: Don't misunderstand me. It is quite commendable, but I could not understand how it only rose 20% from 1958 to 1959.

MR. HUME: When Mr. Frawley is comparing



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1	those figures, he forgets there are 20 companies in 1958
2	and 1959, and 35 companies in the 1960 figures and the
3	figure would naturally be less in 1958 and 1959. In 1960
4	there were 13 more companies.
5	MR. FRAWLEY: You must have got in some big
6	contributors.
7	THE CHAIRMAN: I think he is right to this
8	extent, that the increase in this particular item is much
9	greater than in the others.
0	MR. HUME: Yes.
1	MR. FRAWLEY: Is that the kind of work Dr.
2	Rodman was telling the Commission about in Edmonton?
3	MR. CONDER: I don't know Dr. Rodman, Mr.
4	Frawley.
.5	MR. FRAWLEY: The clinical investigation in
6	the hospitals of a new drug, that is the kind of thing it
7	is, isn't it? Isn't it a new drug in the hospitals?
8	MR. CONDER: Yes it could be here, a hospita
9	or a private investigation.
0	THE CHAIRMAN: Does this survey indicate tha
1	in 1960 the extension and use of Canadian facilities for
22	clinical research had a big step-up?
3	MR. CONDER: I believe it did have.
4	THE CHAIRMAN: In that particular year?
5	MR. CONDER: Yes.
6	THE CHAIRMAN: That was the sort of impres-
7	sion you would get from looking at these figures.
8	MR. CONDER: Yes.
9	THE CHAIRMAN: You refer to Canadian clinica

30 research being extended and Canadian facilities being used



to a much greater extent, and it would appear in 1960 there was a big jump forward in that respect.

MR. CONDER: Yes, there certainly was.

4 Could we have page 37 accepted as read?

THE CHAIRMAN: Yes. I was wondering if everybody here has copies of the brief. When we take it as read I hope nobody is in the dark if they want to ask any questions.

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RESEARCH AND DEVELOPMENT EXPENDITURES BY 22 COMPANIES

IN 1958 AND 1959

12		1959	1958	% gain	
13	Total cost applicable to firms				
14	operating in Canada:	\$5,324,613	\$4,718,770	13%	
15	Spent by foreign control on				
16	behalf of Canadian subsidia-				
17	ries:	2,614,900	2,288,757	14%	
18	Actually spent in Canada:	2,500,165	2,238,185	12%	
19	Research projects underwritten	1			
20	abroad by Canadian firms:	209,548	191,828	9%	
21	Clinical investigation:	362,889	302,288	20%	
22	Research gifts and grants:	327,784	298,358	13%	
23	Capital expenditures on resear	ch			
24	and development laboratories a	ind			
25	equipment in Canadian plants:	2,456,332	1,266,582	94%	
26	Percentage of total cost of al	.1			
27	research and development in re	la-			
28	tion to Canadian net sales:			6.3%	
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RESEARCH AND DEVELOPMENT EXPENDITURES BY

35 COMPANIES IN 1960

Total cost applicable to firms operating

4 in Canada: \$9,551,000

5 Spent by foreign control on behalf of

6 Canadian subsidiaries: 6,202,000

7 Actually spent in Canada: 3,349,000

8 Clinical investigation: 1,022,000

9 Research gifts and grants: 414.000

10 Capital expenditures on research and develop-

11 ment laboratories and equipment in Canadian

12 plants: 2,968,000

Percentage of total cost of all research and 13

development in relation to Canadian net 14

15 sales: 8.3%

MR. CONDER: Referring to the survey covering 17 22 firms for the years 1958 and 1959, it is interesting to 18 note that these companies spent more on pharmaceutical 19 reserach in Canada in 1958-59 than that expended by either 20 the National Research Council or the Department of National 21 Health and Welfare for extramural medical research. as 22 reported in the green book. And the term medical research 23 in respect to these two government agencies is not limited 24 to pharmaceutical research. Furthermore, the voluntary health agencies interested in specific diseases such as arthritis, cancer and muscular dystrophy, cannot be considered an effective alternative to general pharmaceutical 28 research. A large portion of their funds must necessarily

be spent on education, and the expenditures on research

by these agencies go towards medical research in its broad



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It is for these reasons that we question the comment in the green book that "reserach in Canada appears to be regarded more and more as a responsibility of government and of those private organizations interested in particular diseases". In the field of drug research Canada's pharmaceutical manufacturing industry is presently doing its share of investigation.

If this research continues to grow at the rate of 12-14 per cent per year, the annual expenditures 10 on research and development in Canada by these 35 firms alone will have reached at least \$11,000,000 by 1970. Nor does this take into account the anticipated growth of the domestic market which will make it economically practical for more and more companies to establish research facilities in this country.

We must be realistic in viewing the future of pharmaceutical research in Canada and the role of the Federal Government in this respect. Had the U.S. Government taken over all pharmaceutical research in that country, and closed incentive to private enterprise, it would now be faced with either adding another \$200,000,000 annually to its budget or curtailing that nation's current research efforts. The coffers of government are not bottomless.

It was coincidental that the 1959 research surveys by our Association and the Combines Investigation Branch each based its results on 22 companies, for our survey was published before the Ontario Inquiry in October, 1959, while the green book was not completed until



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February 1960. Presumably the 22 firms reported by the green book are included among the 27 firms listed on 3 pages 106-107. Our own survey resulted from returns of 4 28 firms, 22 of which replied to the research chapter of 5 the questionnaire.

Yet of these two lists, only 14 firms 7 appear on both. The green book contains the names of 13 8 firms which were not in our survey, while our survey contains the names of 14 companies which were not included 10 in the green book survey.

Pro-rating the average of 2.12 per cent of 12 the total sales figure of \$94,600,000 mentioned in the green book, produces a total expenditure on research in Canada for these 22 firms of \$2,005,520. It will be noticed above that our figure for the same period and for the same number of companies was \$2,500,156. Both are sufficiently close to bear favourable comparison.

However, there is one rather notable discrepancy. The 22 firms mentioned in the green book are reported to account for total sales of \$94,600,000 whereas our own annual statistical figure for the same period shows 43 firms with a total sales of human pharmaceuticals of \$96,516,511. Even though some of the firms mentioned in the green book were not covered in our survey, it is doubtful that 22 companies would account for only about \$2,000,000 sales.

As the author of the green book will no doubt agree, statistical percentages can be confusing unless the same terms of reference are used in comparisons. For this reason, we venture that this \$94,600,000 figure



shown in the green book undoubtedly represents total sales of all products manufactured by most of the companies in question and not merely that of human pharmaceuticals. For instance, our survey produced a total sales for 43 firms of \$130,755,546, whereas only \$96,576,511 of that was in human pharmaceuticals. The balance, \$34,239,035, comprised chemicals, proprietary medicines and other products. If this is the case, then the percentage of research expenditures to sales mentioned in the green book is lower than it should be, on the premise that the ratio on research for ethical pharmaceuticals should be limited to sales of ethical pharmaceuticals.

Carrying this approach to its conclusion, we suggest that the green book's percentage of research should be closer to 3.1 per cent of sales rather than 2.1 per cent. This reasoning is based on the fact that our own survey for the same year showed a percentage to sales of 6.3 per cent, and this included research assessments against Canadian subsidiaries by foreign parent companies. As this assessment dollar-wise represented about half the total research figures of 6.3 per cent, the balance would work out to about 3.1 per cent for actual expenditures in Canada. Again these figures are close enough to warrant accounting comparison.

Comparisons with other industires have been used in respect to profits, so it is natural that we should use them here. The Dominion Bureau of Statistics' publication entitled "Industrial Research-Development Expenditures in Canada, 1959" shows the direct research-development expenditures as percentage of sales for 15

major industries in Canada. All are well below pharmaceutical manufacturing as is shown on the following page.

On page 42, Mr. Chairman, we give this lis-4 ting with the footnote at the bottom, "'Industrial Research 5 Development Expenditures in Canada, 1959' does not show pharmaceutical manufacturing. The 6.3 per cent figure is based on the C.P.M.A. survey".

MR. WHITELEY: Do you know how it deals with 9 this question of charges against subsidiaries?

MR. CONDER: Yes sir, we do come to that in the text following. These figures give you charges from parent companies to Canadian subsidiaries in these other 13 areas. I have a reference in here of the background.

THE CHAIRMAN: I suppose they may not all 15 have the same proportion of American parent companies?

MR. CONDER: In some cases, sir, I think you will find it will be a large proportion of American parent companies in some of these industries, but we are speaking 19 of percentages of the sales dollar, and not percentages of actual expenditures as such in the chemical products, which is the fourth one from the top, "Chemical products (which include pharmaceutical manufacturing)". It is only 1.54%, but the fact remains that the pharmaceutical manufacturer's sales amount to such a small percentage of the chemical industry that our relationship on the percentage on research towards sales is much higher.

THE CHAIRMAN: It might very well be, of course, because of the remarkable developments that have taken place in the pharmaceutical field, that companies 30 are spending more relatively on research in that field

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than they are in many others. I think that is true.

MR. CONDER: I believe that is an accepted

3 fact, sir. Could we have that table on page 42 taken as 4 read?

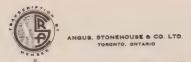
THE CHAIRMAN: Yes.

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Direct Research-Development Expenditures as

Percentage of Sales, 1959

8	Percentage of Sales, 1959			
9	<u>D1</u>	rect research cost		
10		as % of sales		
11	Pharmaceutical manufacturing:	6.3%		
12	Transportation Equipment:	1.90%		
13	Electrical Apparatus and supplies:	1.81%		
14	Chemical Products (which include pharma-			
15	ceutical manufacturing)	1.54%		
16	Mining, Quarrying and Oil Wells	0.99%		
17	Non-ferrous Metal Products	0.71%		
18	Tobacco and tobacco products, leather			
19	products and miscellaneous manufacturing			
20	industries	0.65%		
21	Textile Products	1.22%		
22	Non-metallic Mineral Products	0.78%		
23	Rubber Products	0.53%		
24	Iron and Steel Products	0.40%		
25	Paper Products	0.44%		
26	Products of Petroleum and Coal	0.3%		
27	Wood Products	0.23%		
28	Transportation, storage, communication	and		
29	public utility operations	0.14%		
30	Food and Beverages	0.12%		



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It will be noticed that our 6.3 per cent figure has been used for pharmaccutical manufacturing, as this includes research done outside Canada on behalf of Canadian subsidiaries. The reason for this is that the DBS survey was based on the same factor, and I might add this was taken from the DBS publication, to "In order to ascertain the total cost of research-development, respondents were asked to report not only the cost of their own activities in this field, but also payments made to other companies or organizations both within Canada and outside the country".

If the Dominion Bureau of Statistics uses this as a proper basis for determining research expenditures, then we should feel free to use the same basis, showing the 6.3 per cent figure rather than merely the amount actually expended in Canada. Either way, pharmaceutical manufacturing shows a higher ratio of research to sales than all other major industrial classifications.

It is further significant that this same DBS publication for the year 1957 (not shown in 1959 issue) indicated the medical research portion of the chemical industry, which would be primarily pharmaceutical manufacturing as having expended \$1,340,000 on research in 1957, as compared to other non-manufacturing (sic) which primarily represents "hospitals maintaining researchdevelopment establishments and medical foundations" at \$1,108,000.

The Canadian pharmaceutical manufacturing industry's research expenditures may be considerably less 30 than those of its U.S. counterpart, but there is no doubt

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1 that in relation to other research in Canada, both medical and general, our industry is one of the top contributors.

As our nation grows and the market for pharmaceuticals in Canada expands, domestic pharmaceutical manufacturers will be able to increase their research facilities accordingly, and the nation will depend less 7 and less on other countries for the advancements essential g to the health of our people. This dependency will gradually disappear, but only if this industry continues 10 to grow and prosper.

There is still another aspect of Canadian research and that is the scientists who work in our laboratories. The two surveys which we referred to earlier showed the following breakdown of scientific personnel employed by these companies. The next item, type of research. This would be Ph.D., Doctor of Science or M.D. The next is Master of Science or Equivalent; the next is Bachelor of Science, Bachelor of Pharmacy or Equivalent, and the Laboratory Technicians.

The next three columns are broken down according to surveys. Our 1958-59 surveys were based on 22 firms, whereas our 1960 survey is based on 34 firms. Taking the 1960 figures we have 102 Ph.D's and other doctorates, 28 Masters, 90 Bachelor degrees and 142 laboratory technicians.

In 1959 it was 76, 18, 60 and 107 respectively. In 1958, 74, 18, 54 and 100.

These 22 firms from 1958 to 1959, increased their total scientific personnel from 246 to 261. You cannot get the same cc-relation of course with the 1960



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figures because you have more companies in there, but the 34 firms in 1960 employed 362 people who were employed as scientific personnel in those companies engaged in research and development work.

MR. WHITELEY: That wouldn't be exclusively? MR. CONDER: Yes, sir. We said we want to know the number of people employed in these companies in research and development work who spend the largest part of their time in this particular area. We don't want them to include in there personnel which was working on purely production or personnel which was working on purely quality control in the quality control labs, and sometimes it is a problem to divide personnel between quality control lab and research lab. That was spelled out at that time.

THE CHAIRMAN: These people are primarily, although not necessarily, 211 of them exclusively engaged in research? You said the majority of their time?

MR. CONDER: I would say they were almost exclusively engaged in it. There might be certain other jobs on the side. Most of them are engaged primarily in the field of research and development work.

THE CHAIRMAN: Mr. Whiteley has a question where would you put the medical director? Would he be included in the research?

MR. CONDER: That would depend a lot on the company, the role and duty of the medical director of that company. It does vary. In some companies, particularly companies that have more than one medical director, they will have one who I believe will specialize primarily in 30 the clinical investigation aspect.



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THE CHAIRMAN: Clinical investigation? MR. CONDER: Yes.

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THE CHAIRMAN: He might or might not be included depending on the particular set-up of the company? MR. CONDER: That is correct.

	24 IIIma		22 lltm3
Type of Researcher	1960	1959	1958
Ph.D., D.Sc., or M.D.	102	76	74
M.Sc. or Equivalent	28	18	18
B.Sc., Phm.B. or Equivalent	90	60	54
Laboratory Technicians, etc.	142	107	100
Tota1	362	261	246

These are scientific personnel employed by some of the companies in our industry. As we stated in our representation before the Ontario Government we have in the past been losing many of our scientifically-17 18 trained people to other nations, but the incentives at 19 home are commencing to improve. If we do not encourage 20 this conducive climate in relation to our growth, we will discourage scientists, for scientists will not remain in a country which does not offer opportunities for jobs and 22 advancement. 23

We represent a young industry which is 25 making a marked contribution to the health, economy and scientific well-being of a growing nation. And we ask not for political or economic favours, but merely for an understanding of what our companies have and are accomplishing for the good of Canada.

30 PRODUCT NAMES

As the green book points out,



much confusion exists in the area of product names. Some claim that by climinating the trade name and using only the generic name phenomenal savings can be realized in price, completely ignoring the fact that economics of business govern price and not merely the name assigned to the product. Others claim that ethical pharmaceutical companies sell under trade names are bitterly opposed to generic names, again ignoring the fact that many of these firms also sell under generic name.

Briefly, a trade mark or trade name identifies

both the product and the manufacturer of that product, while

a generic name merely identifies the ingredient.

Pharmaceutical manufacturers generally sell most of their

products under trade names and, as a result of their

advertising and performance, these products become known

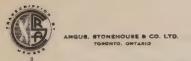
and accepted by the medical profession.

THE CHAIRMAN: Trade names was the word 18 you used. It should be trade marks?

MR. CONDER: It should be trade names I to believe, yes.

Consequently, manufacturers or importers
dealing almost exclusively in generic names, invariably
sell their products as a direct result of the demand
created by and for the trade named products. For this
reason, it is usual practice for a company selling
primarily under generic name to pick up only those products
which have the greatest sales potential and for which a
market has already been created.

Competitively, the company selling under 30 generic name is not in as good a position as the company



which sells under its trade name, primarily because most doctors will not readily prescribe products of unknown manufacture. This, of course, could be overcome by using 3 the generic name along with the company name, but this is the same principle as that of using a trade name. 5 Furthermore, to make its name known to the profession, the company selling under generic name would have to advertise, but by so doing it would add to its costs and so lose 8 its primary advantage of price. If all products could be sold under generic name, this would tend to squeeze out 10 the smaller companies and thus curtail competition in the 11 12 industry.

The green book states, on page 25, that "there appears to exist a concerted campaign to characterize the products of certain firms which offer imported drugs 16 under their generic name as cheap imitations of inferior quality." The word "concerted" means to arrange by mutual 18 agreement. If this statement is intended to apply 19 against the manufacturers we represent, then it is in-20 correct.

Our Association has not arranged any such 21 22 campaign. Where statements concerning inferior quality 23 have been made, then we suggest that such statements are 24 founded on sufficient fact to warrant such claim.

The general tenor of our Association's 25 26 position in respect to generic names may best be summed 27 up in a statement made by Dr. Newell Stewart of the 28 National Pharmaceutical Council before one of our general 29 meetings: "While I know of no responsible person associated 30 with any pharmaceutical company who is critical of generic



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1 names for drugs, there is great opposition to the idea of equivalency of all drugs with the same generic name."

The term "generic name" which is a substitute for the term "proper name" or for the term "common name" has only been publicly used in its present 6 context in the past few years. However, the term proper 7 or common name is not new to the industry. It has always g been used by pharmaceutical manufacturers in this country.

It is interesting to note that the term 10 generic name does not appear anywhere in the Food and 11 Drug Regulations. The regulations for labelling state that 12 the proper name must appear on the label of a trade name 13 product in type not less than half the size of the type 14 used for the trade name, when the product contains a single 15 drug. However, when the trade name product contains two 16 or more drugs there can be no proper or generic name for 17 such a product. Only one or two exceptions exist. 18 Therefore, a large percentage of trade name products cannot 19 be identified by a proper name, common name or generic 20 name.

On the label of a trade name product con-21 22 taining two or more drugs, the proper or generic name appears 23 only in the tabulation of the formula. Consequently, the 24 pressure to induce doctors to prescribe by generic name 25 or for consumers to demand generic name drugs in their 26 prescriptions is not practical.

The reference in the Food and Drug Regulations 27 28 to a "proper name" is where a monograph for the drug has 29 been published in one of the several compendiums, such as 30 the U.S.P., the B.P. or the National Formulary, etc. A



list of proper names for various drugs appears in section CO1.002 of the Food and Drug Regulations. The reference to a common name means the name by which the drug is commonly known and for which a monograph has not been published.

Apart from the fact that trade names are a basic fundamental of our free enterprise system, the simplicity provided by trade names is sufficient in itself to justify their use. A detailed study of 889 prescriptions by Dean F. N. Hughes and Professor G. C. Walker of the University of Toronto showed that 781 of these prescriptions specified trade names. Of these 781, 376 or 42.3 per cent were written for products containing more than one medicinal ingredient, while 405 were written for products containing a single medicinal agent. This illustrates our point about the simplicity provided by the use of trade names. Consider the position of the doctors in prescribing these drugs under a non-trade name system:



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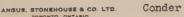
Regarding the 405 single ingredient products the doctors would have been required to remember both the generic names of the products, many of which are long and complicated, and the names of the manufacturers.

Concerning the 376 products containing more than one active ingredient, the doctors would have been required to remember each of the ingredients, their generic names, the quantity of each ingredient, and the name of the manufacturer.

We suggest that this would place an intolerable burden on the prescribing doctor and dispensing pharmacist. Furthermore, it is inconceivable that an industry as important as pharmaceutical manufacturing would be denied the right, which extends to every other segment of industry, to use a trade name for its products.

The philosophy of insisting that all drugs be prescribed by generic name does not mean that all such prescriptions would be filled with non-trade name products. Witness the statement before this Commission by Mr. Walter Maday of the Alberta Pharmaceutical Association:

"Should it be the policy of physicians to prescribe by generic terminology the retail pharmacists of Alberta would not be unhappy. They would wish it known, however, that they do not interpret this to mean that they are required to supply the cheapest. It is a fairly well recognized axiom that the cheapest is not necessarily the most economical". It is doubtful whether the public of Canada would stand for any measure which demanded that the cheapest preparation be sold without regard for the reputation of the maker.





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The average Canadian can well afford the 2 price of today's pharmaceuticals, as has been shown, and 3 he will insist on receiving a product from a company in 4 which his physician has confidence. This product could be 5 either under generic name or trade name, but it is essen-6 tial that the physician have absolute faith, based on his 7 own personal experience, in the integrity and ability of 8 the company to provide consistently good quality and 9 performance and this is not something which can be ensured 10 by legislation alone. Contrary to the green book's statement in this respect, wholesalers do stock products under 11 12 generic name, and druggists can "obtain them quickly and 13 easily".

As we stated at the opening of this chapter, 15 many brand name companies also sell under generic name, 16 products which carry no trade name. A survey of 39 17 companies which we undertook in August past showed that 18 18 of these firms sell more than 400 products under generic 19 name alone. And these companies are considered prestige firms by the medical profession. If we, as an Association, bitterly attacked generic name suppliers then essentially 22 we would be attacking many of our member companies, which is not likely.

Our sole stand here is that we are unalterably opposed to any system which would prevent the doctor from prescribing for his patients the products in which he has the utmost confidence. If the trade name became obsolete, price alone would become the criterion for Canada's pharmaceutical manufacturing industry, and quality and performance which are of prime significance, would be 30



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There would no longer be the guarantee of relialost. bility in the manufacturing of drugs which is demanded by 3 the doctor and is so important to the patient.

As Dr. Stewart stated, there is great opposition to the idea of equivalency of all drugs with the same generic name. The reason for this is that all competitive products of the same chemical composition are not 8 necessarily equivalents. This was borne out by the Hinchcliffe Committee on Cost of Prescribing in its report to 10 the U.K. Ministry of Health: "The term 'equivalent' may be used in two different senses. It may imply identical equivalent, where the identity is susceptible to proof by chemical methods but even with products containing identical therapeutical substances there may be pharmaceutical variations. The term 'equivalent' may also imply a therapeutic equivalent which can only properly be decided by the prescriber".

Any experienced director of quality control knows that chemical analysis alone is not sufficient to tell whether one product is identical in every respect to another. A product can meet chemical analysis for label claim and conform with pharmacopoeia requirements, yet still contain some variation produced in the manufacture which could provide an effect on the patient not expected by the physician.

In the case of the United States Pharmacopoeia, for example, the requirements are essentially minimums, and the standards set by most pharmaceutical manufacturers are generally higher in terms of efficiency.

Here are a few instances of this:



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1. Regarding Tetracycline Capsules: Studies of the absorption of tetracycline into the blood stream after administration of the capsules, showed that different formulations produced different concentrations of tetracycline in the blood. It has been found that if calcium compounds, like calcium diphosphate, are added as a filler during encapsulation of the tetracycline, it will bind some of the tetracycline and prevent it from being absorbed. This would result in much lower tetracycline blood concentrations.

It has also been found that citric acid will markedly improve the absorption of tetracycline and give 12 much greater concentrations of this drug in the blood. Also, glucosamine may enhance the absorption of tetracycline. The USP does not specify that calcium should not be added to a capsule formula, nor does it specify that substances like citric acid and glucosamine would aid in 18 the absorption of tetracycline. Accordingly, there could 19 be differences in a product quite important to the patient, 20 and yet they would be USP tetracycline capsules.

21 2. In the preparation of procaine penicillin 22 G suspension, and sterile penicillin dihydrostreptomycin for suspension, each manufacturer has to make his own 23 formulation to meet his definition of a satisfactory product. 24 25 The USP permits the use of one or more suitable, harmless suspending or dispersing agents and preservatives, but 26 27 does not state what these should be.

There are a number of such substances, such 29 as carboxymethyl cellulose, polyvinylpyrrolidone, the tweens, lecithen, etc. Depending upon the manufacturer's



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particular formula, some of these preparations remain suspended for longer periods of time than others. Some may be thicker or thinner suspensions. Others may produce considerable foam when shaken. Still other companies treat the surface of the glass with silicone to prevent 6 the preparations from adhering to the glass surface.

All of these may pass USP requirements, but 8 a physician may prefer one company's product over that of another, because of its ease of suspension, viscosity and other similar factors.

3. Regarding ointments, the USP states: "In official ointments and suppositories the proportions of the substances constituting the base may be varied to maintain a suitable consistency under different climatic conditions provided the proportion of active ingredients is not varied".

It is recognized that variations in the 18 proportions of the ointment base could cause differences in the absorption of active drugs through the skin. Also, some manufacturers in preparing ointments micropulverize the active drug ingredients so that they are extremely smeeth and non-gritty. This could be particularly important in the case of ophthalmic ointments where lack of irritation due to the medicament itself may be a factor in why the doctor would prefer one product over another.

Sterile procaine penicillin G with aluminum stearate suspension is made by suspending procaine penicillin G in oil that has been gelled with two per cent aluminum monostearate. There is a definite art in preparing this aluminum monostearate oil gel. If the gel is



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not prepared properly, upon injection the concentrations of penicillin remaining in the blood may be of a conside-3 rably shorter duration than with a properly prepared gel.

Consequently, it was found that one company's 5 product gave penicillin blood concentrations, after the 6 injection of 1.0 ml. containing 300,000 units, for 96 7 hours. Other preparations tested varied in their prolon-8 gation of penicillin blood concentrations from 24 to 72 9 hours. As the USP does not specify the manner in which the 10 gel should be prepared, there can be important differences 11 between two products although both would pass USP require-12 ments.

A Medical practitioner learns by experience 14 the effect of a particular product on his patients. He 15 undoubtedly has prescribed over the years various products 16 of the same designation produced by several different 17 companies and, finally has settled on one which he prefers 18 for a variety of reasons. To deny that doctor this parti-19 cular product would, in effect, be taking the responsibility 20 for the welfare of his patients out of his hands.

In an article in the Journal of the American 22 Medical Association, by Dr. Gerhard Levy of the University 23 of Buffalo and Dr. Eino Nelson of the University of Cali-24 fornia Medical Center, it was stated:

> "Formulation of drugs into various dosage forms may modify profoundly the onset, intensity, and duration of physiological response, the correct dosage for the patient, the incidence and intensity of side effects, and the stability of the drugs. These

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effects are illustrated by examples from the clinical and scientific literature. Because of the modifications discussed, it is clear that in some cases choice of dosage form and manufacturer's brand may be as important as choice of the actual therapeutic agent".

This is further borne out by an article in the Canadian Medical Association Journal concerning problems involved in the physiological availability of the product, Dicumarol, by a research director of the company concerned. In concluding his remarks, Dr. E. Lozinski stated:

> "Different brands of products, although similarly labelled with respect to active ingredient content, may not provide similar physiological responses. A brand name has implications beyond commercialism".

Dr. C.C. Misener of the Department of 20 Veterans' Affairs testified before this Commission that, "It is the policy to have newer drugs obtained from less 22 known companies assayed and tested by the Food and Drug 23 Division (sic)... Sometimes shipments have to be rejected due to low quality ... "

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These facilities are not available to the general practitioner, who, regardless of the differences between so-called equivalents, must rely on his own experience. Furthermore, laboratory testing of the end product is not an absolute guarantee of efficacy and safety. Such 5 testing must be preceded by exacting quality control pro-7 cedures during the entire manufacturing process.

As you are aware, the Food and Drug Directorate is presently establishing requirements for the 10 manufacture and importation of drugs, which will tend to 11 strengthen existing regulations. Notwithstanding comments 12 made to the contrary in Winnipeg, these proposed new 13 regulations originated in the Food and Drug Directorate. 14 and our Association as well as other interested groups have 15 been working closely with the Directorate on the countless 16 details involved.

In this connection, we undertook an extensive study of what might be done to strengthen manufacturing requirements in Canada. The results of this study were then submitted to the Directorate. A considerable amount of work has since been done by our Association in this respect, and it is interesting to note that our com-22 23 panies are unanimously in favour of strong and enforceable regulations.

The reason for this is that most ethical pharmaceutical manufacturers now maintain strict control in their manufacturing operations to ensure the efficacy and safety of products and their consistency from batch to batch. This is a form of self-regulation, and there is 30 presently no law requiring such control for pharmaceutical



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1 preparations. There can be no doubt that this is in the best public interest, and we believe that ever product imported or made in Canada should be produced in conformity with sound manufacturing principles and under proper quality control procedures. Obviously, it would be most difficult for any government body to guarantee every batch of products sold. But the proposed regulations are a move in this direction, and we believe that the government should 9 be congratulated in taking this forward step.

Some lay authorities in this country 11 apparently are under the mistaken impression that thesa 12 forthcoming regulations will in essence place the 13 government's stamp of approval on every product sold in 14 Canada. As has been mentioned many times, it is virtually 15 impossible for the government to verify chemical analysis, 16 efficacy, potency and the countless other factors involved, of every batch of drugs marketed in this country. Not 17 only is it impractical from an economic stanpoint, but quality control is not something which can be determined from analysis alone. It must be built into the product 20 during the manufacture. 21

The green book comments on the "alleged superiority of drugs sold under brand names over drugs sold under generic names." The superiority of the brand name system is not an allegation but a fact, based as it is on the integrity of the maker. This naturally does not mean that every person who places a trade name on a pro-28 duct provides equal quality, reputation and performance, 29 any more than a government purchase ensures the quality 30 of all generic products sold at retail.



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But it stands to reason that a company which is prepared to place a name on its product, and establish a reputation for consistent quality with the medical profession, is going to do its utmost to ensure that the high quality of the product is maintained and is consistent from batch to batch during its lifetime. No large company could retain its share of the market without this product consistency, for it has invariably attained its position by proving to doctors over the years that it has a sound reputation for uniformity. Promotion by itself will never sell a doctor on products in which that doctor has found inconsistencies over the years.

To be completely successful in this industry, a company must first earn the confidence of the medical profession. And there is no short-cut to gaining this confidence.

The green book draws a line between large and small manufacturers and in at least one place infers 18 that there is a comparison between a "small" firm and a so-called "fringe" firm. If the intent is in its derogatory sense, then it is incorrect. Many small firms 22 are reputable and highly respected companies. In another reference to a controversy between Parke Davis and Intra Medical, the green book creates the impression that this was in the brand v. generic area, tied in as it is to that subject in the green book. This probably was not the author's intention, but it would create that impression to an inexperienced person.

Both Parke Davis and Intra Medical sell under 30 trade name and, if anything, this controversy indicates



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1	clearly that there is strong competition in this industry
2	We do not propose to go into the complexi-
3	ties of quality control in this submission, but if the
4	Commission so desires, we are prepared to answer any
5	questions concerning quality control which you may have.
6	THE CHAIRMAN: Mr. Conder, I think perhaps
7	we might stop for the day. I don't want you to get
8	laryngitis. We will adjourn until ten o'clock tomorrow
9	morning.
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12	Whereupon the hearing adjourned until 10 a.m.,
13	Thursday, October 19th, 1961.
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